

**Student Achievement • Well-Being • Partnerships** 

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

Year Ended June 30, 2021



395 South Pratt Parkway • Longmont CO • 80501-6499



# St. Vrain Valley School District RE-1J Longmont, Colorado

City and County of Broomfield, Boulder, Larimer, and Weld Counties

# Annual Comprehensive Financial Report For Fiscal Year Ended June 30, 2021

Don Haddad, Ed.D. Superintendent of Schools

Prepared by: Financial Services Department

Gregory A. Fieth Chief Financial Officer

Jane Frederick, CPA Comptroller



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# INTRODUCTORY SECTION

# **OUR VISION**

To be an exemplary school district
which inspires and promotes
high standards of learning
and student well-being
in partnership with parents, guardians,
and the community

### **OUR MISSION**

To educate each student in a safe learning environment so that they may develop to their highest potential and become contributing citizens

# BOARD OF EDUCATION 2020-2021















Pictured from left to right:

(Row 1) President Joie Siegrist, Vice President Paula Peairs, Secretary John Ahrens, Treasurer/Assistant Secretary Karen Ragland,

(Row 2) Members Mr. Jim Berthold, Mr. Chico Garcia, and Dr. Richard Martyr

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November 3, 2021

Board of Education Members and Citizens of the St. Vrain Valley School District RE-1J 395 South Pratt Parkway Longmont, CO 80501

We are pleased to submit to the Board of Education, parents, taxpayers, and community members the Annual Comprehensive Financial Report (ACFR) of the St. Vrain Valley School District RE-1J (the District) for the year ended June 30, 2021. State law requires that the District publish within six months of the close of each fiscal year a complete set of financial statements presented in accordance with accounting principles generally accepted in the United States of America (US GAAP) and audited in accordance with auditing standards generally accepted in the United States of America (US GAAS), by a firm of licensed certified public accountants.

This report consists of management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the accuracy, completeness and fairness of presentation, including all disclosures, presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the District's assets from loss, theft, or misuse and to compile sufficient reliable information for the presentation of the District's financial statements in conformity with US GAAP. Because the cost of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner that presents fairly the financial position and changes in financial position of the District as measured by the financial activity of its various funds, and contains all disclosures necessary to enable the reader to gain an understanding of the District's financial activities for the year ended June 30, 2021.

The District's financial statements have been audited by CliftonLarsonAllen LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2021, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified ("clean") opinion that the District's financial statements for the fiscal year ended June 30, 2021, are fairly presented in conformity with US GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the District was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited District's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. This is in conformity with the provisions of the Single Audit Act Amendments of 1996 and the U.S. Office of Management and Budget's Uniform Guidance. Due to unusual

circumstances beyond the District's control, information related to this single audit – including a schedule of expenditures of federal awards, the Independent Auditors' Reports related thereto, and a schedule of findings and questioned costs – will be issued as a separate report at a later date.

The Annual Comprehensive Financial Report is presented in conformity with Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. This reporting standard is intended to parallel private sector reporting by consolidating governmental activities and business-type activities into a single total column for government-wide activities. GASB Statement No. 34 also requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found in the Financial Section immediately following the Independent Auditors' Report.

#### PROFILE OF THE GOVERNMENT - The District and Its Services

The St. Vrain Valley School District RE-1J is a body corporate and a political subdivision of the State, governed by an elected seven-member board, and was organized in 1961 for the purpose of operating and maintaining an educational program for the school-age children residing within its boundaries. The District was formed as a result of the consolidation of a number of smaller school districts within its boundaries. The District's boundaries have been substantially stable since the consolidation.

The District provides a full range of educational programs and services authorized by Colorado Statutes. These include pre-K through 14 education in elementary, middle, and high schools; P-TECH programs; special education for students with disabilities; vocational education; multicultural education; and, numerous other programs.

St. Vrain Valley School District is the educational home of nearly 33,000 of Colorado's students. St. Vrain Valley is the seventh largest school district in the state according to the Colorado Department of Education's 2020-21 District Ranking by Pupil Membership. During the 2020-21 fiscal year, St. Vrain Valley operated 61 schools and programs that are spread over 411 square miles. The makeup includes: 1 standalone early childhood learning center, 25 elementary, 2 PK-8, 1 K-8, 8 middle, 1 middle/senior, 7 high, 1 alternative high, 1 online high, 1 homeschool enrichment school, 3 P-TECH programs, 1 Innovation Center program, 1 Main Street Special Education program, 1 Career Development Center program, 1 LaunchED alternative online, and 6 charter schools. Located approximately 30 miles north of Denver, the District is geographically diverse. Its physical boundaries extend from the Continental Divide into the plains of Colorado. Adding to its scenic setting are historic downtown Longmont and the backdrop of Rocky Mountain National Park and Longs Peak. The District includes approximately 187,139 residents. There are 13 different communities that make up St. Vrain Valley School District: eastern Boulder, Broomfield, Dacono, Erie, Firestone, Frederick, Hygiene, Longmont, Lyons, Mead, Niwot, Peaceful Valley, and Raymond. Parts of Boulder, Broomfield, Larimer, and Weld Counties fall within its boundaries.

The District's Board of Education is empowered to levy a property tax on both real and personal properties located within its boundaries.

Fiscal year 2021 is Dr. Don Haddad's thirteenth year as the Superintendent of Schools. He has been recognized multiple times on the national level, including the 2013 National Superintendent of the Year award from the National Association of School Superintendents. He continues to develop strong relationships with business, industry, and community leaders throughout the District, state and nation. He is united with his administration, staff, and the Board of Education in the mission and strategic priorities for the District.

The Financial Services department is led by Chief Financial Officer Greg Fieth who has eleven years of experience with St. Vrain Valley Schools. Other key staff members include Executive Director of Budget

and Finance Tony Whiteley who has eleven years of experience with the District, and Comptroller Jane Frederick who has served the District for almost eighteen years.

The District is the reporting entity for financial reporting purposes and is not included in any other governmental reporting entity. The financial statements of the District include all funds that are controlled by the publicly elected Board of Education. The Board of Education adopts the budget, authorizes expenditures, selects management, significantly influences operations, and is primarily accountable for fiscal matters.

The annual budget serves as the foundation of the District's financial planning and control. The District maintains extensive budgetary controls to ensure compliance with legal requirements, Board of Education policies, and District administration guidelines. The legal level of budgetary control is the fund level. The District's budget must be adopted by June 30 prior to the budget year, but may be revised for any reason prior to January 31st of the budget year. Budgets are developed and monitored for compensation costs, utilities, and other fixed costs at the District level, and for discretionary (site based) spending at the department or school level.

Staffing levels are authorized for each site and are tracked monthly to ensure usage within budgeted limits. On-line budget inquiry access is provided to each site's administrative staff to allow monitoring of their discretionary budgets.

Budgetary control is also maintained through the use of an encumbrance accounting system. Encumbran ces outstanding at year-end are not reported as expenditures in the financial statements for US GAAP purposes, but are reported as assignments of fund balance for subsequent years' expenditures based on the encumbered appropriation authority carried over. This system fosters responsible spending and allows site management to develop longer range spending plans. Schools' discretionary budgets also include a share of revenues generated from building rentals, and budgets contingent upon site management's compliance with District accountability policies. Under state law, each school is required to involve each employee group, the Board of Education, and the District Accountability Committee in the budget development process.

As required by accounting principles generally accepted in the United States of America, these financial statements present St. Vrain Valley School District RE-1J (the primary government) and its component units. As of June 30, 2021 there were six component units (Charter Schools). The inclusion or exclusion of component units is based on a determination of the elected official's accountability to their constituents, and whether the financial reporting entity follows the same accountability. Further, the financial statements of the reporting entity should enable the reader to distinguish between the primary government and discretely presented component units. The criteria used for determining whether an entity should be included – either blended or discretely presented – includes, but is not limited to fiscal dependency, imposition of will, legal standing, and the primary recipient of services.

As of June 30, 2021, the District's Board of Education has approved six charter schools. The six charter schools – Aspen Ridge Preparatory School; Carbon Valley Academy; Firestone Charter Academy (formerly known as Imagine Charter School at Firestone); Flagstaff Academy; St. Vrain Community Montessori School; and Twin Peaks Charter Academy – were operational during the year ended June 30, 2021. The respective members of the Charter Schools' Governing Boards are appointed separately from the District's Board of Education. The Charter Schools are deemed to be fiscally dependent upon the District since the District provides the majority of support to the Charter Schools in the form of per pupil revenue (PPR); therefore, the Charter Schools' financial information has been reported as discretely presented component units. No new charter applications were received during the fiscal year 2021.

The information included in the financial statements is perhaps best understood when it is considered from a broader perspective of the national, state and local environment within which the District operates.

#### **ECONOMIC CONDITION AND OUTLOOK**

#### National Economy

This summary of national economic conditions is derived from information posted on the Congressional Budget Office (CBO) website at <a href="https://www.cbo.gov">www.cbo.gov</a>. Specific documents cited are An Update to the Budget and Economic Outlook: 2021 to 2031 and Additional Information about the Updated Budget and Economic Outlook: 2021 to 2031.

Due primarily to recently enacted legislation—including the American Rescue Plan Act of 2021 which increased spending for recovery rebates for individuals, for state and local governments, for educational institutions, and for an extension of expanded unemployment compensation—the federal budget deficit for fiscal year 2021 is \$3.0 trillion. Relative to the size of the economy, this year's deficit is projected to total 13.4% of the gross domestic product (GDP), making it the second largest since 1945, exceeded only by the 14.9% shortfall recorded in 2020.

The economic disruption caused by the 2020-2021 coronavirus pandemic and the legislation enacted in response to it continue to weigh on the deficit. As such, federal debt held by the public—which stood at \$21.0 trillion or 100% of GDP, at the end of 2020—would total \$23.0 trillion, or 103% of GDP, at the end of 2021. The effects of a stronger economy partially offset the deficit effects of recently enacted legislation.

In the second half of 2021 employment grows quickly, reflecting an increased demand for goods and services and the waning of factors dampening the supply of labor, including health concerns, and enhanced employment insurance benefits. Employment is expected to surpass its pre-pandemic level in mid-2022. Inflation is expected to rise in 2021 to its highest rate since 2008 of 7.4% this year as increases in the supply of goods and services lag behind increases in the demand for them. Supplies are expected to adjust more quickly by 2022.

As the pandemic eases and demand for consumer services surges, real GDP is projected to grow by 7.4% this year. The recession caused by the 2020-2021 coronavirus pandemic was much sharper and more severe than any recession in recent history, but the recovery has also been unusually strong. Per CBO's projections, real GDP per potential worker grows more quickly from its levels at the previous business-cycle peak than it did during most economic recoveries and expansions since World War II.

#### State Economy

The Colorado Economic and Fiscal Outlook – September 2021 report by the Office of State Planning and Budgeting (OSPB) presents the OSPB forecasts for Colorado economic and demographic indicators. These include employment and unemployment, inflation, wages and income, population, and migration. A summary of this information is presented here. The full report can be found at <a href="https://www.colorado.gov">www.colorado.gov</a>.

In Colorado, individual income tax collections exceeded expectations throughout FY2020-21 as income growth was unabated by the pandemic recession. Preliminary collections for FY2020-21 show that individual income tax revenue increased by 9.7% over year-ago levels to \$9.5 billion. Individual income tax collections posed an upside surprise throughout the fiscal year. Federal fiscal stimulus propped up employment through the federal paycheck protection program and boosted state taxable income via unemployment insurance benefits. Additionally, the pandemic had relatively minor impacts on many high-income earners, who comprise a larger share of the income tax base.

Taxable income earned by individuals and non-corporate businesses is taxed at a flat rate of 4.55%. Revenue is credited to the General Fund and is subject to TABOR, except that an amount equal to one third of 1% of taxable income is transferred to the State Education Fund (SEF) and exempt from TABOR. Individual income tax revenue is the largest source of General Fund revenue, accounting for about 63% of revenue to the General Fund in FY2020-21, net of the SEF transfer.

Corporate income tax revenue totaled \$1.2 billion in FY2020-21, a 62.5% increase from the prior fiscal year. The pandemic caused a shift in consumer spending towards goods-producing businesses, which tend to account for a larger share of corporate income tax in Colorado, increasing corporate income tax revenue further.

Colorado retail sales were up nearly 25% year-over-year in June and up 16.6% year-to-date. Large fiscal stimulus measures, growing consumer sentiment, and easing pandemic conditions have buoyed the state's consumer spending activity. Through June, sales improved significantly for restaurants and hotels, as both industries exceeded pre-pandemic levels for the first time. Sales through the summer were boosted by the state's rebounding travel and tourism activity. However, rising COVID-19 case counts pose a downside risk for the leisure and hospitality sector and could dampen the rebound in consumer spending heading into the fall. Extended stress on the health care system and supply disruptions and other impacts related to the surge in COVID-19 cases could slow the trajectory of recovery in service-sector industries, eroding consumer confidence and slowing consumer spending growth.

The pandemic has taken a toll on many businesses in Colorado, with data from the Secretary of State's Office indicating that about 38,400 businesses dissolved over the past year, a year-over-year increase of about 7.9%. However, some entrepreneurs are finding opportunities within the changing landscape, with the number of new business filings with the Secretary of State surging by 26.3% over the past year.

#### Local Economy

The City of Longmont local economic summary was reported in the City's 2020 *Comprehensive Annual Financial Report*. In 2020, Longmont, surrounding communities, and the rest of the country were all dealing with the COVID-19 pandemic. The virus caused a partial shutdown of the local economy in the second quarter of 2020. City sales and use tax was down 12.7% during April of 2020. The City of Longmont prepared for continued reductions in sales and use tax revenues; however, growth returned throughout the rest of the year. Despite restaurants and other small businesses experiencing decreased business throughout the year, sales and use tax growth was driven by sales from grocery stores, discount stores, liquor stores, and internet sales. By the end of 2020, the City of Longmont's sales and use tax activity increased 4.6% from 2019 with sales tax up 6.4% and use tax down 3.9%. Much of the use tax decline was due to reduced building permit valuations.

During 2020, 262 building permits were issued for single-family residences, and 79 permits were issued for multifamily units. The City also issued nonresidential permits for a total of 650,753 square feet with a value of \$65 million. In 2021, new construction permits for 27 single-family homes, 26 multifamily units, and 1 commercial/industrial property have been issued through April.

While the City and surrounding communities remain a desirable location to live and work, according to Zillow.com, the typical value of homes in Longmont is \$515,983, a 21.2% increase over the past year. The availability of affordable housing to meet the needs of residences of all ages, abilities, and income levels remains a challenge for our communities.

In Longmont, the area unemployment rate was reported at 7.2% in December 2020, as compared to 2.3% in December 2019. Even with a higher unemployment rate, Districts in Colorado face an unprecedented challenge of recruiting and retaining bus drivers and substitutes.

#### Continued Enrollment Growth

Until fiscal year 2021, the District continued to grow in enrollment. Since 2010, enrollment growth averaged 613 students per year with an annual average growth rate of 2.09%. This totaled an increase of 6,131 students in the district from 2010 to 2020. However, due to the pandemic, the District experienced its first decline in enrollment in fiscal year 2021 of over 1,100 kindergarten through 14 students. Pre-pandemic, the Planning Department projected that enrollment would continue to increase by an average of approximately 473 students per year over the next five years, to 35,220 by the fall of 2024. Current projections, however, reflect an estimated annual average growth rate of 1.92% to 33,578 by the fall of 2025.

#### School Financial Issues

The primary revenue sources for the District are based on the current provisions of the Colorado Public School Finance Act of 1994, as amended yearly. Funding provided under this Act, which is from local property taxes, specific ownership taxes from vehicle registration, and state equalization, was approximately 82% of the District's Government wide general revenues for fiscal year 2020-2021.

The District received \$7,948 per funded pupil count (FPC) – after the administrative fee retained by the Colorado Department of Education – as per pupil revenue (PPR) for FY21. This compares to \$8,289 for FY20, a decrease of \$341. In FY10, the year prior to large rescissions in per pupil funding, the District received \$7,109.

Although Colorado's economic growth is one of the top in the nation, portions of the state statutes are in conflict. These conflicts have the potential to cause issues with the state's budget, including funding to school districts. Because of the "Great Recession", the State of Colorado's ability to increase revenues and provide additional funding to school districts is limited due to Colorado Revised Statute X (the TABOR amendment). In contrast to that, Amendment 23 guarantees per pupil funding for school districts will increase by at least the cost of inflation. Combining those two statutes with the requirement of increased Medicaid coverage and necessary increases to higher education, transportation, and public safety cause significant issues with the State of Colorado's budget. The State of Colorado and its school districts were impacted with reduced revenues. It is unknown at this time how these conflicts will be resolved and the impact to school district funding.

In addition, the assessed property value revisions required by the 1982 Gallagher Amendment have continued to limit increases in the residential assessed values used to levy taxes for the District, even though actual property values for most residential properties are higher. This amendment required that the residential property share of the total assessed value in the state be stabilized at approximately 45% of the total. However, by fixing the residential percentage share of property tax collections, an increasing portion of the taxes levied continued to be shifted to the commercial and nonresidential property owners. The most recent adjustment to the residential rate was to set the rate to 7.15%. This amendment was repealed by Colorado voters in 2020, allowing the District to benefit from the rebalancing of the tax impact on residential and small business owners. There is a ballot question at the state level (Proposition 120) that is asking for voters to lower both residential and commercial assessed valuation rates across the state. If passed, the initial impact might be small, but there is the potential that a follow-up lawsuit against the state would make the impact much more significant.

In November 2008, District voters approved a \$189 million bond for district-wide capital building repairs, infrastructure upgrades, the construction of a new high school in the Carbon Valley area, and the ability to respond to pockets of overcrowding in the District. Savings in the bond projects because of lower than anticipated construction costs helped the District expand the project scope.

The District voters also approved a \$16.5 million mill levy override in 2008. The override was for a fixed mill rate that will grow and fall with the District's assessed valuation. This override has been a significant factor in both mitigating state cuts and improving the District's educational performance. The District passed a second mill levy override in November 2012 to mitigate state cuts. The \$14.8 million 2012 mill levy request is also set as a fixed mill override. The 2012 override is being used to recruit and retain highly-

qualified staff, maintain class sizes, standardize and refresh technology, expand early childhood education, and provide additional support to District charter schools. The District now has short-term budget stability and good indicators for continued growth.

In November 2016, the Board of Education placed a \$260.34 million capital construction question on the ballot. Approximately 69% of the bond funds would go toward providing additional classroom space with the remaining 31% of the funds addressing school safety and security upgrades, repairs and renovations to existing school facilities. The November 2016 bond election passed with over 59% of the voters supporting the initiative. The District has completed approximately 91% of the identified projects – including two new elementary schools, a pre-k through 8 school, and a new state of the art innovation center, additional classrooms and learning spaces, major renovations, and security upgrades – from the two series of bonds issued.

#### **MAJOR INITIATIVES**

In its continued efforts to increase student achievement and success, the District's Board and administrative leadership have developed a comprehensive District-wide plan including a hierarchy designed to ensure the success of every student. The strategic priorities of the hierarchy include strong district finances; a high functioning school board; strong/visionary leadership; outstanding teachers and staff; student and staff well-being; districtwide safety and security; cutting-edge technology and innovation; outstanding communication and collaboration with community and corporate partners; rigorous well-aligned standards, curriculum, instruction and assessment; and a portfolio of 21st century instructional focus schools and robust co-curricular opportunities. These areas of focus (strategic priorities) will support specific, measurable District goals in the areas of 1st grade school readiness, 3rd grade reading proficiency, 5th grade reading proficiency, 8th grade algebra participation and successful completion, PSAT and SAT achievement, enrollment in advanced coursework at the secondary level, and graduation rates.

Further, in order to enhance student achievement and ensure school and District accreditation, there will continue to be an emphasis on attracting and retaining superior teachers, administrators, and staff by offering a competitive compensation package and maintaining a safe, positive, and collaborative working environment. The District and the St. Vrain Valley Education Association agreed to implement a new salary schedule starting in the 2015-16 school year. The new salary schedule increased the base for new teachers, but stabilized the cost of recognizing a year of experience (step) in future years. This enables the District to increase the base salary of a new teacher more quickly in subsequent years. Beginning in the 2015-2016 school year, the starting base salary of \$35,000 has increased annually to \$45,250 for the 2021-2022 school year.

To achieve these goals, the District has made a concerted effort to seek grants, gifts and donations. The District was successful in the 2010 Investing in Innovation (i3) ARRA Grant competition and received \$3.6 million over five years, ending in December 2015. This grant expanded the implementation of, and investment in, innovative practices that are demonstrated to have an impact on improving student achievement or student growth, closing achievement gaps, decreasing dropout rates, and increasing high school graduation rates. Successful preliminary data results helped the District win the Race to the Top District (RTT-D) Grant award. St. Vrain Valley was selected for a Race to the Top District award for \$16.6 million in December 2012. The purpose of this grant is improving student achievement, closing achievement gaps, decreasing dropout rates, and increasing high school graduation rates in the Skyline High School feeder group by focusing on STEM education, summer intervention, and individual academic plans. This is a four year grant that ended in July 2017. The District developed a sustainability plan for key personnel and operations to continue the essential aspects upon the conclusion of both the i3 and RTT-D grants.

In the 2013-14 school year, the District implemented its Learning Technology Plan (LTP). Through the LTP, students and teachers have the tools they need to **investigate**, **communicate**, **collaborate**, **create**, **model**, **and explore** concepts and content in authentic contexts. An essential part of the LTP is providing all secondary students with a take-home device. The use of this device has enabled learning to be extended

to the home and potentially include the entire family. The devices were implemented in two middle schools in 2013-14, with the remaining middle school students receiving devices in 2014-15. Half of the high school students received devices in 2015-16, with the remaining secondary students receiving the devices in 2016-17. Elementary classrooms received a set of ten iPad minis in the 2017-18 school year. When the COVID-19 pandemic struck in the spring of 2020, district administration realized that remote instruction would likely continue into the next school year. Understanding that not all students had access to their own device, and that remote synchronous learning was important to every student, the District placed additional iPad orders of 500 devices in March and 4,100 devices in June to ensure the District moved to a true 1:1 device initiative for all K-14 students. To date, the implementation has been extremely successful, and indicators are positive that the LTP will continue to be a success. The District has moved to a lease-purchase model that refreshes all take-home devices to the same product, model, and software version to ensure student equity, staff and technical efficiencies, and ease of distribution.

In January 2013, in an attempt to slow rising health care costs, the District moved to a self-funded model. Districts of a similar size have implemented this model and reduced health care costs by retaining the premiums and paying out claims. In this situation, the District assumes some of the risk (although the District maintains both an individual stop loss policy and an overall aggregate stop loss policy), but also retains the premiums not paid out in claims or administrative fees. Generally most insurance companies are looking to achieve a claims loss ratio of 85%. The goal of the District is to retain those premiums to reduce future costs. Additional efforts to improve the quality of care offered include establishing relationships with local physicians and medical practices who provide high value services and improve patient outcomes. In January 2018, a third plan option was introduced that offered employees and their dependents access to direct primary care physicians outside of the traditional fee-for-service model. To date, it appears to have been successful in both employee satisfaction and in the reduction of overall costs.

Since 1997, all Colorado school districts have been required by State law to participate in the Colorado Student Assessment Program (CSAP and TCAP) which has now transitioned to Colorado Measures of Academic Success (CMAS). All public school students are given standardized tests in grades 3-11. The tests are designed to measure student achievement in relation to the Colorado Academic Standards. The standards are expectations specifying what students should know, understand, and be able to do over a given time period. CMAS provides a series of snapshots of student achievement in English Language Arts and mathematics as they move through grades 3-8. A separate grade 5, 8, and 11 science test is given at all schools, and a grade 4 and 7 social studies test is also administered to one-third of schools each year. A college entrance exam (SAT) is administered to all grade 11 students across Colorado, and a college readiness exam (PSAT) is administered to grades 9 and 10 students. CMAS and college entrance and readiness test results are an important part of statewide school accountability and accreditation. These – coupled with 1st grade readiness, 3rd grade reading levels, 5th grade reading levels, successful participation and completion in 8th grade algebra, secondary enrollment in advanced level courses, and the overall graduation rate – are indicators of the District's student achievement goals.

In 2001, the Colorado Department of Education (CDE) began assigning individual schools a rating based upon CSAP scores. The rating system was revised in 2009 for the 2010-11 fiscal year and was revised again for the 2016-17 fiscal year. Under the current plan, the State Board of Education adopts targets related to three key state performance indicators: (1) student achievement, (2) student academic growth, and (3) postsecondary and workforce readiness. Using the three key performance indicators, CDE assigns accreditation levels to districts and recommends school plan (accreditation) levels to districts, and produces a detailed data document for each school and district (School Performance Framework).

During the spring of 2021, students in grades three through eight took the Colorado Measures of Academic Success (CMAS) assessments for English Language Arts (ELA) and Mathematics for the sixth time and CMAS Science for the seventh time. Due to COVID 19, state assessment was paused for 2020. In 2021, CMAS test administration was only required for grades 3, 5, 7 in English Language Arts, grades 4, 6, 8 in math, and grade 8 in science. Parents/guardians had the opportunity to opt their student into non-required testing content areas. The typical state assessment administration season is currently scheduled to resume in Spring 2022 as required by state and federal law.

In response to the evolving conditions under the pandemic, however, the Colorado Department of Education is pausing the state and federal accountability systems in the 2020-21 school year. District and school plan types will continue to implement their 2019 ratings.

During the 2018-2019 school year, the District also implemented "Project Launch", a kindergarten through 2<sup>nd</sup> grade program designed to extend the school year for students who are not reading at grade level proficiency. The goals were to provide targeted instruction during the month of June to increase proficiency, reduce the "summer slide" due to students not being in school, and begin the next school year at a better starting point. Early indications show the program has been successful, and the District planned to continue the program in the 2019-2020 school year. However, due to the pandemic, the summer program was temporarily suspended. In the 2020-2021 school year, Project Launch was reinstated for all students (K-12) to address learning loss caused by the COVID Pandemic.

In order to address potential lost learning due to the COVID-19 Pandemic, the District is also implementing the "Achievement Advancement Academy", a kindergarten through 12<sup>th</sup> grade after school tutoring program available to all students. The program provides tutoring 1.5 hours per day, three days a week in all core content areas.

#### School Facilities

The continuing growth in student enrollment in the District requires ongoing construction to provide adequate District school facilities. The Planning Department's pre-pandemic projections were that enrollment will continue to increase by an average of approximately 473 students per year over the next five years, to 35,220 by the fall of 2024. Current projections, however, reflect an estimated annual average growth rate of 1.92% to 33,578 by the fall of 2025.

The \$189 million bond passed in 2008 provided funds for two new schools that included Frederick High School and Red Hawk Elementary School, as well as additions and renovations to existing schools to increase capacity. Reduced costs due to favorable construction market conditions allowed the District to outperform on the 2008 bond initiative by \$22 million, and that money was used to fund other projects needed within the District.

With significant growth continuing to occur within the District, facility capacity once again became a priority. The Board of Education, based on recommendations by the Superintendent and a community task force, approved putting a \$260.34 million capital construction bond question on the November 2016 election ballot.

After selling \$200 million in bonds in December 2016, the District began the construction process on several buildings. The major initiatives derived from the Bond passage were two new elementary schools, a Preschool through 8th grade school, a District-wide Innovation Center, and additions and renovations on other schools. Sixty-nine percent of the total Bond program is directed to relieve growth in the St Vrain area. To date, one elementary school (Grandview), the pre-K through 8th grade school (Soaring Heights), and the Innovation Center opened in the Fall of 2018, and numerous major additions and renovations to many schools have been completed. A second elementary school (Highlands) was completed and opened in the Fall of 2021. With voter-approved capital construction projects going smoothly, there was enough money available from unused contingency funds and bond sale premiums to upgrade Mead Elementary School's renovation budget to a rebuild of the entire older building. The new building opened in the Fall of 2020. The District sold the remaining \$60.34 million in the Fall of 2018, allowing the District to begin projects to help enhance safety and security, educational programs, and building preservation. With the accumulation of investment income from bond proceeds, the District began construction on a community-wide aquatics center during the current fiscal year.

Approximately 64% of district buildings are 30 years or older.

#### District Awards and Recognitions

The District has received numerous state, national, and international awards and recognitions. The awards include John Irwin Schools of Excellence Awards for the state's top 8% performing schools, numerous Governor's Distinguished Improvement awards, Colorado Trailblazer 'Schools to Watch' awards, Apple Distinguished School awards, and Colorado Succeeds Prizes for the state's top STEM School and for Transformative Impact in Technology-Enabled Learning. District schools have also received awards for cocurricular activities including fine arts, choir, band, orchestra, and athletics, and students from St. Vrain high schools have received scholarships from prestigious universities, foundations, and corporations, such as Boettcher, Daniels, and National Merit. In addition, St. Vrain has been named by the federal Office of Educational Technology as a Future-Ready district, and has received recent accolades for its robust oneto-one Learning Technology Plan and its commitment to digital curriculum, including the International Society for Technology in Education (ISTE) District of Distinction award, the Consortium for School Networking Team Award, and as a Top 10 Digital District by the Learning Counsel. St. Vrain has also been recognized for its significant impact to the community as the national and international Organization of the Year by the International Association for Public Participation, the Innovative Business of the Year by the Boulder Chamber, the Chair Award by the Longmont Economic Development Partnership, the Project of the Year by the Colorado Technology Association, and Large Business of the Year by both the Longmont Chamber and the Carbon Valley Chamber.

#### FINANCIAL INFORMATION

As of June 30, 2021, the District had a fund balance of \$162.5 million in the General Fund (including its sub-funds). The increase of \$13.5 million is primarily the result of conservative budgeting, certain limited spending during the pandemic, and the recognition of federal pandemic relief revenues under a one-year policy change. As a result of the various classifications of fund balance, the ending unassigned General Fund balance is \$33.3 million.

Accounting Policies: Detailed descriptions of the District's accounting policies are contained in the Notes to Financial Statements on pages 33-83, and they are an integral part of this report. These policies describe the basis of accounting, funds and accounts used, valuation policies for inventories and investments, and other significant accounting information.

Per state statute, the District may amend the adopted budget for any reason prior to January 31. After January 31, the Board may amend the budget only as authorized by state law.

#### FINANCIAL AWARDS and ACKNOWLEDGMENTS

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting and the Association of School Business Officials International (ASBO) awarded a Certificate of Excellence in Financial Reporting to the District for its comprehensive annual financial report for the fiscal year ended June 30, 2020. The District has achieved these prestigious awards consecutively since fiscal year ending June 30, 2004. In order to be awarded a Certificate of Achievement and a Certificate of Excellence, the District published an easily readable and efficiently organized comprehensive annual financial report. This report also satisfied both accounting principles generally accepted in the United States of America and applicable legal requirements.

The Certificate of Achievement and Certificate of Excellence are valid for a period of one year. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement and Certificate of Excellence programs' requirements and we are submitting it to GFOA and ASBO, respectively, to determine its eligibility for another certificate.

The preparation of the Comprehensive Annual Financial Report on a timely basis could not be accomplished without the efficient and dedicated services of the team of professionals in the Financial

Services Department, as well as the independent auditors, and other administrative staff called upon to provide information and assistance. We would like to express our appreciation to all staff members who assisted and contributed to its preparation, with special thanks to Comptroller Jane Frederick, CPA; Executive Director of Budget and Finance Tony Whiteley, CPA; Senior District Accountant Shelly Murphy; and, Grants Accounting Specialist Lauren Spencer, without whom we could not have met our very aggressive timeline.

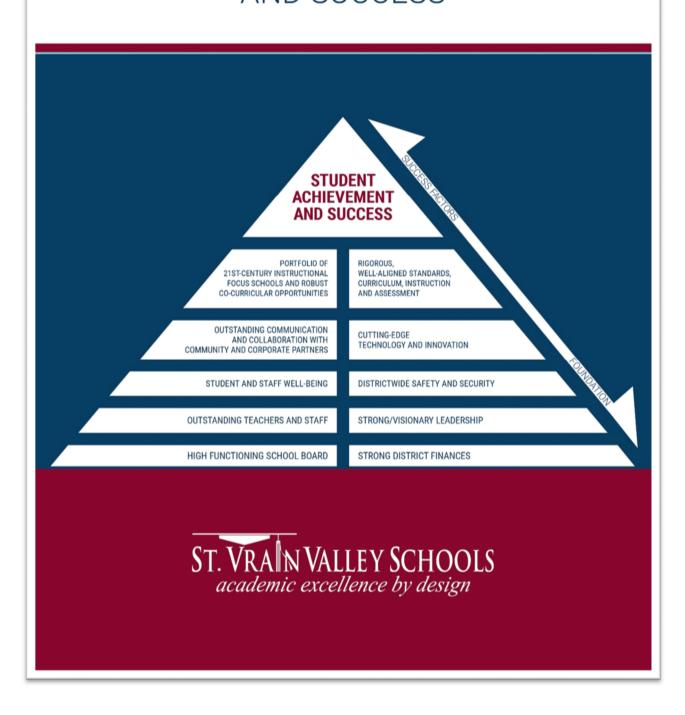
We would also like to thank the members of the Finance & Audit Committee and the Board of Education of the St. Vrain Valley School District RE-1J for their interest and support in planning and conducting the financial operations of the District in a responsible and progressive manner.

Respectfully submitted,

(signatures on file)

Don Haddad, Ed.D. Superintendent of Schools Gregory A. Fieth Chief Financial Officer THIS PAGE LEFT INTENTIONALLY BLANK

# STRATEGIC PRIORITIES FOR STUDENT ACHIEVEMENT AND SUCCESS





The Certificate of Excellence in Financial Reporting is presented to

# St. Vrain Valley School District RE-1J

for its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2020.

The district report meets the criteria established for ASBO International's Certificate of Excellence.



W. Edward Chabal President

W. Edward Chabal

David J. Lewis

Executive Director



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# St. Vrain Valley School District RE-1J Colorado

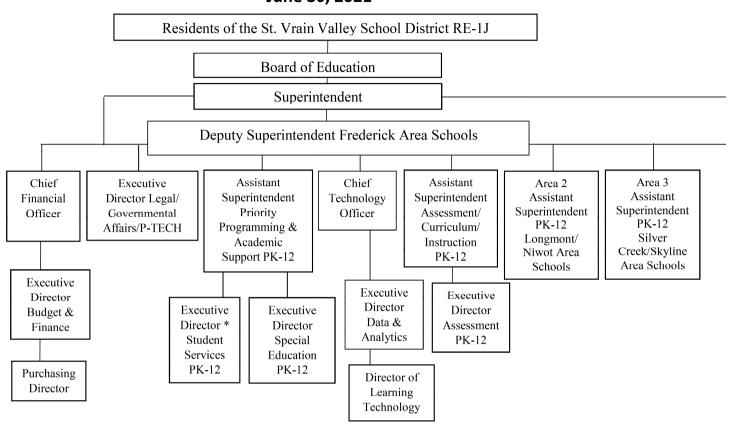
For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2020

Executive Director/CEO

Christopher P. Morrill

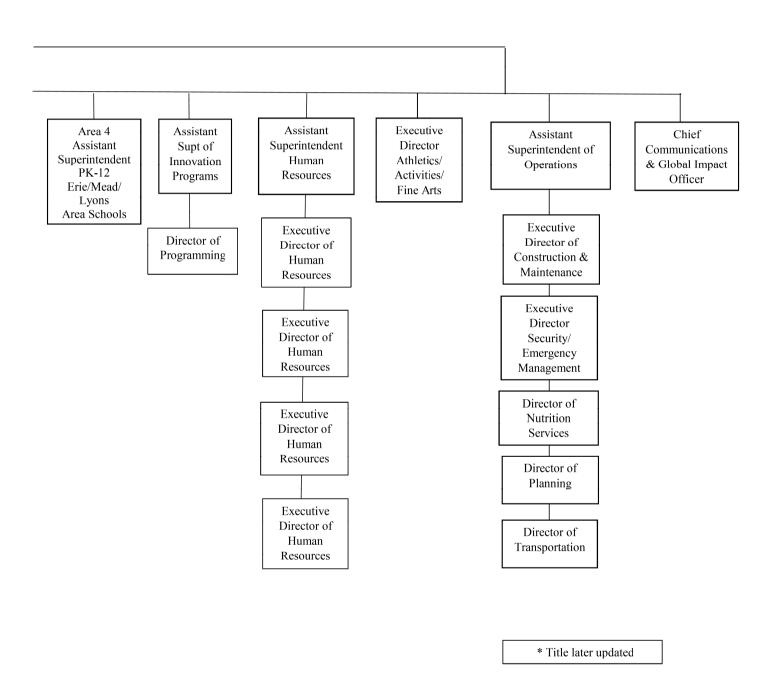
# St. Vrain Valley School District RE-1J ORGANIZATIONAL CHART June 30, 2021



Revised: September 23, 2020

#### **Statement of Purpose**

The leadership structure of the St. Vrain Valley School District represents a systems approach to student achievement. This structure is designed to maximize organizational performance and optimize resources dedicated to the alignment of standards, curriculum, instruction and assessment, as well as technology, professional development, communications, and partnerships with business and industry, post-secondary institutions, parents and other stakeholders.



# St. Vrain Valley School District RE-1J As of June 30, 2021

# **Elected Officials**

Board Member	Term of Office			
District A, Joie Siegrist, President	2/12 - 11/23 (Appointed 2/12)			
District B, Karen Ragland, Treasurer/Asst Secreta	ıry11/17 - 11/21			
District C, Jim Berthold, Member	11/19 - 11/23			
District D, John Ahrens, Secretary	11/13 - 11/21			
District E, Dr. Richard Martyr, Member	11/15 - 11/23			
District F, Paula Peairs, Vice President	11/13 - 11/21			
District G, Chico Garcia, Member				
Armaintad Officials	(Appointed 1/19)			
Appointed Officials				
District Leadership Team  Don Haddad	Superintendent			
Jackie Kapushion Deputy Superintendent				
Greg Fieth Chief				
Tony Whiteley Executive Director of B				
•	•			
Brandon Shaffer Exec Director of Legal/Govt				
Diane Lauer Asst Supt of Priority Programs & A Johnny Terrell Assistant Superintendent of	• •			
Laura Hess Executive Director of S				
Michelle Bourgeois Chief Technology Officer Patrick Mount Executive Director of Data & Analytics				
Kahle Charles Asst Supt of Assessment, Curricu	•			
•				
Ann Reed Executive Director of Assessment  Mark Mills Area 2 Asst Superintendent PK-12				
Dina Perfetti-Deany Area 3 Asst Supe				
Bryan Krause				
Patty Quinones Assistant Supt of Inn				
Todd Fukai Assistant Superintendent of H	_			
Sarah JamesExecutive Director of H				
Kate Slick Executive Director of H				
Ty Valentine Executive Director of H				
Chase McBride Exec Director of Athletics, Acti				
Brian Lamer Assistant Superintende				
Rick Ruffino Exec Director of Construction	·			
Richard Peebles Exec Director of Security/Emergency Mgmt				
Kerri McDermidChief Communications & Glob				
	1			







#### INDEPENDENT AUDITORS' REPORT

Board of Directors St. Vrain Valley School District RE-1J Longmont, Colorado

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the St. Vrain Valley School District RE-1J, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Aspen Ridge Preparatory School, Carbon Valley Academy, Firestone Charter Academy, Flagstaff Academy, St Vrain Community Montessori School, or Twin Peaks Charter Academy, which are reported as and comprise 100 percent of the aggregate discreetly presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aggregate discreetly presented component units, is based solely on the reports of other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of Aspen Ridge Preparatory School, Carbon Valley Academy, Firestone Charter Academy, Flagstaff Academy, St Vrain Community Montessori School, and Twin Peaks Charter Academy were not audited in accordance with *Government Auditing Standards*.



An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the St. Vrain Valley School District RE-1J as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the GASB required pension and OPEB schedules as listed on the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the St. Vrain Valley School District RE-1J's basic financial statements. The introductory and statistical sections, combining and individual major and nonmajor fund financial statements and schedules and the Colorado Department of Education Auditor's Electronic Financial Data Integrity Check Figures Report are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Board of Directors St Vrain Valley School District RE-1J

The combining and individual major and nonmajor fund financial statements and schedules and the Colorado Department of Education Electronic Auditor's Financial Data Integrity Check Figures Report is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, based on our audit, the procedures performed as described above, and the report of the other auditors, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 3, 2021, on our consideration of St. Vrain Valley School District RE-1J's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of St. Vrain Valley School District RE-1J's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering St. Vrain Valley School District RE-1J's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Broomfield, Colorado November 3, 2021 THIS PAGE LEFT INTENTIONALLY BLANK

# St. Vrain Valley School District RE-1J Management's Discussion and Analysis of and for the Figure Voor Ended June 20, 202

As of and for the Fiscal Year Ended June 30, 2021

As management of the St. Vrain Valley School District RE-1J, Colorado (the District), we offer readers of the District's Annual Comprehensive Financial Report this narrative and analysis of the financial activities of the District for the fiscal year ended June 30, 2021. We encourage readers to consider the information presented here in conjunction with additional information that can be found in the letter of transmittal and the financial statements of the District.

#### **Financial Highlights**

- The District reported a deficit net position of \$250.2 million at June 30, 2021, compared to the prior year's deficit net position of \$426.9 million, primarily due to its implementations of Governmental Accounting Standards Board's (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions, Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date An Amendment of GASB No. 68, and Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB) and recognizing its proportionate share of pension and OPEB liabilities \$570.9 million at June 30, 2021, a net increase of \$64.7 million.
- Total net position of the District increased \$176.7 million during the year ended June 30, 2021, primarily due to the net changes of all varying components of the pension under GASB Statements No. 68 and a one-year revenue recognition policy change regarding federal pandemic relief funds.
- Fund balance of the District's governmental funds decreased from an ending fund balance of \$322.9 million at June 30, 2020 to \$287.1 million for fiscal year ended June 30, 2021. The decrease is primarily due to the ongoing projects of 2016 voter-approved general obligation building bonds as well as other capital project funding for community-wide facility, instructional and safety improvements, and the completed construction of a new school.
- During the current year, the fund balance in the District's General Fund increased by \$13.5 million leaving an ending fund balance of \$162.5 million. Despite a planned spenddown of fund balance, the increase is primarily due to the outperformance of the budget in areas of salaries and benefits, as well as federal pandemic relief funding of over \$32 million that offset expenditures including personnel, technology, personal protective equipment supplies, and cleaning supplies and services.
- The District completed construction on a new elementary school which opened in the Fall of 2021. It also completed or continues numerous construction projects at several school sites – including classroom additions and major renovations – as well as the construction of a community-wide aquatics center – all to provide its growing student population with rigorous academics and competitive programs in safe and innovative environments that foster learning and student development.

#### Overview of the Financial Statements

Management's discussion and analysis is intended to serve as an introduction to the District's basic financial statements. Comparison to the prior year's activity is provided in this document. The basic financial statements presented on pages 23-83 are comprised of three components: 1.) Government-wide financial statements, 2.) Fund financial statements, and 3.) Notes to financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide the reader of the District's Annual Comprehensive Financial Report a broad overview of the financial activities in a manner similar to a private sector business. The government-wide financial statements include the statement of net position and the statement of activities.

The statement of net position presents information about all of the District's assets, liabilities, and deferred outflows/inflows. The difference between assets plus deferred outflows and liabilities plus deferred inflows is reported as net position. Over time, changes in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the net position of the District changed during the current fiscal year. Changes in net position are recorded in the statement of activities when the underlying event occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement even though the resulting cash flow may be recorded in a future or past period.

The government-wide financial statements distinguish functions of the District that are supported from taxes and intergovernmental revenues (governmental activities) and other functions that are intended to recover all or most of their costs from user fees and charges (business-type activities). Governmental activities consolidate governmental funds including the *General Fund*, *Bond Redemption Fund*, *Building Fund*, nonmajor capital projects and special revenue funds, and an internal service fund. The District has no business-types activities.

Also presented on the government-wide financial statements are component units, representing the District's six charter schools. The charter schools are legally separate entities with their own appointed independent governing boards. They are financially dependent on the District for most of their funding, and their applications and budgets must be approved by the District. In addition, because of their potential to provide financial benefit to, or impose financial burden on, the District, accounting principles prescribe a discrete presentation of the component units, meaning separate presentation from the primary government. The government-wide financial statements can be found on pages 23-25 of this report.

#### **Fund Financial Statements**

Fund financial statements are designed to demonstrate compliance with finance-related legal requirements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund financial statements for the District include three fund types. The fund types presented here are governmental, proprietary, and fiduciary.

Governmental funds account for essentially the same information reported in the governmental activities of the government-wide financial statements. However, unlike the government-wide statements, the governmental fund financial statements focus on near-term financial resources and fund balances. Such information may be useful in evaluating the financing requirements in the near term.

Since the governmental funds and the governmental activities report information using the same functions, it is useful to compare the information presented. Because the focus of each report differs, a reconciliation is provided on the fund financial statements to assist the reader in comparing the near-term requirements with the long-term needs.

The District maintains nine different governmental funds. The major funds as of June 30, 2021 are the *General Fund*, the *Bond Redemption Fund*, and the *Building Fund*. They are presented separately in the fund financial statements with the remaining governmental funds combined into a single aggregated presentation labeled Nonmajor Governmental Funds. Individual fund information for the nonmajor funds is presented as other supplemental information elsewhere in this document. The basic governmental fund financial statements can be found on pages 26-29 of this report.

The District maintained one type of proprietary fund, an internal service fund. Internal service funds are used to accumulate and allocate costs internally among the governmental functions. The District has one

internal service fund, the *Self Insurance Fund*, which is used to account for specific medical and dental plans. The basic proprietary fund financial statements are presented on pages 30-32 of this report.

Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the District's own programs. The District has no fiduciary funds.

#### Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes can be found on pages 33-83 of this report.

#### Other Information

The District adopts an annual appropriated budget for each of the governmental funds. A budgetary comparison schedule for the *General Fund* is included as required supplementary information (RSI) in the financial statements to demonstrate compliance with the adopted budget. Also included in the RSI are the required schedules resulting in the implementation of GASB Statements No. 68 and No. 75. The RSI can be found on pages 85-94. The remaining governmental funds budgetary comparisons are reported as other supplemental information. Combining and individual fund statements and schedules can be found on pages 95-117 of this report.

#### **Government-wide Financial Analysis**

The assets of the District are composed of current assets, other noncurrent assets, and capital assets. Cash and investments, receivables, prepaid items, deposits, and inventories are current assets. These assets are available to provide resources for the near-term operations of the District. Eighty-six percent of the current assets are cash and investments.

Other noncurrent assets include restricted cash and investments. In addition, capital assets are used in the operations of the District. These assets are land, buildings, and equipment. Capital assets are discussed in greater detail in the section titled, *Capital Assets and Debt Administration*, later in this analysis.

For refunding of debt resulting in defeasance, deferred outflows of resources are the differences where the net carrying value of the old debt is less than the reacquisition price.

Current and noncurrent liabilities are determined based on anticipated liquidation either in the near-term or in the future. Current liabilities include accounts payable, accrued salaries and benefits, claims payable, unearned revenues, and current debt obligations. The liquidation of current liabilities is anticipated to be either from current available resources, current assets, or new resources that become available during fiscal year 2022.

Long-term liabilities such as long-term debt obligations and compensated absences will be liquidated from resources that will become available after fiscal year 2022. Also included in longer term liabilities are the District's proportionate shares of the pension and OPEB liabilities (which are not considered long term debt). Although multiple participating employers are required to report their proportionate shares of these liabilities, Senate Bill 18-200 was enacted in June 2018, restructuring contributions, benefits, and future eligibility requirements which, thereby, will restore the full funding of these plans within 30 years. Also, beginning July 2018, the State of Colorado is required to make annual direct on-behalf payments to the state retirement system. In accordance with accounting principles generally accepted in the United States of America (US GAAP), the District not only recognizes the State's proportionate share of the pension liability associated with the District at the government-wide level, but also recognizes its share of the State's required payment as revenue and expenditures at the fund level. However, the State's required direct distribution on July 1, 2020, was suspended for the year by the Joint Budget Committee to balance its budget.

Due to the implementation of GASB Statements No. 68 and No. 75, deferred outflows of resources and deferred inflows of resources can result from the net difference between expected and actual experience, projected and actual earnings on pension plan investments, changes in the District's proportionate of the

pension and OPEB liabilities, changes of assumptions, as well as contributions made by the District to Colorado Public Employees' Retirement Association's (PERA) after PERA's measurement date.

As of June 30, 2021, the liabilities plus deferred inflows exceed assets plus deferred outflows of the primary government's governmental activities by \$250.2 million with an unrestricted deficit net position of \$463.4 million. For three of the eleven prior fiscal years, the District was able to report positive balances in all three categories of net position. In the previous six fiscal years as well as the current fiscal year – due to the implementation of GASB Statements No. 68 and No. 75 – the District has reported a negative unrestricted net position.

A new school, major renovations, additional classrooms, and safety upgrades contributed to the \$28.2 million increase in "net investment in capital assets" – from \$83.4 million to \$111.6 million – for the primary government's governmental activities. The increase in capital assets (\$39.0 million) combined with the net decrease of related liabilities (\$41.0 million) exceeded the decreased deferred outflow of resources related to debt (\$1.2 million) and the decrease of *Building Fund's* cash and investments (\$50.6 million). Refer to Note 5 (Capital Assets) and Note 7 (Long-Term Debt) for detailed information.

Colorado Revised Statute Article X, Section 20 (Taxpayer Bill of Rights (TABOR)) requires the District to establish reserves. The net position restricted for TABOR, as required by statute, increased \$563 thousand to \$11.7 million as of June 30, 2021. Net position restricted for debt service increased \$4.9 million resulting in a total of \$74.0 million.

The \$71.8 million net decrease in liabilities plus deferred inflows of resources is attributable to the District recognizing its net decreased proportionate share of a pension liability of \$550.8 million and OPEB liability of \$20.0 million. Refer to Note 9 (Defined Benefit Pension Plan) and Note 10 (Defined Benefit OPEB Plan).

Table 1 provides a summary of the District's net position as of June 30, 2021 compared to June 30, 2020.

Table 1
Comparative Summary of Net Position
As of June 30, 2021 and 2020
(in Thousands)

				Total
			Total Dollar	Percentage
	Governmenta	al Activities	Change	Change
	2021	2020	2020 - 2021	2020 - 2021
Assets				
Current assets	\$ 278,401	\$ 318,566	\$ (40,165)	-12.61%
Noncurrent assets excluding capital assets	75,092	74,166	926	1.25%
Capital assets	585,720	546,738	38,982	7.13%
Total assets	939,213	939,470	(257)	-0.03%
Deferred outflows of resources	184,571	79,392	105,179	132.48%
Liabilities				
Current liabilities	49,244	55,691	(6,447)	-11.58%
Long-term liabilities	516,694	558,492	(41,798)	-7.48%
Pension liability	550,848	482,494	68,354	14.17%
OPEB liability	20,023	23,721	(3,698)	-15.59%
Total liabilities	1,136,809	1,120,398	16,411	1.46%
Deferred inflows of resources	237,217	325,424	(88,207)	-27.11%
Net Position				
Net investment in capital assets	111,623	83,397	28,226	33.85%
Restricted for				
TABOR	11,729	11,167	562	5.03%
Debt service	74,018	69,131	4,887	7.07%
Contractual, federal grant obligations	6,718	6,970	(252)	-3.62%
Colo Preschool	526	560	(34)	-6.07%
Other	8,496	9,435	(939)	-9.95%
Unrestricted	(463,352)	(607,620)	144,268	23.74%
Total net position	\$ (250,242)	\$ (426,960)	\$ 176,718	41.39%

#### **Government-wide Activities**

Governmental activities increased the net position of the District \$176.7 million during the year ended June 30, 2021. General revenues decreased \$24.6 million while program revenues increased \$25.5 million. The addition of capital assets, the payment of long-term debt, and the effects of the multi-faceted variables related to the District's pension liability under GASB Statement No. 68 contributed to overall decrease of expenses by \$38.7 million. Table 2 provides a summary of the District's change in net position for 2021 compared to 2020.

Table 2
Comparative Schedule of Changes in Net Position
For the Years Ended June 30, 2021 and 2020
(in Thousands)

						Total	
				To	tal Dollar	Percentaç	ge
	 Government	al A	ctivities		Change	Change	)
	2021		2020	202	20 - 2021	2020 - 20	21
Revenues							
Program revenues							
Charges for services	\$ 9,009	\$	18,622	\$	(9,613)	-51.62	%
Grants & contributions:							
Operating	71,056		35,144		35,912	102.19	%
Capital	2,092		2,901		(809)	-27.89	%
General revenues							
Property, specific ownership,							
and mill levy override taxes	242,344		250,929		(8,585)	-3.42	%
State equalization	135,023		149,676		(14,653)	-9.79	%
Other	11,672		12,988		(1,316)	-10.13	%
Total revenues	 471,196		470,260		936	0.20	%
Expenses							
Instruction	102,275		158,922		(56,647)	-35.64	%
Supporting services	173,089		153,453		19,636	12.80	%
Interest expense	19,114		20,811		(1,697)	-8.15	%
Total expenses	294,478		333,186		(38,708)	-11.62	%
Increase (decrease)							
in net position	176,718		137,074		39,644	28.92	%
Net position - 7/1	 (426,960)		(564,034)		137,074	24.30	%
Net position - 6/30	\$ (250,242)	\$	(426,960)	\$	176,718	41.39	%

The governmental activities' total assets decreased by \$257 thousand and deferred outflows of resources increased \$105.2 million attributed to the following elements:

Table 3
Comparative Schedule of Assets & Deferred Outflows of Resources of Governmental Activities
As of June 30, 2021 and 2020

			Increase		
	 2021	 2020	 (Decrease)		
Cash and investments	\$ 314,050,081	\$ 331,351,740	\$ (17,301,659)		
Cash with fiscal agent	2,035,646	1,700,059	335,587		
Accounts receivable	5,620,638	2,836,802	2,783,836		
Due from component units	67,623	110,617	(42,994)		
Grants receivable	21,409,325	3,733,341	17,675,984		
Interest receivable	-	818	(818)		
Taxes receivable, net	7,837,808	50,782,392	(42,944,584)		
Prepaid items	316,420	199,975	116, <del>44</del> 5		
Deposits	4,605	-	4,605		
Inventories	2,151,656	2,015,943	135,713		
Capital assets					
Non-depreciable	55,488,173	80,116,259	(24,628,086)		
Depreciable, net	530,231,365	 466,621,976	 63,609,389		
Total assets	\$ 939,213,340	\$ 939,469,922	\$ (256,582)		
Deferred outflows of resources					
Related to debt	\$ 8,364,130	\$ 9,592,368	\$ (1,228,238)		
Related to pension	174,298,438	67,653,697	106,644,741		
Related to OPEB	1,907,987	 2,145,803	 (237,816)		
Total deferred outflows	\$ 184,570,555	\$ 79,391,868	\$ 105,178,687		

The \$17.3 million decrease in cash and investments (which includes unrestricted and restricted cash and investments) is primarily due to the cash outflow from capital asset additions. The \$336 thousand increase in cash with fiscal agent is due to increased property taxes collected by the county treasurers during June.

The \$2.8 million increase in accounts receivable is primarily due to the delayed receipts of iPads sold as well as increased tax abatement revenues from local urban renewal authorities. The \$43 thousand decrease of due from component units is based on timing of receipts for services provided. The \$17.7 million increase in grant activity is primarily due to the timing of federal pandemic relief requests for funds approved after June. As a result, the District adopted a one-year policy change to extend the period from 60- to 120-days after fiscal year end for federal grant revenue recognition. The \$818 decrease in interest receivable is due to the closure of a sweep account near fiscal year end last year. Taxes receivable, net of an estimated uncollectible taxes, decreased \$42.9 million. Although property tax gross assessed valuations decreased by \$25 million, property tax collections returned to normal compared to last year when Colorado waived the interest period on unpaid property taxes until October 1, 2020, to provide economic relief during the worldwide pandemic. The combined \$121 thousand increase in prepaid items and deposits is primarily the result of purchasing software or electronic products prior to the commencement of licensing terms. The \$136 thousand increase in inventories is primarily due to the expansion of Operations and Central Warehouse inventories to purchase in-demand, low-supply stock items in preparation for full in-person learning in the Fall 2021. The \$24.6 million decrease in non-depreciable capital assets reflects the completion of construction projects, including a new elementary school in a high-growth area of the district. Depreciable capital assets increased \$63.6 million primarily due to the completion of major renovations, additional classrooms, and other building improvements during the year.

Deferred outflows of resources are due to two factors: debt defeasance and the pension and OPEB liabilities. The \$1.2 million decrease is the current year amortization, on an effective interest method, related to debt. The difference between expected and actual experience, changes in assumptions, the net difference between projected and actual earnings on pension and OPEB plan investments, changes in proportion and differences between contributions recognized and proportionate share of contributions, as well as contributions made by the District after the plan's measurement date resulted in the combined decrease of deferred outflows of \$106.4 million.

The governmental activities' total liabilities increased by \$16.4 million and deferred inflows of resources decreased \$88.2 million as follows:

Table 4
Comparative Schedule of Liabilities & Deferred Inflows of Resources
of Governmental Activities
As of June 30, 2021 and 2020

			Increase
	 2021	 2020	 (Decrease)
Accounts payable	\$ 11,962,145	\$ 11,439,607	\$ 522,538
Due to component units	994,939	94,841	900,098
Retainage payable	2,147,241	1,797,507	349,734
Accrued salaries, benefits, withholdings	27,527,883	23,505,095	4,022,788
Accrued interest payable	912,547	1,000,072	(87,525)
Claims payable	2,978,110	2,494,585	483,525
Unearned revenues	2,721,707	15,359,739	(12,638,032)
Noncurrent liabilities			
Due within one year	42,436,075	37,611,907	4,824,168
Due in more than one year	474,257,547	520,879,631	(46,622,084)
Net pension liability	550,847,978	482,494,456	68,353,522
OPEB liability	 20,023,290	 23,720,549	(3,697,259)
Total liabilities	\$ 1,136,809,462	\$ 1,120,397,989	\$ 16,411,473
Deferred inflows of resources			
Related to pension	\$ 230,733,677	\$ 321,042,176	\$ (90,308,499)
Related to OPEB	 6,482,831	 4,381,852	 2,100,979
	\$ 237,216,508	\$ 325,424,028	\$ (88,207,520)

Accounts payable combined with retainage payable increased \$872 thousand, primarily due to the timing of capital construction projects for community-wide improvements as part of the 2016 voter approved bonds. Due to component units increased \$900 thousand for allowable costs incurred by the charter schools before fiscal year end, but not yet reimbursed by the District, the fiscal agent of Elementary and Secondary School Emergency Relief (ESSER) funds I, II, and III - established through the Coronavirus Aid, Relief, and Economic Security (CARES) Act; the Coronavirus Response and Relief Supplemental Appropriations (CRRSA) Act; and, the American Rescue Plan (ARP) Act, respectively, and awarded by the Colorado Department of Education (CDE). Accrued salaries, benefits, and payroll withholdings increased \$4.0 million due to salary increases, benefit increases, and no reduction of staff despite the pandemic. The \$87 thousand decrease in accrued interest reflects the decreased bond interest due by the District because of the pay down of debt. The \$484 thousand increase in claims payable is due to the change in lag time as well as the expected, although uncertain, estimated increases related to COVID-19. Refer to Note 8 (Risk Financing). The \$12.6 million decrease in unearned revenues is primarily due to the advanced Coronavirus Relief Fund (CRF) funding received in May of the prior fiscal year. The net decrease of \$41.8 million in noncurrent liabilities due within one year and due in more than one year are primarily due to payments of bonds and capital leases during the year as well as the amortization of the deferred bond premium. Refer to Note 7 (Long-Term Debt). The net increase of \$64.7 million in pension and OPEB liabilities is due to recognizing the District's proportionate share of the pension and OPEB liabilities. Refer to Note 9 (Defined Benefit Pension Plan) and Note 10 (Defined Benefit Other Post Employment Benefit (OPEB)).

Deferred inflows of resources related to pensions and OPEBs net decrease of \$88.2 million primarily due to the changes in assumptions or other inputs under GASB Statements No. 68 and No. 75.

The primary source of operating revenue for school districts comes from the School Finance Act of 1994 (SFA). Under the SFA, after the budget stabilization 'negative' factor was applied and CDE's administrative fee was withheld, the District received \$7,948 per funded pupil. For the fiscal year ended June 30, 2021, the funded pupil count was 30,736.7, a decline of 1.8% from the prior fiscal year. Funding for the SFA comes from real estate property taxes, specific ownership personal property tax and state equalization. For fiscal year 2021, SFA per pupil funding decreased by \$341 per student.

The statement of activities shows the cost of program services and the charges for services, grants, and contributions offsetting those services. Table 5 shows the total cost of services and the net cost of services for governmental activities.

Table 5
Comparative Schedule of Governmental Activities
For the Years Ended June 30, 2021 and 2020
(in Thousands)

	Total Cost	of Ser	vices		Net Cost of Services					
	2021		2020		2021		2020			
Instruction Supporting services Interest expense	\$ 102,275 173,089 19,114	\$	158,922 153,453 20,811	\$	38,077 155,129 19,114	\$	121,832 133,876 20,811			
	\$ 294,478	\$	333,186	\$	212,320	\$	276,519			

Key elements of the governmental activities are as follows:

- The cost of all governmental activities this year was \$294.5 million compared to \$333.2 million last year. Interest expense decreased by \$1.7 million due to the amortization of the bond interest premiums on an effective interest method.
- About \$9.0 million of the cost of services was financed by the users of the District's programs in the form of charges for services, a decrease of \$9.6 million from 2020. The decrease is primarily due to canceled, suspended, or limited tuition and fee-based programs and student activities as a result of the pandemic.
- The federal and state governments subsidized certain programs with grants and contributions in the amount of \$73.1 million, an increase of \$35.1 million from fiscal year 2020. Federal pandemic relief funding up to the allowable expenditures incurred before year-end primarily contributed to the increase.
- The majority of the District's net cost of services, \$212.3 million, was financed by State and District taxpayers.
- General revenues accounted for \$389.0 million in revenue which was 82.6% of all revenues. Program specific revenues in the form of charges for services and sales, grants, and contributions, accounted for \$82.2 million or 17.4% of total revenues of \$471.2 million. These percentages reflect a shift of 5.4% of total revenue from general to program specific revenues.
- The one-year policy change related to federal pandemic relief revenue recognition, the net effects
  of all the variable components of the pension and OPEB liabilities, and the outperformance in the
  areas of salaries, benefits, purchased services, and supplies contributed to the increase of net
  position for governmental activities.

#### Financial Analysis of the District's Governmental Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

The focus on the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported a combined ending fund balance of \$287.1 million, a decrease from the prior year ending balance of \$322.9 million. As noted earlier, the fund balance decrease was primarily due to the ongoing projects of 2016 voter-approved general obligation building bonds as well as other capital project funding for community-wide facility, instructional and safety improvements as well as the completed construction of a new school.

Among major funds, the General Fund is the chief operating fund of the District. The General Fund had \$363.2 million in revenues. \$363.5 million in expenditures, and \$13.8 million net other financing sources. The General Fund's fund balance increased \$13.5 million to \$162.5 million. The increase is partly due to the District's conservative budgeting and outperformance. While Colorado waived the interest period on unpaid property taxes until October 1, 2020, to provide businesses and residents economic relief due to the pandemic during the prior fiscal year, subsequent property tax collections returned to normal. The sale of older iPads that were refreshed with devices via a new financing arrangement as well as the indirect cost revenue allowed under the ESSER programs contributed to the increased other local revenues. A supplemental funding of the SFA state share was appropriated after the amended budget was adopted; this positively increased equalization by \$133 per funded pupil count. In addition, the District was awarded ESSER I, II, and III federal funding through CDE for allowable costs incurred in response to the pandemic. As a result, the District adopted a one-year policy modifying its accrual basis of accounting for federal pandemic relief funding only - extending its revenue recognition period from 60- to 120-days after fiscal year end to meet CDE's requirements for grant accounting. Several factors resulted in expenditures being lower than budgeted. The District realized savings in salaries, benefits, purchased services, and supplies. Non-essential positions that were open, or became open, were not filled. In addition, during periods of fully on-line, hybrid, or carefully integrated in-person learning, busses ran fewer routes, building utility costs were reduced, and the District's child care programs were scaled back. Textbook adoptions were also delayed. Yet, the revitalization of the summer Project Launch program – suspended in 2020 – was an ideal strategy to address the lost learning initiative of the ESSER III federally funded program.

Significant differences between the General Fund's adopted and amended budgets are due to \$5.4 million and \$1.1 million decreases in property taxes and mill levy override dollars, respectively, due to decreased assessed property values; \$1.8 million increase in specific ownership taxes due to anticipated increased vehicle registrations; \$1.3 million decrease in investment income due to realistic economic conditions; \$2.0 million decrease in charges for services due to limited participation in tuition and other fee-based programs; \$7.4 million net decrease in state equalization due to the decreased available K-12 funding and decreased per pupil count combined with the increased allocation from General Fund to the Capital Reserve Fund to fund district-wide construction and maintenance projects; \$4.7 million decrease in the State's on-behalf payment to the Colorado Public Employees' Retirement Association (PERA) due to the state's suspension of the July 1, 2020 payment; \$25.8 million increase in federal pandemic relief funding due to ESSER awards granted by CDE; \$7.0 million decrease in benefits expenditures primarily due to conservative budgeting and the suspension of the State's on-behalf payment to Colorado PERA; \$9.6 million and \$4.5 million increases in purchased services and supplies, respectively, due to anticipated cleaning services, technology purchases, and PPE costs in response to the pandemic; \$2.6 million increase in charter school due to disbursements for reimbursement of allowable ESSER expenditures; and, \$3.3 million increase in transfers out due to anticipated support from the General Fund to Nutrition Services Fund, Athletics in Student Activity Fund, and Child Care and Facility Use in Community Education Fund, as a result of the pandemic's financial impact on these programs.

The fund balance of the *Bond Redemption Fund* had an increase of \$5.2 million, resulting in a balance of \$74.0 million as of June 30, 2021. Despite decreased assessed values of property taxes, the fund realized

more than anticipated tax abatement revenues from local urban renewal authorities. Because market conditions were favorable, the District also early-called bonds in June 2021, saving taxpayers approximately \$2.0 million. The *Bond Redemption Fund* has adequate resources accumulated to make the December 2021 principal and interest payments. The mill levy to accumulate resources for the June 2022 interest payment will be certified in December 2021.

The *Building Fund* is used to record the proceeds, interest revenue, and corresponding construction expenditures for bonds. The fund balance decreased \$51.9 million due to capital construction projects. Projects included major renovations, additional classrooms, safety upgrades, a new elementary school in a high growth area of the District, and the construction of a community-wide aquatics center.

#### **Capital Assets and Debt Administration**

Capital Assets. The District's investment in capital assets for its governmental activities as of June 30, 2021 is \$585.7 million (net of accumulated depreciation). Capital assets include land and improvements, buildings and improvements, water rights, projects in progress, and equipment. The District's investment in capital assets, net of accumulated depreciation, increased for the current fiscal year by \$39.0 million. Major capital events during the year included major renovations, additional classrooms and learning spaces, and a new elementary school. In addition, with the accumulation of investment income from bond proceeds, the District was able to begin construction on a community-wide aquatics center. Table 6 shows fiscal year 2021 capital assets compared to 2020.

Table 6
Comparative Schedule of Capital Assets
As of June 30, 2021 and 2020
(Net of Depreciation, in Thousands)

							lotal		
	Govern	men	tal	Tot	al Dollar	Percentage			
	 Activities			C	hange	_	Change		
	2021		2020	202	0 - 2021	_	2020 - 2021		
Land	\$ 20,846	\$	20,846	\$	-		0.00%		
Water rights	1,091		1,091		-		0.00%		
Projects in progress	33,551		58,179		(24,628)		-42.33%		
Land improvements	12,239		10,081		2,158		21.41%		
Buildings	324,667		281,521		43,146		15.33%		
Building improvements	157,924		147,304		10,620		7.21%		
Equipment	 35,402		27,716		7,686		27.73%		
Totals	\$ 585,720	\$	546,738	\$	38,982		7.13%		

Additional information on the District's total capital assets can be found in Note 5 beginning on page 48.

Debt Administration. The District was assigned an underlying rating of AA+ from Standard & Poor's Financial Services, Aa2 as a bond issuer from Moody's Investors Service, and Aa1 from Moody's for its general obligation refunding bond issues as of January 2021. The custodian and paying agent for all of the District's bond debt is UMB Bank in Denver, Colorado. Total long-term debt outstanding as of June 30, 2021 as compared to June 30, 2020 is shown in Table 7. State statutes limit the amount of general obligation debt that the District may issue. At the end of the current fiscal year, the legal debt limit was \$819 million and the legal debt margin was \$350 million.

Table 7
Comparative Schedule of Outstanding Debt
As of June 30, 2021 and 2020
(in Thousands)

			11	ncrease
	 2021	 2020	(D	ecrease)
General obligation bonds	\$ 469,740	\$ 514,915	\$	(45,175)
Deferred bond premium	30,246	35,887		(5,641)
Capital leases	10,163	1,677		8,486
Benefits payable	 6,545	 6,013		532
Total debt	\$ 516,694	\$ 558,492	\$	(41,798)

Additional information on the District's total bonded debt can be found in Note 7 beginning on page 50 of this report.

#### Factors Bearing on the District's Future

The District continues to receive strong community support. It has strong ties to the municipalities, businesses, and industry. In November 2008, the Board referred ballot questions to District voters for both a mill levy override (MLO) increase of \$16.5 million and a bond issue of \$189 million. The voters approved both measures by a strong margin. The additional MLO funding came at the time of the country's Great Recession. The 2008 bond revenues were efficiently managed to accomplish the stated improvements and additions, as well as provide additional renovations to District facilities.

In November 2012, the Board referred a \$14.8 million mill levy override ballot question to District voters. This override helped the District continue the gains realized from the 2008 MLO and avoid large class size increases and program cuts despite cuts in state per pupil funding since 2010. The voters approved the 2012 MLO measure by a strong margin notwithstanding the fact that the economy was just coming out of a multiyear recession. Additionally, the revenue has supported the enhancement of the District Learning Technology Plan and the expansion of preschool options.

The two mill levy overrides are projected to generate about \$56.0 million in fiscal year 2021-2022. This amounts to almost \$1,800 per student. These mill levy overrides are fixed mills so the revenues grow as assessed valuation increases. In addition, the mill levy overrides do not sunset.

With significant growth occurring within the District, facility capacity once again became a priority. The Board of Education, based on recommendations by the Superintendent and a community task force, approved putting a \$260.34 million capital construction bond question on the November 2016 election ballot. Voters once again showed their support by passing the measure. Approximately 68% of these funds will go toward providing additional classroom space with the remaining 32% of the funds addressing school safety and security upgrades as well as repairs and renovations to existing school facilities. In December of 2016, the District issued an initial \$200 million of general obligation debt pursuant to the 2016 authorization, and realized another \$23.6 million in premium. Based on the District's current spend down plan on the 2016 constructions projects, and the need for additional funding, the District sold the remaining \$60.34 million on September 19, 2018. The sale on September 19 was for a 5-year bond maturity, shortened from what was initially planned to be a 14-year schedule. The Series 2018 bonds carried yields of 1.72% to 2.21% which, combined with the rates locked in at the time of the sale of the initial \$200 million in December 2016, provided a net interest cost of 3.57% for the full issue. The final piece of the 2016 bond authorization has been sold and, compared to the ballot numbers that voters approved, the total amount of principal and interest to be repaid on these bonds is over \$21 million less than voters approved in 2016.

The District was one of four in the state to apply for and receive approval to provide a P-TECH (Pathways in Technology) program. The initial program allows Skyline High School students the opportunity to take college coursework and achieve an associate's degree in a Computer Information Systems discipline. There is no cost to the student and they can earn up to 62 college credits through the program. The District has subsequently added a P-TECH program at Frederick High School for students to achieve an associate's degree in Biomedical Sciences. The District also added a Cybersecurity P-TECH program at Silver Creek High School in the 2020-2021 school year.

In addition, the District also added a P-TEACH program. This program is designed to provide post-secondary opportunities to students who are interested in a career in the education field. The coursework is designed to introduce students to the teaching profession both in the classroom and through internships.

During the 2018-2019 school year, the District also implemented "Project Launch", a kindergarten through 2<sup>nd</sup> grade program designed to extend the school year for students who are not reading at grade level proficiency. The goals were to provide targeted instructional during the month of June to increase proficiency, reduce the "summer slide" due to students not being in school, and begin the next school year at a better starting point. Early indications show the program has been successful, and the District planned to continue the program in the 2019-2020 school year. However, due to the pandemic, the summer program was temporarily suspended. In the 2020-2021 school year, Project Launch was reinstated for all students (K-12) to address learning loss caused by the COVID Pandemic.

The District has experienced strong growth in student enrollment from fiscal years 2011 through 2020, ranging from 0.66% to 4.53%. The October 2019 headcount was 216 more students than the previous year, a 0.66% increase. Due to the COVID pandemic, the October 2020 student enrollment dropped by 1,543 pre-K through 14 students, resulting in a negative growth rate of 4.70% for the first time in over a decade. Although the October 2021 student count process is not complete, the District has seen a strong enrollment recovery from the previous year. Projections reflect an estimated annual growth rate of approximately 1.92% over the next five years.

The District has provided increases in employee compensation for each of the 2005 through 2021 budget years. The mill levy overrides passed by the community, along with the operating efficiencies implemented by the District have improved the District's starting and average teacher salaries. The District and its Education Association agreed to a new salary schedule concept for certified personnel for the 2015-2016 fiscal year. The salary schedule increased the base salary, but also stabilized the cost of providing an experience step for teachers. The concept of the new salary schedule is to increase the base salary of a new teacher more quickly than the previous salary schedule. Beginning in the 2015-2016 school year, the starting base salary of \$35,000 has increased annually to \$45,250 for the 2021-2022 school year. In combination with test score improvements, national recognition, and a stable, supportive School Board, the District continues to receive a strong response of qualified applicants for open positions.

Strong administrative leadership, a stable and supportive School Board, the vibrant and growing District population, an emphasis on positive relationships with businesses and stakeholders, and conservative financial management have combined to make St. Vrain Valley Schools one of the top achieving Districts in Colorado. Evidence in support of this claim include John Irwin Schools of Excellence Awards for state's top 8% performing schools as well as numerous Governor's Distinguished Improvement Awards and Colorado Trailblazer 'Schools to Watch' Awards

To enhance learning opportunities for our students, the District started an in-District K-12 online school, an in-District 9-12 online school, and opened a homeschool program. For 2021-2022, enrollment in these three programs is estimated to be 1,364 students. In addition, the District has applied for and received numerous grants and continues to actively seek grants and corporate sponsorships. In early August 2010, the U.S. Department of Education notified the District that it had been selected for a \$3.6 million development grant, payable over five years, under the 2010 Investing in Innovation Fund (i3) competition. Out of 1,700 applicants, the District received the highest score nationwide on its application and was one of 49 chosen to receive grant funds. The District's grant plan focused on expanding programs for at risk students in seven schools. The i3 grant ended in the 2015-2016 school year, but key personnel and operations remain as the District developed a sustainability plan. In November 2012, the District also received one of the first round of Race to the Top grants from the federal government. This grant provided \$16.5 million dollars over four years. It was developed to create and implement more STEM curricula into the lower socio-economic schools within the District. That grant ended in July of 2017, and the District has developed a sustainability plan for key personnel and operations.

Although Colorado's economic growth is one of the top in the nation, portions of the state statutes are in conflict. These conflicts have the potential to cause issues with the state's budget, including funding to school districts. Because of the "Great Recession", the State of Colorado's ability to increase revenues and provide additional funding to school districts is limited due to Colorado Revised Statute X (the TABOR amendment). In contrast to that, Amendment 23 guarantees per pupil funding for school districts will increase by at least the cost of inflation. Combining those two statutes with the requirement of increased Medicaid coverage and necessary increases to higher education, transportation, and the Department of Correction, causes significant issues with the State of Colorado's budget. The State of Colorado and its school districts were impacted with reduced revenues. It is unknown at this time how these conflicts will be resolved and the impact to school district funding.

Another constitutional amendment that impacted the state's funding, as well as special districts including school districts, was the 1982 Gallagher Amendment. The assessed property value revisions required by the 1982 Gallagher Amendment limited increases in the residential assessed values used to levy taxes for the District, even though actual property values for most residential properties are higher. This amendment required that the residential property share of the total assessed value in the state be stabilized at approximately 45% of the total. However, by fixing the residential percentage share of property tax

collections, an increasing portion of the taxes levied continued to be shifted to the commercial and nonresidential property owners. This reduction in residential property tax revenues also required the state to commit other revenues to fulfill the School Finance Act (per pupil funding). The most recent adjustment to the residential rate was to set the rate to 7.15%. This amendment was repealed by Colorado voters in 2020, allowing the District to benefit from the rebalancing of the tax impact on residential and small business owners. There is a ballot question at the state level (Proposition 120) that is asking for voters to lower both residential and commercial assessed valuation rates across the state. If passed, the initial impact might be small, but there is the potential that a follow-up lawsuit against the state would make the impact much more significant.

In 2008, Dr. Don Haddad became the Superintendent of Schools. He has been recognized multiple times on the national level, including the 2013 National Superintendent of the Year award from the National Association of School Superintendents. He continues to develop strong relationships with business, industry, and community leaders throughout the District. He is united with his administration, staff, and the Board of Education in the mission and strategic priorities for the District.

Since 2008, the District's has operated Leadership St. Vrain, a formal training program providing community members an opportunity to obtain a foundation in district operations, finances, and governance and to become more effective participants in school district affairs. Leadership St. Vrain was put on hold in fiscal year 2021 due to the pandemic, but is back in operation for fiscal year 2022, with 125 parents and community members participating.

#### The Effects of the Pandemic

On March 13, 2020, the Superintendent signed a Declaration of Local Disaster Emergency due to the COVID-19 pandemic. The Board of Education later approved extending that declaration indefinitely. The District employed remote learning from after Spring Break 2020 to the end of the school year. The State of Colorado also declared a state of emergency through the same timeframe. Because of the pandemic, the legislation did not meet during the normal session, and did not establish the School Finance Act, or the long bill, until the middle of June.

Although the District already had a 1:1 device initiative in place prior to the pandemic, an order of 1,000 iPads was immediately approved to ensure that every student had access to a device for remote instruction. With school closed from March 16 – March 20 due to the pandemic, district staff worked diligently to create (or adapt current in-person) lesson plans for remote learning. On March 23, district staff also began handing out paper homework packets and/or iPads from two distribution centers for those students and their families that did not have either a device or internet service.

As the pandemic continued to surge in the spring, district administration realized that remote instruction would likely continue into the next school year. Understanding that not all students had access to their own device, and that remote synchronous learning was important to every student, the District placed additional iPad orders of 500 devices in March and 4,100 devices in June to ensure the District moved to a true 1:1 device initiative for all students. In addition to the iPads, the District went through a process to determine the best synchronous learning technology for its teaching staff. This included looking at specialized lenses for the teachers' iPads, a stand for the teachers' iPads, and microphones that allowed the teacher to speak and be heard effectively. The district solidified its synchronous remote learning technology, and placed orders for that equipment – far ahead of most districts. In addition, the District realized that some families and their students would want to return to their schools when it was reasonably safe to do so, other families would want to stay in remote learning for a longer period. To ensure students and families had options, the District performed an evaluation of on-line learning platforms and determined that the current on-line program in use was effective and could be adapted to a new platform that would include using current district teaching staff to provide instruction.

In May 2020, the District learned that it would receive approximately \$15.75 million in CARES Act Coronavirus Relief Fund (CRF) funding and an additional \$2.5 million in CARES Act Elementary and Secondary School Emergency Relief (ESSER I) funding. The CRF funding was required to be spent by December 30, 2020, with the ESSER I funding having a longer timeframe for expenses.

In June 2020, the state legislation enacted the fiscal year 2022 School Finance Act, and the District's per pupil revenue (PPR) was reduced by 4.11%, or nearly \$10.7 million, a decrease of \$340.79 per FPC. Another area that the legislation enacted was a waiver of the late interest fees on unpaid property taxes until October 1, 2020 (normally property taxes are due June 30 of each year). Due to this waiver, the District saw a very large unpaid portion of property taxes until October. In October, the District did receive the majority of the unpaid property taxes and only recorded a \$4.6 million deferred inflows of unavailable property taxes. Although the District usually only recognizes payments through August 31, it was able to recognize all property taxes collected by the counties in September and received by the District prior to October 13, 2020 due to GASB guidance allowing school districts to adopt a one-year policy change for such recognition during extenuating circumstances.

The District began the 2020-21 school year in a remote learning environment and moved into a hybrid learning model on October 5, 2020. The hybrid model has students in their school two days a week, working remotely (synchronous and asynchronous) the remainder of the week. This was designed to encourage students to return to the physical classroom while maintaining social distancing guidelines. The District also offered LaunchED Virtual Academy, a full-time online instruction program for students and families who were reluctant to return to a physical classroom environment during this time. For the first half of the school year, enrollment in LaunchED approximated 3,500 students.

Due to an upsurge in COVID cases and the quarantine protocols required by the state and local public health officials, the District returned to remote learning between Thanksgiving Break and the Winter Break. Upon returning from Winter Break, the District was able to return to in-person learning four days per week with Friday being a synchronous/asynchronous learning day with teacher office hours to provide support to students who needed additional help. With masks mandated, the elementary schools went to in-person learning first with middle and high schools following shortly thereafter. The district was able to return to four day per week in person due to the fact that although it had 1,100 fewer students (due to the pandemic), the administration and school board had made a conscious decision to keep all employees and not reduce staff or programs even with the loss of student funding. This, combined with the large enrollment in LaunchED, allowed students to return to in-person learning while still maintaining small class sizes and social distancing requirements. The district continued this learning model throughout the remainder of the 2020-21 school year.

COVID-19 had a definite financial impact on the 2020-21 school year, and it will continue to impact the District financially for years to come. The reduction of per pupil revenue impacted the total program revenue in the adopted budget (if enrollment would have been level with FY20) by \$14.3 million. The decline in student funded pupil count would have impacted the total program revenue in the amended budget by an additional \$8.6 million, except that the District was able to use the state's declining enrollment averaging methodology. This averaging methodology allowed the District to only see a reduction of \$4.4 million in total programming in the amended budget. Also, because the state's economy recovered quicker than projections in June 2020, the state legislature was able to appropriate additional funding to school districts in the spring of 2021. This allowed the District to recognize an increase of \$133 per funded pupil count (approximately \$4.1 million) for fiscal year 2021.

COVID-19 impacted the District's budget to actual financial performance in several ways. From a budget perspective, the district recognized savings compared to the budget primarily due to salaries, benefits, and supplies and materials. Although the District continued to pay all of its employees up to their normal assigned hours for the entire FY21 school year, significant savings were realized in salaries and benefits as non-essential positions that were open, or became open, were not filled. Many employees who were not needed in their normal position because of remote or hybrid learning modes were used in other areas to support district goals and programs. For example, transportation and nutrition services workers were used for additional sanitizing or full day child care for staff and parents. In addition, the District realized savings in other areas. Busses were not used every day, utility costs were reduced, and textbook adoptions were delayed.

Federal relief funding significantly helped to address lost revenue from the state in terms of total program funding related to per pupil revenue and funded pupil count. This funding allowed the District to provide additional support and offset expenses related to the COVID-19 pandemic.

In addition to the CRF and ESSER I funds the District was awarded in fiscal year 2020, subsequent awards in fiscal year 2021 for ESSER II and ESSER III has helped and continues to help the district address COVID- 19 expenses. ESSER II funding was awarded in the amount of \$9.3 million, and ESSER III resulted in \$20.8 million funding.

During the 2019-20 school year, the District spent approximately \$1.7 million of the \$15.75 million in CRF funds on facilitating distance learning, personal protection equipment (PPE), sanitization and cleaning, and salary and benefits for employees providing COVID-19 response duties. For the 2020-21 school year, the District spent the remaining \$14 million in CRF funds on similar activities with the majority of the expenses being spent on facilitating distance learning (including technology, professional development, on-line costs) or returning to a physical classroom setting (including increased cleaning, instructional time and social distancing) with \$800 thousand used to offset costs to provide full day child care to staff and parents and \$1.5 million allocated to charter schools for responding to the pandemic. The District has worked well with charter schools to ensure that purchases are necessary, allocable and allowable under all of the federal relief funding requirements.

The majority of the \$2.5 million in ESSER I funds were spent in the 2020-21 school year. ESSER I funds were spent primarily for on-line costs and an afterschool tutoring program, with \$220 thousand allocated to charter schools.

The majority of the \$9.3 million in ESSER II funding were also spent in the 2020-21 school year. ESSER II funds were spent primarily for technology; increased instructional time; sanitization; COVID testing, nurses and epidemiologist services; with \$800 thousand allocated to charter schools.

The District spent approximately \$5.4 million of the \$20.8 million is ESSER III funding in the 2020-21 school year. Expenditures were related to summer programming to address learning loss, social distancing, and on-line programs and support. The District has proposed expenditures related to the remaining funds, posted those expenditures to the website, held numerous stakeholder meetings, and solicited input and feedback from students, parents, staff, community members and other key stakeholders. The District will review the input and feedback and develop an on-going plan related to the use of ESSER III funding. This plan will be posted to the District's website. At least 20% of the ESSER III funding must be used to address learning loss due to the pandemic. The current plan uses approximately 40% of the ESSER III funds to address learning loss through summer programming and after school tutoring. Of the \$20.8 million, \$2.1 million has been allocated to the charter schools.

For the 2021-22 fiscal year, the District has seen increased revenue in per pupil revenue as the state's economy continues to improve quicker than projected. Initial indications are that the District will also recognize a slight increase in total program revenues in Funded Pupil Count (FPC) as enrollment is approaching pre-pandemic levels. The increase is not as significant as normal enrollment growth would be, due to the declining enrollment averaging methodology. The preliminary assessed valuations provided by the counties indicate a slight reduction in assessed valuation, but the final assessed valuations are not certified until December 2021.

#### Contacting the District's Financial Management

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances, and to demonstrate the District's accountability for the money it receives and spends. If you have questions about this report or need additional information, please contact the Financial Services Department, St. Vrain Valley School District, 395 South Pratt Parkway, Longmont, Colorado 80501. Additional information is available at <a href="https://www.svvsd.org">www.svvsd.org</a>.

Additionally, readers may also wish to review separately issued audit reports of each of the component units to gather additional information related to the charter schools. Those requests should be made directly to the charter schools.



**BASIC FINANCIAL STATEMENTS** 

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#### St. Vrain Valley School District RE-1J Statement of Net Position June 30, 2021

Jı	une 30, 2021	
	Primary Government	Component Units
	Governmental Activities	Charter Schools
Assets	7 touvides	00110010
Cash and investments	\$ 238,957,522	\$ 14,807,624
Cash with fiscal agent	2,035,646	· -
Accounts receivable	5,620,638	97,139
Due from component units	67,623	· -
Due from primary government	-	994,939
Grants receivable	21,409,325	-
Taxes receivable, net	7,837,808	-
Prepaid items	316,420	202,514
Deposits	4,605	130,901
Inventories	2,151,656	-
Restricted cash and investments for		
Bond Redemption Fund	71,239,107	-
Building Corporations	· · · · · ·	6,307,195
Self Insurance Fund	3,853,452	· · · · · -
Capital assets,		
Non-depreciable	55,488,173	4,580,335
Depreciable, net	530,231,365	57,194,012
Total assets	939,213,340	84,314,659
Deferred outflows of resources		<u> </u>
Related to debt	8,364,130	3,764,788
Related to pension	174,298,438	14,955,079
Related to OPEB	1,907,987	223,421
Total deferred outflow of resources		
Liabilities	184,570,555	18,943,288
	11.062.145	242 520
Accounts payable	11,962,145	243,538
Due to component units	994,939	67.622
Due to primary government	2 4 4 7 2 4 4	67,623
Retainage payable	2,147,241	66,589
Accrued salaries and benefits	15,964,968 11,563,015	1,295,609
Payroll withholdings	11,562,915	750 570
Accrued interest payable	912,547	752,573
Claims payable Unearned revenues	2,978,110	227.456
	2,721,707	227,156
Noncurrent liabilities due within one year	42,436,075	1,124,325
Noncurrent liabilities due in more than a year	422 FFF 000	68,039,721
General obligation bonds	433,555,000	
Deferred bond premium	30,245,768	
Capital leases	4,765,977	
Compensated absences	5,690,802	44 225 505
Net pension liability	550,847,978	44,325,595
OPEB liability	20,023,290	1,611,088
Total liabilities	1,136,809,462	117,753,817
Deferred inflows of resources		
Related to pension	230,733,677	20,203,558
Related to OPEB	6,482,831	636,274
Total deferred inflow of resources	237,216,508	20,839,832
Net Position		
Net investment in capital assets	111,622,821	(2,446,369)
Restricted for		
TABOR	11,729,475	1,084,758
Debt service	74,018,183	1,017,622
Component units' capital projects	-	81,679
Contractual obligations	3,853,452	-
Specific federal contract	2,864,899	-
Colorado Preschool Fund	526,026	-
Extracurricular, community programs	8,495,816	-
Unrestricted	(463,352,747)	(35,073,392)
Total net position	\$ (250,242,075)	\$ (35,335,702)

# Statement of Activities For the Year Ended June 30, 2021

	Program Revenues										
Functions / Programs PRIMARY GOVERNMENT				Charges for Services		erating Grants Contributions	Capital Grants and Contributions				
Governmental activities Instruction Supporting services Interest expense	\$	102,275,201 173,088,791 19,114,183	\$	8,913,955 95,341 -	\$	55,283,760 15,772,494 -	\$	- 2,092,018 -			
Total governmental activities	\$	294,478,175	\$	9,009,296	\$	71,056,254	\$	2,092,018			
COMPONENT UNITS Instruction Supporting services Interest expense	\$	10,046,381 11,362,568 3,237,450	\$	1,471,965 - -	\$	3,728,042	\$	- 989,858 <u>-</u>			
Total component units	\$	24,646,399	\$	1,471,965	\$	3,728,042	\$	989,858			

#### General Revenues

Property taxes
Specific ownership taxes
State equalization
Per pupil revenue
Mill levy override
Investment income
Other

Total general revenues

Change in net position

Net position, beginning

Net position, ending

Net (Expense) Revenue and Changes in Net Position

and Onlinges in	THE TOOLION
Primary Government	Component Units
Governmental Activities	Charter Schools
\$ (38,077,486) (155,128,938)	\$ -
(19,114,183)	
(212,320,607)	
-	(4,846,374)
-	(10,372,710)
	(3,237,450)
	(18,456,534)
176,521,065 10,022,994	-
135,022,653	24,603,383
55,800,190	5,327,005
393,875	43,278
11,277,982	420,203
389,038,759	30,393,869
176,718,152	11,937,335
(426,960,227)	(47,273,037)
\$ (250,242,075)	\$ (35,335,702)

#### Balance Sheet Governmental Funds June 30, 2021

		General	Bond Redemption								Building	G 	Nonmajor overnmental Funds	G 	Total lovernmental Funds
Assets Cash & investments - unrestricted Cash with fiscal agent	\$	166,195,810 1,533,301	\$	502,345	\$ 36,371,133 -	\$	24,753,504	\$	227,320,447 2,035,646						
Cash & investments - restricted Accounts receivable Due from other funds		3,583,972 1,494,166		71,239,107 1,679,712 -	- - -		41,338 -		71,239,107 5,305,022 1,494,166						
Due from component units Grants receivable Taxes receivable, net		67,623 16,932,973 4,657,507		1,512,766	- - -		4,476,352		67,623 21,409,325 6,170,273						
Prepaid items Deposits Inventories		304,496 4,605 1,509,821		- - -	- - -		11,924 - 641,835		316,420 4,605 2,151,656						
Total assets	\$	196,284,274	\$	74,933,930	\$ 36,371,133	\$	29,924,953	\$	337,514,290						
Liabilities															
Accounts payable  Due to other funds  Due to component units	\$	3,188,468 - 994,939	\$	3,200 - -	\$ 6,584,652 - -	\$	1,955,938 1,494,166	\$	11,732,258 1,494,166 994,939						
Retainage payable Accrued salaries and benefits		14,824,220		-	2,098,508		48,733 1,140,748		2,147,241 15,964,968						
Payroll withholdings Claims payable Unearned revenues		11,562,915 664,177 301,635		- - -	- - -		2,420,072		11,562,915 664,177 2,721,707						
Total liabilities		31,536,354	_	3,200	8,683,160		7,059,657		47,282,371						
Deferred inflows of resources Unavailable property tax revenue	_	2,252,562		919,143	<u>-</u>	_	<u>-</u>		3,171,705						
Fund Balances Nonspendable:															
deposits, inventories, prepaids Restricted: TABOR Restricted: Colorado Preschool		1,818,922 11,729,475 526,026		- -	- -		653,759 - -		2,472,681 11,729,475 526,026						
Restricted: debt service Restricted: special revenue funds		· -		74,011,587 -	<del>-</del> -		- 8,495,816		74,011,587 8,495,816						
Restricted: specific federal contract Restricted: voter approved projects Committed: capital projects		2,864,899		- -	27,687,973		- 5,268,103		2,864,899 27,687,973 5,268,103						
Committed: contingencies Committed: Board allocations Committed: risk management		7,819,650 15,458,380 7,371,878		- - -	- -		- - -		7,819,650 15,458,380 7,371,878						
Committed: special revenue fund Assigned: Mill Levy Override Assigned: subsequent year		52,406,499		<del>-</del>	-		8,447,618 -		8,447,618 52,406,499						
expenditures Unassigned		29,231,962 33,267,667		<u>-</u>	- -		- -		29,231,962 33,267,667						
Total fund balances		162,495,358		74,011,587	27,687,973		22,865,296		287,060,214						
Total liabilities, deferred inflows, and fund balances	\$	196,284,274	\$	74,933,930	\$ 36,371,133	\$	29,924,953	\$	337,514,290						

#### Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2021

Amounts reported for governmental activities in the statement of net position are different because:

Governmental funds total fund balances	\$	287,060,214
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		585,719,538
Deferred outflows from refunding debt are not considered current financial resources and, therefore, not reported in the governmental funds	3	8,364,130
Premium on issuance of bonds is recognized as other financing source in the governmental funds but are deferred in the statement of net position.		(30,245,768)
Long-term liabilities, including capital leases (\$10,163,052), compensated absences (\$6,544,802), bonds payable (\$469,740,000), related accrued interest (\$912,547), and claims payable (\$273,933) are not due and payable in the current period and, therefore, are not		(407.024.224)
reported in the funds.		(487,634,334)
Pension liability (\$550,847,978), OPEB liability (\$20,023,290), and related deferred inflows (\$237,216,508) and deferred outflows \$176,206,425 are not considered current and, therefore, not reported in the funds.		(631,881,351)
Deferred property tax inflows \$3,171,705 plus the current year's abatements \$1,667,535 will be collected but are not available to pay for the for the current period's expenditures and, therefore, are not recorded as revenue in the funds.		4,839,240
Internal service funds are used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		13,536,256
Net position of governmental activities	\$	(250,242,075)

# Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2021

Devenues	General	Bond Redemption	Building	Nonmajor Governmental Funds	Total Governmental Funds
Revenues	¢ 404.470.040	Ф <b>70 000 00</b> Б	Φ.	¢.	Ф 470 040 000
Property taxes	\$ 104,176,013	\$ 72,066,925	\$ -	\$ -	\$ 176,242,938
Specific ownership taxes	10,022,994	-	-	-	10,022,994
Mill levy override Investment income	55,800,190	76 505	102,203	24.656	55,800,190
	169,251	76,525	102,203	34,656	382,635
Charges for services Pupil activities	2,692,309	-	-	2,879,979 3,437,008	5,572,288 3,437,008
Other local sources	- 11,812,527	1,799,460	-	3,437,006 2,747,892	16,359,879
Local intergovernmental	11,012,321	1,799,400	=	2,747,692 9,850	9,850
State intergovernmental	142,576,466	-	<u>-</u>	9,440,980	152,017,446
Federal intergovernmental	35,993,311	-	=	17,589,102	53,582,413
rederai intergovernmentai	35,993,311	- <del></del>		17,509,102	53,362,413
Total revenues	363,243,061	73,942,910	102,203	36,139,467	473,427,641
Expenditures Current					
Instruction	184,922,834	-	-	11,681,434	196,604,268
Supporting services	157,760,599	-	7,332,147	9,032,548	174,125,294
Food service operations	-	-	-	8,908,862	8,908,862
Capital outlay	15,292,113	-	44,632,257	9,351,155	69,275,525
Debt service					
Principal	5,500,296	45,175,000	-	-	50,675,296
Interest	72,511	23,541,901	-	-	23,614,412
Fiscal charges		15,050			15,050
Total expenditures	363,548,353	68,731,951	51,964,404	38,973,999	523,218,707
Excess (deficiency) of revenues over (under) expenditures before	(005,000)	5.040.050	(54,000,004)	(0.004.500)	(40.704.000)
other financing sources (uses)	(305,292)	5,210,959	(51,862,201)	(2,834,532)	(49,791,066)
Other Financing Sources (Uses)					
Capital lease issuance	13,986,026	-	=	-	13,986,026
Transfers in	826,774	-	=	1,363,204	2,189,978
Transfers out	(975,315)	-	-	(1,214,663)	(2,189,978)
Total other financing sources (uses)	13,837,485			148,541	13,986,026
Net change in fund balances	13,532,193	5,210,959	(51,862,201)	(2,685,991)	(35,805,040)
Fund balances, beginning	148,963,165	68,800,628	79,550,174	25,551,287	322,865,254
Fund balances, ending	\$ 162,495,358	\$ 74,011,587	\$ 27,687,973	\$ 22,865,296	\$ 287,060,214

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2021

Amounts reported for governmental activities in the statement of activities are different because

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over the estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.  Depreciation expense Capital outlay - capitalized Net effect of disposed capital assets  Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Current year amortization of premium on bond issue  5,640,942		38,981,303
Capital outlay - capitalized Net effect of disposed capital assets  Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		38,981,30
resources are not reported as revenues in the funds. Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Current year amortization of premium on hond issue 5 640 942		
Current year amortization of deferred outflows  Long term portion of claims payable  Change in deferred property tax accrual less abatements  Ci,228,238)  (1,228,238)  (34,959)		4,655,87
In the statement of activities, certain accrued sick leave and vacation benefits are measured by the amounts earned during the year. However, in the governmental funds, expenditures for this item are measured by the amount actually paid. This year, the amount of accrued sick and vacation leave increased as follows:		
Accrued annual leave earned during the year (849,581)  Accrued vacation earned during the year (474,085)  Amount paid during the year 791,370		(532,29
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position Repayment of bond and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Following are the net effect of these differences.		
Bond principal payments 45,175,000 Accrued interest expense on bonds 87,525 Long-term lease additions (13,986,026) Long-term lease payments 5,500,296		36,776,79
Pension and OPEB expenses related to the cost-sharing multiple-employer defined benefit pension fund, net of contributions, are recognized on a government-wide basis and not included in the fund statements.		
Pension expense 129,928,678 Pension contributions (1,328,960) OPEB expense 1,401,695 OPEB contributions (43,230)		129,958,183
Internal service funds used by management to charge the costs of insurance to individual funds are not reported in the statement of activities. The net revenue (expense) of the liquidated internal service fund is reported with governmental activities.		2,683,33
nge in net position of governmental activities	Φ.	176,718,152

### Statement of Fund Net Position Proprietary Fund June 30, 2021

	Governmental Activities
	Internal Service Fund
Assets Current assets	
Cash and cash equivalents Accounts receivable	\$ 11,637,075 315,616
Total current assets	11,952,691
Noncurrent assets Restricted cash and cash equivalents	3,853,452
Total assets	15,806,143
Liabilities Current liabilities	
Accounts payable Claims payable	229,887 2,040,000
Total liabilities	2,269,887
Net Position Restricted for contractual obligations Unrestricted	3,853,452 9,682,804
Total net position	\$ 13,536,256

### Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Fund For the Year Ended June 30, 2021

		Governmental Activities Internal Service Fund	
Operating Revenues			
Charges for services	_\$	25,420,546	
Total operating revenues		25,420,546	
Operating Expenses			
Salaries and benefits		288,623	
Purchased services		4,204,817	
Administrative fees		1,018,805	
Claims		17,445,996	
Total operating expenses		22,958,241	
Operating income		2,462,305	
Nonoperating Revenues			
Investment income		11,240	
Other local sources		209,790	
Total nonoperating revenues		221,030	
Change in net position		2,683,335	
Net position, beginning		10,852,921	
Net position, ending	\$	13,536,256	

### Statement of Cash Flows Proprietary Fund For the Year Ended June 30, 2021

	Governmental Activities Internal Service Fund	
Cash Flows from Operating Activities  Cash received from customers  Cash paid to providers  Cash paid to other vendors  Cash paid to employees  Net cash provided by operating activities	\$	25,290,938 (17,103,996) (5,567,420) (288,623) 2,330,899
Cash Flows from Noncapital Financing Activities Credits/rebates received from insurance companies Net cash provided by noncapital financing activities		209,790 209,790
Cash Flows from Investing Activities Investment income		11,240
Increase in cash, cash equivalents, and restricted cash		2,551,929
Cash, cash equivalents, and restricted cash, beginning of the year		12,938,598
Cash, cash equivalents, and restricted cash, end of the year	\$	15,490,527
Reconciliation of Operating Income to  Net Cash Provided by Operating Activities  Operating income  Adjustments to reconcile operating income to  Net cash provided by operating activities  Changes in assets and liabilities	\$	2,462,305
Changes in assets and liabilities Increase in accounts receivable Decrease in accounts payable Increase in claims payable		(129,608) (343,798) 342,000
Net cash provided by operating activities	\$	2,330,899

#### Notes to Financial Statements

June 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of St. Vrain Valley School District RE-1J (the District) in the Counties of Boulder, Larimer, and Weld, and the City and County of Broomfield, have been prepared in conformity with accounting principles generally accepted in the United States of America (US GAAP) as applied to governmental units. The more significant of the District's accounting policies are described below.

#### Reporting Entity

St. Vrain Valley School District RE-1J, formed in 1961, is a political subdivision and corporate body of the State of Colorado. The District operates under a seven-member publicly elected board of education. Geographically diverse, the 411 square miles served by the District extends from the Continental Divide out into the agriculture plains. Parts of four counties (Boulder, Broomfield, Larimer and Weld) fall within the District's boundaries. The District also serves thirteen different communities: eastern Boulder, Broomfield, Dacono, Erie, Firestone, Frederick, Hygiene, Longmont, Lyons, Mead, Niwot, Peaceful Valley, and Raymond. The District, the seventh largest in the state of Colorado, has 1 standalone early childhood learning center, 24 elementary, 2 PK-8, 1 K-8, 8 middle, 1 middle/senior, 7 high, 1 alternative high, 1 online high, 3 P-TECH programs, 6 charter schools, and programs including the Innovation Center, Main Street Special Education, Career Development Center, LaunchED online alternative, and high-quality homeschool enrichment, and is serving nearly 33,000 students.

The financial reporting entity consists of the District and organizations for which the District is financially accountable. All organizations that are not legally separate are part of the District. In addition, any legally separate organizations for which the District is financially accountable are considered part of the reporting entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits to or impose financial burdens on the District, and fiscal dependency.

#### Discretely Presented Component Units - Charter Schools

The Colorado State Legislature enacted the Charter School Act – Colorado Revised Statutes (C.R.S.) Section 22-30.5-101 in 1993. This Act permits the District to contract with individuals and organizations for the operation of schools within the District. The statutes define these contracted schools as "charter schools". Charter schools are financed from a portion of the District's School Finance Act revenues and from revenues generated by the charter schools, within the limits established by the Charter School Act. Each charter school is a legally separate entity and appoints its own governing board; however, the District's Board of Education must approve all charter school applications and budgets.

The charter schools are discretely presented component units because of the significance of their financial accountability to and fiscal dependency on the District. They are all considered nonmajor.

The District's Board of Education has approved six charter school applications, Aspen Ridge Preparatory School, K-8; Carbon Valley Academy, grades PK-8; Firestone Charter Academy, grades PK-8; Flagstaff Academy, grades PK-8; St. Vrain Community Montessori School, PK-8; and Twin Peaks Charter Academy, grades K-12. All six charter schools were operational during the fiscal year. No new charter applications have been received.

# Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Discretely Presented Component Units - Charter Schools (Continued)

Separately audited financial reports for Aspen Ridge Preparatory School, Carbon Valley Academy, Firestone Charter Academy, Flagstaff Academy, St. Vrain Community Montessori School, and Twin Peaks Charter Academy are available from the individual charter schools.

#### **Fund Accounting**

The District uses funds to report its financial position and changes in financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into three categories: governmental, proprietary, and fiduciary. Each category, in turn, is divided into separate "fund types".

<u>Governmental funds</u> are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked funds (special revenue funds), the servicing of long-term debt (debt service fund), and the construction of new schools (capital projects funds). The following three funds are the District's major governmental funds:

General Fund – The General Fund is the District's general operating fund and is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include local property taxes, specific ownership (personal property) taxes, and State of Colorado equalization funding, as determined by the School Finance Act of 1994, as amended. The Colorado Preschool Program (CPP) Fund and Risk Management Fund are reported as sub-funds of the General Fund. Moneys allocated to the CPP Fund from the General Fund are used to pay the costs of providing preschool services directly to qualified at-risk children enrolled in the District's preschool program pursuant to C.R.S. 22-28-102. Moneys allocated to the Risk Management Fund from the General Fund are used to account for the payment of loss or damage to the property of the District, workers' compensation, property and liability claims, and the payment of related administration expenses.

Expenditures include all costs associated with the daily operation of the schools, except for programs funded by grants from federal and state governments, school construction, certain capital outlay expenditures, debt service, food service operations, and extracurricular athletic and other pupil activities.

Bond Redemption Fund – The District has one debt service fund used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest, and related costs. The fund's primary revenue source is local property taxes levied specifically for debt service.

# Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Fund Accounting (Continued)

Capital Projects Funds – The District has two capital projects funds, the *Building Fund*, a major fund, and the *Capital Reserve Capital Projects Fund*, a nonmajor fund. The *Building Fund* accounts for the proceeds of bond sales and expenditures for capital outlay for land, buildings, improvements of grounds, construction of buildings, additions or remodeling of buildings or initial, additional and replacement equipment.

The remaining nonmajor governmental funds are the Capital Reserve Capital Projects Fund and Special Revenue Funds. The Capital Reserve Capital Projects Fund is used to account for the District-designated allocation of resources and other revenues for on-going capital outlay needs of the District, such as equipment purchases. Special Revenue Funds account for revenues derived from earmarked revenue sources, charges for supporting educational services, and tuition. Special Revenue Funds consist of Community Education Fund, Fair Contributions Fund, Government Designated-Purpose Grants Fund, Nutrition Services Fund, and Student Activity Fund.

<u>Proprietary funds</u> focus on the determination of the changes in fund net position, financial position, and cash flows and are classified as either enterprise or internal service.

Enterprise Funds may be used to account for any activity for which a fee is charged to external users for goods or services. The District has no enterprise funds.

Internal Service Funds account for the financing of services provided by one department or agency to other departments or agencies of the District, or to other governments, on a cost reimbursement basis. The District's only internal service fund is the *Self Insurance Fund*. This fund accounts for the financial transactions related to specific healthcare and dental plans.

<u>Fiduciary fund</u> reporting focuses on net position and changes in net position. Fiduciary funds are used to report fiduciary activities for pension trust funds, investment trust funds, private-purpose trust funds, and custodial funds. The three types of trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics. Custodial funds are custodial in nature (assets equal liabilities) and use the economic resources measure focus. The District has no trust or custodial funds.

#### Government-wide and Fund Financial Statements

The District's financial statements (i.e., the statement of net position and the statement of activities) report information on all the non-fiduciary activities of the District and its component units. *Governmental activities* are normally supported by taxes and intergovernmental revenues and are reported as the *primary government*. The legally separate charter schools are reported as *component units* for which the District is financially accountable.

# Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Government - wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of the given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to students or other customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current *financial resources* measurement focus and the modified accrual basis of accounting. With this measurement focus, operating statements present increases and decreases in net current assets and unassigned fund balance as a measure of available spendable resources. This means that only current liabilities are generally included on their balance sheets.

Governmental fund revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end. However, for the current fiscal year, the District adopted a one-year policy change for federal pandemic relief revenues only by extending the availability period to 120 days.

Property taxes, specific ownership taxes, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

# Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Under Colorado law, all property taxes become due and payable on January 1 in the year following that in which they are levied. Property taxes are levied on December 15 based on the assessed value of the property as certified by the county assessor. Payments are due in full on April 30, or in two installments on February 28 and June 15. When taxes become delinquent, the property is sold at the tax sale on September 30. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

The effect of interfund activity has been eliminated from the government-wide financial statements. However the process of consolidation does not eliminate the interfund services provided and used.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service fund are charges to other funds for insurance premiums. Operating expenses include the cost of services and other administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to first use restricted resources designated for such purpose, then unrestricted resources as they are needed.

## Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position/Fund Balance

Cash and Cash Equivalents – All cash on hand, demand deposits, and highly liquid investments with a maturity of three months or less when purchased are considered to be cash and cash equivalents.

Investments are either measured at amortized cost, net asset value which approximates fair value, or at fair value in accordance with GASB Statement No. 72, Fair Value Measurement and Application, and as amended by GASB Statement No. 79, Certain External Investment Pools and Pool Participants.

Restricted Cash – Certain assets of the Bond Redemption and Self Insurance Funds, as well as component units, are classified as restricted because their use is restricted to liabilities related to debt payments or to requirements of self-insurance trust deposits.

# Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position/Fund Balance (Continued)

Receivables – All receivables are reported at their gross value since all amounts are considered collectible, except for property taxes receivable which are presented net of an allowance for uncollectable taxes. Transactions between funds that are outstanding at the end of the fiscal year are identified as interfund receivables/payables in the fund financial statements.

*Prepaid Items* – Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

Inventories – Inventories are valued at average cost. The costs of inventories are recorded as expenditures when consumed rather than when purchased. The federal government donates surplus commodities to supplement the National School Lunch Program. Such commodities are recorded as non-operating, non-cash revenues when received.

Capital Assets – Capital assets, which include property and equipment, are reported in the governmental activities of the government-wide financial statements. Capital assets are defined by the District as assets with an individual cost of \$5,000 or greater, and an estimated useful life in excess of one year. Such assets are recorded at acquisition cost or estimated acquisition cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Property and equipment is depreciated using the straight-line method over the following estimated useful lives.

Land improvements	20 years
Buildings (including modular buildings)	15-50 years
Building improvements	7-50 years
Equipment	3-20 years

Deferred Outflows of Resources (related to debt) – In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. For refunding of debt resulting in defeasance, deferred outflow of resources is the difference where the net carrying value of the old debt is less than the reacquisition price. The District's refundings have resulted in deferred outflows of resources of \$8,364,130 at June 30, 2021.

Compensated Absences – Classified employees earn and may accumulate vacation leave up to 240 hours. All outstanding vacation leave for classified employees is payable upon resignation, termination, retirement, or death. Employees will receive pay for unused vacation that was earned, or they are required to pay back used vacation that was unearned. The unpaid liability for earned vacation days is recorded in the government-wide financial statements.

# Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position/Fund Balance (Continued)

Certified employees may accumulate annual leave. Accumulated annual leave is payable, up to 6 days, if certain criteria are met and it is requested at the end of the academic year. Classified employees with 10 or more years of continuous service with the District who voluntarily separate or are laid off will receive 50% of the employee's current daily rate for unused PTO and accrued sick leave above 20 days, up to a maximum of 150 paid days. Any certified employee who retires with at least 10 years of continuous service or who terminates with 20 years or more of service will be paid \$60-\$100 per day for accrued sick leave, depending on years of service and number of unused sick leave days, up to a maximum of 125 paid days. The unpaid liability for vested annual leave is recorded in the government-wide financial statements.

Long-Term Debt – In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term obligations related to debt are reported as liabilities in the applicable governmental activities or proprietary funds. Bond premiums and discounts are amortized over the life of the bonds using the effective interest method that recognizes amortization in proportion to bond interest payments. Issuance costs are reported as expenses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources. Premiums and discounts on debt issuances are reported as other financing sources or uses. Issuance costs are reported as debt service expenditures.

*Unearned Revenue* – consists of unearned tuition, fees, and grant revenues.

Pensions – The District participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years. The bill was signed into law by Governor Hickenlooper on June 4, 2018. SB 18-200 makes changes to certain benefit provisions. Some, but not all, of these changes were in effect as of June 30, 2021.

Postemployment Benefits Other Than Pensions (OPEB) - The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to

# Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position/Fund Balance (Continued)

OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Outflows of Resources and Deferred Inflows of Resources (related to pensions and OPEBs) – can result from the net difference between expected and actual experience, projected and actual earnings on pension plan investments, changes in the District's proportionate of the net pension liability, changes of assumptions, as well as contributions made by the District to PERA after PERA's measurement date. Generally, deferred inflows are not aggregated with deferred outflows.

On-Behalf Payments – GAAP requires that direct on-behalf payments for fringe benefits and salaries made by one entity to a third party recipient for the employees of another, legally separate entity be recognized as revenue and expenditures by the employer government. Beginning on July 1, 2018, the State of Colorado is required to make a payment to PERA each year equal to \$225 million. PERA allocates the contribution to the trust funds of the State, School, Denver Public Schools, and Judicial Division Trust Funds of PERA, as proportionate to the annual payroll of each division. This annual payment is required on July 1st of each year thereafter until there are no unfunded actuarial accrued liabilities of any division of PERA that receives the direct distribution. House Bill (HB) 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-21 fiscal year.

Net Position/Fund Equity – In the government-wide financial statements, net position is restricted when constraints placed on the net position are externally imposed. In the fund financial statements, governmental funds report fund balances as nonspendable, restricted, committed, assigned, and unassigned.

- Nonspendable balances include deposits, inventories, and prepaid items.
- Restricted balances are those imposed by creditors, grantors, contributors, or laws and regulations and include TABOR, the Colorado Preschool Program, debt service, and statute-defined special revenue funds (including student extracurricular/interscholastic feebased programs and community education programs).
- Committed balances are those constrained to specific purposes through formal action by
  the District Board of Education, the highest level of decision-making authority. They
  include, but are not limited to, capital projects, contingencies, risk management activities,
  and special revenue funds with intergovernmental agreements. Commitments cannot be
  used for any other purpose unless the board takes action (e.g. via resolution) to modify or
  rescind them.
- Assigned balances are amounts that can be used for a specific purpose, but do not meet the criteria of restricted or committed. They include, but are not limited to, instructional

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position/Fund Balance (Continued)

supplies and materials; the Superintendent's 12-month employment contract; encumbrances; appropriated fund balances of the subsequent year; and the Mill Levy Override. Per district policy, intended use may be expressed by the District's Board of Education and assigned by authorized individuals including the Superintendent or Chief Financial Officer.

• Unassigned balances are those that do not meet the definitions described above. The District reports positive unassigned fund balance only in the General Fund. Negative unassigned balances may be reported in all other governmental funds.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance, and, lastly, unassigned fund balance.

### **Property Taxes**

Under Colorado law, all property taxes become due and payable in the calendar year following that in which they are levied. The District's property tax calendar for 2021 is as follows:

Tax Year
Beginning of fiscal year for taxesJanuary 1
Assessed valuation initially certified by County AssessorsAugust 25
Property tax levy by Board of Education for
ensuing calendar yearDecember 10
Tax levy certified to County Commissioners
County Commissioners certify levy to County TreasurersJanuary 10
Collection Year
Mailing of tax bills (lien date)January 1
First installment due February 28
Taxes due in full (unless installments
elected by taxpayer)April 30
Second installment dueJune 15

Property taxes are recorded initially at the budgeted collection rate as deferred revenue in the year they are levied and measurable. The deferred property tax revenues are recorded as revenue in the year they are available or collected in governmental funds and in the period for which the taxes are levied in the government-wide statements. The District has deferred inflows from property tax collection at June 30, 2021 in the amount of \$3,171,705. Property taxes are remitted to the District by the County Treasurers by the tenth of the month following collections by the respective counties, except for the months of March, May, and June in which the District receives an additional remittance from each county for collections through the twentieth of those months. Uncollectible taxes, estimated to be 0.25% of the amount levied or \$579,151, are netted against taxes receivable.

## Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Property Taxes (continued)

A fee of 0.25% on General Fund collections is retained by each County on their respective collections as compensation for collecting the taxes and is reflected as an expenditure in the General Fund.

### NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### **Budgetary Information**

Annual budgets are adopted on a basis consistent with US GAAP rather than the budget basis for all funds. Budget basis is similar to cash basis, in that revenues are recognized when cash is received, and expenditures are recorded when payments are made. However, the primary differences in budgeting on a US GAAP basis include accruals for compensation earned but not paid as of fiscal year end, and recognition of deferred revenues. All annual appropriations lapse at fiscal year-end.

Budgets are required by state law for all funds. Prior to June 1, the Superintendent of Schools submits to the Board of Education a proposed budget for all funds for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the Board of Education to obtain taxpayer comments. Prior to June 30, the budget is adopted by formal resolution.

Total expenditures for each fund and sub-fund may not legally exceed the amount appropriated. Appropriations for a fund may be increased provided they are offset by unanticipated revenues. Authorization to transfer budgeted amounts between departments within any fund and the reallocation of budget line items within any department within any fund rests with the Superintendent of Schools. Revisions that alter the total expenditures of any fund must be approved by the Board of Education.

The Board of Education throughout the fiscal year may amend budgetary amounts within each fund. Individual amendments to the General Fund budget, if material in relation to the original appropriation, are described in the Notes to Required Supplementary Information. All other fund budgets were also amended during the fiscal year. Although not material in relation to the total appropriation, most were significant in relation to the individual fund's original appropriation.

The encumbrance system of accounting is used wherein encumbrances outstanding at yearend are not reported as expenditures in the financial statements for US GAAP purposes, but are reported as assignment of fund balance for subsequent years' expenditures based on the encumbered appropriation authority carried over.

## Notes to Financial Statements (Continued) June 30, 2021

## NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

### **Accountability**

Although the School Finance Act no longer requires school districts to budget a minimum amount per pupil for instructional supplies and materials, instructional capital outlay, and instructional field trips, the Board of Education approved a policy that requires the District to continue doing so to meet its goals and needs. For fiscal year 2021, the District required a minimum budget of \$6,219,293 for instructional supplies and materials purposes. The District expended \$14,071,440 on instructional supplies and materials during fiscal year ended June 30, 2021.

Direct allocation of funding to the *Capital Reserve* and *Risk Management Funds* was also discontinued by the Legislature. However, the District continues to fund these needs according to prior statute. For fiscal year ended June 30, 2021, the Board of Education authorized a minimum total allocation of \$11,598,053 via the amended budget: \$7,158,683 to *Capital Reserve Fund* and \$4,439,370 to *Risk Management Fund*. Total allocations were met during the fiscal year ended June 30, 2021.

### NOTE 3: DEPOSITS AND INVESTMENTS

At June 30, 2021, the District's and component units' deposits and investments were reported in the financial statements as follows:

	District	_	Component Uni			
Governmental activities	\$ 316,085,727	_	\$	21,114,819		

At June 30, 2021, the District and component units had cash and investments with the following carrying balances:

	District	_Coi	mponent Units
Cash and deposits	\$ 57,331,573	\$	11,539,311
Cash with fiscal agent	2,035,646		-
Investments measured at net asset value	256,718,508		2,053,343
Investments measured at amortized cost	-		2,696,504
Investments measured at fair value	<u>-</u>		4,825,661
	\$ 316,085,727	\$	21,114,819

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 3: DEPOSITS AND INVESTMENTS (Continued)

#### **Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. The State regulatory commissioners regulate the eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The fair value of the collateral must be at least equal to 102% of the deposits. The District does not have a deposit policy.

As of June 30, 2021, the District and its component units' deposits are covered by the Federal Deposit Insurance Corporation (FDIC) and PDPA.

Custodial Credit Risk – This is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. State statute requires the District to use eligible public depositories as defined by PDPA. Although the District does not have a formal custodial credit risk policy, its deposits as of June 30, 2021 were held at eligible public depositories.

### Cash with Fiscal Agent

Property taxes collected by the counties through June 30, 2021 were not received by the District until 10 days after fiscal year end. These cash collections are reported as cash with fiscal agent.

#### Investments

Colorado statutes specify instruments meeting defined rating and risk criteria in which local governments may invest, which include, but are not limited to, the following:

- Obligations of the United States, certain U.S. Agency securities, and World Bank
- General obligation and revenue bonds of U.S. local government entities
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Local government investment pools

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 3: DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

The District's investment policy does not further restrict its investment options.

The District and its component units have investments measured at the following:

- Net Asset Value (NAV) which approximates fair value, including money market funds, and certain investment pools as defined by GASB Statement No. 79, Certain External Investment Pools and Pool Participants;
- Amortized Cost including bank certificates of deposits and certain other investment pools as defined by GASB Statement No. 79; or
- Fair Value –including money market mutual funds and U.S. securities, notes or bonds in accordance with GASB Statement No. 72, Fair Value Measurement and Application.

Local Government Investment Pools – At June 30, 2021, the District and its component units invested in the Colorado Government Liquid Asset Trust (COLOTRUST) and the Colorado Surplus Asset Fund Trust (CSAFE), which are money market investment pools established for local government entities in Colorado to pool surplus funds. The pools are regulated by the Colorado Securities Commissioner. These pools operate similar to a money market fund and each share is equal in value to \$1.00. Investments of the pools consist of U.S. Treasury bills, notes and note strips, and repurchase agreements collateralized by U.S. Treasury securities. A designated custodial bank provides safekeeping and depository services to the pools in connection with the direct investment and withdrawal functions of the pools. Substantially all securities owned by the pools are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the specific pool. To obtain more information, go to <a href="https://www.colotrust.com">www.colotrust.com</a> and <a href="https://www.csafe.org">www.csafe.org</a>.

COLOTRUST is valued using the NAV per share (or its equivalent) of the investments. COLOTRUST does not have any unfunded commitments, redemption restrictions or redemption notice periods. At June 30, 2021, the District's investments measured at NAV include \$256,718,508 with COLOTRUST, with a rating of AAAm. The component units' investments are \$2,053,343 with COLOTRUST.

CSAFE and Colorado Statewide Investment Program (CSIP) are valued at amortized cost. The component units' investments measured at amortized cost include \$1,849,906 with CSAFE, with a rating of AAAm, which conforms to C.R.S Section 24-75-601, as well as \$846,598 with CSIP as of June 30, 2021.

The District and its component units categorize fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

## Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 3: DEPOSITS AND INVESTMENTS (Continued)

#### **Investments** (Continued)

At June 30, 2021, the component units had money market funds, rated AAAm and Aaa-mf, of \$4,825,661 – all of which is measured at Level 1 inputs.

Interest Rate Risk – This is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to declines in fair value due to rising interest rates, the Board's investment policy requires that the majority of its investments be in cash and cash equivalents with maturity dates of 90 days or less. Any medium-term investments of between 91 days and three years may be made based on expected use of funds. Funds not needed for the foreseeable future, such as the TABOR reserve, could be invested in long-term securities with maturity dates greater than three years.

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. State statutes limit investments in U.S. Agency Securities to the highest rating issued by nationally recognized statistical rating organizations (NRSROs). The District's investment policy and State statutes limit investments in money market funds to those with the highest rating issued by NRSROs and with a constant share price, or to money market funds that invest only in specified securities.

Concentration of Credit Risk – This is the risk of loss attributed to the magnitude of a government's investment in a single issuer. Given the small amount available for investment in securities, and the relative low risk of U.S. agency securities, the District has not established a policy limiting the amount of investment in this type of security and deems it unnecessary at this time.

#### **Restricted Cash and Investments**

Bond Redemption Fund's deposits and investments totaling \$71,239,107 are restricted for the payment of voter-approved long-term debt principal, interest and related costs. The Self Insurance Fund's deposits and investments of \$3,853,452 are restricted for the purposes of the medical and dental self-insurance trust funds. The component units' deposits and investments totaling \$6,307,195 are restricted for construction and debt payments.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 4: INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Amounts owed to one fund by another which are due within one year are reported as due to other funds or business-type activities. These balances arise during the normal course of business and the District's use of pooled cash. Due to/from other funds as of June 30, 2021 is as follows:

Receivable Fund	Payable Fund	Amount
General Fund General Fund	Nutrition Services Fund Student Activity Fund	\$ 1,317,432 176,734
		\$ 1,494,166

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them or (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers during fiscal year 2021 were as follows:

Transfer In	Transfer In Transfer Out		Amount
General Fund	Student Activity Fund	\$	826,774
Nutrition Services Fund	General Fund		100,000
Student Activity Fund	Community Education Fund		11,338
Student Activity Fund	General Fund		350,000
Community Education Fund	General Fund		515,315
Community Education Fund	Capital Reserve Fund		60,051
Capital Reserve Fund	General Fund		10,000
Capital Reserve Fund	Student Activity Fund		316,500
Total governmental funds		\$	2,189,978

## Notes to Financial Statements (Continued) June 30, 2021

## NOTE 5: CAPITAL ASSETS

The following is a summary of changes in the District's capital assets for the year ended June 30, 2021:

	Balance 7/1/2020	Additions	Deletions, Adjustments & Reclassifications	Transfers	Balance 6/30/2021
Governmental activities					
Non-depreciable assets					
Land	\$ 20,846,495	\$ -	\$ -	\$ -	\$ 20,846,495
Projects in progress	58,178,686	52,784,857	-	(77,412,943)	33,550,600
Water rights	1,091,078				1,091,078
Total non-depreciable assets	80,116,259	52,784,857		(77,412,943)	55,488,173
Depreciable assets					
Land improvements	30,100,063	-	-	3,431,026	33,531,089
Buildings	389,752,790	-	(529,671)	50,540,937	439,764,056
Building improvements	249,990,722	-	(4,340,234)	23,087,049	268,737,537
Equipment	60,106,762	16,469,279	(7,377,680)	353,931	69,552,292
Total depreciable assets	729,950,337	16,469,279	(12,247,585)	77,412,943	811,584,974
Less accumulated depreciation for					
Land improvements	20,018,883	1,273,295	-	-	21,292,178
Buildings	108,231,782	7,242,616	(377,704)	-	115,096,694
Building improvements	102,687,133	10,434,224	(2,306,883)	-	110,814,474
Equipment	32,390,563	6,116,787	(4,357,087)		34,150,263
Total accumulated depreciation	263,328,361	25,066,922	(7,041,674)	-	281,353,609
Total depreciable assets, net	466,621,976	(8,597,643)	(5,205,911)	77,412,943	530,231,365
Governmental activities			-		
Total capital assets, net	\$ 546,738,235	\$ 44,187,214	\$ (5,205,911)	<u> </u>	\$ 585,719,538

Depreciation expense was charged to functions/programs of the District, as follows:

## Governmental activities

Instruction	\$ 21,372,006
Supporting services	3,694,916
Total	\$ 25,066,922

**Capital Leases**. Capital assets included above that were acquired through capital lease arrangements are as follows:

	Modular Buildings	Equipment	Total
Asset	\$ 904,678	\$ 13,980,165	\$ 14,884,843
Less: Accum Deprec	708,548	 699,008	 1,407,556
Total	\$ 196,130	\$ 13,281,157	\$ 13,477,287

## Notes to Financial Statements (Continued) June 30, 2021

## NOTE 5: CAPITAL ASSETS (Continued)

### Component Units' Capital Assets

The following is a summary of changes in the component units' capital assets for the year ended June 30, 2021:

	Balance 7/1/2020	Additions	Reclassifications & Deletions	Balance 6/30/2021
Component units				
Non-depreciable assets				
Land	\$ 4,355,006	\$ -	\$ -	\$ 4,355,006
Construction in progress	225,329			225,329
Total non-depreciable assets	4,580,335			4,580,335
Depreciable assets				
Land improvements	280,487	-	-	280,487
Building	64,203,706	5,430	-	64,209,136
Leasehold improvements	6,325,462	114,084	-	6,439,546
Furniture & equipment	1,557,722	189,368	-	1,747,090
Software costs	29,432			29,432
Total depreciable assets	72,396,809	308,882		72,705,691
Less accumulated depreciation	13,193,677	2,318,002		15,511,679
Total depreciable assets, net	59,203,132	(2,009,120)		57,194,012
Total capital assets, net	\$ 63,783,467	\$ (2,009,120)	\$ -	\$ 61,774,347

Depreciation has been charged to the supporting services programs of the component units.

## NOTE 6: ACCRUED SALARIES AND BENEFITS

Salaries and benefits of certain contractually employed personnel are paid over a twelve-month period from August to July, but are earned during a school year of approximately nine to ten months. The salaries and benefits earned, but unpaid at June 30, 2021 are determined to be as follows:

General Fund	\$ 14,824,220
Other funds	1,140,748
Total governmental funds	\$ 15,964,968
Component units	\$ 1,295,609

# Notes to Financial Statements (Continued) June 30, 2021

## NOTE 7: LONG-TERM DEBT

The District's long-term debt changed as follows during the year ended June 30, 2021.

Governmental activities		Balance 7/1/2020		Additions	Payments/ Amortization		Balance 6/30/2021				Due within one year
General obligation bonds	\$	514,915,000	\$	-	\$ (45,175,000)	\$	469,740,000	\$	36,185,000		
Deferred bond premium		35,886,710		-	(5,640,942)		30,245,768		-		
Capital leases		1,677,322		13,986,026	(5,500,296)		10,163,052		5,397,075		
Vacation payable		2,545,728		474,085	(184,429)		2,835,384		205,000		
Annual leave payable		3,466,778		849,581	(606,941)		3,709,418		649,000		
Total	\$	558,491,538	\$	15,309,692	\$ (57,107,608)	\$	516,693,622	\$	42,436,075		

#### General Obligation Bonds

General Obligation Bonds	
Description, Interest Rates, and Maturity Dates	Balance due at <u>June 30, 2021</u>
Building Bonds (Series 2009), original amount of \$104,000,000, due in a remaining installment on December 15, 2021, interest at 3.625%. Premium of \$504,199 received upon issuance is being amortized on an effective interest method. Amounts defeased were \$102,700,000 during fiscal year 2016 but later called in December 2018. Premium amortization was adjusted accordingly.	\$ 100,000
Building Bonds (Series 2010A), original amount of \$8,590,000, due in varying installments on December 15 from 2023 through 2025, interest at 5.25%. Premium of \$1,191,756 received upon issuance is being amortized on an effective interest method. These bonds were called during April 2021.	-
Building Bonds (Series 2010B), taxable (Direct Pay Build America Bonds), original amount of \$76,410,000, due in varying installments on December 15 from 2026 through 2033, interest from 5.34% to 5.79%.	76,410,000
Refunding Bonds (Series 2011B), original amount of \$31,150,000, due in varying installments through December 15, 2022, interest at 5.0%. Proceeds used to retire \$31,770,000 of outstanding building bonds (Series 2003). Premium of \$4,359,203 received upon issuance is being amortized on an effective interest method.	17,075,000
	, ,

### Notes to Financial Statements (Continued)

June 30, 2021

### NOTE 7: LONG-TERM DEBT (Continued)

### General Obligation Bonds (Continued)

Refunding Bonds (Series 2012), original amount of \$34,695,000, due in varying installments through December 15, 2024, interest from 3.0% to 4.0%. Proceeds used to retire \$34,705,000 of outstanding building bonds (Series 2004). Premium of \$4,245,413 received upon issuance is being amortized on an effective interest method.

\$ 19,955,000

Refunding Bonds (Series 2014), original amount of \$50,355,000, due in varying installments through December 15, 2026, interest from 3.0% to 5.0%. Proceeds used to retire \$2,120,000, \$5,945,000 and \$47,850,000 of outstanding building bonds (Series 2004, 2005A and 2006B, respectively). Premium of \$10,821,491 received upon issuance is being amortized on an effective interest method.

45,850,000

Refunding Bonds (Series 2016), original amount of \$115,155,000, due in varying installments through December 15, 2033, interest from 2.5% to 5.0%. Proceeds used to retire \$13,035,000 and \$102,700,000 of outstanding building bonds (Series 2005B and 2009, respectively). Premium of \$12,871,395 received upon issuance is being amortized on an effective interest method.

94,995,000

Refunding Bonds (Series 2016B), original amount of \$14,390,000, due in varying installments on December 15 from 2021 through 2022, interest from 1.75% to 5.0%. Proceeds used to retire \$16,675,000 of outstanding refunding bonds (Series 2006). Premium of \$2,430,004 received upon issuance is being amortized on an effective interest method.

14,390,000

Building Bonds (Series 2016C), original amount of \$200,000,000, due in varying installments through December 15, 2036, interest from 3.0% to 5.0%. Premium of \$23,640,238 received upon issuance is being amortized on an effective interest method.

178,360,000

Building Bonds (Series 2018), original amount of \$60,340,000, due in varying installments through December 15, 2022, interest at 5.0%. Premium of \$3,415,401 received upon issuance is being amortized on an effective interest method.

22,605,000

Total general obligation bonds payable

\$ 469,740,000

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 7: LONG-TERM DEBT (Continued)

Bond and coupon payments to maturity are as follows:

Year ending	GO		
June 30	Principal	Interest	Total
2022	\$ 36,185,000	\$ 21,481,845	\$ 57,666,845
2023	36,795,000	19,833,214	56,628,214
2024	20,335,000	18,520,989	38,855,989
2025	21,685,000	17,590,989	39,275,989
2026	22,910,000	16,537,389	39,447,389
2027-2031	146,685,000	61,758,308	208,443,308
2032-2036	164,145,000	21,048,346	185,193,346
2037	21,000,000	525,000	21,525,000
Total	\$ 469,740,000	\$ 177,296,080	\$ 647,036,080

For fiscal year ended June 30, 2021, the District's legal debt limit was \$819,427,343 and the legal debt margin was \$349.687.343.

**Capital Lease Obligations**. The future minimum lease obligations for the capital leases and the net present value of the future payments, with an imputed or stated interest rate from 1.49% to11.72%, at June 30, 2021 are as follows:

Year Ended June 30,	
2022	\$ 5,573,695
2023	4,838,748
Total minimum lease payments	\$ 10,412,443
Less: amount representing interest	249,391
Present value of minimum lease payments	\$ 10,163,052

**Compensated Absences**. Compensated absences include both vacation pay and annual leave. The District allows employees to carryover unused vacation from one fiscal year to the next up to 240 hours.

Unused annual leave is accumulated and rolled over from year to year into accrued sick leave. The amount payable as of June 30, 2021 includes qualified annual leave for all eligible employees as of June 30, 2021.

Unused annual leave greater than 42 hours for certified employees may be paid out upon request at the end of the year in the amount of \$60 per each group of 7 hours up to 35 hours. All remaining annual leave hours will be rolled over into accrued sick leave.

The General Fund pays for the accrued sick leave benefit upon employee retirement. Vacation pay is charged to the fund from which an employee's compensation is paid during the year in which it is used. The majority of payroll is incurred by the general fund.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 7: LONG-TERM DEBT (Continued)

#### Component Units' Long-Term Debt

In June 2015, the Colorado Educational and Cultural Facilities Authority (CECFA) issued \$11,235,000 Charter School Revenue Bonds, Series 2015A and 2015B. Bond proceeds were loaned to the Aspen Ridge Preparatory School's Building Corporation to purchase and construct the School's education facilities. The School is obligated under a lease agreement to make monthly lease payments to the Building Corporation for using the facilities. The Building Corporation is required to make equal loan payments to the Trustee, for payment of the bonds. Interest accrues on the bonds at rates ranging from 4.125% to 5.25% and is payable semi-annually on January 1 and July 1. Principal payments are due annually on July 1, through 2046.

In December 2017, CECFA issued \$4,375,000 in Charter School Refunding Revenue Notes, Series 2017. Proceeds from the notes were loaned to Carbon Valley Academy under a lease agreement to refund the 2006 Revenue Bonds. The Academy is required to make equal lease payments to the Building Corporation for the use of the building. The Building Corporation is required to make equal lease payments to the Trustee, for payment of the bonds. Interest accrues at a rate of 3.50% per year. The bonds mature in December 2024.

In June 2016, CECFA issued \$13,335,000 in Charter School Refunding Revenue Bonds, Series 2016. Proceeds from the bonds were used to advance refund the Flagstaff Academy's 2008 Revenue Bonds. The Academy is required to make equal lease payments to the Building Corporation for the use of the building. The Building Corporation is required to make equal lease payments to the Trustee, for payment of the bonds. Interest accrues at rates ranging from 3.00% to 5.00% per year. The bonds mature in August 2046.

In May 2020, CECFA issued \$17,695,000 in Charter School Revenue Bonds, Series 2020. Proceeds from the bonds were used to purchase Firestone Charter Academy's (f.k.a. Imagine Charter School at Firestone) existing building. The Academy is obligated to make monthly lease payments to the Building Corporation for the use of the building. The Building Corporation is required to make equal lease payments to the Trustee, for payment of the bonds. Interest accrues at a rate of 4.50% to 6.0% per year. Principal payments are due annually beginning June 2024 with a balloon payment of \$17,695,000 due June 2027.

In April 2011, CECFA issued \$4,775,000 of Charter School Revenue Bonds, Series 2011A and 2011B. Proceeds of the bonds were used to construct improvements to the Twin Peaks Charter Academy's building. Interest accrues at a rate of 2.0% to 5.0% per year. The bonds matures in March 2043. In August 2014, CECFA issued \$21,990,000 of Charter School Refunding Bonds, Series 2014. Proceeds of the bonds were used to refund outstanding Series 2008 Bonds, pay and cancel two promissory notes and a line of credit, purchase land, and construct improvements to the Academy's building and site. Interest accrues at a rate of 2.0% to 5.0% per year. The bonds mature in November 2025. The charter school is required to make equal lease payments to the Building Corporation for use of the building. The Building Corporation is required to make lease payments to the Trustee for payment of the bonds.

In May 2020, Flagstaff Academy received \$77,000 of funding through the Paycheck Protection Program (PPP) under the CARES Act. The loan carried an interest rate of 1%. When the Small Business Administration (SBA) began accepting applications, the Academy applied for the loan forgiveness. The full amount of the loan was forgiven during the year ended June 30, 2021.

## Notes to Financial Statements (Continued) June 30, 2021

## NOTE 7: LONG-TERM DEBT (Continued)

## Component Units' Long-Term Debt (Continued)

Following is a summary of the component units' long-term debt transactions for the year ended June 30, 2021.

	Balance 7/1/2020	А	dditions	Payments	Balance 6/30/2021	Due within one year
Component units						
Revenue bonds, refunding notes	\$ 69,331,187	\$	-	\$ (1,076,041)	\$ 68,255,146	\$ 1,124,325
Premium	957,706		-	(48,806)	908,900	-
PPP loan payable	77,000			(77,000)		
	\$ 70,365,893	\$		\$ (1,201,847)	\$ 69,164,046	\$ 1,124,325

Following is a schedule of the debt service requirements for the revenue bonds:

Year ending June 30,	Principal	Interest	Total
2022	\$ 1,124,325	\$ 3,087,588	\$ 4,211,913
2023	1,172,727	3,039,499	4,212,226
2024	1,570,878	2,989,587	4,560,465
2025	5,212,216	2,850,741	8,062,957
2026	1,500,000	2,715,500	4,215,500
2027-2031	23,805,000	9,546,551	33,351,551
2032-2036	9,000,000	6,780,256	15,780,256
2037-2041	11,330,000	4,438,225	15,768,225
2042-2046	12,095,000	1,618,274	13,713,274
2047	1,445,000	32,014	1,477,014
Total	\$ 68,255,146	\$ 37,098,235	\$ 105,353,381

## Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 8: RISK FINANCING

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; natural disasters; and health and dental claims of its employees. The District plans to provide for or restore the economic damages of those losses through risk retention and risk transfer.

#### **Risk Management Fund**

The *Risk Management Fund*, a sub-fund of the *General Fund*, is used to account for the payment of loss or damage to the property of the school district, liability claims, workers' compensation claims, and related administrative expenses. The main source of revenue is defined by the School Finance Act and is an allocation from the General Fund. Some of the risk is retained, and insurance is purchased to transfer part of the risk.

**Self Insurance Pools** – The District is a member of two public entity risk sharing pools. The District's share of each pool varies based on exposures, the contribution paid to each pool, the District's claims experience, each pool's claims experience, and each pool's surplus and dividend policy. The District may be assessed to fund any pool funding deficit.

Since July 1, 2002, the District has been a member of the Colorado School Districts Self Insurance Pool for property and liability insurance. During the fiscal year ended June 30, 2021, the District had insurance deductibles of \$50,000 (property), \$50,000 (general liability), and \$1,000 (vehicle liability) per claim. At June 30, 2021, the District's property and liability claims payable was \$25,000.

Prior to July 1, 2002, the District purchased its property insurance from the Northern Colorado School Districts Property Self Insurance Pool, and its liability insurance from the Northern Colorado School Districts Liability Self Insurance Pool, respectively. These two pools have since been dissolved. The property pool funds were distributed to the former members in June 2006. The remaining assets from the liability pool were held in a joint account with the other former members (Park School District and Thompson School District) to meet the run-off obligations as described in the dissolution plan. In February 2010, the three former member districts received a planned distribution. The final distribution was received in January 2018.

Since July 1, 1985, the District has been a member of the Northern Colorado School Districts Workers' Compensation Self Insurance Pool. The other current pool members are Park School District (Estes Park) and Windsor School District. The workers' compensation pool discontinued insurance operations effective July 1, 1998, and resumed insurance operations on July 1, 2003. During the intervening years, insurance coverage was obtained outside the pool. The District's deductible was \$50,000 per claim for the year ended June 30, 2021. At June 30, 2021, the District's workers' compensation claims payable was \$913,110.

Settled claims resulting from these risks have not exceeded commercial or District coverages in any of the past three years.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 8: RISK FINANCING (Continued)

### Risk Management Fund (Continued)

Claims Liability – The claims liability on a government-wide basis includes losses from currently available funds as well as estimates for claims that have been incurred but not reported. Of the current total claims payable, \$664,177 is payable from current resources and reported accordingly on the fund statements. Changes in the reported liability on a government-wide basis for the years ended June 30, 2021 and 2020 were as follows:

	 2021	2020
Beginning fiscal year liability	\$ 796,585	\$ 766,403
Current year claims and adjustments	700,626	1,004,570
Claims paid	 (559,101)	 (974,388)
Ending fiscal year liability	\$ 938,110	\$ 796,585

### **Self Insurance Fund**

In January 2013, the District established a *Self Insurance Fund* to account for dental and certain medical liability claims. Liabilities and related claims expense as reported in the Fund were estimated based on a financial services consultant's analyses of the dental and medical providers' claims data at June 30, 2021. The following is a summary of the changes in claims liability for the Self Insurance Fund for fiscal years ended June 30, 2021 and 2020 were as follows:

	2021	2020
Beginning fiscal year liability	\$ 1,698,000	\$ 1,613,000
Current year claims and adjustments	17,445,996	15,189,495
Claims paid	(17,103,996)	(15,104,495)_
Ending fiscal year liability	\$ 2,040,000	\$ 1,698,000

## Notes to Financial Statements (Continued) June 30, 2021

## NOTE 9: DEFINED BENEFIT PENSION PLAN

**Plan Description** – Eligible employees of the District are provided with pensions through the School Division Trust Fund (SCHDTF) – a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA"). Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S), administrative rules are set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado state law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

Benefits Provided as of December 31, 2020 – PERA provides retirement, disability, and survivor benefits. Retirements are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. §24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2020, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S., once certain criteria are met. Pursuant to SB 18-200, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, will receive an annual increase of 1.25% unless adjusted by the automatic adjustment provision (AAP) pursuant to C.R.S. § 24-51-413. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lessor of an annual increase of 1.25% or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed 10% of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned annual increase by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

## Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)

#### Benefits Provided (continued)

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contribution s Provisions as of June 30, 2021 – Eligible employees of the District are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 10.00% of their PERA-includable salary during the period of July 1, 2020 through June 30, 2021. Employer contribution requirements are summarized in the table below:

	July 1, 2020
	Through
	June 30, 2021
Employer Contribution Rate <sup>1</sup>	10.90 %
Amount of Employer Contribution Apportioned	
to the health Care Trust Fund as Specified	
in C.R.S. § 24-51-208(1)(f) <sup>1</sup>	(1.02)%
Amount Apportioned to the SCHDTF <sup>1</sup>	9.88 %
Amortization Equalization Disbursement (AED)	
as Specified in C.R.S. § 24-51-411 <sup>1</sup>	4.50 %
Supplemental Amortization Equalization Disbursement	
(SAED) as Specified in C.R.S. § 24-51-411 <sup>1</sup>	5.50 %
Total Employer Contribution Rate to the SCHDTF <sup>1</sup>	19.88 %

<sup>&</sup>lt;sup>1</sup>Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million (actual dollars) each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. House Bill (HB) 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-21 fiscal year.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)

#### Contributions Provisions (continued)

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the District were \$39,581,534 for the year ended June 30, 2021.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll-forward the total pension liability to December 31, 2020. The District's proportion of the net pension liability was based on its contributions to the SCHDTF for the calendar year 2020 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

Due to the aforementioned suspension of the July 1, 2020, direct distribution payment, the nonemployer contributing entity's proportion is zero percent. Pursuant to C.R.S. § 24-51-414, the direct distribution payment from the State of Colorado is to recommence annually starting on July 1, 2021. For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation.

At June 30, 2021, the District reported a liability of \$550,847,978 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the District as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the District were as follows:

District's Proportionate Share of the Net Pension Liability \$ 550,847,978

State's Proportionate Share of the Net Pension Liability
Associated with the District
Total \$ 550,847,978

At December 31, 2020, the District's proportion was 3.6436605195 %, which was an increase of 0.4140657154 % from its proportion measured as of December 31, 2019.

## Notes to Financial Statements (Continued) June 30, 2021

## NOTE 9: <u>DEFINED BENEFIT PENSION PLAN</u> (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

For the year ended June 30, 2021, the District recognized pension expense of (\$148,780,636) and revenue of \$0 for support from the State as a nonemployer contributing entity. At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflows	
		f Resources		of Resources
Difference between Expected and Actual Experience	\$	30,266,358	\$	-
Changes of Assumptions or other Inputs		52,989,864		92,592,883
Net Difference between Projected and Actual				
Earnings on Pension Plan Investments		-		121,254,172
Changes in Proportion and Differences between				
Contributions Recognized and Proportionate Share				
of Contributions		70,861,299		16,886,622
Contributions Subsequent to the Measurement Date		20,180,917		
Total	\$	174,298,438	\$	230,733,677

\$20,180,917 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Amount
2022	\$ (82,373,072)
2023	36,023,769
2024	(11,138,329)
2025	(19,128,524)
	\$ (76,616,156)

## Notes to Financial Statements (Continued)

June 30, 2021

### NOTE 9: <u>DEFINED BENEFIT PENSION PLAN</u> (Continued)

**Actuarial Assumptions** – The total pension liability in the December 31, 2019 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40%
Real wage growth	1.10%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50%-9.70%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (compounded annually)	1.25%
PERA benefit structure hired after 12/31/06 <sup>1</sup>	Financed by the AIR

<sup>&</sup>lt;sup>1</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70% factor applied to male rates and a 55% factor applied to female rates.

Post-retirement non-disabled mortality assumptions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93% factor applied to rates for ages less than 80, a 113% factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68% factor applied to rates for ages less than 80, a 106% factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumption for disabled retirees was based on 90% of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2019, valuation were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting.

### Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 9: **DEFINED BENEFIT PENSION PLAN** (Continued)

#### **Actuarial Assumptions** (continued)

Based on the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019, revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020, and were effective as of December 31, 2020. The assumptions shown below were reflected in the roll forward calculation of the total pension liability from December 31, 2019, to December 31, 2020.

Actuarial Cost Method	Entry Age
Price Inflation	2.30%
Real Wage Growth	0.70%
Wage Inflation	3.00%
Salary Increases, Including Wage Inflation	3.40 - 11.00%
Long-Term Investment Rate of Return. Net of Pension Plan	

Investment Expenses, Including Price Inflation 7.25% Discount rate 7.25%

Future Post Retirement Benefit Increases:

PERA Benefit Structure Hired Prior to January 1, 2007; 1.25% Compounded

and DPS Benefit Structure (Automatic) Annually

PERA Benefit Structure hired after December 31, 2006 Financed by the

Annual Increase Reserve (Ad Hoc, Substantively Automatic)

Salary scale assumptions were revised to align with revised economic assumptions and to more closely reflect actual experience.

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

The pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

<sup>&</sup>lt;sup>1</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

## Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)

#### **Actuarial Assumptions** (continued)

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112% of the rates prior to age 80 and 94 % of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97% of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99 % of the rates for all ages with generational projection using scale MP-2019.

The mortality tables described above are generational mortality tables on a benefit-weighted basis.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020. As a result of the November 20, 2020, PERA Board meeting, the following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40% per year to 2.30% per year.
- Real rate of investment return assumption increased from 4.85% per year, net of investment expenses to 4.95% per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50% per year to 3.00% per year.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

## Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)

#### **Actuarial Assumptions** (continued)

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives 1	6.00%	4.70%
Total	100.00%	

<sup>&</sup>lt;sup>1</sup> The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

**Discount Rate**. The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the
  active membership present on the valuation date and the covered payroll of future plan
  members assumed to be hired during the year. In subsequent projection years, total
  covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

## Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)

#### **Discount Rate** (continued)

- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded. HB 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020, for the State's 2020-21 fiscal year.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District's proportionate share of the Net Pension Liability to Changes in the Discount Rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
	(6.25%)	(7.25%)	(8.25%)
Proportionate Share of the Net Pension Liability	\$ 751,401,757	\$ 550,847,978	\$ 383,720,594

**Pension plan fiduciary net position**. Detailed information about the SCHDTF's fiduciary net position is available in PERA's comprehensive annual financial report, which can be obtained at <a href="https://www.copera.org/investments/pera">www.copera.org/investments/pera</a> -financial -reports.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 9: <u>DEFINED BENEFIT PENSION PLAN</u> (Continued)

### Component Units' Defined Benefit Pension Plan

**Contributions** – Employer contributions recognized by the SCHDTF from the component units were \$3,260,202 for the fiscal year ended June 30, 2021.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2021, the amount recognized by the component units as their proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the component units were as follows:

Component Units' Proportionate Share of the Net Pension Liability	\$ 44,325,595
State's Proportionate Share of the Net Pension Liability Associated with the Component Units	 -
Total	\$ 44,325,595

At December 31, 2020, the component units' proportion was a combined 0.2931978905% which was a net increase of 0.0376021885% from their proportion measured as of December 31, 2019. For the year ended June 30, 2021, the component units recognized a combined pension expense of (\$10,978,132).

At June 30, 2021, the component units reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Defe	Deferred Outflows		ferred Inflows
	0	f Resources	0	f Resources
Difference between Expected and Actual Experience	\$	2,435,471	\$	-
Changes of Assumptions or other Inputs		4,263,984		7,450,757
Net Difference between Projected and Actual				
Earnings on Pension Plan Investments		-		9,757,070
Changes in Proportion and Differences between				
Contributions Recognized and Proportionate Share				
of Contributions		6,534,762		2,995,731
Contributions Subsequent to the Measurement Date		1,720,862		-
Total	\$	14,955,079	\$	20,203,558

## Notes to Financial Statements (Continued) June 30, 2021

## NOTE 9: <u>DEFINED BENEFIT PENSION PLAN</u> (Continued)

Component Units' Defined Benefit Pension Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

\$1,720,862 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	_	Amount			
2022		\$ (8,225,931)			
2023		2,282,546			
2024		513,278			
2025	_		(1,539,234)		
		\$	(6,969,341)		

Sensitivity of the component units' proportionate share of the net pension liability to changes in the discount rate – The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage -point lower (6.25%) or 1-percentage -point higher (8.25%) than the current rate:

	1% Decrease		Di	Current scount Rate	1	% Increase
		(6.25%)	(7.25%)		(8.25%)	
Proportionate Share of the Net Pension Liability	\$	60,463,743	\$	44,325,595	\$	30,877,199

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB)

Plan description – Eligible employees of the District are provided with OPEB through the Health Care Trust Fund (HCTF) - a cost-sharing multiple-employer defined benefit OPEB plan administered by the Public Employees' Retirement Association of Colorado (PERA). The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

Benefits Provided – The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

**PERA Benefit Structure** – The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

#### PERA Benefit Structure (continued)

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

**Contributi ons** – Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$2,030,843 for the year ended June 30, 2021.

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2021, the District reported a liability of \$20,023,290 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2020. The District's proportion of the net OPEB liability was based on its contributions to the HCTF for the calendar year 2020 relative to the total contributions of participating employers to the HCTF.

At December 31, 2020, the District's proportion was 2.1072156765 %, which was a decrease of 0.0031572464 % from its proportion measured as of December 31, 2019.

## Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (continued)

For the year ended June 30, 2021, the District recognized an OPEB expense of (\$2,393,903). At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows		Deferred Inflows	
	of Resources		of	Resources
Difference between Expected and Actual Experience	\$	53,144	\$	4,402,079
Changes of Assumptions or other Inputs		149,612		1,227,811
Net Difference between Projected and Actual				
Earnings on OPEB Plan Investments		-		818,169
Changes in Proportion and Differences between				
Contributions Recognized and Proportionate Share				
Share of Contributions		669,792		34,772
Contributions Subsequent to the Measurement Date		1,035,439		
Total	\$	1,907,987	\$	6,482,831

\$1,035,439 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30,	Amount		
2022	\$	(1,256,505)	
2023		(1,142,041)	
2024		(1,344,388)	
2025		(1,304,439)	
2026		(528,736)	
Thereafter		(34,174)	
	\$	(5,610,283)	

## Notes to Financial Statements (Continued) June 30, 2021

#### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

**Actuarial assumptions** - The total OPEB liability in the December 31, 2019 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

Astro-Cal Ossat Mathead	<b>-</b>
Actuarial Cost Method	Entry Age
Price Inflation	2.40%
Real Wage Growth	1.10%
Wage Inflation	3.50%
Salary Increases, Including Wage Inflation	3.50 % in the aggregate
Long-Term Investment Rate of Return, Net of OPEB Plan	
Investment Expenses, Including Price Inflation	7.25%
Discount rate	7.25%
Health Care Cost Trend Rates	
Service-based Premium Subsidy	0.00%
PERACare Medicare Plans	8.10% in 2020,
	gradually decreasing to
	4.50% in 2029
Medicare Part A Premiums	3.50% for 2020,
	gradually increasing to
	4.50% in 2029

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A in the December 31, 2019, valuation, the following monthly costs/premiums (actual dollars) are assumed for 2020 for the PERA Benefit Structure:

	Initial Costs for Members without Medicare Part A					
	Mont	hly Cost	Mont	thly premium		onthly Cost sted to Age 65
Medicare Advantage/ Self-Insured Prescription Kaiser Permanente	\$	588	\$	227	\$	550
Medicare Advantage HMO		621		232		586

The 2020 Medicare Part A premium is \$458 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

#### **Actuarial assumptions** (continued)

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2019, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates used to measure the total OPEB liability are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2020	8.10%	3.50%
2021	6.40%	3.75%
2022	6.00%	3.75%
2023	5.70%	3.75%
2024	5.50%	4.00%
2025	5.30%	4.00%
2026	5.10%	4.00%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions used in the December 31, 2019 valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below were applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70% factor applied to male rates and a 55% factor applied to female rates.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

#### Actuarial assumptions (continued)

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73% factor applied to rates for ages less than 80, a 108% factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78% factor applied to rates for ages less than 80, a 109% factor applied to rates for ages 80 and above, and further adjustments for credibility.

Post-retirement non-disabled mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93% factor applied to rates for ages less than 80, a 113% factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68% factor applied to rates for ages less than 80, a 106% factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumption for disabled retirees was based on 90% of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2019, valuation were based on the results of the 2016 experience analysis for the period January 1, 2012, through December 31, 2015, as well as the October 28, 2016, actuarial assumptions workshop and were adopted by PERA's Board during the November 18, 2016, Board meeting.

Based on the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period of January 1, 2016, through December 31, 2019, revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020, and were effective as of December 31, 2020.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

#### Actuarial assumptions (continued)

The assumptions shown below were reflected in the roll forward calculation of the total OPEB liability from December 31, 2019, to December 31, 2020.

	Trust Fund						
	State 	School Division					
Actuarial Cost Method	Entry age	Entry age	Entry age	Entry age			
Price Inflation	2.30%	2.30%	2.30%	2.30%			
Real Wage Growth	0.70%	0.70%	0.70%	0.70%			
Wage Inflation	3.00%	3.00%	3.00%	3.00%			
Salary Increases, including wage inflation:							
Members other than State Troopers	3.30%-10.90%	3.40%-11.00%	3.20%-11.30%	2.80%-5.30%			
State Troopers	3.20%-12.40%	N/A	3.20%-12.40%	N/A			

<sup>&</sup>lt;sup>1</sup> C.R.S. § 24-51-101 (46), as amended, expanded the definition of "State Troopers" to include certain employees within the Local Government Division, effective January 1, 2020. See Note 4 of the Notes to the Financial Statements in PERA's 2020 Annual Report for more information

The long-term rate of return, net of OPEB plan investment expenses, including price inflation and discount rate assumptions were 7.25 %.

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

Mortality assumptions used in the roll forward calculations for the determination of the total pension liability for each of the Division Trust Funds as shown below were applied, as applicable, in the roll forward calculation for the HCTF, using a headcount-weighted basis.

- Pre-retirement mortality assumptions for the State and Local Government Divisions (Members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.
- Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019. The longterm rate of return, net of OPEB plan investment expenses, including price inflation and discount rate assumptions were 7.25 %.
- The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.
- Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

#### **Actuarial assumptions** (continued)

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (Members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- Males: 94% of the rates prior to age 80 and 90 % of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 87% of the rates prior to age 80 and 107 % of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112% of the rates prior to age 80 and 94 % of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97% of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for Members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99 % of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

#### Actuarial assumptions (continued)

The mortality tables described above are generational mortality tables on a head-count weighted basis.

The following health care costs assumptions were updated and used in the roll forward calculation for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2020 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by the Board's actuary, as discussed above.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020. As a result of the November 20, 2020, PERA Board meeting, the following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40% per year to 2.30% per year.
- Real rate of investment return assumption increased from 4.85% per year, net of investment expenses to 4.95% per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50% per year to 3.00% per year.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

### **Actuarial assumptions** (continued)

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

	Target	30-Year Expected Geometric
Asset Class	Allocation	Real Rate of Return
Global Equity	54.00 %	5.60 %
Fixed Income	23.00	1.30
Private Equity	8.50	7.10
Real Estate	8.50	4.40
Alternatives	6.00	4.70
Total	100.00 %	

<sup>&</sup>lt;sup>1</sup> The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 %.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates - The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in	Current Trend	1% Increase in
	Trend Rates	Rates	Trend Rates
Initial PERACare Medicare Trend Rate	7.10%	8.10%	9.10%
Ultimate PERACare Medicare Trend Rate	3.50%	4.50%	5.50%
Initial Medicare Part A Trend Rate	2.50%	3.50%	4.50%
Ultimate Medicare Part A Trend Rate	3.50%	4.50%	5.50%
Proportionate Share of the Net OPEB Liability	\$ 19,505,758	\$ 20,023,290	\$ 20,625,764

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

**Discount Rate** - The discount rate used to measure the total OPEB liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2020, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the
  active membership present on the valuation date and the covered payroll of future plan
  members assumed to be hired during the year. In subsequent projection years, total
  covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	Current Discount							
	1% Decrease	Rate	1% Increase					
	(6.25%)	(7.25%)	(8.25%)					
Proportionate Share of the Net OPEB Liability	\$ 22,937,043	\$ 20,023,290	\$ 17,533,720					

**OPEB plan fiduciary net position**. Detailed information about the HCTF plan's fiduciary net position is available in the separately issued comprehensive annual financial report issued by PERA. That report can be obtained at <a href="https://www.copera.org/investments/pera">www.copera.org/investments/pera</a> -financial-reports.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

### Component Units' Other Post Employment Benefit (OPEB)

**Contributions** – Employer contributions recognized by the HCTF from the component units were \$166,528 for the year ended June 30, 2021.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs – At June 30, 2021, the component units reported a combined liability of \$1,611,088 for their proportionate share of the net OPEB liability. At December 31, 2020, the component units' proportion was a combined 0.1695489948%, which was a net increase of 0.0025248724% from their proportion measured as of December 31, 2019. For the year ended June 30, 2021, the component units recognized a combined OPEB expense of (\$7,365).

At June 30, 2021, the component units reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferi	red Outflows	Defe	rred Inflows
	of I	Resources	of l	Resources
Difference between Expected and Actual Experience	\$	4,276	\$	354,191
Changes of Assumptions or other Inputs		12,039		98,791
Net Difference between Projected and Actual				
Earnings on OPEB Plan Investments		-		65,830
Changes in Proportion and Differences between				
Contributions Recognized and Proportionate Share				
Share of Contributions		119,182		117,462
Contributions Subsequent to the Measurement Date		87,924		
Total	\$	223,421	\$	636,274

\$87,924 reported as deferred outflows of resources related to OPEBs, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the fiscal year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

Year Ended June 30.	 Amount
2022	\$ (109,646)
2023	(100,437)
2024	(128,637)
2025	(120,821)
2026	(38,820)
Thereafter	(2,416)
	\$ (500,777)

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 10: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) (Continued)

Component Units' (OPEB) (Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs (continued)

Sensitivity of the component units' proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates - The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1%	Decrease in	Cι	Current Trend		Increase in
	T	rend Rates		Rates	Tı	rend Rates
Initial PERACare Medicare Trend Rate		7.10%		8.10%		9.10%
Ultimate PERACare Medicare Trend Rate		3.50%		4.50%		5.50%
Initial Medicare Part A Trend Rate		2.50%		3.50%		4.50%
Ultimate Medicare Part A Trend Rate		3.50%		4.50%		5.50%
Proportionate Share of the Net OPEB Liability	\$	1,569,453	\$	1,611,088	\$	1,659,570

Sensitivity of the component units' proportionate share of the net OPEB liability to changes in the discount rate – The following presents the component units' proportionate share of the net OPEB liability, as well as what the component units' proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current discount rate.

	Current Discount							
	1% Decrease			Rate (7.25%)		% Increase		
		(6.25%)				(8.25%)		
Proportionate Share of the Net OPEB Liability	\$	1,845,537	\$	1,611,088	\$	1,410,840		

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 11: DEFINED CONTRIBUTION PENSION PLAN

### **Voluntary Investment Program**

**Plan Description** – Employees of the District that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available comprehensive annual financial report for the Plan. That report can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports.">www.copera.org/investments/pera-financial-reports.</a>

**Funding Policy** – The Voluntary Investment Program is funded by voluntary member contributions of up to a maximum limit set by the Internal Revenue Service as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. There is no employer match. Employees are immediately vested in their own contributions and investment earnings. For the year ended June 30, 2021, program members contributed \$3,042,607 to the Voluntary Investment Program.

### NOTE 12: TAX INCREMENT REVENUES

The District has entered into Intergovernmental Agreements with several, local urban renewal authorities (URA) and one downtown development authority (DDA). These governmental entities may enter into tax abatement agreements with individuals or other entities located with their boundaries. The District requested disclosure of any tax abatement agreements made by the URAs and DDA that may reduce the District's tax revenue. As of June 30, 2021, the District was not notified of any such third-party agreements.

### NOTE 13: JOINTLY GOVERNED ORGANIZATION

### Centennial Board of Cooperative Educational Services

The District, in conjunction with other surrounding districts, created the Centennial Board of Cooperative Educational Services (BOCES). The BOCES is an organization that provides member districts educational and computer services at a shared lower cost per district. The BOCES Board is comprised of one member from each participating district. The District paid the BOCES \$290,044 which includes \$93,044 for contractual services and \$197,000 for tuition during the year ended June 30, 2021. The BOCES financial statements can be obtained at their administrative office located at 2020 Clubhouse Drive, Greeley, Colorado 80634.

## Notes to Financial Statements (Continued) June 30, 2021

### NOTE 14: COMMITMENTS AND CONTINGENCIES

### **Claims and Judgments**

The District participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the District may be required to reimburse the grantor government. As of June 30, 2021, significant amounts of grant expenditures have not been audited by granting agencies, but the District believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the District.

The District is involved in pending litigation. The District anticipates no potential claims resulting from these cases which would further materially affect the financial statements.

### **Construction Contracts**

The District has entered into a number of separate construction projects as of June 30, 2021. Contract commitments at June 30, 2021, as a result of these projects, totaled \$18,112,000.

### **TABOR Amendment**

In November 1992, Colorado voters passed Article X, Section 20 (TABOR Amendment) to the State Constitution which limits state and local government tax powers and imposes spending limitations. The District is subject to the TABOR Amendment. Fiscal year 1993 provides the basis for limits in future years to which may be applied allowable increases for inflation and student enrollment. In November 1998, electors within the District authorized the District to collect, retain and/or expend all revenues lawfully received by the District from any source during fiscal year 1999 and each year thereafter without regard to the limitations and conditions under the TABOR Amendment of the Colorado Constitution or any other law. The Amendment is complex and subject to judicial interpretation. The TABOR Amendment requires the District to establish a reserve for emergencies. At June 30, 2021, the District has complied with the requirements to include emergency reserves in its net position and fund balance.

### **Contingency Reserve**

As allowed by state statute, the District Board of Education may provide for an operating reserve in the General Fund. District policy requires that the budget adopted by the Board include an additional appropriated reserve equal to 2% of operating fund expenditures. The District has met the 2% contingency requirement, which is reported in the committed fund balance, as of June 30, 2021.

The contingency reserve may only be used if the following conditions are met:

- There is a rare and extraordinary event (for example, a natural disaster or a large, unanticipated reduction or the elimination of state revenue); or a one-time funding of a significant capital project; or an operating initiative that will result in material, recurring reductions in future operating expenditures or material, recurring increases in operating revenues; and
- The District's administration has made a complete, written analysis with justifying evidence including a plan for the replenishment of the contingency reserve; and the District's Board of Education has passed a specific resolution authorizing the expenditure. The replenishment plan shall not exceed two years from the date of the expenditure.

### Notes to Financial Statements (Continued) June 30, 2021

### NOTE 15: CAPITAL CONTRIBUTIONS TO COMPONENT UNITS

During fiscal year ended June 30, 2017, the District and each of its component units entered into individual agreements for the funding of capital construction projects. With the successful passage of voter-authorized 2016 building bonds, the District agreed to allocate a portion of the proceeds to pay for various capital improvements and upgrades. As of July 1, 2019, projects for five of the six charter schools were complete. The remaining component unit's reported capital contributions from the District during the fiscal year ended June 30, 2021, was \$53,730.

The District records the construction activity as a service provided to the charter school. Depending on the scope of work and organization of the charter school, the component unit may report the construction expenditures as Construction in Progress in its Building Corporation or as Repair and Maintenance in its Statement of Revenues, Expenditures, and Changes in Fund Balances.

### **NOTE 16: DEFICIT NET POSITION**

The net position of the District's governmental activities is a deficit of \$250,242,075 as a result of implementing GASB Statements No. 68 and 75. Also the component units' net position is a deficit of \$35,335,702 primarily as a result of implementing the reporting standards.



### REQUIRED SUPPLEMENTARY INFORMATION

<u>General Fund</u> – The <u>General Fund</u> is the District's general operating fund and is used to account for all financial transactions except those required to be accounted for in another fund. The <u>Colorado Preschool Program</u> Fund is reported as a sub-fund of the <u>General Fund</u>. Moneys allocated to this fund from the <u>General Fund</u> are used to pay the costs of providing preschool services directly to qualified at-risk children enrolled in the District's preschool program. The <u>Risk Management Fund</u>, also a sub-fund of the <u>General Fund</u>, is used to account for the payment of loss or damage to the property of the District, workers' compensation, property and liability claims, and the payment of related administration expenses.

Budget to actual information for the General Fund is presented on the following pages.

<u>Pension and OPEB.</u> During fiscal year 2015, the District adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions, and Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date — an amendment of GASB Statement No. 68. During fiscal year 2018, the District adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB).

The primary objectives of these Statements is to improve the accounting and financial reporting by state and local governments for pensions and OPEBs. Required supplementary schedules, District's Proportionate Share of the Net Pension Liability, Schedule of District Contributions for the Employee Pension Plan, District's Proportionate Share of the Net OPEB Liability, and Schedule of District Contributions for the Health Care Trust Fund are presented in this section.

# St. Vrain Valley School District RE-1J Schedule of Required Supplementary Information Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual General, Colorado Preschool Program, and Risk Management Funds For the Year Ended June 30, 2021

		Genera	al Fund		Colorado Preschool Program (A sub-fund of the General Fund)					
	Original Budget	Amended Budget	Actual	Variance to Budget Positive (Negative)	Original Budget	Amended Budget	Actual	Variance to Budget Positive (Negative)		
Revenues Local										
Property taxes	\$ 109,471,351	\$ 104,075,467	\$ 104,176,013	\$ 100,546	\$ -	\$ -	\$ -	\$ -		
Specific ownership taxes	12,158,905	14,000,000	10,022,994	(3,977,006)	· -	Ψ -	-	-		
Mill levy override	56,755,906	55,680,088	55,800,190	120,102	-	-	-	-		
Investment income	1,450,000	191,999	159,390	(32,609)	9,500	1,000	665	(335)		
Charges for services	4,324,580	2,296,070	2,692,309	396,239	-	-	-	-		
Other local sources	3,850,181	4,372,999	11,802,761	7,429,762						
Total local revenues	188,010,923	180,616,623	184,653,657	4,037,034	9,500	1,000	665	(335)		
State										
Equalization, net	124,070,536	117,145,060	121,989,662	4,844,602	1,893,953	1,409,713	1,434,938	25,225		
Special Education	7,832,142	7,961,293	8,104,333	143,040	-	-	-	-		
Vocational Education	875,028	885,000	808,871	(76,129)	-	-	-	-		
Transportation	2,020,380	2,062,956	2,181,463	118,507	-	-	-	-		
Gifted and Talented	308,571	314,317	314,317	-	-	-	-	-		
English Language Proficiency Act	1,655,609	1,662,775	1,662,775	-	-	-	-	-		
BEST grant	4 700 000	3,200	222,778	219,578	-	-	-	-		
PERA: State on Behalf Payment Other state sources	4,700,000 912,005	1,531,088	1,417,959	(113,129)	-	-	-	-		
Total state revenues	142,374,271	131,565,689	136,702,158	5,136,469	1,893,953	1,409,713	1,434,938	25,225		
	142,574,271	101,000,000	130,702,130	3,130,403	1,000,000	1,405,715	1,404,000	20,220		
Federal				(4.00=)						
Build America Bond rebates	1,432,587	1,437,528	1,435,631	(1,897)	-	-	-	-		
Migrant passed through BOCES	3,500	3,500	1,342	(2,158)	-	-	-	-		
Pandemic relief funding Other federal sources	1,750,000	25,836,241 2,151,082	32,260,140 2,296,198	6,423,899 145,116	-	-	-	-		
Total federal revenues	3,186,087	29,428,351	35,993,311	6,564,960						
Total revenues	333,571,281	341,610,663	357,349,126	15,738,463	1,903,453	1,410,713	1,435,603	24,890		
Expenditures										
Current										
Salaries	200,501,529	200,360,498	193,524,470	6,836,028	220,293	221,918	213,731	8,187		
Benefits	74,978,291	68,012,678	66,408,240	1,604,438	71,249	68,277	67,269	1,008		
Purchased services Supplies and materials	14,994,226	24,921,593	17,989,791	6,931,802	1,489,776	1,123,660	1,101,949	21,711		
Claims paid	24,833,473	29,342,836	23,192,006	6,150,830	107,500	121,300	69,040	52,260		
Other	1,453,850	1,686,515	3,506,985	(1,820,470)	27,750	27,600	17,648	9,952		
Charter schools	29,631,584	32,257,296	32,736,642	(479,346)	21,130	27,000	- 17,040	5,552		
Capital outlay	490,598	703,398	15,292,113	(14,588,715)	150,000	150,000	_	150,000		
Debt service	,		,	(, , )	100,000	,		,		
Principal	871,553	638,888	5,500,296	(4,861,408)	-	-	-	-		
Interest	218,886	218,886	72,511	146,375	-	-	-	-		
Contingency reserve	117,359,308	125,101,972		125,101,972						
Total expenditures, US GAAP basis	465,333,298	483,244,560	358,223,054	125,021,506	2,066,568	1,712,755	1,469,637	243,118		
Forman (definions ) of constant										
Excess (deficiency) of revenues over	(404 700 047)	(4.44.000.007)	(070.000)	440.750.000	(100 115)	(202.040)	(04.004)	260 000		
(under) expenditures before transfers	(131,762,017)	(141,633,897)	(873,928)	140,759,969	(163,115)	(302,042)	(34,034)	268,008		
Other Financing Sources (Uses)										
Capital lease	_	_	13,986,026	13,986,026	_	_	_	_		
Transfers in	-	-	826,774	826,774	-	-	_	-		
Transfers out		(3,343,000)	(975,315)	2,367,685						
Total other financing sources (uses)		(3,343,000)	13,837,485	17,180,485						
Excess (deficiency) of revenues over										
(under) expenditures and other	//04 === =					(0.5	<i>(a.</i> :			
financing sources uses	(131,762,017)	(144,976,897)	12,963,557	157,940,454	(163,115)	(302,042)	(34,034)	268,008		
Fund balance, beginning	131,762,017	144,976,897	141,633,897	(3,343,000)	163,115_	302,042	560,060	258,018		
Fund balance, ending	\$ -	\$ -	\$ 154,597,454	\$ 154,597,454	\$ -	\$ -	\$ 526,026	\$ 526,026		

Risk Management Fund

	Risk Manage (A sub-fund of the		)	Total				
Original Budget	Amended Budget	Actual	Variance to Budget Positive (Negative)	Original Budget	Amended Budget	Actual	Variance to Budget Positive (Negative)	
\$ -	\$ -	\$ -	\$ -	\$ 109,471,351	\$ 104,075,467	\$ 104,176,013	\$ 100,546	
-	-	-	-	12,158,905	14,000,000	10,022,994	(3,977,006)	
-	-	-	- (4.004)	56,755,906	55,680,088	55,800,190	120,102	
73,000	10,500	9,196	(1,304)	1,532,500 4,324,580	203,499 2,296,070	169,251 2,692,309	(34,248) 396,239	
50,000	25,000	9,766	(15,234)	3,900,181	4,397,999	11,812,527	7,414,528	
123,000	35,500	18,962	(16,538)	188,143,423	180,653,123	184,673,284	4,020,161	
4,439,370	4,439,370	4,439,370	_	130,403,859	122,994,143	127,863,970	4,869,827	
-	-	-	-	7,832,142	7,961,293	8,104,333	143,040	
-	-	-	-	875,028	885,000	808,871	(76,129)	
-	-	-	-	2,020,380	2,062,956	2,181,463	118,507	
-	-	-	-	308,571 1,655,609	314,317 1,662,775	314,317 1,662,775	-	
-	-	-	-	-	3,200	222,778	219,578	
-	-	-	-	4,700,000	· -	-	-	
				912,005	1,531,088	1,417,959	(113,129)	
4,439,370	4,439,370	4,439,370		148,707,594	137,414,772	142,576,466	5,161,694	
-	-	-	-	1,432,587	1,437,528	1,435,631	(1,897)	
-	-	-	-	3,500	3,500	1,342	(2,158)	
-	-	-	-	1,750,000	25,836,241 2,151,082	32,260,140 2,296,198	6,423,899 145,116	
				3,186,087	29,428,351	35,993,311	6,564,960	
4,562,370	4,474,870	4,458,332	(16,538)	340,037,104	347,496,246	363,243,061	15,746,815	
312,483	312,943	298,385	14,558	201,034,305	200,895,359	194,036,586	6,858,773	
100,052	92,505	88,705	3,800	75,149,592	68,173,460	66,564,214	1,609,246	
4,257,950	4,312,950	2,847,733	1,465,217	20,741,952	30,358,203	21,939,473	8,418,730	
167,500 1,582,000	167,500 1,582,000	58,357 559,101	109,143 1,022,899	25,108,473 1,582,000	29,631,636 1,582,000	23,319,403 559,101	6,312,233 1,022,899	
95,000	95,000	3,381	91,619	1,576,600	1,809,115	3,528,014	(1,718,899)	
-	-	-	-	29,631,584	32,257,296	32,736,642	(479,346)	
-	-	-	-	640,598	853,398	15,292,113	(14,438,715)	
-	-	-	-	871,553	638,888	5,500,296	(4,861,408)	
-	-	-	-	218,886 117,359,308	218,886 125,101,972	72,511	146,375 125,101,972	
0.544.005	0.500.000	2.055.000	0.707.000	473.914.851	491.520.213	200 540 252		
6,514,985	6,562,898	3,855,662	2,707,236	473,914,851	491,520,213	363,548,353	127,971,860	
(1,952,615)	(2,088,028)	602,670	2,690,698	(133,877,747)	(144,023,967)	(305,292)	143,718,675	
	( , , . = 2)		,,	,,-	, ,, ,,,,,,,	(	-, -,	
-	-	-	-	-	-	13,986,026	13,986,026	
-	-	-	-	-	(3,343,000)	826,774 (975,315)	826,774 2,367,685	
	·				(3,343,000)	13,837,485	17,180,485	
(1,952,615)	(2,088,028)	602,670	2,690,698	(133,877,747)	(147,366,967)	13,532,193	160,899,160	
1,952,615	2,088,028	6,769,208	4,681,180	133,877,747	147,366,967	148,963,165	1,596,198	
\$ -	\$ -	\$ 7,371,878	\$ 7,371,878	\$ -	\$ -	\$ 162,495,358	\$ 162,495,358	

### Schedule of Required Supplementary Information

### Schedule of District's Proportionate Share of the Net Pension Liability

# Year Ended December 31, (Plan Measurement Date) Employee Pension Plan Year Seven \*\*

		2014 2015		2015		2016		
District's proportion of the net pension liability (asset)		3.4574%		3.4942%		3.5445%		
District's proportionate share of the net pension liability (asset)	\$	468,595,684	\$	534,414,453	\$	1,055,346,922		
State's Proportionate Share of Net Pension Liability associated with District (see note below)								
Total	<u>\$</u>	468,595,684	\$	534,414,453	\$	1,055,346,922		
District's covered payroll	\$	144,605,343	\$	152,401,888	\$	159,046,911		
District's proportionate share of the net pension liability (asset) as a percentago of its covered payroll	je	324.05%		350.66%		663.54%		
Plan fiduciary net position as a percentage of the total pension liability		62.84%		59.20%		43.10%		

Note: A direct distribution provision to allocate funds from the State of Colorado budget to Colorado PERA on an annual basis began in July 2018 based on Senate Bill 18-200. However, this was suspended via House Bill 20-1379 for July 2020 as the State's response to the pandemic.

<sup>\*\*</sup> GASB Statement No. 68 was implemented during fiscal year 2015. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

2017	2018	2019	2020
3.5931%	3.1847%	3.2296%	3.6437%
\$ 1,161,892,447	\$ 563,918,679	\$ 482,494,456	\$ 550,847,978
	77,108,048	61,198,284	<u>-</u>
\$ 1,161,892,447	\$ 641,026,727	\$ 543,692,740	\$ 550,847,978
\$ 165,688,597	\$ 175,080,505	\$ 189,755,923	\$ 194,863,939
701.25%	322.09%	254.27%	282.68%
43.96%	57.01%	64.52%	66.99%

# St. Vrain Valley School District RE-1J Schedule of Required Supplementary Information Schedule of District's Pension Contributions Year Ended June 30, (Fiscal Year End Date) Employee Pension Plan Year Seven \*\*

	2015		2016		2017
Contractually required contribution					
(excluding HTCF)	\$	25,104,314	\$	27,643,539	\$ 29,805,956
Contributions in relation to the contractually required contribution		(25,104,314)		(27,643,539)	(29,805,956)
Contribution deficiency (excess)	\$	-	\$	-	\$ -
District's covered payroll	\$	148,684,016	\$	155,886,834	\$ 162,112,201
Contributions as a percentage of covered payroll (excluding HTCF)		16.88%		17.73%	18.39%

<sup>\*\*</sup> GASB Statement No. 68 was implemented during fiscal year 2015. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

 2018	2019		2020			2021		
\$ 32,072,868	\$	34,721,871	\$	37,766,235	\$	39,581,534		
 (32,072,868)		(34,721,871)		(37,766,235)		(39,581,534)		
 -	\$	-	\$	-		-		
\$ 169,798,038	\$	181,504,815	\$	194,872,214	\$	199,102,283		
18.89%		19.13%		19.38%		19.88%		

# St. Vrain Valley School District RE-1J Schedule of Required Supplementary Information Schedule of District's Proportionate Share of the Net OPEB Liability Year Ended December 31, (Plan Measurement Date) Health Care Trust Fund Year Four \*\*

	_	2017	_	2018	_	2019	 2020
District's proportion of the net OPEB liability (asset)		2.0416%		2.0701%		2.1104%	2.1072%
District's proportionate share of the net OPEB liability (asset)	\$	26,532,775	\$	28,164,275	\$	23,720,549	\$ 20,023,290
District's covered payroll	\$	165,688,597	\$	175,080,505	\$	189,755,923	\$ 194,863,939
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll		16.01%		16.09%		12.50%	10.28%
Plan fiduciary net position as a percentage of the total OPEB liability		17.53%		17.03%		24.49%	32.78%

<sup>\*\*</sup> GASB Statement No. 75 was implemented during fiscal year 2018. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

# St. Vrain Valley School District RE-1J Schedule of Required Supplementary Information Schedule of District's OPEB Contributions Year Ended June 30, (Fiscal Year End Date) Health Care Trust Fund Year Four \*\*

	2018		2019		2020		2021	
Contractually required contribution	\$	1,732,540	\$	1,851,349	\$	1,987,697	\$	2,030,843
Contributions in relation to the contractually required contribution		(1,732,540)		(1,851,349)		(1,987,697)		(2,030,843)
Contribution deficiency (excess)	\$	-	\$		\$	-	\$	-
District's covered payroll	\$	169,798,038	\$	181,504,815	\$	194,872,214	\$	199,102,283
Contributions as a percentage of covered payroll		1.02%		1.02%		1.02%		1.02%

<sup>\*\*</sup> GASB Statement No. 75 was implemented during fiscal year 2018. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

#### Notes to Required Supplementary Information

June 30, 2021

#### NOTE 1: GENERAL FUND BUDGETARY INFORMATION

Prior to July 1, 2015, the *General Fund* annual budget was adopted on a basis consistent with US GAAP. While a budget basis is similar to a cash basis – in that revenues are recognized when cash is received, and expenditures are recorded when payments are made – a US GAAP basis budget, on the other hand, includes, for example, accruals for compensation earned but not paid as of fiscal year end, and recognition of deferred revenues. The District's other funds are also budgeted on a US GAAP basis.

The significant differences between the General Fund's adopted and amended budgets are as follows:

- \$5.4 million and \$1.1 million decreases in property taxes and mill levy override dollars, respectively, due to decreased assessed property values;
- \$1.8 million increase in specific ownership taxes due to anticipated increased vehicle registrations;
- \$1.3 million decrease in investment income due to realistic economic conditions;
- \$2.0 million decrease in charges for services due to limited participation in tuition and other fee-based programs;
- \$7.4 million net decrease in state equalization due to the decreased available K-12 funding combined with the increased allocation from *General Fund* to the *Capital Reserve Fund* to fund district-wide construction and maintenance projects;
- \$4.7 million decrease in the State's on-behalf payment to the Colorado Public Employees' Retirement Association (PERA) due to the State's suspension of the July 1, 2020 payment;
- \$25.8 million increase in federal pandemic relief funding due to ESSER awards granted by CDE;
- \$7.0 million decrease in benefits expenditures primarily due to the suspension of the State's on-behalf payment to Colorado PERA;
- \$9.6 million and \$4.5 million increases in purchased services and supplies, respectively, due to anticipated cleaning services, technology purchases, and PPE costs in response to the pandemic;
- \$2.6 million increase in charter school due to disbursements for reimbursement of allowable ESSER expenditures; and,
- \$3.3 million increase in transfers out due to anticipated support from the *General Fund* to *Nutrition Services*, Athletics in *Student Activities*, and Child Care in *Community Education*, as a result of the pandemic's financial impact on these programs.

During the current fiscal year, the District received federal interest income of \$1.4 million as a subsidy from issuing Direct Pay Build America Bonds, Series 2010B.

### NOTE 2: NET PENSION LIABILITY AND DISTRICT CONTRIBUTIONS

The schedules presented will illustrate a 10-year trend. However, since the District did not implement GASB Statement No. 68 until fiscal year 2015, only seven years are presented in these prior schedules. As information is available, each subsequent year will be added until the full 10-year trend is compiled. The Schedule of the District's Proportionate Share of the Net Pension Liability presents amounts as determined at December 31st of each fiscal year. The Schedule of District Contributions presents amounts based on the District's fiscal year of June 30th.

### NOTE 3: <u>NET OPEB LIABILITY AND DISTRICT CONTRIBUTIONS</u>

The schedules presented will illustrate a 10-year trend. However, since the District did not implement GASB Statement No. 75 until fiscal year 2018, only four years are presented in these prior schedules. As information is available, each subsequent year will be added until the full 10-year trend is compiled. The Schedule of the District's Proportionate Share of the Net OPEB Liability presents amounts as determined at December 31st of each fiscal year. The Schedule of District Contributions presents amounts based on the District's fiscal year of June 30th.

### SUPPLEMENTARY SCHEDULES - GOVERNMENTAL FUNDS

### **Major Governmental Funds**

<u>Bond Redemption Fund</u> – The <u>Bond Redemption Fund</u> is a debt service fund used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest, and related costs.

<u>Building Fund</u> – The <u>Building Fund</u> is a capital projects fund that accounts for the proceeds of bond sales and expenditures for capital outlay for land, buildings, improvements of grounds, construction of buildings, additions or remodeling of buildings or initial, additional and replacement equipment.

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Bond Redemption Fund For the Year Ended June 30, 2021

	Original Budget		Amended Budget		Actual		Variance Positive (Negative)	
Revenues Property taxes Investment income Other local sources	\$	73,294,052 600,000	\$	71,891,049 85,000 900,000	\$	72,066,925 76,525 1,799,460	\$	175,876 (8,475) 899,460
Total revenues		73,894,052		72,876,049		73,942,910		1,066,861
Expenditures Debt principal Debt interest Fiscal charges Contingency reserve		36,585,000 23,559,439 20,000 81,499,063		36,585,000 23,559,439 20,000 81,512,238		45,175,000 23,541,901 15,050		(8,590,000) 17,538 4,950 81,512,238
Total expenditures		141,663,502		141,676,677		68,731,951		72,944,726
Excess (deficiency) of revenues over (under) expenditures								
before other financing sources (uses)		(67,769,450)		(68,800,628)		5,210,959		74,011,587
Fund balance, beginning		67,769,450		68,800,628		68,800,628		
Fund balance, ending	\$	-	\$		\$	74,011,587	\$	74,011,587

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Building Fund For the Year Ended June 30, 2021

	Original Budget		Amended Budget		Actual		Variance Positive (Negative)	
Revenues Investment income Other local sources	\$	650,000 5,000	\$	108,000 5,000	\$	102,203	\$	(5,797) (5,000)
Total revenues		655,000		113,000		102,203		(10,797)
Expenditures Salaries Benefits Purchased services Other Capital outlay		701,000 226,000 12,000,000 5,000 45,000,000		647,000 207,000 9,000,000 6,000 52,000,000		596,453 191,642 6,540,093 3,959 44,632,257		50,547 15,358 2,459,907 2,041 7,367,743
Total expenditures  Excess (deficiency) of revenues over		57,932,000		61,860,000		51,964,404		9,895,596
(under) expenditures	\$	(57,277,000)		(61,747,000)		(51,862,201)	\$	9,884,799
Fund balance, beginning				79,550,174		79,550,174		
Fund balance, ending			\$	17,803,174	\$	27,687,973		

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### SUPPLEMENTARY SCHEDULES - GOVERNMENTAL FUNDS

### **Nonmajor Capital Projects Fund**

<u>Capital Reserve Capital Projects Fund</u> – This fund is used to account for financial resources that are restricted, committed, or assigned to expenditures for the ongoing capital outlay needs of the District, such as equipment purchases.

### **Nonmajor Special Revenue Funds**

<u>Special Revenue Funds</u> are used to account for the proceeds of specific revenue sources including those requiring separate accounting because of legal or regulatory provisions that legally restrict expenditures to specified purposes.

- Community Education Fund This fund is used to record the tuition-based activities including summer school, K-5 child care, PreK child care, and enrichment as well as community-based grants and awards.
- Fair Contributions Fund In accordance with intergovernmental agreements, this fund is used to collect money for the acquisition, development, or expansion of public school sites based on impacts created by residential subdivisions.
- Governmental Designated Purpose Grants Fund This fund is used to account for restricted state or federal grants that are obtained primarily to provide for specific instructional programs.
- Nutrition Services Fund The Nutrition Services Fund accounts for the financial transaction related to the food service operations of the District.
- Student Activity Fund This fund is used to record financial transactions related to schoolsponsored pupil intrascholastic and interscholastic athletic and other related activities. Revenues of this fund are primarily from student fees, fundraising, gate receipts, and gifts.

### Combining Balance Sheet Nonmajor Governmental Funds June 30, 2021

	oital Reserve pital Projects Fund
Assets Cash and investments Accounts receivable Grants receivable Prepaids Inventories	\$ 7,144,733 - - - -
Total assets	\$ 7,144,733
Liabilities Accounts payable Due to other funds Accrued salaries and benefits Construction retainage payable Unearned revenues	\$ 1,827,897 - - - 48,733 -
Total liabilities	1,876,630
Fund Balances Nonspendable: deposits, inventories, prepaids Restricted: special revenue funds Committed: capital projects Committed: special revenue fund	5,268,103
Total fund balances	5,268,103
Total liabilities and fund balances	\$ 7,144,733

	5	Special Revenue Fund	ls		
Community Education	Fair Contributions	Governmental Designated- Purpose Grants	Nutrition Services	Student Activity	Total Nonmajor Governmental Funds
\$ 2,930,670 22,082 - - - - \$ 2,952,752	\$ 8,448,968 - - - - - - - \$ 8,448,968	\$ 193,797 - 2,689,817 - - \$ 2,883,614	\$ 483,892 9,989 1,786,535 641,835 \$ 2,922,251	\$ 5,551,444 9,267 - 11,924 - \$ 5,572,635	\$ 24,753,504 41,338 4,476,352 11,924 641,835 \$ 29,924,953
\$ 5,461 - 350,621 - 33,896 389,978	\$ 1,350 - - - - - 1,350	\$ 10,540 - 539,780 - 2,333,294 2,883,614	\$ 37,224 1,317,432 244,092 - - 1,598,748	\$ 73,466 176,734 6,255 52,882	\$ 1,955,938 1,494,166 1,140,748 48,733 2,420,072 7,059,657
2,562,774	- - - - 8,447,618		641,835 681,668	11,924 5,251,374 -	653,759 8,495,816 5,268,103 8,447,618
2,562,774 \$ 2,952,752	8,447,618 \$ 8,448,968	\$ 2,883,614	1,323,503 \$ 2,922,251	5,263,298 \$ 5,572,635	22,865,296 \$ 29,924,953

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2021

	Capital Reserve Capital Projects Fund		
Revenues			
Intergovernmental Investment income Charges for services Pupil activities	\$	7,158,683 9,400 -	
Other local sources State intergovernmental Federal intergovernmental		115,674 - -	
Total revenues		7,283,757	
Expenditures Instruction Supporting services		37,901 2,236,585	
Food service operations Capital outlay		- 7,535,875	
Total expenditures		9,810,361	
Excess (deficiency) of revenues over (under) expenditures before other financing sources (uses)		(2,526,604)	
Other Financing Sources (Uses)			
Transfers in Transfers out		326,500 (60,051)	
Total other financing sources (uses)		266,449	
Net changes in fund balances		(2,260,155)	
Fund balances, beginning		7,528,258	
Fund balances, ending	\$	5,268,103	

		5	Special F	Revenue Fund	ds						
Community Education		Fair Contributions		Governmental Designated- Purpose Grants		Nutrition Services		Student Activity		Total Nonmajor Governmental Funds	
\$ 5,260 2,784,638 - 691,976 308,119 949,186 4,739,179	\$	11,058 - - 1,869,240 - - - 1,880,298	\$	9,850 1,890,136 8,176,305	\$	710 95,341 - 71,002 84,042 8,463,611 8,714,706	\$	8,228 - 3,437,008 - - - - 3,445,236	\$	7,158,683 34,656 2,879,979 3,437,008 2,757,742 2,282,297 17,589,102 36,139,467	
4,417,367 1,334,525 - 60,174 5,812,066	_	7,999 - 1,348,986 1,356,985		4,683,181 5,043,378 - 349,732 10,076,291		8,908,862 29,231 8,938,093		2,542,985 410,061 - 27,157 2,980,203		11,681,434 9,032,548 8,908,862 9,351,155 38,973,999	
(1,072,887)		523,313		-		(223,387)		465,033		(2,834,532)	
(11,338)		-		<u>-</u>		100,000		(1,143,274)		(1,214,663)	
 (508,859)		523,313 7,924,305		<u>-</u>		(123,387) 1,446,890		(316,903) 5,580,201		(2,685,991) 25,551,287	
\$ 2,562,774	\$	8,447,618	\$	-	\$	1,323,503	\$	5,263,298	\$	22,865,296	

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## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Capital Reserve Capital Projects Fund For the Year Ended June 30, 2021

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
Revenues Allocation from General Fund Investment income Other local sources	\$ 2,702,497 110,000 75,000	\$ 7,158,683 15,000 76,500	\$ 7,158,683 9,400 115,674	\$ - (5,600) 39,174
Total revenues	2,887,497	7,250,183	7,283,757	33,574
Expenditures Capital expenditures	8,247,373	12,809,367	9,810,361	2,999,006
Total expenditures	8,247,373	12,809,367	9,810,361	2,999,006
Excess (deficiency) of revenues over (under) expenditures before other financing sources	(5,359,876)	(5,559,184)	(2,526,604)	3,032,580
Other Financing Sources (Uses)				
Transfers in Transfers out	<u> </u>	(60,051)	326,500 (60,051)	326,500
Total other financing sources		(60,051)	266,449	326,500
Net change in fund balances	\$ (5,359,876)	(5,619,235)	(2,260,155)	\$ 3,359,080
Fund balance, beginning		7,528,258	7,528,258	
Fund balance, ending		\$ 1,909,023	\$ 5,268,103	

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Community Education Fund For the Year Ended June 30, 2021

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
Revenues				
Investment income	\$ 42,000	\$ 7,900	\$ 5,260	\$ (2,640)
Charges for services	5,150,800	1,836,457	2,784,638	948,181
Community grants/awards	-	415,000	691,976	276,976
Pandemic relief funding		949,187	1,257,305	308,118
Total revenues	5,192,800	3,208,544	4,739,179	1,253,659
Expenditures				
Instruction	3,917,000	4,140,194	4,417,367	(277,173)
Support services	2,004,000	1,436,360	1,334,525	101,835
Capital outlay	25,000	60,000	60,174	(174)
Contingency reserve	2,333,850	2,066,674		2,066,674
Total expenditures	8,279,850	7,703,228	5,812,066	1,891,162
Excess (deficiency) of revenues over (under) expenditures before other financing sources (uses)	(3,087,050)	(4,494,684)	(1,072,887)	3,144,821
Other Financing Sources (Uses)				
Transfers in	_	1,423,051	575,366	(847,685)
Transfers out	_	-	(11,338)	(11,338)
Total other financing sources (uses)		1,423,051	564,028	(859,023)
Net change in fund balances	(3,087,050)	(3,071,633)	(508,859)	2,285,798
Fund balance, beginning	3,087,050	3,071,633	3,071,633	
Fund balance, ending	\$ -	\$ -	\$ 2,562,774	\$ 2,562,774

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Fair Contributions Fund For the Year Ended June 30, 2021

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
Revenues Investment income Cash in lieu	\$ 75,000 1,488,000	\$ 13,000 1,600,000	\$ 11,058 1,869,240	\$ (1,942) 269,240
Total revenues	1,563,000	1,613,000	1,880,298	267,298
Expenditures Purchased services Capital outlay	500,000 2,000,000	25,000 1,600,000	7,999 1,348,986	17,001 251,014
Total expenditures	2,500,000	1,625,000	1,356,985	268,015
Net change in fund balances	\$ (937,000)	(12,000)	523,313	\$ 535,313
Fund balance, beginning		7,924,305	7,924,305	
Fund balance, ending		\$ 7,912,305	\$ 8,447,618	

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Governmental Designated-Purpose Grants For the Year Ended June 30, 2021

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
Revenues Local grants State grants Federal grants Total revenues	\$ - 2,603,883 11,470,192 14,074,075	\$ 9,850 2,218,965 12,147,225	\$ 9,850 1,890,136 8,176,305 10,076,291	\$ - (328,829) (3,970,920) (4,299,749)
	14,074,075	14,376,040	10,076,291	(4,299,749)
Expenditures Salaries Benefits Purchased services Supplies and materials Other Capital outlay	6,520,386 2,512,533 1,283,385 2,990,601 767,170	6,863,224 2,590,775 768,553 3,119,400 305,114 728,974	6,035,758 2,116,217 487,263 588,756 498,565 349,732	827,466 474,558 281,290 2,530,644 (193,451) 379,242
Total expenditures  Net change in fund balances	<u>14,074,075</u> \$ -	14,376,040	10,076,291	<u>4,299,749</u> \$ -
Fund balance, beginning				<u> </u>
Fund balance, ending		\$ -	\$ -	

## Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Nutrition Services Fund For the Year Ended June 30, 2021

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
Revenues Investment income Charges for services Other food service charges State match Commodities entitlement National School Lunch/Breakfast Program Total revenues	\$ 12,000 4,600,000 75,000 190,000 670,000 5,500,000 11,047,000	\$ 1,000 38,000 92,000 84,042 670,000 6,362,000 7,247,042	\$ 710 95,341 71,002 84,042 542,143 7,921,468 8,714,706	\$ (290) 57,341 (20,998) - (127,857) 1,559,468 1,467,664
Expenditures Salaries Benefits Purchased services Supplies and materials Capital outlay Other	4,112,350 1,803,672 125,000 5,166,000 45,000 100,000	4,229,000 1,718,000 126,000 3,183,000 44,000	3,798,110 1,632,700 79,617 3,398,435 29,231	430,890 85,300 46,383 (215,435) 14,769
Total expenditures  Excess (deficiency) of revenues over (under) expenditures  Other Financing Sources Transfers in  Net change in fund balances	\$ (305,022) \$ (305,022) \$ (305,022)	9,300,000 (2,052,958) 1,630,000 (422,958)	8,938,093 (223,387) 100,000 (123,387)	\$ 1,829,571 (1,530,000) \$ 299,571
Fund balance, beginning  Fund balance, ending	Ψ (000,022)	1,446,890 \$ 1,023,932	1,446,890 \$ 1,323,503	Ψ 233,371

# Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Student Activity Fund For the Year Ended June 30, 2021

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
Revenues Investment income Athletic activities Pupil activities PTO/Gift activities Total revenues	\$ 64,000 2,585,000 3,388,000 792,000 6,829,000	\$ 10,000 1,200,000 1,300,000 320,000 2,830,000	\$ 8,228 1,488,510 1,495,659 452,839 3,445,236	\$ (1,772) 288,510 195,659 132,839 615,236
Expenditures Athletic activities Pupil activities PTO/Gift activities Total expenditures	3,076,000 3,558,000 738,000 7,372,000	1,400,000 1,300,000 400,000 3,100,000	1,328,004 1,311,827 340,372 2,980,203	71,996 (11,827) 59,628 119,797
Excess (deficiency) of revenues over (under) expenditures before other financing sources (uses)	(543,000)	(270,000)	465,033	735,033
Other Financing Sources (Uses) Transfers in Transfers out Total other financing sources (uses)		350,000	361,338 (1,143,274) (781,936)	11,338 (1,143,274) (1,131,936)
Net change in fund balances Fund balance, beginning	\$ (543,000)	. 80,000 5,580,201	(316,903) 5,580,201	\$ (396,903)
Fund balance, beginning		\$ 5,660,201	\$ 5,263,298	

### SUPPLEMENTARY SCHEDULES - PROPRIETARY FUND

### **Internal Service Fund**

Internal Service Funds may be used to accumulate and allocate costs internally among governmental functions. The District's only internal service fund is the Self Insurance Fund which accounts for the specific medical and dental health plans of the District.

## Schedule of Revenues, Expenses, and Changes in Fund Net Position - Budget and Actual Self Insurance Fund For the Year Ended June 30, 2021

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
Revenues				
Investment income	\$ 60,000	\$ 17,000	\$ 11,240	\$ (5,760)
Charges for services	24,175,000	24,368,400	25,420,546	1,052,146
Other local sources	10,000	10,000	209,790	199,790
Total revenues	24,245,000	24,395,400	25,641,576	1,246,176
Expenses				
Salaries	214,883	214,875	214,875	-
Benefits	68,655	71,383	73,748	(2,365)
Purchased services	4,134,000	4,406,100	4,204,817	201,283
Supplies and materials	5,400	5,400	-	5,400
Administrative fees	943,000	1,005,000	1,018,805	(13,805)
Claims	20,204,009	20,569,325	<u>17,445,996</u>	3,123,329
Total expenses	25,569,947	26,272,083	22,958,241	3,313,842
Excess (deficiency) of revenues over				
(under) expenses	\$ (1,324,947)	(1,876,683)	2,683,335	\$ 4,560,018
Net position, beginning		10,852,921	10,852,921	
Net position, ending		\$ 8,976,238	\$ 13,536,256	

### SUPPLEMENTARY SCHEDULES - COMPONENT UNITS

### **Charter Schools**

Aspen Ridge Preparatory School began operations in the fall of fiscal year 2012 to serve students in grades K through 5. In October 2014, the charter was renewed to serve grades K through 8. The school is located in Erie (Weld County).

Carbon Valley Academy, located in Frederick (Weld County), began operations in the fall of fiscal year 2006 to serve students in grades pre-K through 8. In 2009 the school opened a secondary academy with grade 9 and planned to add a grade each year until 12<sup>th</sup> grade. However, the secondary academy was closed in December 2010.

Firestone Charter Academy (f.k.a. Imagine Charter School at Firestone) (Weld County) began operations in the fall of fiscal year 2009 to serve students grades pre-K through 8.

Flagstaff Academy also began operations in the fall of fiscal year 2006 serving students in grades pre-K through 8. The school is located in Longmont (Boulder County).

St. Vrain Community Montessori School began operations in the fall of fiscal year 2009 serving students in grades K through 2. The school, currently located in Longmont (Boulder County), added a grade each year until 6<sup>th</sup> grade. In October 2013, the charter was renewed to serve grades pre-K through 8, adding grade 7 in fiscal year 2015 and grade 8 in fiscal year 2016.

Twin Peaks Charter Academy, located in Longmont (Boulder County), began operations in the fall of fiscal year 1998 to serve students in grades K through 8. In 2012, the school opened a secondary academy with grades 9 and 10 and added a grade each year until 12<sup>th</sup> grade.

### St. Vrain Valley School District RE-1J

### Combining Statement of Net Position Component Units June 30, 2021

	Aspen Ridge Preparatory School	Carbon Valley Academy	Firestone Charter Academy		
Assets					
Cash and investments Accounts receivable	\$ 2,536,996 10,045	\$ 480,611 15,836	\$ 3,075,524 63,158		
Due from primary government Prepaid items Deposits	152,986 67,107 -	- -	342,648 16,509		
Restricted cash and investments Capital assets,	1,363,865	582,943	594,259		
Non-depreciable Depreciable, net	682,150 11,539,639	1,158,251 2,702,816	225,329 15,546,409		
Total assets	16,352,788	4,940,457	19,863,836		
<b>Deferred outflows of resources</b> Related to debt					
Related to pension	2,884,865	578,319	2,553,042		
Related to OPEB	59,542	6,705	35,397		
Total deferred outflows of resources Liabilities	2,944,407	585,024	2,588,439		
Accounts payable	3,352	50,621	16,407		
Due to primary government Accrued expenses	333	6,704	11,728		
Accrued salaries and benefits	192,554	129,771	214,285		
Accrued interest payable	264,564	-	87,165		
Unearned revenue Noncurrent liabilities	4,275	-	49,506		
Due within one year	215,000	94,325	-		
Due in more than one year	10,250,000	3,975,821	17,695,000		
Net pension liability	6,147,333	3,109,322	7,327,940		
OPEB liability	223,351	113,061	266,217		
Total liabilities	17,300,762	7,479,625	25,668,248		
Deferred inflows of resources					
Related to pension	2,617,846	1,412,501	3,311,777		
Related to OPEB	78,985	59,697	95,802		
Total deferred inflows of resources  Net Position	2,696,831	1,472,198	3,407,579		
Net investment in capital assets Restricted for	1,756,789	373,864	(1,329,003)		
Emergencies	166,104	62,000	190,500		
Debt service	1,017,622	-	-		
Capital projects	81,679	-	-		
Unrestricted	(3,722,592)	(3,862,206)	(5,485,049)		
Total net position	\$ (700,398)	\$ (3,426,342)	\$ (6,623,552)		

The notes to financial statements are an integral part of this statement.

					(	Component Units
		St Vrain				
		Community	7	Twin Peaks		
	Flagstaff	Montessori		Charter	Т	otal Charter
	Academy	 School		Academy		Schools
\$	4,807,715	\$ 1,090,735	\$	2,816,043	\$	14,807,624
	-	8,100		-		97,139
	240,641	28,926		229,738		994,939
	8,162 117,060	66,465		44,271		202,514
	1,255,646	13,841		2,510,482		130,901 6,307,195
	1,233,040	-		2,510,462		0,307,193
	-	-		2,514,605		4,580,335
-	8,960,930	 139,002		18,305,216		57,194,012
	15,390,154	1,347,069		26,420,355		84,314,659
	1,246,908	-		2,517,880		3,764,788
	3,749,737	1,364,857		3,824,259		14,955,079
	47,815	26,554		47,408		223,421
	5,044,460	1,391,411		6,389,547		18,943,288
	78,718	33,495		60,945		243,538
	22,506	285		26,067		67,623
	66,589	-		-		66,589
	452,124	14,187		292,688		1,295,609
	212,870	-		187,974		752,573
	33,291	140,084		-		227,156
	265,000	-		550,000		1,124,325
	12,678,477	-		23,440,423		68,039,721
	12,901,375	4,148,518		10,691,107		44,325,595
	469,148	 150,833		388,478		1,611,088
	27,180,098	 4,487,402		35,637,682		117,753,817
	5,428,542	1,719,616		5,713,276		20,203,558
	166,075	 49,453		186,262		636,274
_	5,594,617	 1,769,069		5,899,538		20,839,832
	(2,726,901)	139,002		(660,120)		(2,446,369)
	295,240	81,000		289,914		1,084,758
	-	-		-		1,017,622
	-	-		-		81,679
	(9,908,440)	 (3,737,993)		(8,357,112)		(35,073,392)
\$	(12,340,101)	\$ (3,517,991)	\$	(8,727,318)	\$	(35,335,702)

The notes to financial statements are an integral part of this statement.

### St. Vrain Valley School District RE-1J

### Combining Statement of Activities Component Units For the Year Ended June 30, 2021

	pen Ridge reparatory School	Carbon Valley Academy		Firestone Charter Academy	
Expenses					
Instruction	\$ 789,789	\$	324,274	\$ 2,201,601	
Supporting services	2,419,362		691,073	2,274,350	
Interest expense	 527,014		133,981	 823,250	
Total expenses	3,736,165		1,149,328	 5,299,201	
Program Revenues					
Charges for Services	228,980		50,189	263,152	
Operating Grants and Contributions	408,886		187,855	925,711	
Capital Grants and Contributions	 145,835		57,790	 185,773	
Total program revenues	783,701		295,834	1,374,636	
General Revenues					
Per pupil revenue	3,831,114		1,518,138	4,880,299	
Mill levy override	829,495		328,700	1,056,658	
Interest income	778		549	-	
Other	 83,142			 82,454	
Total general revenues	4,744,529		1,847,387	 6,019,411	
Change in net position	1,792,065		993,893	2,094,846	
	.,. 0=,000		000,000	_,00.,0.0	
Net position, beginning	(2,492,463)		(4,420,235)	 (8,718,398)	
Net position, ending	\$ (700,398)	\$	(3,426,342)	\$ (6,623,552)	

						(	Component Units		
	lagstaff cademy	St Vrain Community Montessori School			Twin Peaks Charter Academy	Total Charter Schools			
\$	3,333,139 2,528,320 525,233	\$	1,001,246 1,165,007 -	\$	2,396,332 2,284,456 1,227,972	\$	10,046,381 11,362,568 3,237,450		
	6,386,692		2,166,253	_	5,908,760		24,646,399		
	481,803		221,838		226,003		1,471,965		
	1,039,650		451,059		714,881		3,728,042		
	235,091		121,353		244,016		989,858		
	1,756,544		794,250		1,184,900		6,189,865		
	6,187,011		1,776,461		6,410,360		24,603,383		
	1,339,582		384,630		1,387,940		5,327,005		
	37,167		1,907		2,877		43,278		
	179,095		18,057		57,455		420,203		
	7,742,855		2,181,055		7,858,632		30,393,869		
	3,112,707		809,052		3,134,772		11,937,335		
(	15,452,808)		(4,327,043)		(11,862,090)		(47,273,037)		
\$ (	12,340,101)	\$	(3,517,991)	\$	(8,727,318)	\$	(35,335,702)		

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### STATISTICAL SECTION (UNAUDITED)

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### St. Vrain Valley School District RE-1J STATISTICAL SECTION

This section of the District's comprehensive annual financial report presents detailed information to provide readers of the financial statements, note disclosures, and required supplementary schedules an additional understanding with regard to the District's overall financial health.

Contents	<u>Pages</u>
Financial Trends	
The schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.	122 – 133
Revenue Capacity	
The schedules contain information to help the reader assess the District's most significant local and state revenue sources	134 – 138
Debt Capacity	
The schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future	139 – 143
Demographic and Economic Information	
The schedules offer demographic and economic indicators to help the reader understand the environment with which the District's financial activities take place.	144 – 149
Operating Information	
The schedules contain information to help the reader understand the staffing of the District, student population it serves, and capital asset data	150 - 157
<b>Sources:</b> Unless otherwise noted, the information in the schedules is derived from annual financial reports for the relevant year.	n the comprehensive

# St. Vrain Valley School District RE-1J Financial Trends Net Position by Component Accrual Basis of Accounting Last Ten Fiscal Years (Unaudited)

	2012	2013	2014	2015 (2)
Governmental activities				
Net investment in capital assets	\$ (4,553,120)	\$ 5,975,997	\$ 4,819,681	\$ 4,340,004
Restricted Unrestricted	42,346,312 52,817,264	43,513,161 74,351,302	47,616,074 75,262,484	50,736,515 (355,968,501)
Total governmental net position	90,610,456	123,840,460	127,698,239	(300,891,982)
rotal governmental not position	00,010,100		:=:,000,=00	(000,001,002)
Business-type activities (1)				
Net investment in capital assets	1,201,873	1,137,800	1,046,337	-
Restricted Unrestricted	1,957,064	2,065,046	2,226,743	-
Total business-type net position	3,158,937	3,202,846	3,273,080	
21.				
Primary government				
Net investment in capital assets	(3,351,247)	7,113,797	5,866,018	4,340,004
Restricted	42,346,312	43,513,161	47,616,074	50,736,515
Unrestricted	54,774,328	76,416,348	77,489,227	(355,968,501)
Total primary government net position	\$ 93,769,393	\$ 127,043,306	\$ 130,971,319	\$ (300,891,982)

Note 1: Due to change in accounting effective July 1, 2014, Nutrition Services was no longer reported as a business-type activity but, rather, included in governmental activities.

Note 2: Due to the implementation of GASB Statements No. 68 and 71 in FY15, the District recognized its share of the net pension liability, resulting in a deficit net position.

Note 3: Due to the implementation of GASB Statement No. 75 in FY18, the District also recognized its share of the net OPEB liability, further adding to the deficit net position.

2016	2017	2018 (3)	2019	2020	2021
\$ 6,071,204	\$ 11,775,724	\$ 23,251,521	\$ 58,385,613	\$ 83,396,755	\$ 111,622,821
62,443,429	281,601,451	88,422,987	79,323,629	97,263,552	101,487,851
(365,795,314)	(733,090,324)	(766,165,267)	(701,743,649)	(607,620,534)	(463,352,747)
(297,280,681)	(439,713,149)	(654,490,759)	(564,034,407)	(426,960,227)	(250,242,075)
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
6,071,204	11,775,724	23,251,521	58,385,613	83,396,755	111,622,821
62,443,429	281,601,451	88,422,987	79,323,629	97,263,552	101,487,851
(365,795,314)	(733,090,324)	(766,165,267)	(701,743,649)	(607,620,534)	(463,352,747)
\$ (297,280,681)	\$ (439,713,149)	\$ (654,490,759)	\$ (564,034,407)	\$ (426,960,227)	\$ (250,242,075)

## St. Vrain Valley School District RE-1J Financial Trends Changes in Net Position Accrual Basis of Accounting Last Ten Fiscal Years

(Unaudited)

		2012		2013	_	2014		2015
Expenses								
Governmental activities:								
Instruction	\$	156,466,950	\$	162,259,184	\$	178,639,344	\$	201,741,825
Supporting services		87,621,269		82,910,079		102,775,349		122,353,964
Interest	_	20,839,718		20,383,627		19,739,295		13,866,228
Total governmental activities expenses		264,927,937	_	265,552,890		301,153,988	_	337,962,017
Business-type activities: Food services		8,338,941		8,550,602		8,878,049		-
Total primary government expenses	\$	273,266,878	\$	274,103,492	\$	310,032,037	\$	337,962,017
Program Revenues								
Governmental activities:								
Charges for services								
Tuition and fees	\$	12,478,933	\$	14,190,837	\$	15,704,630	\$	19,348,384
Internal charges		1,731,141		1,557,178		1,517,636		1,469,687
Operating grants and contributions		19,577,033		19,285,254		25,359,439		34,241,186
Capital grants and contributions		514,826	_	742,088		1,022,765		1,078,391
Total governmental activities program revenues		34,301,933	_	35,775,357	_	43,604,470	_	56,137,648
Business-type activities: (1) Charges for services		3,804,775		3,448,430		3,879,122		
Operating grants and contributions		4,884,351		5,035,106		5,052,608		-
Capital grants and contributions		364,451		109,033		15,396		_
Total business-type activities program revenues		9,053,577		8,592,569		8,947,126		-
Total primary government program revenues	\$	43,355,510	\$	44,367,926	\$	52,551,596	\$	56,137,648
Net (expense) / revenue	Ф	(000,000,004)	Φ.	(000 777 500)	Φ.	(057 540 540)	Ф	(004 004 000)
Governmental activities Business-type activities	\$	(230,626,004) 714,636	\$	(229,777,533) 41,967	\$	(257,549,518) 69,077	\$	(281,824,369)
Total primary government net expense	\$	(229,911,368)	\$	(229,735,566)	\$	(257,480,441)	\$	(281,824,369)
rotal plinary government het expense	Ψ	(229,911,300)	Ψ	(229,735,300)	Ψ_	(237,400,441)	Ψ	(201,024,309)
General Revenues and Other Changes in Net Position								
Governmental activities:								
Property taxes	\$	94,238,488	\$	99,933,752	\$	96,794,464	\$	97,352,334
Specific ownership taxes		5,920,333	·	7,090,842	·	8,241,096		8,253,685
Mill levy override		17,108,522		31,646,447		32,675,735		31,932,829
State equalization		103,622,720		108,346,576		119,131,699		133,584,264
Investment income		952,516		770,928		447,054		370,277
Other		5,960,237	_	15,218,992		6,677,328	_	4,889,519
Total governmental activities		227,802,816	_	263,007,537		263,967,376		276,382,908
Business-type activities: Investment income		1,150		1,942		1,157		-
Total primary government	\$	227,803,966	\$	263,009,479	\$	263,968,533	\$	276,382,908
Change in Net Position								
Governmental activities	\$	(2,823,188)	\$	33,230,004	\$	6,417,858	\$	(5,441,461)
Business-type activities	Ψ	715,786	Ψ	43,909	Ψ	70,234	Ψ	(0,1,-01)
Total primary government	\$	(2,107,402)	\$	33,273,913	\$	6,488,092	\$	(5,441,461)
. , ,	_		_		_		_	<del></del>

Note 1: Due to change in accounting effective July 1, 2014, Nutrition Services was no longer reported as a business-type activity but, rather, included in governmental activities.

2016	2017	2018	2019	2020	2021
\$ 218,636,924	\$ 347,824,746	\$ 397,860,921	\$ 169,531,944	\$ 158,922,491	\$ 102,275,201
122,197,878	158,628,561	169,476,857	152,783,575	153,452,472	173,088,791
14,561,966	20,528,709	24,293,242	13,515,669	20,811,078	19,114,183
355,396,768	526,982,016	591,631,020	335,831,188	333,186,041	294,478,175
_	_	_	_	_	_
<b>^</b>	<b>^</b> 500 000 010	<b>A</b> 504 004 000	<b>A</b> 005 004 400		A 004 470 475
\$ 355,396,768	\$ 526,982,016	\$ 591,631,020	\$ 335,831,188	\$ 333,186,041	\$ 294,478,175
\$ 20,154,234	\$ 21,956,420	\$ 22,860,452	\$ 23,944,204	\$ 17,612,682	\$ 8,279,883
1,438,908	1,520,960	1,465,093	1,564,115	1,009,470	729,413
33,671,661	34,163,283	30,979,447	32,630,274	35,143,741	71,056,254
1,302,197	1,157,140	1,600,684	3,494,645	2,900,745	2,092,018
56,567,000	58,797,803	56,905,676	61,633,238	56,666,638	82,157,568
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-		-		-	
\$ 56,567,000	\$ 58,797,803	\$ 56,905,676	\$ 61,633,238	\$ 56,666,638	\$ 82,157,568
Ψ 30,307,000	<del>\$ 30,797,003</del>	Ψ 30,903,070	Ψ 01,033,230	\$ 30,000,030	Ψ 02,137,300
Ф (200 020 <del>7</del> 00)	¢ (400,404,040)	Ф (EQ4.70E.Q44)	<u> </u>	Ф (070 E40 400)	e (242,220,60 <del>7</del> )
\$ (298,829,768)	\$ (468,184,213)	\$ (534,725,344)	\$ (274,197,950)	\$ (276,519,403)	\$ (212,320,607)
\$ (298,829,768)	\$ (468,184,213)	\$ (534,725,344)	\$ (274,197,950)	\$ (276,519,403)	\$ (212,320,607)
\$ 117,616,184	\$ 130,381,255	\$ 139,219,380	\$ 144,616,943	\$ 179,117,322	\$ 176,521,065
7,938,746	9,904,649	11,588,740	11,830,477	14,981,378	10,022,994
38,998,710	40,087,329	43,332,885	44,545,572	56,829,800	55,800,190
132,980,049	137,977,278	139,726,941	147,896,140	149,676,569	135,022,653
537,862	2,192,308	4,866,216	7,598,755	4,980,121	393,875
4,369,518	5,208,926	6,503,076	8,166,415	8,008,393	11,277,982
302,441,069	325,751,745	345,237,238	364,654,302	413,593,583	389,038,759
-	-	-	-	-	-
\$ 302,441,069	\$ 325,751,745	\$ 345,237,238	\$ 364,654,302	\$ 413,593,583	\$ 389,038,759
φ 302,441,009	\$ 325,751,745	\$ 345,237,238	ψ 304,034,302	\$ 413,593,583	ψ 303,030,139
¢ 0.044.004	¢ (4.40,400,400)	f (400 400 400)	Ф 00 4EC 0E0	Ф 407 074 400	Ф 470 740 4F0
\$ 3,611,301	\$ (142,432,468)	\$ (189,488,106)	\$ 90,456,352	\$ 137,074,180	\$ 176,718,152
\$ 3,611,301	\$ (142,432,468)	\$ (189,488,106)	\$ 90,456,352	\$ 137,074,180	\$ 176,718,152

### St. Vrain Valley School District RE-1J Financial Trends

### **Governmental Activities**

### Colorado Public School Finance Act Revenues by Source

Accrual Basis of Accounting Last Ten Fiscal Years (Unaudited)

	2012	2013	2014	2015
Governmental activities: Property taxes Specific ownership taxes State equalization Total finance act revenues	\$ 94,238,488 5,920,333 103,622,720 \$ 203,781,541	\$ 99,933,752 7,090,842 108,346,576 \$ 215,371,170	\$ 96,794,464 8,241,096 119,131,699 \$ 224,167,259	\$ 97,352,334 8,253,685 133,584,264 \$ 239,190,283
	, , , , , , , , , , , , , , , , , , , ,	, , , ,	, , , , , ,	<del>-</del>
Total governmental activities revenues (1)	\$ 262,104,749	\$ 298,782,894	\$ 307,571,846	\$ 332,520,556
Public School Finance Act revenues as percentage of total governmental activities revenues	77.7%	72.1%	72.9%	71.9%

Note 1: Governmental activities revenues are a combination of program revenues and general revenues as shown on page 124-125.

	2016		2017		2018		2019	2020		2021
\$	117,616,184 7,938,746 132,980,049 258,534,979	\$	130,381,255 9,904,649 137,977,278 278,263,182	\$	139,219,380 11,588,740 139,726,941 290,535,061	\$	144,616,943 11,830,477 147,896,140 304,343,560	\$ 179,117,322 14,981,378 149,676,569 343,775,269	\$	176,521,065 10,022,994 135,022,653 321,566,712
<u> </u>	200,00 .,0.0	<u> </u>	2.0,200,.02	<u> </u>	200,000,000	<u> </u>	00.10.0000	 0.10,1.10,200	Ť	021,000,112
\$	359,008,069	\$	384,549,548	\$	402,142,914	\$	426,287,540	\$ 470,260,221	\$	471,196,327
	72.0%		72.4%		72.2%		71.4%	73.1%		68.2%

# St. Vrain Valley School District RE-1J Financial Trends Fund Balances of Governmental Funds Modified Accrual Basis of Accounting Last Ten Fiscal Years (Unaudited)

	2012		2013		2014		 2015
General Fund							
Nonspendable	\$	436,926	\$	1,093,153	\$	550,152	\$ 564,695
Restricted		7,058,536		7,253,916		8,255,777	8,581,421
Committed		12,435,243		14,714,696		16,712,437	17,356,755
Assigned		24,551,891		37,334,057		29,144,534	30,313,348
Unassigned		5,409,629		4,126,286		11,494,113	 22,041,660
Total General Fund	\$	49,892,225	\$	64,522,108	\$	66,157,013	\$ 78,857,879
All Other Governmental Funds							
Nonspendable	\$	14,537	\$	14,537	\$	606,233	\$ 886,069
Restricted		35,287,776		36,259,245		39,360,297	42,155,094
Committed		78,979,099		46,545,871		38,120,748	26,529,450
Assigned		-		-		-	-
Unassigned							
Total all other governmental funds	\$	114,281,412	\$	82,819,653	\$	78,087,278	\$ 69,570,613

	2016		2017		2018		2019		2020		2021
\$	602,083	\$	635,580	\$	1,418,518	\$	1,680,314	\$	1,552,573	\$	1,818,922
	9,102,103		12,208,279		13,730,473		14,410,652		14,849,944		15,120,400
	19,457,385		18,671,797		23,135,360		25,816,425		22,174,053		30,649,908
	38,441,989		48,397,718		54,751,578		59,163,644		68,076,581		81,638,461
	28,127,324		30,688,810		27,529,981		23,177,907		42,310,014		33,267,667
\$	95,730,884	\$	110,602,184	\$	120,565,910	\$	124,248,942	\$	148,963,165	\$	162,495,358
\$	500.271	\$	533,832	\$	536,550	\$	645,461	\$	663,345	\$	653,759
•	51,997,880	Ψ	267,784,641	•	174,361,833	*	188,545,862	*	157,786,181	Ψ	110,195,376
	21,133,257		13,903,920		13,092,625		16,897,236		15,452,563		13,715,721
	-		-		-,,		-		-		-
	-		_		_		-		-		-
\$	73,631,408	\$	282,222,393	\$	187,991,008	\$	206,088,559	\$	173,902,089	\$	124,564,856

### St. Vrain Valley School District RE-1J Financial Trends

### Changes in Fund Balances of Governmental Funds

### Modified Accrual Basis of Accounting Last Ten Fiscal Years (Unaudited)

	2012	2013	2014	2015
Revenues Property taxes Specific ownership taxes Mill levy override Investment income Charges for service Student activities Other local sources Local intergovernmental State intergovernmental Federal intergovernmental	\$ 94,084,083 5,920,333 17,108,522 952,516 8,823,864 5,386,210 5,962,833 147,779 111,631,898 11,567,855	\$ 97,617,286 7,090,842 31,646,447 768,369 9,657,975 6,090,040 5,870,507 149,260 115,745,102 11,886,728	\$ 97,868,432 8,241,096 32,675,735 441,771 11,233,462 5,988,804 7,684,697 - 129,412,975 15,078,163	\$ 95,556,636 8,253,685 31,932,829 364,441 13,976,867 6,841,204 5,815,650 152,260 145,784,457 22,040,993
Total revenues	\$ 261,585,893	\$ 286,522,556	\$ 308,625,135	\$ 330,719,022
Expenditures Instruction Supporting services Student activities Food service operations (1) Capital outlay Debt service Principal Interest, bond issuance costs, fiscal charges Toal expenditures	\$ 135,709,381 80,315,183 4,544,634 28,764,568 13,060,000 22,209,181 \$ 284,602,947	\$ 139,805,061 80,357,118 5,047,925 39,198,675 13,870,000 21,597,766 \$ 299,876,545	\$ 155,545,205 100,099,062 5,737,781 16,466,640 13,360,000 20,513,917 \$ 311,722,605	\$ 160,954,003 103,793,219 6,416,414 8,960,303 14,786,624 14,205,000 19,139,633 \$ 328,255,196
Excess of revenues over (under) expenditures	(23,017,054)	(13,353,989)	(3,097,470)	2,463,826
Other financing sources (uses) Issuance of bonds, coupons Premium on issuance of bonds Paid to bond agent Capital lease Transfers in (2) Transfers out (2) Total other financing sources (uses)	\$ 35,395,000 4,224,186 (39,594,781) - 217,592 (217,592) \$ 24,405	\$ - - 3,972 (3,481,859) \$ (3,477,887)	\$ - - 50,123 (50,123) \$ -	\$ 50,355,000 10,821,491 (61,682,860) - 6,669 (6,669) \$ (506,369)
Total other intarioning sources (uses)	Ψ 24,400	ψ (3,477,007)	Ψ	ψ (300,303)
Net change in fund balances	\$ (22,992,649)	\$ (16,831,876)	\$ (3,097,470)	\$ 1,957,457
Debt service as percentage of noncapital expenditures	13.1%	13.2%	11.2%	10.3%

Note 1: Due to change in accounting effective July 1, 2014, Nutrition Services was no longer reported as a business-type activity but, rather, included in governmental activities.

Note 2: Transfers in may not equal transfers out due to transfers between governmental funds and other fund types.

2016	2017	2018	2019	2020	2021
\$ 117,473,228 7,938,746 38,998,710 518,599 15,193,163 6,399,979 5,671,715 - 144,672,380 21,979,330	\$ 130,020,812 9,904,649 40,087,329 2,146,529 16,250,156 7,227,224 6,137,826 - 150,399,060 21,741,501	\$ 138,986,222 11,588,740 43,332,885 4,784,368 16,844,541 7,481,004 7,997,715 152,620,247 18,086,141	\$ 141,207,583 11,830,477 44,545,572 7,467,291 17,979,260 7,529,059 10,832,136 - 167,516,676 18,100,812	\$ 183,571,015 14,981,378 56,829,800 4,881,841 12,282,835 6,339,317 9,124,409 - 172,869,840 20,244,031	\$ 176,242,938 10,022,994 55,800,190 382,635 5,572,288 3,437,008 16,359,879 9,850 152,017,446 53,582,413
\$ 358,845,850	\$ 383,915,086	\$ 401,721,863	\$ 427,008,866	\$ 481,124,466	\$ 473,427,641
\$ 175,857,230 105,198,115 5,969,981 9,184,944 8,167,677 15,225,000 17,946,933	\$ 179,215,964 119,633,203 6,694,866 9,447,360 28,619,854 18,145,000 22,124,449	\$ 185,265,606 128,750,175 7,015,509 9,774,731 111,786,879 28,238,714 25,506,559	\$ 198,038,352 141,894,744 7,371,001 10,273,923 40,638,822 46,690,949 26,819,103	\$ 210,433,951 147,861,167 6,064,464 10,290,973 50,798,684 37,726,533 25,432,514	\$ 194,061,283 173,715,233 2,953,046 8,908,862 69,275,525 50,675,296 23,629,462
\$ 337,549,880	\$ 383,880,696	\$ 496,338,173	\$ 471,726,894	\$ 488,608,286	\$ 523,218,707
21,295,970	34,390	(94,616,310)	(44,718,028)	(7,483,820)	(49,791,066)
\$ 115,155,000 12,871,395 (128,498,887) 110,322 7,620 (7,620) \$ (362,170)	\$ 214,390,000 26,070,242 (17,032,347) - 2,340 (2,340) \$ 223,427,895	\$ - 10,348,651 63,365 (63,365) \$ 10,348,651	\$ 60,340,000 3,415,401 2,743,210 11,020 (11,020) \$ 66,498,611	\$ - 11,573 1,313,290 (1,313,290) \$ 11,573	\$ - 13,986,026 2,189,978 (2,189,978) \$ 13,986,026
\$ 20,933,800	\$ 223,462,285	\$ (84,267,659)	\$ 21,780,583	\$ (7,472,247)	\$ (35,805,040)
9.8%	11.3%	13.9%	16.9%	14.5%	16.4%

### St. Vrain Valley School District RE-1J Financial Trends

### **Governmental Activities**

### Colorado Public School Finance Act Revenues by Source

### Modified Accrual Basis of Accounting Last Ten Fiscal Years (Unaudited)

	2012	2013	2014	2015
Governmental activities: Property taxes Specific ownership taxes State equalization Total finance act revenues	\$ 94,084,083 5,920,333 103,622,720 \$ 203,627,136	\$ 97,617,286 7,090,842 108,346,576 \$ 213,054,704	\$ 97,868,432 8,241,096 119,131,699 \$ 225,241,227	\$ 95,556,636 8,253,685 133,584,264 \$ 237,394,585
Total revenues (1)	\$ 261,585,893	\$ 286,522,556	\$ 308,625,135	\$ 330,719,022
Public School Finance Act revenues as percentage of total governmental funds revenues	77.8%	74.4%	73.0%	71.8%

Note 1: As shown on the Changes in Fund Balances of Governmental Funds schedule, pages 130-131.

2016	2017	2018	2019	2020	2021
\$ 117,473,228 7,938,746	\$ 130,020,812 9,904,649	\$ 138,986,222 11,588,740	\$ 141,207,583 11,830,477	\$ 183,571,015 14,981,378	\$ 176,242,938 10,022,994
132,980,049	137,977,278	139,726,941	147,896,140	149,676,569	135,022,653
\$ 258,392,023	\$ 277,902,739	\$ 290,301,903	\$ 300,934,200	\$ 348,228,962	\$ 321,288,585
\$ 358,845,850	\$ 383,915,086	\$ 401,721,863	\$ 427,008,866	\$ 481,124,466	\$ 473,427,641
72.0%	72.4%	72.3%	70.5%	72.4%	67.9%

## St. Vrain Valley School District RE-1J Revenue Capacity Assessed Value and Estimated Actual Value of Taxable Property (in thousands) Last Ten Fiscal Years (Unaudited)

Levy Year	Collection Year	Residential Property	 ommercial Property	 ndustrial Property	 Vacant Property	 oil & Gas	Public Utilities
2011	2012	\$ 1,143,172	\$ 550,254	\$ 205,539	\$ 76,411	\$ 312,960	\$ 48,052
2012	2013	1,007,602	573,511	178,137	53,144	484,467	141,099
2013	2014	1,158,066	557,650	209,886	69,100	359,581	54,164
2014	2015	957,810	537,785	174,325	48,086	547,850	122,912
2015	2016	1,411,528	619,463	209,403	100,063	481,547	81,294
2016	2017	1,209,020	594,681	297,679	58,793	683,730	163,107
2017	2018	1,322,718	690,343	336,823	64,555	690,836	167,430
2018	2019	1,372,835	701,637	345,853	63,293	867,218	161,003
2019	2020	1,960,879	867,250	317,271	110,009	924,568	100,109
2020	2021	2,026,582	880,006	359,016	93,531	779,684	117,387

Note 1: Includes the override mill levy approved by voters at the 2008 Election.

Note 2: Includes the override mill levy approved by voters at the 2008 and 2012 Elections.

Source: Assessors' Offices of Boulder, Larimer, and Weld Counties, and City and County of Broomfield

Ag	griculture	 atural sources	 otal Taxable Assessed Value	Total Direct ax Rate		Estimated Actual Taxable Value	V Per	assessed alue as a rcentage of tual Value
\$	18,526 20,548 21,464 18,342 29,086 30,392	\$ 4,894 2,204 5,035 8,272 5,112 4,676	\$ 2,359,808 2,460,712 2,434,946 2,415,382 2,937,496 3,042,078	\$ 47.614 53.500 53.679 53.673 53.887 56.945	` '	\$ 17,863,544 18,121,027 18,177,477 18,333,472 21,989,300 22,561,109		13.21% 13.58% 13.40% 13.17% 13.36% 13.48%
	30,686 32,294 32,222 30,730	4,959 6,095 3,333 3,514	3,308,350 3,550,228 4,315,641 4,290,450	56.394 56.385 57.559 56.542	(2) (2)	27,512,870 28,521,756 33,547,527 34,520,425		12.02% 12.45% 12.86% 12.43%

## St. Vrain Valley School District RE-1J Revenue Capacity Property Tax Rates Direct and Overlapping Governments Last Ten Fiscal Years (Unaudited)

Levy Year	Collection Year	General Operating Millage	Debt Service Millage	Total School District Millage	Boulder County Millage	Weld County Millage	Larimer County Millage	Broomfield County Millage	Total County Millage	City of Longmont Millage
2011	2012	32.474	15.140	47.614	24.645	16.804	22.472	28.968	92.889	13.420
2012	2013	38.700	14.800	53.500	24.645	16.804	22.520	28.968	92.937	13.420
2013	2014	38.879	14.800	53.679	25.120	16.804	22.424	28.968	93.316	13.420
2014	2015	38.873	14.800	53.673	24.794	15.800	22.459	28.968	92.021	13.420
2015	2016	39.087	14.800	53.887	22.624	15.800	21.882	28.968	89.274	13.420
2016	2017	39.395	17.550	56.945	24.064	15.800	22.521	28.968	91.353	13.420
2017	2018	38.844	17.550	56.394	22.726	15.800	22.092	28.968	89.586	13.420
2018	2019	38.835	17.550	56.385	24.026	15.038	22.403	28.968	90.435	13.420
2019	2020	40.009	17.550	57.559	23.473	15.038	21.863	28.968	89.342	13.420
2020	2021	38.992	17.550	56.542	24.771	15.038	22.458	28.968	91.235	13.420

**Source:** Assessors' Offices of Boulder, Larimer, and Weld Counties, and Central Records Office of the City and County of Broomfield

### St. Vrain Valley School District RE-1J Revenue Capacity Principal Taxpayers of the Boulder/Longmont Area Current Year and Nine Years Ago (Unaudited)

		2012			2021	
<u>Taxpayer</u>	2011 Taxable Assessed Valuation	Rank	Percent of Total District Taxable Assessed Value (2)	2020 Taxable Assessed Valuation	Rank	Percent of Total District Taxable Assessed Value (2)
Crestone Peak Resources				\$ 281,963,780	1	6.75%
Kerr-McGee Rocky Mtn. Corp.	197,388,800	1	8.44%			
Kerr-McGee Oil & Gas Onshore LP				174,226,180	2	4.17%
Extraction Oil & Gas LLC				144,494,180	3	3.46%
Great Western Oil & Gas				118,332,840	4	2.83%
Encana Oil & Gas (USA) Inc.	72,231,100	2	3.09%			
JM Smucker LLC				44,221,940	5	1.06%
Agilent Technologoes Inc				30,755,910	6	0.74%
Amgen Inc.	28,147,440	3	1.20%			
Kerr-McGee Gathering LLC				26,360,310	7	0.63%
Noble Energy, Inc.	25,505,000	4	1.09%			
Public Service Co. nka Xcel Energy	10,759,333	9	0.46%	23,883,816	8	0.57%
Seagate Technology LLC	20,322,751	5	0.87%			
Cub Creek Energy LLC				19,983,070	9	0.48%
Circle Capital Longmont LLC	19,594,111	6	0.84%			
W ADP Harvest Junction Owner VIII LLC	;			18,106,150	10	0.43%
Xilinx Inc.	14,365,160	7	0.61%			
Hub Properties Trust	11,231,570	8	0.48%			
Wal-Mart Stores, Inc.	9,350,303	10	0.40%		_	
Subtotal of largest taxpayers	\$ 408,895,568		17.48%	\$ 882,328,176		21.12%
Assessed value of other taxpayers	1,929,627,848		82.52%	3,293,971,065	_	78.88%
Total Assessed Value	\$ 2,338,523,416		100.00%	\$ 4,176,299,241	_	100.00%

Note 1: Based on a 2011 certified assessed valuation of \$2,338,523,416 Note 2: Based on a 2020 certified assessed valuation of \$4,176,299,241.

Source: Assessors' Offices of Boulder, Larimer, and Weld Counties, and Central Records Office of the City and County of Broomfield

### St. Vrain Valley School District RE-1J Revenue Capacity Property Tax Levied and Collected - All Funds Last Ten Fiscal Years (Unaudited)

Levy Year	Collection Year	Total Tax Levy	Current Tax Collections	Percent of Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collection to Levy	Outstanding Delinquent Taxes (1), (2)
2011	2012	\$ 111,346,454	\$ 107,891,736	96.90%	\$ 2,892,256	\$ 110,783,992	99.49%	\$ 3,454,718
2012	2013	130,357,471	124,794,137	95.73%	2,314,277	127,108,414	97.51%	5,563,334
2013	2014	129,922,153	125,627,203	96.69%	2,459,347	128,086,550	98.59%	4,294,950
2014	2015	128,222,707	123,353,818	96.20%	1,600,853	124,954,671	97.45%	4,868,889
2015	2016	156,721,715	151,709,870	96.80%	1,889,241	153,599,111	98.01%	5,011,845
2016	2017	170,078,874	164,706,586	96.84%	1,720,288	166,426,874	97.85%	5,372,288
2017	2018	182,150,457	176,545,011	96.92%	1,727,654	178,272,665	97.87%	5,605,446
2018	2019	193,967,267	183,982,625	94.85%	1,419,585	185,402,210	95.58%	9,984,642
2019	2020 (3)	240,383,609	235,221,537	97.85%	4,923,903	240,145,440	99.90%	5,162,072
2020	2021	231,660,304	227,909,448	98.38%	1,798,672	229,708,120	99.16%	3,750,856

- Note 1: Outstanding delinquent taxes are considered relatively minor and are not obtainable from the country treasurers.
- Note 2: These outstanding delinquent taxes are included in property taxes receivable.
- Note 3: Due to a one-year property tax revenue recognition policy change in FY20, the District's collections include a period of 90-days after fiscal year end, due to Colorado Legislture granting County Treasurers the authority to waive delinquent interest until October 1, 2020.

Source: Assessors' Offices of Boulder, Weld and Larimer Counties, Central Records Office of the City and County of Broomfield, and St. Vrain Valley School District RE-1J

### St. Vrain Valley School District RE-1J Debt Capacity Ratios of Outstanding Debt by Type Last Ten Fiscal Years (Unaudited)

Governmental Activities Registered Percentage Deferred of Average General Coupons & Fiscal Obligation Bond Related Capital Personal Per Year Bonds Premium Discount Lease Total Income (2) Capita (2) 2012 438,795,000 24,459,386 \$ 678,773 463,933,159 4.6% 2,918 424,925,000 23,517,074 280,437 449,646,628 2013 924,117 4.2% 2,766 2014 411,565,000 22,771,053 280,437 736,161 435,352,651 3.6% 2,664 2015 391,800,000 28,337,919 280,437 548,205 420,966,561 3.3% 2,564 37,988,881 280,437 2016 375,995,000 463,558 414,727,876 3.1% 2,481 2017 555,565,000 60,893,703 240,084 616,698,787 4.3% 3,638 2018 531,080,000 58,009,761 595,924,782 3.8% 3,452 6,835,021 2019 548,690,000 41,787,573 5,617,288 596,094,861 3.6% 3,399 2020 514,915,000 35,886,710 1,677,322 552,479,032 (1) 3,052 2021 469,740,000 30,245,768 10,163,052 510,148,820 (1) 2,726

Note 1: Personal income data for 2020 and 2021 not available.

Note 2: Personal Income and Per Capita data from the Demographic and Economic Information on pages 144-145.

Source: District's financial records

### St. Vrain Valley School District RE-1J Debt Capacity Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years (Unaudited)

Levy Year	Collection Year	General Obligation Bonds	Deferred Bond Premium	Registered Coupons & Related Discount	Less Debt Service Funds	Net Bonded Debt	Percentage of Estimated Actual Taxable Value (1) of Property	Per <u>Capita (2)</u>
2011	2012	\$ 438,795,000	\$ 24,459,386	\$ 678,773	\$ 30,163,653	\$ 433,769,506	2.43%	2,728
2012	2013	424,925,000	23,517,074	280,437	30,558,380	418,164,131	2.31%	2,572
2013	2014	411,565,000	22,771,053	280,437	32,700,504	401,915,986	2.21%	2,460
2014	2015	391,800,000	28,337,919	280,437	34,035,743	386,382,613	2.11%	2,353
2015	2016	375,995,000	37,988,881	280,437	43,375,929	370,888,389	1.69%	2,218
2016	2017	555,565,000	60,893,703	-	55,195,386	561,263,317	2.49%	3,311
2017	2018	531,080,000	58,009,761	-	62,572,848	526,516,913	1.91%	3,050
2018	2019	548,690,000	41,787,573	-	52,775,237	537,702,336	1.89%	3,066
2019	2020	514,915,000	35,886,710	-	68,800,628	482,001,082	1.44%	2,662
2020	2021	469,740,000	30,245,768	-	74,011,587	425,974,181	1.23%	2,276

Note 1: Refer to Assessed and Estimated Actual Values of Taxable Property schedule on page 134-135.

Note 2: Population data is in the Demographic and Economic Information on page 144-145.

Source: District's financial records

### St. Vrain Valley School District RE-1J Debt Capacity Direct and Overlapping Governmental Activities Debt As of June 30, 2021 (Unaudited)

Name of	2020 Assessed	Outstanding General Obligation	General Ob Attributable	anding oligation Debt to the District
Overlapping Entity	Valuation	Debt	Percent	Amount
City of Boulder	\$ 4,038,453,181	7,501,000	1.29%	\$ 96,763
Brennan Metropolitan District	4,169,491	2,886,000	100.00%	2,886,000
Carriage Hills Metropolitan District	6,691,820	7,392,488	100.00%	7,392,488
Central Colorado Water Conservancy	4,845,763,450	29,250,000	0.03%	8,775
Central Colorado Water Conservancy- Groundwater Mgnt Subdistrict	3,546,352,090	23,939,293	0.05%	11,970
Central Colorado Water Conservancy- Well Augmentation Subdistrict	287,465,420	22,180,729	0.05%	11,090
Colliers Hill Metro District No. 1	26,037,160	26,505,000	100.00%	26,505,000
Colliers Hill Metro District No. 2	11,343,170	24,126,000	100.00%	24,126,000
City of Dacono	89,181,940	1,011,601	76.01%	768,918
Town of Erie	537,152,595	13,000,000	78.91%	10,258,300
Erie Commons Metro District No. 1	280	13,745,000	100.00%	13,745,000
Erie Highlands Metro District No. 1	12,483,300	8,930,000	100.00%	8,930,000
Fort Lupton Fire Protection District	1,405,895,180	960,000	3.78%	36,288
Frederick-Firestone Fire Protection Dist.	738,544,580	600,000	91.43%	548,580
Front Range Fire Rescue Fire Prot. Dist.	458,500,690	485,000	0.23%	1,116
Godding Hollow Metropolitan District	26,492,030	2,845,000	100.00%	2,845,000
Greens Metropolitan District	2,879,320	3,760,000	100.00%	3,760,000
Harvest Junction Metropolitan District	34,791,879	8,100,000	100.00%	8,100,000
Liberty Ranch Metropolitan District	7,149,990	7,294,000	100.00%	7,294,000
Lost Creek Farms Metropolitan Dist.	1,391,658	1,492,000	100.00%	1,492,000
Lyons Fire Protection District	64,097,159	256,651	99.53%	255,445
Mead Western Meadows Metro District	5,458,140	2,830,000	100.00%	2,830,000
Mountain Shadows Metropolitan Dist.	4,290,810	2,775,000	100.00%	2,775,000
North Metro Fire Rescue Authority	8,656,526	20,010,000	0.12%	24,012
NP125 Metropolitan District	5,156,950	3,465,000	100.00%	3,465,000
Palisade Metropolitan District No. 2	91,948	48,956,277	100.00%	48,956,277
Palisade Park North Metro. Dist. No. 1	84,840	5,205,000	100.00%	5,205,000
Palisade Park North Metro. Dist. No. 2	48,723	4,473,869	100.00%	4,473,869
St. Vrain Lakes Metro. District No. 2	15,669,410	43,290,746	100.00%	43,290,746
Stoneridge Metropolitan District	10,436,310	3,315,000	99.33%	3,292,790
Sweetgrass Metropolitan District No. 2	11,288,490	16,204,000	0.05%	8,102
Vista Ridge Metropolitan District	84,224,250	37,025,000	100.00%	37,025,000
Wyndham Hill Metropolitan District No. 2	24,081,320	29,861,661	100.00%	29,861,661
Total overlapping debt				300,280,190
Direct debt of the District				510,148,820
Total direct and overlapping debt				\$ 810,429,010

This chart includes a summary of the estimated overlapping general obligation debt, as of December 31, 2020, of those entities with the authority to levy property taxes which are located wholly or partially within the District. Also, shown is the percentage and amount of the total estimated outstanding general obligation debt of these entities, inclusive and exclusive of estimated general obligation under debt, which is chargeable to property located within the District's boundaries. Because no single parcel of property located within the District's boundaries is located within every entity shown on the chart, the chart is not indicative of the actual or potential tax burden upon any single parcel of property located within the District's boundaries. The District is not financially or legally obligated with regard to any of the indebtedness shown on the chart.

Source: Individual governmental entities

## St. Vrain Valley School District RE-1J Debt Capacity Legal Debt Margin Last Ten Fiscal Years (Unaudited)

	2012		2013		2014		2015	
Debt Limit	\$	471,961,545	\$	492,142,370	\$	484,070,694	\$	477,792,210
Total net debt applicable to limit		438,795,000		424,925,000		411,565,000		391,800,000
Legal debt margin	\$	33,166,545	\$	67,217,370	\$	72,505,694	\$	85,992,210
Total net debt applicable to the li as a percentage of debt limit	mit	93.0%		86.3%		85.0%		82.0%

### Fiscal Year 2021 Calculation

Under the Colorado Public School Finance Act of 1994, per Colorado Revised Statute 22-42-104, the limitation on bonded indebtedness is the greater of 20 percent\*\* of assessed value or 6 percent of actual value.

	Assessed Value	ı	Actual Value		
Assessed or Estimated Actual Value	\$ 4,097,136,717 (	(1)	\$	34,520,424,507	
Debt Limit Percentage **	20.00% (	(2)		6.00%	
Legal debt limit	819,427,343			2,071,225,470	
Amount of debt applicable to debt limit: Total bonded debt as of June 30, 2021	469,740,000			469,740,000	
Legal debt margin	\$ 349,687,343		\$	1,601,485,470	

<sup>\*\*</sup> Per section 1.3, in years of high growth as defined in the statute, the debt limit can be raised to 25%

Note 1: The assessed valuation shown here includes \$193,313,170 of assessed valuation attributable to tax increment financing districts (including, but not limited to, Longmont Downtown Development Authority, Broomfield URA, Erie URA, Firestone URA and Mead URA) located within the District. An additional slight difference is due to adjustment to the various County Assessors' compilations of the above information.

Note 2: Although the District has qualified for the legal debt margin based on 6% of the actual value, it has taken a conservative posture by limiting its debt based on 20% (or 25% as applicable) of the assessed value.

**Source:** Assessors' Offices of Boulder, Larimer, and Weld Counties,
City and County of Broomfield, and St. Vrain Valley School District RE-1J

 2016	2017	 2018	 2019	 2020	 2021
\$ 727,084,991	\$ 597,344,359	\$ 645,992,330	\$ 688,010,167	\$ 835,259,848	\$ 819,427,343
375,995,000	555,565,000	531,080,000	548,690,000	514,915,000	469,740,000
\$ 351,089,991	\$ 41,779,359	\$ 114,912,330	\$ 139,320,167	\$ 320,344,848	\$ 349,687,343
51.7%	93.0%	82.2%	79.8%	61.6%	57.3%

### St. Vrain Valley School District RE-1J Demographic and Economic Information Last Ten Years (as available) (Unaudited)

Po	pulation	District-	wide

2012	2013	2014	2015
159,000	162,579	163,400	164,205

Source:

Estimates compiled by District Planning Office using data from the Colorado Department of Local Affairs, Denver Regional Council of Governments, US Census Bureau, and various local governments.

### Personal Income (expressed in thousands) by County

	2012	2013	2014	2015
Boulder	\$ 16,417,561	\$ 17,043,764	\$ 18,369,741	\$ 19,232,516
Broomfield	2,701,856	2,906,192	4,786,503	4,756,725
Larimer	12,826,581	13,545,018	14,126,667	15,116,879
Weld	8,347,637	9,008,919	10,735,917	12,201,617
Average	\$ 10,073,409	\$ 10,625,973	\$ 12,004,707	\$ 12,826,934

Source:

United States Department of Commerce, Bureau of Economic Analysis Data subject to revision; not available for 2019 and beyond.

### **Annual Per Capita Personal Income by County**

	 2012	2013		2014		2015	
Boulder	\$ 53,772	\$	54,968	\$	58,627	\$	60,220
Broomfield	46,346		48,867		77,030		73,107
Larimer	41,311		42,866		43,584		45,318
Weld	 31,657		33,393		38,664		42,787
Average	\$ 43,272	\$	45,024	\$	54,476	\$	55,358

Source:

United States Department of Commerce, Bureau of Economic Analysis Data subject to revision; not available for 2019 and beyond.

**Note:** Prior years' income has been modified by the Bureau based on updated information and can substantially change from one year to the next. However, data above is shown as it was reported in previous CAFRs.

2016	2017	2018	2019	2020	2021
167 182	169 500	172 614	175 366	181 048	187 139

2016	2017	2018	2019
\$ 20,528,122	\$ 21,939,604	\$ 23,932,182	\$ 24,962,717
4,865,203	4,346,242	4,600,020	5,002,714
16,019,414	17,384,075	18,993,920	19,944,871
12,593,779	13,428,252	14,512,128	16,288,858
\$ 13,501,630	\$ 14,274,543	\$ 15,509,563	\$ 16,549,790

2016	 2017	2018	 2019
\$ 63,707	\$ 68,027	\$ 73,394	\$ 76,527
73,129	63,596	66,410	70,996
47,117	50,539	54,188	55,884
 42,701	44,080	 46,172	 50,198
\$ 56,664	\$ 56,561	\$ 60,041	\$ 63,401

### St. Vrain Valley School District RE-1J Demographic and Economic Information (continued) Last Ten Years (Unaudited)

### Median Age by County

	2012	2013	2014	2015	2016
Boulder	36.5	36.6	37.2	37.5	37.7
Broomfield	36.9	37.0	37.3	37.5	37.6
Larimer	35.8	35.9	36.4	36.8	36.8
Weld	33.6	33.8	33.9	34.0	33.8

Source: Colorado Department of Local Affairs, Division of Local Government

### **Annual Unemployment Rate by County (1)**

		2012	2013	2014	2015	2016 (6)
Boulder	(2)	6.1%	6.1%	4.1%	3.2%	3.4%
Broomfield	(3)	7.1%	7.1%	4.3%	3.3%	3.6%
Larimer	(4)	6.4%	6.2%	4.3%	3.3%	3.4%
Weld	(5)	8.7%	8.3%	4.5%	3.8%	4.2%

- Note 1: Figures for the Counties are not seasonally adjusted.
- Note 2: Boulder County includes Boulder-Longmont Metropolitan Statistical Area (MSA).
- Note 3: Broomfield County, which was formed in November 2001, includes City of Broomfield.
- Note 4: Larimer County includes the Ft Collins/Loveland MSA.
- Note 5: Weld County includes the Greeley MSA.
- Note 6: Information is based on mid-calendar year calculation, not annual averages.

Source: U.S. or Colorado Department of Labor & Employment, Labor Force Averages

2017	2018	2019	2020	2021
38.0	38.3	38.5	38.2	38.3
37.4	37.4	37.5	36.7	36.7
36.9	37.1	37.2	37.8	38.0
33.9	33.9	33.9	34.1	34.3

2017 (6)	2018 (6)	2019 (6)	2020 (6)	2021 (6)
2.3%	2.7%	2.8%	2.3%	5.5%
2.4%	2.7%	2.9%	2.4%	5.5%
2.1%	2.5%	2.8%	2.2%	5.5%
2.5%	2.8%	3.0%	2.6%	6.5%

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## St. Vrain Valley School District RE-1J Demographic and Economic Information Major Private and Public Employers (1) Northern Colorado Current Year and Nine Years Ago (Unaudited)

			2012		2021			
		Estimated Number of		Percentage of Total	Estimated Number of		Percentage of Total	
Employer	Product of Service	Employees (2)	Rank	Employment (3)	Employees (2)	Rank	Employment (3)	
University of Colorado, Boulder	Public university	6,827	1	3.8%				
Boulder Valley School District	Public education	4,200	2	2.3%				
St. Vrain Valley School District	Public education	3,238	6	1.8%	3,644	1	1.9%	
Vestas	Wind turbine manufacturing				2,710	2	1.4%	
Medtronic PLC	Medical devices and products				2,430	3	1.3%	
Boulder Community Hospital	Healthcare	2,190	7	1.2%	2,380	4	1.3%	
Level 3 Communications Inc.	Communication/fiber optic network	2,016	8	1.1%				
Covidien (parent of Valleylab)	Surgical solution products	1,750	9	1.0%				
Boulder County	County government	1,700	10	0.9%				
CenturyLink	Communication and Internet Systems				1,650	5	0.9%	
City of Longmont	City Government				1,625	6	0.9%	
Oracle Corp.	Network computer systems/software	3,300	T4	1.8%	1,620	7	0.9%	
Ball Aerospace & Technologies Corp.	Aerospace instruments and data systems	3,300	T4	1.8%	1,650	8	0.9%	
IBM Corp.	Computer systems and services	3,400	3	1.9%	1,460	Т9	0.8%	
Seagate Technology	Computer hard disc drives	1,122	14	0.6%	1,460	Т9	0.8%	
Exempla Good Samaritan Medical	Healthcare	1,374	11	0.8%				
City of Boulder	Local government	1,255	12	0.7%				
Centura Healtn: Longmont United and Avist Adventist Hospitals	Healthcare	1,238	13	0.7%				
Amgen, Inc.	Human Therapeutics	935	15	0.5%				
		37,845		21.0%	20,629		10.9%	

Note 1: Data in prior year represents how it was presented at that time.

Source: 2021 data from Development Research Partners & Longmont Economic Development Partnership 2012 data from The Boulder County Business Report, "Book of Lists," January 2011

Note 2: Figures reflect early or mid-year calendar year employment data and are not restricted to full-time employees only.

Note 3: Percentage of the employment is based on 180,589 and 188,629 employees in 2012 and 2021, respectively.

# St. Vrain Valley School District RE-1J Operating Information Full-Time Equivalent (FTE) District Employees by Function (1) Last Ten Fiscal Years (Unaudited)

Function	Description	2012	2013	2014
Direct Instruction	Classroom teachers, special education and English as a Second Language teachers, teachers' aides, librarians, counselors	1,535	1,549	1,813
Classroom Support	Librarians, counselors, school principals and assistant principals, support staff including speech services, attendance, extra-curricular activities	406	382	401
Building Support	Student transportation, utilities, maintenance, custodial services, printing, purchasing, technology services, etc.	354	374	386
Central Support/ Administration	Human resources, finance, payroll, budgeting, legal, clerical support, supervision of instruction, public information, superintendent's office, etc.	36	37	36
Subtotal, General F	und FTE	2,331	2,342	2,636
Subtotal, federal gra	ants & other funds FTE (2)			364
Total FTE				3,000

Note 1: Numbers above are from the Employee Management System for the General Fund as of June 30 and do not take into account staffing fluctuations during the year or vacancies at year-end. However, beginning with fiscal year 2014, a mid-year approach was deemed more accurate and stable than a year end calculation.

Note 2: Although the above table represents FTE for the General Fund only, additional FTE were supported by federally funded grants as follows: 49, 56 and 56 FTE for direct instruction; 44, 34 and 41 FTE for classroom support; and 2 for building support for fiscal years 2011, 2012, and 2013, respectively. In addition to grants funds, all other funds supported additional FTE as shown above from fiscal year 2014 and forward.

Source: District's Human Resouces Department

2015	2016	2017	2018	2019	2020	2021
1,844	1,892	1,927	1,993	2,083	2,130	2,146
430	444	474	500	522	531	513
398	416	432	442	478	496	495
38	38	38	41	46	47	45
2,710	2,790	2,871	2,976	3,129	3,204	3,199
399	427	401	378	385	399	371
3,109	3,217	3,272	3,354	3,514	3,603	3,570

# St. Vrain Valley School District RE-1J Operating Information Student Count Last Ten Fiscal Years (Unaudited)

Fiscal	Student Membership/ Enrollment	Student Funded Pupil Count (FPC) As of October 1
<u>Year</u>	(1)	(2)
2012	28,109.0	26,120.2
2013	29,382.0	27,207.8
2014	30,195.0	28,011.8
2015	31,076.0	28,740.5
2016	31,777.0	29,373.5
2017	32,171.0	29,821.6
2018	32,421.0	30,032.3
2019	32,639.0	30,188.5
2020	32,855.0	31,300.8
2021	31,312.0	30,736.7

- Note 1: Student membership/enrollment represents the actual number of students attending St. Vrain Valley School District RE-1J.
- Note 2: Student Funded Pupil Count (FPC) represents the eligibility of funding based on students' individual academic schedules. For example, students considered part time are 0.5 FPC and full time are 1.0 FPC.
- Note 3: Beginning FY20, kindergarten was funded at 1.0 FPC, instead of 0.58.

Source: District's Records Management

# St. Vrain Valley School District RE-1J Operating Information Other Student Statistics Last Ten Fiscal Years (Unaudited)

Fiscal Year	E	Expenses (1)	Enrollment (2)	Cost per Pupil	Standard Pupil Teacher Ratio (3,5)	Number of Free and Reduced Students (4)	Percent of Free and Reduced Students in Lunch Program
2012	\$	264,927,937	28,109.0	\$ 9,425	25.0:1	9,586	34.1%
2013		265,552,890	29,382.0	9,038	25.4:1	9,433	32.1%
2014		301,153,988	30,195.0	9,974	25.4:1	10,879	36.0%
2015		337,962,017	31,076.0	10,875	25.4:1	8,937	28.8%
2016		355,396,768	31,777.0	11,184	25.4:1	9,701	30.5%
2017		526,982,016	32,171.0	16,381	25.4:1	9,651	30.0%
2018		591,631,020	32,421.0	18,248	25.4:1	9,484	29.3%
2019		335,831,188	32,639.0	10,289	25.4:1	8,429	25.8%
2020		333,186,041	32,855.0	10,141	25.3:1	8,829	26.9%
2021		294,478,175	31,312.0	9,405	25.3:1	9,518	30.4%

Note 1: Expenses for governmental activities from Changes in Net Position schedule.

Note 2: Enrollment (total membership) from the Student Count schedule.

Note 3: Standard ratio provided by the Human Resources Department.

Note 4: Provided by Nutrition Services / Student Count schedule.

Note 5: Actual ratio based on an average standard which can be further impacted by other variables including the number of free & reduced students, literacy programs,

focus programs, academic assistance, and Title schools.

**Source:** District's financial records

# St. Vrain Valley School District RE-1J Operating Information District Buildings Last Ten Fiscal Years (Unaudited)

	2012	2013	2014	2015	2016
Elementary schools (2,4)	26	26	23	23	23
Total square feet	1,305,337	1,305,337	1,227,732	1,240,032	1,238,072
Total program capacity	12,336	12,065	11,068	11,068	11,068
Enrollment	12,045	12,256	11,335	11,507	11,693
Percent capacity	98%	102%	102%	104%	106%
(P)K-8 schools (3,4)			2	2	2
Total square feet			284,649	284,649	284,649
Total program capacity			2,150	2,150	2,150
Enrollment			1,760	1,810	1,844
Percent capacity			82%	84%	86%
	_	_		_	
Middle schools	9	9	8	8	8
Total square feet	908,105	922,105	828,025	828,025	831,766
Total program capacity	5,740	6,200	5,558	5,640	5,640
Enrollment	5,122	5,365	5,075	5,241	5,453
Percent capacity	89%	87%	91%	93%	97%
TP-1 I I			•	0	
High schools	9	8	8	8	8
Total square feet	1,492,200	1,372,591	1,379,891	1,379,891	1,381,331
Total program capacity	8,738	8,834	8,834	8,890	8,890
Enrollment	7,463	7,719	7,929	8,169	8,381
Percent capacity	85%	87%	90%	92%	94%
Alternative schools (1)	2	2	1	3	3
Total square feet	152,516	152,516	81,600	81,600	81,600
Enrollment	328	667	678	864	1,009
LIIIOIIIIIeiit	320	007	078		1,009
Charter schools	6	6	6	6	6
Enrollment	3,151	3,375	3,418	3,485	3,397
	-,	-,			-,3.
Other District Facilities (4)					
Total square feet	185,720	305,329	271,318	272,482	272,482
•					

Note 1: Includes alternative programs in addition to alternative schools. In 2013, the District reassessed which programs to include. In 2014, one program closed. In 2015, the District included the online academy and homeschool.

Source: District's Planning, Operations & Maintenance, and Records Management Departments

Note 2 : Elementary school square feet include a standalone preschool which opened during fiscal year 2014.

Note 3 : A PreK-8 school and a K-8 school were operational as of July 1, 2013 and converted from existing elementary and middle schools.

Note 4: Construction of an elementary school was completed by June 30, 2018, and included in the total number and square footage in FY18. A PK-8 and Innovation Center were completed after June 30, 2018, and were added in FY19. Construction of another new elementary was completed after June 30, 2019 and included in FY20.

2017	2018	2019	2020	2021
23	24	24	25	25
1,238,072	1,320,197	1,323,521	1,352,492	1,356,669
11,277	11,577	12,501	12,634	12,315
11,662	11,489	10,963	10,972	9,662
103%	99%	88%	87%	78%
2	2	3	3	3
284,649	284,649	417,649	417,649	419,089
2,150	2,150	3,250	3,250	3,275
1,829	1,859	2,897	2,936	2,841
<u>85%</u>	86%	89%	90%	87%
8	8	8	8	8
830,846	835,166	836,606	840,212	840,212
5,640	5,640	5,850	5,880	5,880
5,514	5,746	5,322	5,261	5,060
98%	102%	91%	89%	86%
				•
8	8	8	8	8
1,382,771	1,477,331	1,474,451	1,479,427	1,480,039
8,890	8,890	11,306	11,166	11,502
8,790	8,895	9,318	9,461	9,592
99%	100%	82%	85%	83%
3	3	3	3	3
81,600	81,600	81,600	81,600	81,600
1,011	1,029	945	1,046	1,002
	1,020	0.0	1,010	1,002
6	6	6	6	6
3,365	3,403	3,194	3,179	3,155
	·			·
271,042	271,042	322,248	323,688	323,688

### St. Vrain Valley School District RE-1J Operating Information Capital Assets by Type

### Last Ten Fiscal Years (Unaudited)

	2012	2013	2014	2015 (1)
General Capital Assets Group / Govern				
Land/Sites Projects in progress Water rights	\$ 20,073,379 23,008,224 1,095,578	\$ 20,073,379 46,882,404 1,095,578	\$ 20,053,379 6,542,968 1,083,578	\$ 20,053,379 12,080,092 1,083,578
Capital assets not depreciated	44,177,181	68,051,361	27,679,925	33,217,049
Land Improvements Buildings Building Improvements Equipment	23,402,497 300,679,143 130,861,657 24,868,107	24,051,471 301,587,741 135,461,032 25,752,447	24,106,959 301,936,554 183,639,236 27,311,492	24,106,959 302,473,799 185,061,854 32,364,256
Capital assets depreciated	479,811,404	486,852,691	536,994,241	544,006,868
Less: accumulated depreciation Land Improvements Buildings Building Improvements Equipment Total accumulated depreciation Capital assets depreciated, net	11,308,292 61,282,240 43,833,351 18,069,528 134,493,411 345,317,993	12,366,859 66,768,318 48,617,140 17,801,645 145,553,962 341,298,729	13,412,046 71,843,136 54,690,125 19,292,822 159,238,129 377,756,112	14,460,119 77,325,154 61,727,094 22,781,556 176,293,923
Total capital assets, General Capital Assets Group / Governmental Activities	\$ 389,495,174	\$ 409,350,090	\$ 405,436,037	\$ 400,929,994
Enterprise Fund / Business-type Activiti	es			
Equipment Less: accumulated depreciation	\$ 3,291,862 2,089,989	\$ 3,377,603 2,239,803	\$ 3,402,259 2,355,922	\$ - -
Total	\$ 1,201,873	\$ 1,137,800	\$ 1,046,337	\$ -

Note 1: Due to change in accounting effective July 1, 2014, Nutrition Services was no longer reported as a business-type activity but, rather, included in governmental activities.

Source: District's financial records

2016	 2017	 2018	2019	 2020	 2021
\$ 20,846,495 554,037 1,083,578	\$ 20,846,495 24,831,369 1,083,578	\$ 20,846,495 87,477,669 1,083,578	\$ 20,846,495 31,016,164 1,091,078	\$ 20,846,495 58,178,686 1,091,078	\$ 20,846,495 33,550,600 1,091,078
22,484,110	46,761,442	109,407,742	52,953,737	80,116,259	55,488,173
24,106,959 303,749,153 198,300,747 34,863,265	24,217,045 304,012,383 198,300,747 40,602,430	 28,667,562 326,780,045 205,261,080 53,819,973	29,300,771 388,186,141 231,543,514 61,160,619	30,100,063 389,752,790 249,990,722 60,106,762	33,531,089 439,764,056 268,737,537 69,552,292
561,020,124	567,132,605	 614,528,660	 710,191,045	 729,950,337	 811,584,974
 15,501,629 83,118,454 68,838,373 24,558,788	 16,544,368 88,610,850 76,468,106 26,272,425	17,644,786 94,209,877 84,380,456 27,602,918	 18,866,625 101,179,304 93,378,945 31,511,302	 20,018,883 108,231,782 102,687,133 32,390,563	 21,292,178 115,096,694 110,814,474 34,150,263
192,017,244	207,895,749	223,838,037	244,936,176	263,328,361	281,353,609
369,002,880	359,236,856	390,690,623	465,254,869	466,621,976	530,231,365
\$ 391,486,990	\$ 405,998,298	\$ 500,098,365	\$ 518,208,606	\$ 546,738,235	\$ 585,719,538
\$ - -	\$ - -	\$ - -	\$ - -	\$ - -	\$ - -
\$ 	\$ _	\$ 	\$ _	\$ 	\$ -

### **COMPLIANCE SECTION**



### **Colorado Department of Education**

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### **Auditors Integrity Report**

District: 0470 - St Vrain Valley RE1J Fiscal Year 2020-21 Colorado School District/BOCES

Revenues, Expenditures, & Fund Balance by Fund

Fund T	ype &Number	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
	Governmental		+	-	=
	General Fund	141,633,896	345,853,815	332,890,257	154,597,454
	Risk Mgmt Sub-Fund of General Fund	6,769,208	4,458,332	3,855,661	7,371,879
	Colorado Preschool Program Fund	560,060	1,435,603	1,469,637	526,026
Su	b- Total	148,963,164	351,747,750	338,215,555	162,495,359
11	Charter School Fund	13,674,003	34,494,113	33,661,697	14,506,419
20,26-29	Special Revenue Fund	16,992,613	11,835,236	11,936,066	16,891,783
06	Supplemental Cap Const, Tech, Main. Fund	0	0	0	0
07	Total Program Reserve Fund	0	0	0	0
21	Food Service Spec Revenue Fund	1,446,889	8,814,706	8,938,094	1,323,502
22	Govt Designated-Purpose Grants Fund	0	10,989,726	10,989,726	0
23	Pupil Activity Special Revenue Fund	5,750,259	3,410,356	3,645,331	5,515,284
24	Full Day Kindergarten Mill Levy Override	0	0	0	0
25	Transportation Fund	0	0	0	0
31	Bond Redemption Fund	68,800,628	73,942,911	68,731,951	74,011,587
39	Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41	Building Fund	79,550,174	102,203	51,964,405	27,687,972
42	Special Building Fund	0	0	0	0
43	Capital Reserve Capital Projects Fund	7,528,257	7,550,206	9,810,360	5,268,104
46	Supplemental Cap Const, Tech, Main Fund	0	0	0	0
Total	s	342,705,986	502,887,208	537,893,184	307,700,009
	Proprietary				
50	Other Enterprise Funds	0	0	0	0
64 (63)	Risk-Related Activity Fund	0	0	0	0
60,65-69	Other Internal Service Funds	10,852,922	221,030	-2,462,305	13,536,257
Total	S	10,852,922	221,030	-2,462,305	13,536,257
	Fiduciary				
70	Other Trust and Agency Funds	0	0	0	0
72	Private Purpose Trust Fund	0	0	0	0
	Agency Fund	0	0	0	0
	Pupil Activity Agency Fund	0	0	0	0
79	GASB 34:Permanent Fund	0	0	0	0
85	Foundations	0	0	0	0
Tota	ls	0	0	0	0

FINAL

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<sup>\*</sup>If you have a prior period adjustment in any fund (Balance Sheet 6880), the amount of your priorperiod adjustment is added into both your ending and beginning fund balances on this report.



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education St. Vrain Valley School District RE-1J Longmont, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the St. Vrain Valley School District RE-1J, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise St. Vrain Valley School District RE-1J's basic financial statements, and have issued our report thereon dated November 3, 2021. Our report includes a reference to other auditors who audited the financial statements of Aspen Ridge Preparatory School, Carbon Valley Academy, Firestone Charter Academy, Flagstaff Academy, St. Vrain Community Montessori School and Twin Peaks Charter Academy, as described in our report on St. Vrain Valley School District RE-1J's financial statements. This report does not include the results of Aspen Ridge Preparatory School, Carbon Valley Academy, Firestone Charter Academy, Flagstaff Academy, St. Vrain Community Montessori School and Twin Peaks Charter Academy auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of Aspen Ridge Preparatory School, Carbon Valley Academy, Firestone Charter Academy, Flagstaff Academy, St. Vrain Community Montessori School and Twin Peaks Charter Academy were not audited in accordance with Government Auditing Standards.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered St. Vrain Valley School District RE-1J's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of St. Vrain Valley School District RE-1J's internal control. Accordingly, we do not express an opinion on the effectiveness of St. Vrain Valley School District RE-1J's internal control.



A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether St. Vrain Valley School District RE-1j's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Broomfield, Colorado November 3, 2021





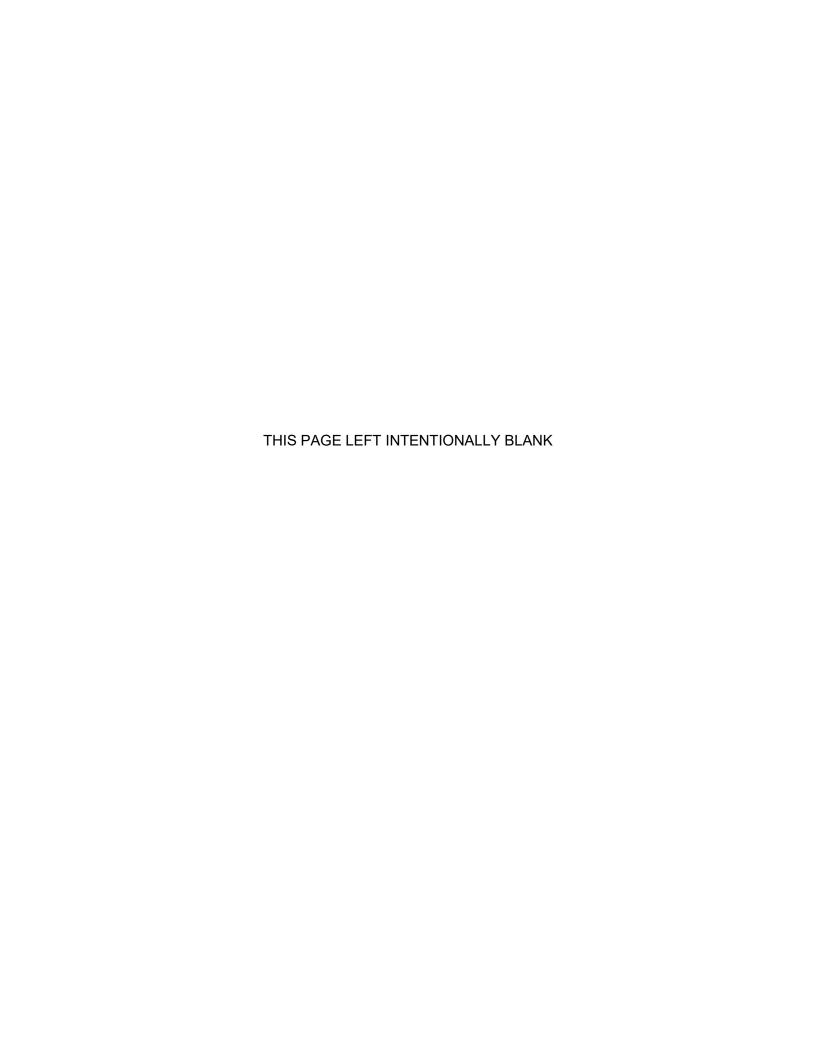
St. Vrain Valley Schools'
preceding Annual Comprehensive Financial Report (ACFR)
for the fiscal year ended June 30, 2021,
was issued on November 3, 2021,
and accepted by its District's Board of Education
on November 10, 2021.

However, because the addendum – related to pandemic relief federal funding – to the Office of Management and Budget's (OMB's)

2021 compliance supplement
was not released until December 3, 2021,
the single audit report could not be included in the ACFR.

As a result, the District issued a separate single audit report.

For the purposes of document archiving,
the separately issued single audit report –
dated January 24, 2022,
and accepted by the District's Board of Education
on February 9, 2022 –
is included in this PDF and follows this narrative.





**Student Achievement • Well-Being • Partnerships** 

## SINGLE AUDIT REPORT

For Fiscal Year Ended June 30, 2021



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### St. Vrain Valley School District RE-1J

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June 30, 2021

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## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM, REPORT ON INTERNAL CONTROL OVER COMPLIANCE, AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Board of Education St. Vrain Valley School District Longmont, Colorado

### Report on Compliance for Each Major Federal Program

We have audited St. Vrain Valley School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of St. Vrain Valley School District's major federal programs for the year ended June 30, 2021. St. Vrain Valley School District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of St. Vrain Valley School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about St. Vrain Valley School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of St. Vrain Valley School District's compliance.



### Opinion on Each Major Federal Program

In our opinion, St. Vrain Valley School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

### **Report on Internal Control Over Compliance**

Management of St. Vrain Valley School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered St. Vrain Valley School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of St. Vrain Valley School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of St. Vrain Valley School District as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise St. Vrain Valley School District's basic financial statements. We issued our report thereon dated November 3, 2021, which contained unmodified opinions on those financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Broomfield, Colorado January 24, 2022



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education St. Vrain Valley School District RE-J1 Longmont, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of St. Vrain Valley School District RE-J1, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise St. Vrain Valley School District RE-J1's basic financial statements, and have issued our report thereon dated November 3, 2021. Our report includes a reference to other auditors who audited the financial statements of Aspen Ridge Preparatory School, Carbon Valley Academy, Flagstaff Academy, Imagine Charter School at Firestone, St. Vrain Community Montessori School, and Twin Peaks Charter Academy, as described in our report on St. Vrain Valley School District RE-1J's financial statements. This report does not include the results of Aspen Ridge Preparatory School, Carbon Valley Academy, Flagstaff Academy, Imagine Charter School at Firestone, St. Vrain Community Montessori School or Twin Peaks Charter Academy auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of Aspen Ridge Preparatory School, Carbon Valley Academy, Flagstaff Academy, Imagine Charter School at Firestone, St. Vrain Community Montessori School, and Twin Peaks Charter Academy were not audited in accordance with Government Auditing Standards.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered St. Vrain Valley School District RE-J1's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of St. Vrain Valley School District RE-J1's internal control. Accordingly, we do not express an opinion on the effectiveness of St. Vrain Valley School District RE-J1's internal control.



A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether St. Vrain Valley School District RE-J1's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Broomfield, Colorado January 24, 2022

### St. Vrain Valley School District RE-1J

### Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2021

Federal Grantor/Pass-through Grantor Program Title	Assistance Listing Number	Pass-Through Entity Indentifying Number	Cluster Subtotal	Federal Expenditures	Expenditures to Subrecipients
U.S. DEPARTMENT OF EDUCATION					
Passed through State Department of Education Title I Grants to Local Educational Agencies (Title I, Part A of ESEA)	84.010	4010, 92xx		\$ 2,482,793	
Special Education - Grants to States (IDEA, Part B) Special Education - Preschool Grants (IDEA Preschool) Total of Special Education Cluster	84.027 84.173	4027 4173	\$ 4,434,575 77,450	4,512,025	
Education for Homeless Children and Youth	84.196	5196		91,336	
English Language Acquisition State Grants (Title III, Part A of ESEA)	84.365	4365		305,939	
Improving Teacher Quality State Grants (Title II, Part A of ESEA)	84.367	4367		500,900	
Student Support and Academic Enrichment Grants	84.424	4424		88,569	
COVID 19 - Elementary/Secondary School Emergency Relief (ESSER I)	84.425D	4419, 4420, 4425, 5525		11,587,325	
COVID 19 - Elementary/Secondary School Emergency Relief (ESSER III)	84.425U	4414, 9414		5,436,838	
Passed through Colorado Community Colleges & Occupational Education System Career and Technical Education - Basic Grants to States (Perkins IV)	84.048	4048		143,864	
Passed through The Office of the Governor					
COVID 19 - Governor's Emergency Education Relief (GEER) - Education Stabilization Fund (ESF)	84.425C	6425		1,179,817	\$ 375,688
TOTAL U.S. DEPARTMENT OF EDUCATION				26,329,406	375,688
NATIONAL SCIENCE FOUNDATION					
Passed through Front Range Community College Education and Human Resources	47.076	7076		50,879	
TOTAL NATIONAL SCIENCE FOUNDATION				50,879	
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICE	s				
Passed through State Department of Education CDHS Child Care and Development Block Grant Total of Child Care Development Cluster	93.575	7575	120,125	120,125	
TOTAL U.S. DEPARTMENT OF HEALTH AND HUMA				120,125	
U.S. DEPARTMENT OF TREASURY					
Passed through State Controller's office					
COVID-19 - Coronavirus Relief Fund (CRF): K-12.	21.019	4012, 5012, 6012, 9012		14,902,221	
TOTAL U.S. DEPARTMENT OF TREASURY				14,902,221	
U.S. DEPARTMENT OF AGRICULTURE					
Passed through State Department of Public Health & Environment Child and Adult Care Food Program	10.558	4558		20,937	
Passed through State Department of Human Services			E40.444	20,301	
National School Lunch Program (non-cash commodities	10.555	4555	542,144		
Passed through State Department of Education School Breakfast Program	10.553	4553	-		
National School Lunch Program	10.555	4555	-		
COVID 19 - Emergency Feeding Program	10.555	4555 4550	453,626		
Summer Food Service Program for Children Summer Feeding Program	10.559 10.559	4559 4559	7,446,905		
Total of Child Nutrition Cluster	13.000	4000	1,440,000	8,442,675	
TOTAL U.S. DEPARTMENT OF AGRICULTURE				8,463,612	
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$ 49,866,243	\$ 375,688

### St. Vrain Valley School District RE-1J

### Notes to the Schedule of Expenditures of Federal Awards June 30, 2021

#### **NOTE 1: BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the Schedule) presents the activity of all federal award programs of the St. Vrain Valley School District RE-1J (the District) for the fiscal year ended June 30, 2021. The accompanying Schedule is presented on a modified accrual basis of accounting for governmental funds as defined in Note 1 of the District's basic financial statements. The federal financial reports that are submitted to the grantors are prepared on a cash basis and may not agree with this Schedule.

### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance for all awards with the exception of Assistance Listing Number 21.019, which follows criteria determined by the Department of Treasury for allowability of costs. Under these principles, certain types of expenditures are not allowable or are limited as to reimbursement.

### NOTE 3: NONCASH

Commodities donated to the District by the U.S. Department of Agriculture (USDA) of \$542,144 are valued based on the USDA's Donated Commodity Price List. These are shown as part of the National School Lunch program (Assistance Listing Number 10.555).

### **NOTE 4: INDIRECT COSTS**

The District has not elected to use the 10% *de minimis* indirect cost rate as allowed under the Uniform Guidance, Section 414.

### ST VRAIN SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

Section I – Summary of Auditors' Results		
Financial Statements		
1.	Type of auditors' report issued:	Unmodified
2.	Internal control over financial reporting:	
	Material weakness(es) identified?	yesxno
	Significant deficiency(ies) identified?	yesx none reported
3.	Noncompliance material to financial statements noted?	yesxno
Federal Awards		
1.	Internal control over major federal programs:	
	Material weakness(es) identified?	yesx no
	Significant deficiency(ies) identified?	yesx none reported
2.	Type of auditors' report issued on compliance for major federal programs:	Unmodified
3.	Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	yes x no
Identification of Major Federal Programs		
	Assistance Listing Number(s)	Name of Federal Program or Cluster
	21.019 84.425U, 84.425D, 84.425C 10.CNC	Coronavirus Relief Funds Education Stabilization Fund Child Nutrition Cluster
Dollar threshold used to distinguish between Type A and Type B programs:		\$1,495,987
Auditee qualified as low-risk auditee?		x yesno

### ST VRAIN SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2021

### Section II – Financial Statement Findings

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

### Section III – Findings and Questioned Costs – Major Federal Programs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).

### St. Vrain Valley School District RE-1J

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

Year Ended June 30, 2021

To: Colorado Department of Education

St. Vrain Valley School District RE-1J respectfully submits the following summary schedule of prior audit findings for the year ended June 30, 2021.

Audit period: June 30, 2021

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings, if any, are numbered consistently with the numbers assigned in the prior year.

### FINDINGS - FINANCIAL STATEMENT AUDIT

There were no financial statement findings in the prior year.

#### FINDINGS - FEDERAL AWARD PROGRAMS AUDIT

There were no federal award programs audit findings in the prior year.

If the Colorado Department of Education has questions regarding this schedule, please call Chief Financial Officer Greg Fieth at (303) 682-7203.

