

Student Achievement • Well-Being • Partnerships

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

Year Ended June 30, 2019



395 South Pratt Parkway • Longmont CO • 80501-6499



St. Vrain Valley School District RE-1J Longmont, Colorado

City and County of Broomfield, Boulder, Larimer, and Weld Counties

Comprehensive Annual Financial Report For Fiscal Year Ended June 30, 2019

> Don Haddad, Ed.D. Superintendent of Schools

Prepared by: Financial Services Department

Gregory A. Fieth Chief Financial Officer

Jane Frederick, CPA Comptroller THIS PAGE LEFT INTENTIONALLY BLANK

## St. Vrain Valley School District RE-1J TABLE OF CONTENTS

June 30, 2019

## INTRODUCTORY SECTION

Vision and Mission Statements	x
Members of the Board of Education	xi
Letter of Transmittal	xiii
Strategic Priorities Hierarchy	xxiii
ASBO International Certificate of Excellence in Financial Reporting	xxiv
GFOA Certificate of Achievement for Excellence in Financial Reporting	xxv
Organizational Chart	xxvi
Elected and Appointed Officials	xxviii

### FINANCIAL SECTION

Independent A	Auditors' Re	port		 	1
Management's	3 Discussion	and Analy	ysis	 	5

### **Basic Financial Statements**

19
20
22
23
24
25
27
28
29
30
31
33

## TABLE OF CONTENTS (CONTINUED)

June 30, 2019

## FINANCIAL SECTION (Continued)

## **Required Supplementary Information**

84
86
87
90

## Supplementary Information

Supplementary Schedules – Major Governmental Funds
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual –
Bond Redemption Fund
Combining Nonmajor Fund Financial Statements
Combining Balance Sheet – Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds
Supplementary Schedules – Nonmajor Governmental Funds
Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual –
Capital Reserve Capital Projects Fund
Governmental Designated-Purpose Grants Funds
Nutrition Services Fund105 Student Activity Fund106
Supplementary Schedules – Proprietary Fund
Schedule of Revenues, Expenses and Changes in Fund Net Position – Budget and Actual –
Self Insurance Fund108

## TABLE OF CONTENTS (CONTINUED)

#### June 30, 2019

## FINANCIAL SECTION (Continued)

#### Supplementary Information (Continued)

Supplementary Schedules - Fiduciary Fund

Schedule of Additions, Deductions and Changes in Fiduciary N	let Position –
Budget and Actual – Student Scholarship Fund	110
unnlementen Cohodules Component Unite	

Supplementary Schedules – Component Units

Combining Statement of Net Position – Component Units – Charter Schools
Combining Statement of Activities - Component Units - Charter Schools114

### STATISTICAL SECTION (Unaudited)

Net Position by Component – Accrual Basis of Accounting	120
Changes in Net Position – Accrual Basis of Accounting	122
Colorado Public School Finance Act Revenues by Source –	
Accrual Basis of Accounting	
Fund Balances of Governmental Funds - Modified Accrual Basis of Accounting	126
Changes in Fund Balances of Governmental Funds –	
Modified Accrual Basis of Accounting	128
Colorado Public School Finance Act Revenues by Source –	
Modified Accrual Basis of Accounting	
Assessed Value and Estimated Actual Value of Taxable Property	132
Property Tax Rates – Direct and Overlapping Governments	134
Principal Taxpayers of the Boulder/Longmont Area	135
Property Tax Levied and Collected – All Funds	136
Ratios of Outstanding Debt by Type	
Ratios of General Bonded Debt Outstanding	138
Direct and Overlapping Governmental Activities Debt	139
Legal Debt Margin	140
Demographic and Economic Information	142
Major Private and Public Employers – Northern Colorado	147
Full-Time Equivalent (FTE) District Employees by Function	148
Student Count	
Other Student Statistics	151
District Buildings	152
Capital Assets by Type	154

## TABLE OF CONTENTS (CONTINUED)

June 30, 2019

OMPLIANCE Pag	ge
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Governmental Auditing Standards</i>	9
Independent Auditors' Report on Compliance For Each Major Federal Program and Report on Internal Control Over Compliance Required by The Uniform Guidance	1
Schedule of Expenditures of Federal Awards164	4
Notes to the Schedule of Expenditures of Federal Awards	5
Schedule of Findings and Questioned Costs166	6
Electronic Financial Data Integrity Check Figures169	9

## INTRODUCTORY SECTION

## OUR VISION

To be an exemplary school district which inspires and promotes high standards of learning and student well-being in partnership with parents, guardians and the community

## OUR MISSION

To educate each student in a safe learning environment so that they may develop to their highest potential and become contributing citizens

# BOARD OF EDUCATION 2018-2019



Pictured from left to right:

(Row 1) President Joie Siegrist, Vice President Bob Smith, Secretary John Ahrens, Treasurer Paula Peairs,

(*Row 2*) Assistant Secretary Karen Ragland, and Members Dr. Richard Martyr and Mr. Chico Garcia THIS PAGE LEFT INTENTIONALLY BLANK



October 29, 2019

Board of Education Members and Citizens of the St. Vrain Valley School District RE-1J 395 South Pratt Parkway Longmont, CO 80501

We are pleased to submit to the Board of Education, parents, taxpayers, and community members the Comprehensive Annual Financial Report (CAFR) of the St. Vrain Valley School District RE-1J (the District) for the year ended June 30, 2019. State law requires that the District publish within six months of the close of each fiscal year a complete set of financial statements presented in accordance with accounting principles generally accepted in the United States of America (US GAAP) and audited in accordance with auditing standards generally accepted in the United States of America (US GAAS), by a firm of licensed certified public accountants.

This report consists of management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the accuracy, completeness and fairness of presentation, including all disclosures, presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the District's assets from loss, theft, or misuse and to compile sufficient reliable information for the presentation of the District's financial statements in conformity with US GAAP. Because the cost of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner that presents fairly the financial position and changes in financial position of the District as measured by the financial activity of its various funds, and contains all disclosures necessary to enable the reader to gain an understanding of the District's financial activities for the year ended June 30, 2019.

The District's financial statements have been audited by CliftonLarsonAllen LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2019, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent audit or concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified ("clean") opinion that the District's financial statements for the fiscal year ended June 30, 2019, are fairly presented in conformity with US GAAP. The independent auditors' report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the District was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited District's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. This is in conformity with the provisions of the Single Audit Act Amendments of 1996 and the U.S. Office of Management and Budget's Uniform Guidance. Information

related to this single audit, including a schedule of expenditures of federal awards, the Independent Auditors' Reports related thereto, and a schedule of findings and questioned costs are included in this document.

The Comprehensive Annual Financial Report is presented in conformity with Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments.* This reporting standard is intended to parallel private sector reporting by consolidating governmental activities and business-type activities into a single total column for government-wide activities. GASB Statement No. 34 also requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found in the Financial Section immediately following the Independent Auditors' Report.

#### PROFILE OF THE GOVERNMENT – The District and Its Services

The St. Vrain Valley School District RE-1J is a body corporate and a political subdivision of the State, governed by an elected seven-member board, and was organized in 1961 for the purpose of operating and maintaining an educational program for the school-age children residing within its boundaries. The District was formed as a result of the consolidation of a number of smaller school districts within its boundaries. The District's boundaries have been substantially stable since the consolidation.

The District provides a full range of educational programs and services authorized by Colorado Statutes. These include pre-K through 14 education in elementary, middle, and high schools; P-TECH program; special education for students with disabilities; vocational education; multicultural education; and, numerous other programs.

St. Vrain Valley School District is the educational home of nearly 33,000 of Colorado's students. St. Vrain Valley is the seventh largest school district in the state according to the Colorado Department of Education's 2018-19 District Ranking by Pupil Membership. St. Vrain Valley operates 57 schools and programs that are spread over 411 square miles. The makeup includes: 1 standalone early childhood learning center, 24 elementary, 2 PK-8, 1 K-8, 8 middle, 1 middle/senior, 7 high, 1 alternative high, 1 online high, 1 homeschool enrichment school, 1 P-TECH program, 1 Innovation Center program, 1 Main Street Special Education program, 1 Career Development Center program, and 6 charter schools. Located approximately 30 miles north of Denver, the District is geographically diverse. Its physical boundaries extend from the Continental Divide into the plains of Colorado. Adding to its scenic setting are historic downtown Longmont and the backdrop of Rocky Mountain National Park and Longs Peak. The District includes approximately 175,366 residents. There are 13 different communities that make up St. Vrain Valley School District: eastern Boulder, Broomfield, Dacono, Erie, Firestone, Frederick, Hygiene, Longmont, Lyons, Mead, Niwot, Peaceful Valley, and Raymond. Parts of Boulder, Broomfield, Larimer, and Weld Counties fall within its boundaries.

The District's Board of Education is empowered to levy a property tax on both real and personal properties located within its boundaries.

Fiscal year 2019 is Dr. Don Haddad's eleventh year as the Superintendent of Schools. He has been recognized multiple times on the national level, including the 2013 National Superintendent of the Year award from the National Association of School Superintendents. He continues to develop strong relationships with business, industry, and community leaders throughout the District, state and nation. He is united with his administration, staff, and the Board of Education in the mission and strategic priorities for the District.

The Financial Services department is led by Chief Financial Officer Greg Fieth who has nine years of experience with St. Vrain Valley Schools. Other key staff members include Executive Director of Budget

and Finance Tony Whiteley who has nine years of experience with the District, and Comptroller Jane Frederick who has been with the District almost sixteen years.

The District is the reporting entity for financial reporting purposes and is not included in any other governmental reporting entity. The financial statements of the District include all funds that are controlled by the publicly elected Board of Education. The Board of Education adopts the budget, authorizes expenditures, selects management, significantly influences operations, and is primarily accountable for fiscal matters.

The annual budget serves as the foundation of the District's financial planning and control. The District maintains extensive budgetary controls to ensure compliance with legal requirements, Board of Education policies, and District administration guidelines. The legal level of budgetary control is the fund level. The District's budget must be adopted by June 30 prior to the budget year, but may be revised for any reason prior to January 31st of the budget year. Budgets are developed and monitored for compensation costs, utilities and other fixed costs at the District level, and for discretionary (site based) spending at the department or school level.

Staffing levels are authorized for each site and are tracked monthly to ensure usage within budgeted limits. On-line budget inquiry access is provided to each site's administrative staff, to allow monitoring of their discretionary budgets.

Budgetary control is also maintained through the use of an encumbrance accounting system. Encumbrances outstanding at year-end are not reported as expenditures in the financial statements for US GAAP purposes, but are reported as assignments of fund balance for subsequent years' expenditures based on the encumbered appropriation authority carried over. This system fosters responsible spending and allows site management to develop longer range spending plans. Schools' discretionary budgets also include a share of revenues generated from building rentals, and budgets contingent upon site management's compliance with District accountability policies. Under state law, each school is required to involve each employee group, the Board of Education, and the District Accountability Committee in the budget development process.

As required by accounting principles generally accepted in the United States of America, these financial statements present St. Vrain Valley School District RE-1J (the primary government) and its component units. As of June 30, 2019 there were six component units (Charter Schools). The inclusion or exclusion of component units is based on a determination of the elected official's accountability to their constituents, and whether the financial reporting entity follows the same accountability. Further, the financial statements of the reporting entity should enable the reader to distinguish between the primary government and discretely presented component units. The criteria used for determining whether an entity should be included – either blended or discretely presented – includes, but is not limited to fiscal dependency, imposition of will, legal standing, and the primary recipient of services.

As of June 30, 2019, the District's Board of Education has approved six charter schools. The six charter schools – Aspen Ridge Preparatory School; Carbon Valley Academy; Flagstaff Academy; Imagine Charter School at Firestone; St. Vrain Community Montessori School; and Twin Peaks Charter Academy – were operational during the year ended June 30, 2019. The respective members of the Charter Schools' Governing Boards are appointed separately from the District's Board of Education. The Charter Schools are deemed to be fiscally dependent upon the District since the District provides the majority of support to the Charter Schools in the form of per pupil revenue (PPR); therefore, the Charter Schools' financial information has been presented as discretely presented component units. No new charter applications were received during the fiscal year 2019.

The information included in the financial statements is perhaps best understood when it is considered from a broader perspective of the national, state and local environment within which the District operates.

#### ECONOMIC CONDITION AND OUTLOOK

#### National Economy

This summary of national economic conditions is derived from information posted on the Congressional Budget Office (CBO) website at www.cbo.gov. Specific documents cited are An Update to the Budget and Economic Outlook: 2019 to 2029; The CBO's Updated Economic Forecast for the 2019 to 2029 Period; and, The Effects of Tariffs and Trade Barriers in CBO's Projections.

Economic growth is expected to slow in 2019 to 2.3%, a rate that is below its long-run historical average. The CBO projects the federal budget deficit to expand to \$960 billion in 2019. Over the coming decade, deficits are expected to fluctuate between 4.4% and 4.8% of gross domestic product (GDP), well above the average over the past 50 years. As a result of those deficits, federal debt held by the public will reach its highest level since just after World War II and peak at 95% of GDP in 2029.

Both low unemployment and rising wages support strong labor market conditions in 2019. After 2019, annual output growth is projected to slow, averaging 1.8% annually – primarily because the labor force is expected to grow more slowly than it has previously. In addition, consumer spending and purchases of goods and services by federal, state, and local governments are also projected to grow at a slower pace.

Another factor expected to reduce the U.S. GDP by roughly 0.3% by 2020 are the higher trade barriers, in particular, the increase in tariff rates implemented by the United States and its trading partners beginning in January 2018. The tariffs increase domestic prices, thereby reducing the purchasing power of domestic consumers and increasing the cost of business investment. The tariffs impact business investment by increasing businesses' uncertainty about future barriers to trade and thus their perceptions of risks associated with investment in the United States and abroad. Tariffs impact the U.S. economic activity in several ways, including making consumer goods and capital goods more expensive, thereby reducing the purchasing power of U.S. consumers and businesses. In addition they prompt retaliatory tariffs by U.S. trading partners, which reduce U.S. exports by making them more expensive for foreign purchasers.

Total revenues as a share of GDP are projected to rise over the next decade, primarily because of the increase in individual income taxes. The largest of those increases stem from the expiration of certain provisions of the 2017 tax act at the end of 2025 and movement into higher tax brackets as taxable income increases. An increase in mandatory outlays (particularly Social Security and Medicare) is driven by the aging population and the rising costs of health care. Outlays for discretionary programs fall in relation to GDP because rates of inflation, which are used to project future funding, are lower than the rate of economic growth. Net interest costs rise because of accumulating debt and rising interest rates.

#### State Economy

*The Colorado Outlook* – *September 2019* report by the Office of State Planning and Budgeting (OSPB) presents the OSPB forecasts for Colorado economic and demographic indicators. These include employment and unemployment, inflation, wages and income, population, and migration. A summary of this information is presented here. The full report can be found at <u>www.colorado.gov</u>.

Colorado's economy has strengthened in recent months, but growth is expected to slow over the forecast period. Employment and wage growth have been strong – encouraging consumer activity. However, the tight labor market is constraining business growth. Lower housing and energy price growth are reducing inflation.

General Fund revenue grew 7.3% in fiscal year (FY) 2018-19 and is expected to grow another 4.1% in FY 2019-20. The General Fund revenue projection for FY 2019-20 was revised down from the June forecast by \$144.1 million, or 0.3%, due largely to weaker growth expectations from corporate profits. The forecast for FY 2020-21 was reduced by \$109.5 million, or 0.8%. Continued economic growth and base-broadening tax policy changes will contribute to continued General Fund revenue growth throughout the forecast period.

Revenue subject to TABOR exceeded the Referendum C cap by \$428.3 million in FY 2018-19 and is projected to exceed the cap by \$348.1 million in FY 2019-20 and \$551.6 million in FY 2020-21. The FY 2018-19 surplus will be distributed to taxpayers via the Homestead Exemption and a temporary income tax rate reduction in FY 2019-20.

Colorado's job growth has accelerated, from an average of 3,600 jobs per month in the first quarter of 2019 to an average of 8,000 jobs per month in the second quarter. This represents the strongest quarterly job growth since 2016. Wage growth has slowed slightly over the same period, from 6.3% in January to 5.4% in July. Boulder, Colorado Springs, and Grand Junction are the metro areas experiencing the strongest job growth in the state.

During 2019 export activity in Colorado has declined amid escalating tariffs and trade policy uncertainty. The value of exports was down 6% through July as compared to 2018. Major exports from the state include beef, computers, other electronics, medical instruments, and aircraft parts. Colorado is the 49<sup>th</sup> most export-dependent economy in the nation; therefore, it may be more resilient to trade pressure than other states.

In FY 2018-19, the State Education Fund's year-end balance is projected to have fallen from its FY 2017-18 level of \$208.7 million to \$176 million. This decrease is the result of a higher level of State Education Fund expenditures in FY 2018-19, which reduced the need for General Fund appropriations for funding K-12 public education.

Risks to the budget outlook are balanced to the downside. State revenues are currently above the voterapproved revenue cap and are expected to remain steady throughout the forecast period, therefore better than expected economic conditions and revenue collections will not benefit the state. The state budget remains vulnerable to downside risks-an economic slowdown or recession could reduce revenue collections and result in less budget capacity.

#### Local Economy

As reported in the <u>City of Longmont's</u> 2018 Comprehensive Annual Finance Report, the population of Longmont, the largest community within the District, grew to 96,192 residents. The City's economic picture showed continued growth in 2018 with an increase in sales and use tax and an increase in primary jobs compared to 2017. The area unemployment rate was reported at 2.9% in December 2018, as compared to 3.0% in December 2017.

The City issued 373 building permits in 2018 for single-family residences; 244 permits were issued for multifamily units. In 2019, new construction permits for 124 single-family homes, 43 multi-family units, and 2 commercial/industrial properties have been issued through April. There were 150 new jobs created by new primary employers in the area. Longmont's primary employers represent a mixture of industries including: software, semiconductors, aerospace, biotech, energy, communications, and medical instrum ents.

An issue of importance to area businesses and the District alike is the availability of affordable housing. According to Kyle Snyder, Account Executive at First American Title, the cost of homes has been on the rise throughout Boulder County. Snyder predicts that home costs will continue to rise in 2019 with the average price of a single-family home being \$490,000, which is an approximate 6% increase from last year. In an attempt to address affordable housing shortages, in December 2018, Longmont City Council approved an ordinance imposing affordable housing requirements on builders and developers. The inclusionary housing ordinance generally requires that 12% of the available square footage in a new residential development be dedicated as units affordable to low-and moderate-income buyers and renters.

#### Continued Enrollment Growth

The District continues to grow in enrollment. Since 2009, enrollment growth has averaged just under 689 student per year with an annual average growth rate of 2.41%. This totals an increase of 6,888 students in the district since 2009. The Planning Department projects that enrollment will continue to increase by an average of approximately 322 students per year over the next five years, to 34,250 by the fall of 2023.

#### School Financial Issues

The primary revenue sources for the District are based on the current provisions of the Colorado Public School Finance Act of 1994, as amended yearly. Funding provided under this Act, which is from local property taxes, specific ownership taxes from vehicle registration, and state equalization, was approximately 83% of the District's Government wide general revenues for fiscal year 2018-2019.

The District received \$7,917 per funded pupil count (FPC) as per pupil revenue (PPR) for FY19. This compares to \$7,492 for FY18, an increase of \$425. In FY10, the year prior to large rescissions in per pupil funding, the District received \$7,109.

Although Colorado's economic growth is one of the top in the nation, portions of the state statutes are in conflict. These conflicts have the potential to cause issues with the state's budget, including funding to school districts. Because of the "Great Recession", the State of Colorado's ability to increase revenues and provide additional funding to school districts is limited due to Colorado Revised Statute X (the TABOR amendment). In contrast to that, Amendment 23 guarantees per pupil funding for school districts will increase by at least the cost of inflation. Combining those two statutes with the requirement of increased Medicaid coverage and necessary increases to higher education, transportation, and public safety cause significant issues with the State of Colorado's budget. It is unknown at this time how these conflicts will be resolved and the impact to school district funding.

In addition, the assessed property value revisions required by the 1982 Gallagher Amendment have continued to limit increases in the residential assessed values used to levy taxes for the District, even though actual property values for most residential properties are higher. This amendment requires that the residential property share of the total assessed value in the state be stabilized at approximately 45% of the total. However, by fixing the residential percentage share of property tax collections, an increasing portion of the taxes levied continues to be shifted to the commercial and nonresidential property owners. The most recent adjustment to the residential rate was to set the rate to 7.15%. The resulting effect on the District and State may potentially impact per-pupil revenue.

In November 2008, District voters approved a \$189 million bond for district-wide capital building repairs, infrastructure upgrades, the construction of a new high school in the Carbon Valley area, and the ability to respond to pockets of overcrowding in the District. Savings in the bond projects because of lower than anticipated construction costs helped the District expand the project scope.

The District voters also approved a \$16.5 million mill levy override in 2008. The override was for a fixed mill rate that will grow and fall with the District's assessed valuation. This override has been a significant factor in both mitigating state cuts and improving the District's educational performance. The District passed a second mill levy override in November 2012 to mitigate state cuts. The \$14.8 million 2012 mill levy request is also set as a fixed mill override. The 2012 override is being used to recruit and retain highly-qualified staff, maintain class sizes, standardize and refresh technology, expand early childhood education and provide additional support to District charter schools. The District now has short-term budget stability and good indicators for continued growth.

In November 2016, the Board of Education placed a \$260.34 million capital construction question on the ballot. Approximately 69% of the bond funds would go toward providing additional classroom space with the remaining 31% of the funds addressing school safety and security upgrades, repairs and renovations to existing school facilities. The November 2016 bond election passed with over 59% of the voters supporting the initiative. The District has completed approximately 83% of the identified projects – including

a new elementary school, a pre-k through 8 school, and a new state of the art innovation center – from the first series of bonds issued.

#### MAJOR INITIATIVES

In its continued efforts to increase student achievement and success, the District's Board and administrative leadership have developed a comprehensive District-wide plan including a hierarchy designed to ensure the success of every student. The strategic priorities of the hierarchy include strong district finances; a high functioning school board; strong/visionary leadership; outstanding teachers and staff; student and staff well-being; districtwide safety and security; cutting-edge technology and innovation; outstanding communication and collaboration with community and corporate partners; rigorous well-aligned standards, curriculum, instruction and assessment; and a portfolio of 21<sup>st</sup> century instructional focus schools and robust co-curricular opportunities. These areas of focus (strategic priorities) will support specific, measurable District goals in the areas of 1st grade school readiness, 3rd grade reading proficiency, 5th grade reading proficiency, 8th grade algebra participation and successful completion, PSAT and SAT achievement, enrollment in advanced coursework at the secondary level, and graduation rates.

Further, in order to enhance student achievement and ensure school and District accreditation, there will continue to be an emphasis on attracting and retaining superior teachers, administrators, and staff by offering a competitive compensation package and maintaining a safe, positive, and collaborative working environment. The District and the St. Vrain Valley Education Association agreed to implement a new salary schedule starting in the 2015-16 school year. The new salary schedule increased the base for new teachers, but stabilized the cost of recognizing a year of experience (step) in future years. This enables the District to increase the base salary of a new teacher more quickly in subsequent years. Beginning in the 2015-2016 school year, the starting base salary of \$35,000 has increased annually to \$43,500 for the 2019-2020 school year.

To achieve these goals, the District has made a concerted effort to seek grants, gifts and donations. The District was successful in the 2010 Investing in Innovation (i3) ARRA Grant competition and received \$3.6 million over five years, ending in December 2015. This grant expanded the implementation of, and investment in, innovative practices that are demonstrated to have an impact on improving student achievement or student growth, closing achievement gaps, decreasing dropout rates, and increasing high school graduation rates. Successful preliminary data results helped the District win the Race to the Top District (RTT-D) Grant award. St. Vrain Valley Schools were selected for a Race to the Top District award for \$16.6 million in December 2012. The purpose of this grant is improving student achievement, closing achievement gaps, decreasing dropout rates, and increasing high school graduation rates in the Skyline High School feeder group by focusing on STEM education, summer intervention, and individual academic plans. This is a four year grant that ended in July 2017. The District developed a sustainability plan for key personnel and operations to continue the essential aspects upon the conclusion of both the i3 and RTT-D grants.

In the 2013-14 school year, the District implemented its Learning Technology Plan (LTP). Through the LTP, students and teachers have the tools they need to **investigate, communicate, collaborate, create, model, and explore** concepts and content in authentic contexts. An essential part of the LTP is providing all secondary students with a take-home device. The use of this device has enabled learning to be extended to the home and potentially include the entire family. The devices were implemented in two middle schools in 2013-14, with the remaining middle school students receiving devices in 2014-15. Half of the high school students received devices in 2015-16, with the remaining secondary students receiving the devices in 2016-17. Elementary classrooms received a set of ten iPad minis in the 2017-18 school year. To date, the implementation has been extremely successful, and indicators are positive that the remaining implementation will enable the LTP to be a success. The District has moved to a lease-purchase model that refreshes all take-home devices to the same product, model, and software version to ensure student equity, staff and technical efficiencies, and ease of distribution.

In January 2013, in an attempt to slow rising health care costs, the District moved to a self-funded model. Districts of a similar size have implemented this model and reduced health care costs by retaining the premiums and paying out claims. In this situation, the District assumes some of the risk (although the District maintains both an individual stop loss policy and an overall aggregate stop loss policy), but also retains the premiums not paid out in claims or administrative fees. Generally most insurance companies are looking to achieve a claims loss ratio of 85%. The goal of the District is to retain those premiums to reduce future costs. Additional efforts to improve the quality of care offered include establishing relationships with local physicians and medical practices who provide high value services and improve patient outcomes. In January 2018, a third plan option was introduced that offered employees and their dependents access to direct primary care physicians outside of the traditional fee-for-service model. To date, it appears to have been successful in both employee satisfaction and in the reduction of overall costs.

Since 1997, all Colorado school districts have been required by State law to participate in the Colorado Student Assessment Program (CSAP and TCAP) which has now transitioned to Colorado Measures of Academic Success (CMAS). All public school students are given standardized tests in grades 3-11. The tests are designed to measure student achievement in relation to the Colorado Academic Standards. The standards are expectations specifying what students should know, understand and be able to do over a given timer period. CMAS provides a series of snapshots of student achievement in English Language Arts and mathematics as they move through grades 3-8. A separate grade 5, 8 and 11 science test is given at all schools, and a grade 4 and 7 social studies test is also administered to one-third of schools each year. A college entrance exam (SAT) is administered to grades 9 and 10 students. CMAS and college entrance and readiness test results are an important part of statewide school accountability and accreditation. These – coupled with 1st grade readiness, 3rd grade reading levels, 5th grade reading levels, successful participation and completion in 8th grade algebra, secondary enrollment in advanced level courses, and the overall graduation rate – are indicators of the District's student achievement goals.

In 2001, the Colorado Department of Education (CDE) began assigning individual schools a rating based upon CSAP scores. The rating system was revised in 2009 for the 2010-11 fiscal year and was revised again for the 2016-17 fiscal year. Under the current plan, the State Board of Education adopts targets related to three key state performance indicators: (1) student achievement, (2) student academic growth, and (3) postsecondary and workforce readiness. Using the three key performance indicators, CDE assigns accreditation levels to districts and recommends school plan (accreditation) levels to districts, and produces a detailed data document for each school and district (School Performance Framework and District Performance Framework).

#### School Facilities

The continuing growth in student enrollment in the District requires ongoing construction to provide adequate District school facilities. The Planning Department projects that enrollment will continue to increase by an average of approximately 322 students per year over the next five years, to 34,250 by the fall of 2023.

The \$189 million bond passed in 2008 provided funds for two new schools that included Frederick High School and Red Hawk Elementary School, as well as additions and renovations to existing schools to increase capacity. Reduced costs due to favorable construction market conditions allowed the District to outperform on the 2008 bond initiative by \$22 million, and that money was used to fund other projects needed within the District.

With significant growth continuing to occur within the District, facility capacity once again became a priority. The Board of Education, based on recommendations by the Superintendent and a community task force, approved putting a \$260.34 million capital construction bond question on the November 2016 election ballot.

After selling \$200 million in bonds in December 2016, the District began the construction process on several buildings. The major initiatives derived from the Bond passage were two new elementary schools, a

Preschool through 8th grade school, a District-wide Innovation Center, and additions and renovations on other schools. Sixty-nine percent of the total Bond program is directed to relieve growth in the St Vrain area. To date, one elementary school, the pre-K through 8th grade school, and the Innovation Center opened in the Fall of 2018, and major additions and renovations to many schools have been completed. The District sold the remaining \$60.34 million in the Fall of 2018, allowing the District to begin projects to help enhance safety and security, educational programs, and building preservation.

Approximately 61% of district buildings are 30 years or older.

#### District Awards and Recognitions

The District has received numerous state, national, and international awards and recognitions. The awards include John Irwin Schools of Excellence Awards for the state's top 8% performing schools, numerous Governor's Distinguished Improvement awards, Colorado Trailblazer 'Schools to Watch' awards, Apple Distinguished School awards, and Colorado Succeeds Prizes for the state's top STEM School and for Transformative Impact in Technology-Enabled Learning. District schools have also received awards for co-curricular activities including fine arts, choir, band, orchestra, and athletics, and students from St. Vrain high schools have received scholarships from prestigious universities, foundations, and corporations, such as Boettcher, Daniels, and National Merit. In addition, St. Vrain has been named by the federal Office of Educational Technology Plan and its commitment to digital curriculum, including the International Society for Technology in Education (ISTE) District of Distinction award and the Consortium for School Networking Team Award. St. Vrain has also been recognized for its significant impact to the community as Innovative Business of the Year by the Boulder Chamber, the Chair Award by the Longmont Economic Development Partnership, and Large Business of the Year by both the Longmont Chamber and the Carbon Valley Chamber.

#### FINANCIAL INFORMATION

As of June 30, 2019, the District had a fund balance of \$124.2 million in the General Fund (including its sub-funds). The increase of \$3.7 million is primarily the result of increased revenues and conservative budgeting. As a result of the various classifications of fund balance, the ending unassigned General Fund balance is \$23.2 million.

Accounting Policies: Detailed descriptions of the District's accounting policies are contained in the Notes to Financial Statements on pages 33-81, and they are an integral part of this report. These policies describe the basis of accounting, funds and accounts used, valuation policies for inventories and investments, and other significant accounting information.

Per state statute, the District may amend the adopted budget for any reason prior to January 31. After January 31, the Board may amend the budget only as authorized by state law.

#### FINANCIAL AWARDS and ACKNOWLEDGMENTS

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting and the Association of School Business Officials International (ASBO) awarded a Certificate of Excellence in Financial Reporting to the District for its comprehensive annual financial report for the fiscal year ended June 30, 2018. The District has achieved these prestigious awards consecutive ly since fiscal year ending June 30, 2004. In order to be awarded a Certificate of Excellence, the District published an easily readable and efficiently organized comprehensive annual financial report. This report also satisfied both accounting principles generally accepted in the United States of America and applicable legal requirements.

The Certificate of Achievement and Certificate of Excellence are valid for a period of one year. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement and Certificate of Excellence programs' requirements and we are submitting it to GFOA and ASBO, respectively, to determine its eligibility for another certificate.

The preparation of the Comprehensive Annual Financial Report on a timely basis could not be accomplished without the efficient and dedicated services of the team of professionals in the Financial Services Department, as well as the independent auditors, and other administrative staff called upon to provide information and assistance. We would like to express our appreciation to all staff members who assisted and contributed to its preparation, with special thanks to Comptroller Jane Frederick, CPA; Executive Director of Budget and Finance Tony Whiteley, CPA; Senior District Accountant Shelly Murphy; and, District Accountant Jennifer Orvis, without whom we could not have met our very aggressive timeline.

We would also like to thank the members of the Finance & Audit Committee and the Board of Education of the St. Vrain Valley School District RE-1J for their interest and support in planning and conducting the financial operations of the District in a responsible and progressive manner.

Respectfully submitted,

(signatures on file)

Don Haddad, Ed.D. Superintendent of Schools Gregory A. Fieth Chief Financial Officer

# STRATEGIC PRIORITIES FOR STUDENT ACHIEVEMENT AND SUCCESS



PORTFOLIO OF 21ST-CENTURY INSTRUCTIONAL FOCUS SCHOOLS AND ROBUST CO-CURRICULAR OPPORTUNITIES

OUTSTANDING COMMUNICATION AND COLLABORATION WITH COMMUNITY AND CORPORATE PARTNERS

ATION WITH CUTTING-EDGE TECHNOLOGY AND INNOVATION

RIGOROUS

WELL-ALIGNED STANDARDS.

CURRICULUM, INSTRUCTION

AND ASSESSMENT

DISTRICTWIDE SAFETY AND SECURITY

OUTSTANDING TEACHERS AND STAFF STRONG/VISIONARY LEADERSHIP

HIGH FUNCTIONING SCHOOL BOARD

STUDENT AND STAFF WELL-BEING

STRONG DISTRICT FINANCES

ST. VRA N VALLEY SCHOOLS academic excellence by design



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

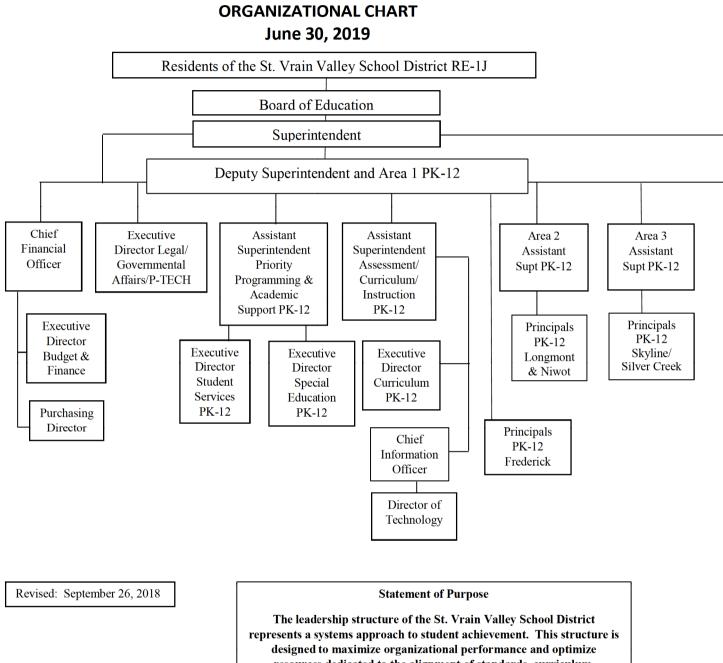
# St. Vrain Valley School District RE-1J, Colorado

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2018

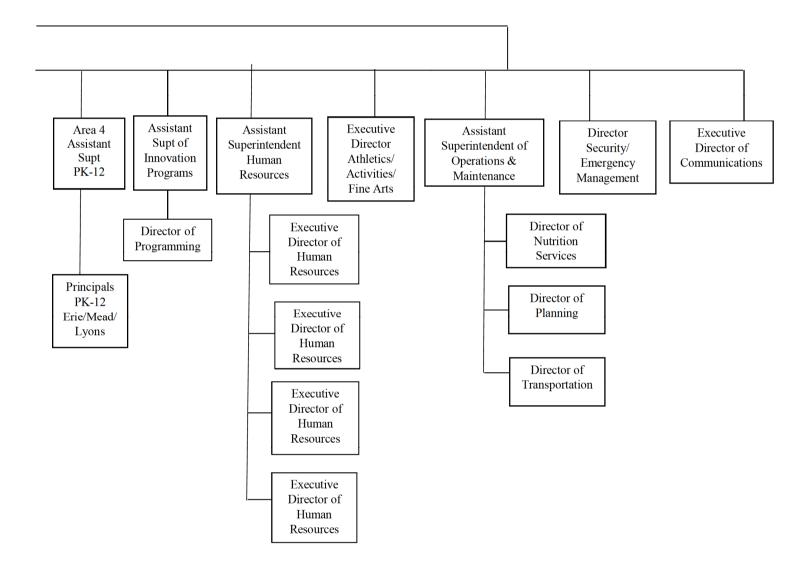
Christophen P. Morrill

Executive Director/CEO



epresents a systems approach to student achievement. This structure designed to maximize organizational performance and optimize resources dedicated to the alignment of standards, curriculum, instruction and assessment, as well as technology, professional development, communications, and partnerships with business and industry, post-secondary institutions, parents and other stakeholders.

File: CC-E



## St. Vrain Valley School District RE-1J As of June 30, 2019

## **Elected Officials**

## **Board Member**

## Term of Office

District A, Joie Siegrist, President	
District B, Karen Ragland, Assistant Secretary	11/17 - 11/21
District C, Bob Smith, Vice President	
District D, John Ahrens, Secretary	11/13 - 11/21
District E, Dr. Richard Martyr, Member	11/15 - 11/19
District F, Paula Peairs, Treasurer	11/13 - 11/21
District G, Chico Garcia, Member	Appointed 1/19

## Appointed Officials District Leadership Team

Don Haddad Superintendent
Jackie Kapushion Deputy Superintendent & Area 1 PK-12
Greg Fieth Chief Financial Officer
Tony Whiteley Executive Director of Budget and Finance
Brandon Shaffer Exec Director of Legal/Govt'l Affairs/P-TECH
Diana Lauer . Asst Supt of Priority Programs & Academic Support
Johnny Terrell Executive Director of Student Services
Laura Hess Executive Director of Special Education
Tori Teague Assistant Supt of Assessment & Curriculum
Kahle Charles Executive Director of Curriculum
Joe McBreen Chief Information Officer
Mark Mills Area 2 Asst Superintendent PK-12
Dina Perfetti-Deany Area 3 Asst Superintendent PK-12
Bryan KrauseArea 4 Asst Superintendent PK-12
Patty Quinones Assistant Supt of Innovative Programs
Damon Brown Assistant Superintendent of Human Resources
Todd Fukai Executive Director of Human Resources
Sarah JamesExecutive Director of Human Resources
Kate Rodriguez Executive Director of Human Resources
Jessica StitzExecutive Director of Human Resources
Rob Berry Exec Director of Athletics, Activities & Fine Arts
Brian Lamer Assistant Superintendent of Operations

# FINANCIAL SECTION



Taking Innovation on Wheels by #StVrainStorm



CliftonLarsonAllen LLP CLAconnect.com

## INDEPENDENT AUDITORS' REPORT

Board of Education St. Vrain Valley School District RE-1J Longmont, Colorado

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the St. Vrain Valley School District RE-1J, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Aspen Ridge Preparatory School, Carbon Valley Academy, Flagstaff Academy, Imagine Charter School at Firestone, St. Vrain Community Montessori School and Twin Peaks Charter Academy, which are reported as and comprise 100 percent of the aggregate discretely presented component units. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aggregate discretely presented component units, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of Aspen Ridge Preparatory School, Carbon Valley Academy, Flagstaff Academy, Imagine Charter School at Firestone, St. Vrain Community Montessori School and Twin Peaks Charter Academy were not audited in accordance with *Government Auditing Standards*.



An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the St. Vrain Valley School District RE-1J as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the GASB required pension and OPEB schedules as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the St. Vrain Valley School District RE-1J's basic financial statements. The combining and individual major and nonmajor fund financial statements and schedules and the Colorado Department of Education Auditor's Electronic Financial Data Integrity Check Figures Report are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is also presented for purposes of additional analysis and is not a required part of the basic financial statements.

The combining and individual major and nonmajor fund financial statements and schedules, the Colorado Department of Education Auditor's Electronic Financial Data Integrity Check Figures Report and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 29, 2019, on our consideration of St. Vrain Valley School District RE-1J's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of St. Vrain Valley School District RE-1J's internal control over financial report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering St. Vrain Valley School District RE-1J's internal control internal control over financial reporting and compliance.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP Greenwood Village, Colorado October 29, 2019

3

THIS PAGE LEFT INTENTIONALLY BLANK

#### St. Vrain Valley School District RE-1J **Management's Discussion and Analysis** As of and for the Fiscal Year Ended June 30, 2019

As management of the St. Vrain Valley School District RE-1J, Colorado (the District), we offer readers of the District's Comprehensive Annual Financial Report this narrative and analysis of the financial activities of the District for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with additional information that can be found in the letter of transmittal and the financial statements of the District.

#### Financial Highlights

- The District reported a deficit net position of \$564.0 million at June 30, 2019, compared to the prior year's deficit net position of \$654.5 million, primarily due to its implementations of Governmental Accounting Standards Board's (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions, Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date An Amendment of GASB No. 68, and Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB), and recognizing its proportionate share of pension and OPEB liabilities \$592.1 million at June 30, 2019 a net decrease of \$596.3 million dollars.
- Total net position of the District increased \$90.5 million during the year ended June 30, 2019, primarily due to recognizing net income of \$52.5 million for its proportionate share of the pension and OPEB expenses under GASB Statements No. 68 and 75.
- Fund balance of the District's governmental funds increased from an ending fund balance of \$308.6 million at June 30, 2018 to \$330.3 million for fiscal year ended June 30, 2019. The increase is primarily due to the issuance of the remaining \$60.34 million of 2016 voter-approved general obligation building bonds for community-wide facility, instructional and safety improvements as well as construction of new schools.
- During the current year, the fund balance in the District's *General Fund* increased by \$3.7 million leaving an ending fund balance of \$124.2 million. Despite a planned spend down of fund balance, the increase is primarily due to the out performance of the budget as well as another capital technology lease.
- With the completion of a newly constructed PK-8 school as well as a state-of-the-art Innovation Center at the beginning of the fiscal year, the District continued numerous construction projects at several sites – including classroom additions and major renovations – to provide its growing student population with rigorous academics in safe and innovative environments that foster learning and student development.

#### **Overview of the Financial Statements**

Management's discussion and analysis is intended to serve as an introduction to the District's basic financial statements. Comparison to the prior year's activity is provided in this document. The basic financial statements presented on pages 19-81 are comprised of three components: 1.) Government-wide financial statements, 2.) Fund financial statements, and 3.) Notes to financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide the reader of the District's Comprehensive Annual Financial Report a broad overview of the financial activities in a manner similar to a private sector business. The government-wide financial statements include the statement of net position and the statement of activities.

The statement of net position presents information about all of the District's assets, liabilities, and deferred outflows/inflows. The difference between assets plus deferred outflows and liabilities plus deferred inflows is reported as net position. Over time, changes in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the net position of the District changed during the current fiscal year. Changes in net position are recorded in the statement of activities when the underlying event occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement even though the resulting cash flow may be recorded in a future or past period.

The government-wide financial statements distinguish functions of the District that are supported from taxes and intergovernmental revenues (governmental activities), and other functions that are intended to recover all or most of their costs from user fees and charges (business-type activities). Governmental activities consolidate governmental funds including the *General Fund*, *Bond Redemption Fund*, *Building Fund*, nonmajor capital projects and special revenue funds, and an internal service fund. The District has no business-types activities.

Also presented on the government-wide financial statements are component units, representing the District's six charter schools. The charter schools are legally separate entities with their own appointed independent governing boards. They are financially dependent on the District for most of their funding, and their applications and budgets must be approved by the District. In addition, because of their potential to provide financial benefit to, or impose financial burden on, the District, accounting principles prescribe a discrete presentation of the component units, meaning separate presentation from the primary government. The government-wide financial statements can be found on pages 19-21 of this report.

#### Fund Financial Statements

Fund financial statements are designed to demonstrate compliance with finance-related legal requirements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund financial statements for the District include three fund types. The fund types presented here are governmental, proprietary, and fiduciary.

Governmental funds account for essentially the same information reported in the governmental activities of the government-wide financial statements. However, unlike the government-wide statements, the governmental fund financial statements focus on near-term financial resources and fund balances. Such information may be useful in evaluating the financing requirements in the near term.

Since the governmental funds and the governmental activities report information using the same functions, it is useful to compare the information presented. Because the focus of each report differs, a reconciliation is provided on the fund financial statements to assist the reader in comparing the near-term requirements with the long-term needs.

The District maintains nine different governmental funds. The major funds as of June 30, 2019 are the *General Fund*, the *Bond Redemption Fund*, and the *Building Fund*. They are presented separately in the fund financial statements with the remaining governmental funds combined into a single aggregated presentation labeled Nonmajor Governmental Funds. Individual fund information for the nonmajor funds is presented as other supplemental information elsewhere in this document. The basic governmental fund financial statements can be found on pages 22-25 of this report.

The District maintained one type of proprietary fund, an internal service fund. Internal service funds are used to accumulate and allocate costs internally among the governmental functions. The District has one internal service fund, the *Self Insurance Fund*, which is used to account for specific medical and dental plans. The basic proprietary fund financial statements are presented on pages 27-29 of this report.

The District has been the fiduciary for assets that are held in trust and administered by an agreement. The District is responsible for ensuring that the assets reported in this fund are used only for intended purposes and used by those to whom the assets belong. Fiduciary funds are not reported in the government-wide

financial statements because the resources of those funds are not available to support the District's own programs. The basic fiduciary fund financial statements are presented on pages 30-31 of this report.

#### Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes can be found on pages 33-81 of this report.

#### Other Information

The District adopts an annual appropriated budget for each of the governmental funds. A budgetary comparison schedule for the *General Fund* is included as required supplementary information (RSI) in the financial statements to demonstrate compliance with the adopted budget. Also included in the RSI are the required schedules resulting in the implementation of GASB Statements No. 68 and No. 75. The remaining governmental funds budgetary comparisons are reported as other supplemental information. Combining and individual fund statements and schedules can be found on pages 84-115 of this report.

#### Government - wide Financial Analysis

The assets of the District are composed of current assets, other noncurrent assets, and capital assets. Cash and investments, receivables, prepaid items, deposits, and inventories are current assets. These assets are available to provide resources for the near-term operations of the District. Ninety-four percent of the current assets are cash and investments.

Other noncurrent assets include restricted cash and investments. Capital assets are used in the operations of the District. These assets are land, buildings, and equipment. Capital assets are discussed in greater detail in the section titled, *Capital Assets and Debt Administration*, later in this analysis.

For refunding of debt resulting in defeasance, deferred outflows of resources are the differences where the net carrying value of the old debt is less than the reacquisition price.

Current and noncurrent liabilities are determined based on anticipated liquidation either in the near-term or in the future. Current liabilities include accounts payable, accrued salaries and benefits, claims payable, unearned revenues and current debt obligations. The liquidation of current liabilities is anticipated to be either from current available resources, current assets or new resources that become available during fiscal year 2020.

Long-term liabilities such as long-term debt obligations and compensated absences will be liquidated from resources that will become available after fiscal year 2020. Also included in longer term liabilities are the District's proportionate shares of the pension and OPEB liabilities. Although multiple participating employers are required to report their proportionate shares of these liabilities, Senate Bill 18-200 was enacted in June 2018, restructuring contributions, benefits and future eligibility requirements which, thereby, will restore the full funding of these plans within 30 years. Also, beginning July 2018, the State of Colorado is required to make annual direct on-behalf payments to the state retirement system. In accordance with accounting principles generally accepted in the United States of America (US GAAP), the District not only recognizes the State's proportionate share of the pension liability associated with the District at the government-wide level, but also recognizes its share of the State's required payment as revenue and expenditures at the fund level.

Due to the implementation of GASB Statements No. 68 and No. 75, deferred outflows of resources and deferred inflows of resources can result from the net difference between expected and actual experience, projected and actual earnings on pension plan investments, changes in the District's proportionate of the pension and OPEB liabilities, changes of assumptions, as well as contributions made by the District to Colorado Public Employees' Retirement Association's (PERA) after PERA's measurement date.

As of June 30, 2019, the liabilities plus deferred inflows exceed assets plus deferred outflows of the primary government's governmental activities by \$564.0 million with an unrestricted deficit net position of \$701.7 million. For four of the ten prior fiscal years, the District was able to report positive balances in all three categories of net position. In the previous four fiscal years as well as the current fiscal year – due to the implementation of GASB Statements No. 68 and No. 75 – the District has reported a negative unrestricted net position.

The completion of a new PK-8 school and Innovation Center from 2016 voter approved bonds contributed to the \$35.1 million increase in "net investment in capital assets" – from \$23.3 million to \$58.4 million – for the primary government's governmental activities. The increase in capital assets (\$18.1 million) plus the increase of *Building Fund's* cash and investments (\$15.9 million) combined with the net decrease of related liabilities (\$7.9 million) exceeded the decreased deferred outflow of resources related to debt (\$6.8 million). Refer to Note 5 (Capital Assets) and Note 7 (Long-Term Debt) for detailed information.

Colorado Revised Statute Article X, Section 20 (Taxpayer Bill of Rights (TABOR)) requires the District to establish reserves. The net position restricted for TABOR, as required by statute, increased \$596 thousand to \$10.5 million as of June 30, 2019. Net position restricted for debt service decreased \$8.8 million resulting in a total of \$54.5 million.

The \$250.6 million net decrease in liabilities plus deferred inflows of resources is attributable to the District recognizing its net decreased proportionate share of a pension liability of \$563.9 million and OPEB liability of \$28.2 million. Refer to Note 9 (Defined Benefit Pension Plan) and Note10 (Defined Benefit OPEB Plan).

Table 1 provides a summary of the District's net position as of June 30, 2019 compared to June 30, 2018.

#### Table 1 Comparative Summary of Net Position As of June 30, 2019 and 2018 (in Thousands)

$\begin{tabular}{ c c c c c c c c c c c c c c c c c c c$		(กา กายนอล	143/		
$\begin{array}{c c c c c c c c c c c c c c c c c c c $					Total
Assets $2019$ $2018$ $2018 - 2019$ $2018 - 2019$ Current assets\$ 328,926\$ 300,724\$ 28,2029,38%Noncurrent assets excluding capital assets $55,718$ $65,805$ $(10,087)$ $-15,33\%$ Capital assets $518,209$ $500,098$ $18,111$ $3.62\%$ Total assets $902,853$ $866,627$ $36,226$ $4.18\%$ Deferred outflows of resources $190,407$ $386,801$ $(196,394)$ $-50.77\%$ Liabilities $190,407$ $386,801$ $(196,394)$ $-50.77\%$ Current liabilities $40,092$ $49,192$ $(9,100)$ $-18.50\%$ Long-term liabilities $601,204$ $599,313$ $1,891$ $0.32\%$ Pension liability $28,164$ $26,533$ $1,631$ $n/a$ Total liabilities $1,233,379$ $1,836,930$ $(603,551)$ $-33.43\%$ Deferred inflows of resources $423,915$ $70,989$ $352,926$ $497.16\%$ Net investment in capital assets $58,386$ $23,251$ $35,135$ $151.11\%$ Restricted for $748OR$ $10,483$ $9,887$ $596$ $6.03\%$ Detit service $54,463$ $63,244$ $(8,781)$ $-13.88\%$ Specific federal contract $3,127$ $3,177$ $(50)$ $n/a$ Colo Preschool $801$ $667$ $134$ $20.09\%$ Other $10,450$ $10,425$ $25$ $0.24\%$ Unrestricted $(701,744)$ $(765,142)$ $63,398$ $-8.29\%$				Total Dollar	Percentage
Assets         328,926 $300,724$ $$28,202$ $9.38\%$ Noncurrent assets excluding capital assets $55,718$ $65,805$ $(10,087)$ $-15,33\%$ Capital assets $902,853$ $866,627$ $36,226$ $4.18\%$ Deferred outflows of resources $190,407$ $386,801$ $(196,394)$ $-50.77\%$ Liabilities $202,453$ $866,627$ $36,226$ $4.18\%$ Deferred outflows of resources $190,407$ $386,801$ $(196,394)$ $-50.77\%$ Liabilities $20,092$ $49,192$ $(9,100)$ $-18.50\%$ Long-term liabilities $601,204$ $599,313$ $1,891$ $0.32\%$ Pension liability $563,919$ $1,161,892$ $(597,973)$ $-51.47\%$ OPEB liability $28,164$ $26,533$ $1,631$ $n/a$ Total liabilities $1,233,379$ $1,836,930$ $(603,551)$ $-33.43\%$ Deferred inflows of resources $423,915$ $70,989$ $352,926$ $497.16\%$ Net position $7480R$ <		Government	al Activities	Change	Change
Current assets\$ 328,926\$ 300,724\$ 28,202 $9.38\%$ Noncurrent assets excluding capital assets $55,718$ $65,805$ $(10,087)$ $-15.33\%$ Capital assets $518,209$ $500,098$ $18,111$ $3.62\%$ Total assets $902,853$ $866,627$ $36,226$ $4.18\%$ Deferred outflows of resources $190,407$ $386,801$ $(196,394)$ $-50.77\%$ Liabilities $00,922$ $49,192$ $(9,100)$ $-18.50\%$ Current liabilities $40,092$ $49,192$ $(9,100)$ $-18.50\%$ Long-term liabilities $601,204$ $599,313$ $1,891$ $0.32\%$ Pension liability $563,319$ $1,161,892$ $(597,973)$ $-51.47\%$ OPEB liability $28,164$ $26,533$ $1,631$ $n/a$ Total liabilities $1,233,379$ $1,836,930$ $(603,551)$ $-33.43\%$ Deferred inflows of resources $423,915$ $70,989$ $352,926$ $497.16\%$ Net investment in capital assets $58,386$ $23,251$ $35,135$ $151.11\%$ Restricted for $70,989$ $352,926$ $497.16\%$ TABOR $10,483$ $9,887$ $596$ $6.03\%$ Dets service $54,463$ $63,244$ $(8,781)$ $-13.88\%$ Specific federal contract $3,127$ $3,177$ $(50)$ $n/a$ Colo Preschool $801$ $667$ $134$ $20.09\%$ Other $10,450$ $10,425$ $25$ $0.24\%$ Unrestricted $(70,7744)$ $(765,142)$ <		2019	2018	2018 - 2019	2018 - 2019
Noncurrent assets excluding capital assets         55,718         65,805         (10,087)         -15,33%           Capital assets $518,209$ $500,098$ $18,111$ $3.62\%$ Total assets $902,853$ $866,627$ $36,226$ $4.18\%$ Deferred outflows of resources $190,407$ $386,801$ $(196,394)$ -50.77%           Liabilities $00,922$ $49,192$ $(9,100)$ $-18.50\%$ Long-term liabilities $601,204$ $599,313$ $1,891$ $0.32\%$ Pension liability $563,919$ $1,161,892$ $(597,973)$ $-51.47\%$ OPEB liability $28,164$ $26,533$ $1.631$ $n'a$ Total liabilities $1,233,379$ $1,836,930$ $(603,551)$ $-33.43\%$ Deferred inflows of resources $423,915$ $70,989$ $352,926$ $497.16\%$ Net investment in capital assets $58,386$ $23,251$ $35,135$ $151.11\%$ Restricted for $74BOR$ $10,483$ $9,887$ $596$ $6.03\%$ Debt service $54,46$	Assets				
Capital assets $518,209$ $500,098$ $18,111$ $3.62\%$ Total assets $902,853$ $866,627$ $36,226$ $4.18\%$ Deferred outflows of resources $190,407$ $386,801$ $(196,394)$ $-50.77\%$ Liabilities $40,092$ $49,192$ $(9,100)$ $-18.50\%$ Current liabilities $601,204$ $599,313$ $1,891$ $0.32\%$ Pension liability $28,164$ $26,533$ $1,631$ $n'a$ OPEB liabilities $1,233,379$ $1,836,930$ $(603,551)$ $-33.43\%$ Deferred inflows of resources $423,915$ $70,989$ $352,926$ $497.16\%$ Net investment in capital assets $58,386$ $23,251$ $35,135$ $151.11\%$ Restricted for $10,483$ $9,887$ $596$ $6.03\%$ Debt service $54,463$ $63,244$ $(8,781)$ $-13.88\%$ Specific federal contract $3,127$ $3,177$ $(50)$ $n'a$ Colo Preschool $801$ $667$ $134$ $20.09\%$ Other $10,450$ $10,425$ $25$ $0.24\%$ Unrestricted $(701,744)$ $(765,142)$ $63,398$ $-8.29\%$	Current assets	\$ 328,926	\$ 300,724	\$ 28,202	9.38%
Total assets $902,853$ $866,627$ $36,226$ $4.18\%$ Deferred outflows of resources $190,407$ $386,801$ $(196,394)$ $-50.77\%$ Liabilities $0.092$ $49,192$ $(9,100)$ $-18.50\%$ Current liabilities $601,204$ $599,313$ $1,891$ $0.32\%$ Pension liability $563,919$ $1,161,892$ $(597,973)$ $-51.47\%$ OPEB liabilities $1,233,379$ $1,836,930$ $(603,551)$ $-33.43\%$ Deferred inflows of resources $423,915$ $70,989$ $352,926$ $497.16\%$ Net investment in capital assets $58,386$ $23,251$ $35,135$ $151.11\%$ Restricted for $10,483$ $9,887$ $596$ $6.03\%$ Debt service $54,463$ $63,244$ $(8,781)$ $-13.88\%$ Specific federal contract $3,127$ $3,177$ $(50)$ $n/a$ Colo Preschool $801$ $667$ $134$ $20.09\%$ Other $10,450$ $10,425$ $25$ $0.24\%$	Noncurrent assets excluding capital assets	55,718	65,805	(10,087)	-15.33%
Deferred outflows of resources $190,407$ $386,801$ $(196,394)$ $-50.77\%$ Liabilities $40,092$ $49,192$ $(9,100)$ $-18.50\%$ Long-term liabilities $601,204$ $599,313$ $1,891$ $0.32\%$ Pension liability $563,919$ $1,161,892$ $(597,973)$ $-51.47\%$ OPEB liability $28,164$ $26,533$ $1,631$ $n/a$ Total liabilities $1,233,379$ $1,836,930$ $(603,551)$ $-33.43\%$ Deferred inflows of resources $423,915$ $70,989$ $352,926$ $497.16\%$ Net investment in capital assets $58,386$ $23,251$ $35,135$ $151.11\%$ Restricted for TABOR $10,483$ $9,887$ $596$ $6.03\%$ Debt service $54,463$ $63,244$ $(8,781)$ $-13.88\%$ Specific federal contract $3,127$ $3,177$ $(50)$ $n/a$ Colo Preschool $801$ $667$ $134$ $20.09\%$ Other $10,450$ $10,425$ $25$ $0.24\%$ Unrestricted $(701,744)$ $(765,142)$ $63,398$ $-8.29\%$	Capital assets	518,209	500,098	18,111	3.62%
Liabilities         40,092         49,192         (9,100)         -18.50%           Long-term liabilities $601,204$ $599,313$ $1,891$ $0.32\%$ Pension liability $563,919$ $1,161,892$ ( $597,973$ ) $-51.47\%$ OPEB liability $28,164$ $26,533$ $1,631$ $n/a$ Total liabilities $1,233,379$ $1,836,930$ ( $603,551$ ) $-33.43\%$ Deferred inflows of resources $423,915$ $70,989$ $352,926$ $497.16\%$ Net investment in capital assets $58,386$ $23,251$ $35,135$ $151.11\%$ Restricted for $TABOR$ $10,483$ $9,887$ $596$ $6.03\%$ Debt service $54,463$ $63,244$ $(8,781)$ $-13.88\%$ Specific federal contract $3,127$ $3,177$ $(50)$ $n/a$ Colo Preschool $801$ $667$ $134$ $20.09\%$ $0ther$ $10,450$ $10,425$ $25$ $0.24\%$	Total assets	902,853	866,627	36,226	4.18%
Current liabilities         40,092         49,192         (9,100)         -18.50%           Long-term liabilities         601,204         599,313         1,891         0.32%           Pension liability         563,919         1,161,892         (597,973)         -51.47%           OPEB liability         28,164         26,533         1,631         n/a           Total liabilities         1,233,379         1,836,930         (603,551)         -33.43%           Deferred inflows of resources         423,915         70,989         352,926         497.16%           Net investment in capital assets         58,386         23,251         35,135         151.11%           Restricted for         10,483         9,887         596         6.03%           Debt service         54,463         63,244         (8,781)         -13.88%           Specific federal contract         3,127         3,177         (50)         n/a           Colo Preschool         801         667         134         20.09%           Other         10,450         10,425         25         0.24%	Deferred outflows of resources	190,407	386,801	(196,394)	-50.77%
Long-term         liabilities         601,204         599,313         1,891         0.32%           Pension         liability         563,919         1,161,892         (597,973)         -51.47%           OPEB         liability         28,164         26,533         1,631         n/a           Total         liabilities         1,233,379         1,836,930         (603,551)         -33.43%           Deferred inflows of resources         423,915         70,989         352,926         497.16%           Net investment in capital assets         58,386         23,251         35,135         151.11%           Restricted for         10,483         9,887         596         6.03%           Debt service         54,463         63,244         (8,781)         -13.88%           Specific federal contract         3,127         3,177         (50)         n/a           Colo Preschool         801         667         134         20.09%           Other         10,450         10,425         25         0.24%	Liabilities				
Pension liability         563,919         1,161,892         (597,973)         -51.47%           OPEB liability         28,164         26,533         1,631         n/a           Total liabilities         1,233,379         1,836,930         (603,551)         -33.43%           Deferred inflows of resources         423,915         70,989         352,926         497.16%           Net Position          10,483         9,887         596         6.03%           Debt service         54,463         63,244         (8,781)         -13.88%           Specific federal contract         3,127         3,177         (50)         n/a           Colo Preschool         801         667         134         20.09%           Other         10,450         10,425         25         0.24%	Current liabilities	40,092	49,192	(9,100)	-18.50%
OPEB liability         28,164         26,533         1,631         n/a           Total liabilities         1,233,379         1,836,930         (603,551)         -33.43%           Deferred inflows of resources         423,915         70,989         352,926         497.16%           Net Position	Long-term liabilities	601,204	599,313	1,891	0.32%
OPEB liability         28,164         26,533         1,631         n/a           Total liabilities         1,233,379         1,836,930         (603,551)         -33.43%           Deferred inflows of resources         423,915         70,989         352,926         497.16%           Net Position	Pension liability	563,919	1,161,892	(597,973)	-51.47%
Deferred inflows of resources         423,915         70,989         352,926         497.16%           Net Position         Net investment in capital assets         58,386         23,251         35,135         151.11%           Restricted for         10,483         9,887         596         6.03%           Debt service         54,463         63,244         (8,781)         -13.88%           Specific federal contract         3,127         3,177         (50)         n/a           Colo Preschool         801         667         134         20.09%           Other         10,450         10,425         25         0.24%	OPEB liability	28,164	26,533		n/a
Net Position         10,483         9,887         596         6.03%           Net investment in capital assets         58,386         23,251         35,135         151.11%           Restricted for         10,483         9,887         596         6.03%           Debt service         54,463         63,244         (8,781)         -13.88%           Specific federal contract         3,127         3,177         (50)         n/a           Colo Preschool         801         667         134         20.09%           Other         10,450         10,425         25         0.24%           Unrestricted         (701,744)         (765,142)         63,398         -8.29%	Total liabilities	1,233,379	1,836,930	(603,551)	-33.43%
Net investment in capital assets         58,386         23,251         35,135         151.11%           Restricted for         10,483         9,887         596         6.03%           TABOR         10,483         9,887         596         6.03%           Debt service         54,463         63,244         (8,781)         -13.88%           Specific federal contract         3,127         3,177         (50)         n/a           Colo Preschool         801         667         134         20.09%           Other         10,450         10,425         25         0.24%           Unrestricted         (701,744)         (765,142)         63,398         -8.29%	Deferred inflows of resources	423,915	70,989	352,926	497.16%
Restricted for         10,483         9,887         596         6.03%           Debt service         54,463         63,244         (8,781)         -13.88%           Specific federal contract         3,127         3,177         (50)         n/a           Colo Preschool         801         667         134         20.09%           Other         10,450         10,425         25         0.24%           Unrestricted         (701,744)         (765,142)         63,398         -8.29%	Net Position				
TABOR         10,483         9,887         596         6.03%           Debt service         54,463         63,244         (8,781)         -13.88%           Specific federal contract         3,127         3,177         (50)         n/a           Colo Preschool         801         667         134         20.09%           Other         10,450         10,425         25         0.24%           Unrestricted         (701,744)         (765,142)         63,398         -8.29%	Net investment in capital assets	58,386	23,251	35,135	151.11%
Debt service         54,463         63,244         (8,781)         -13.88%           Specific federal contract         3,127         3,177         (50)         n/a           Colo Preschool         801         667         134         20.09%           Other         10,450         10,425         25         0.24%           Unrestricted         (701,744)         (765,142)         63,398         -8.29%	Restricted for				
Specific federal contract         3,127         3,177         (50)         n/a           Colo Preschool         801         667         134         20.09%           Other         10,450         10,425         25         0.24%           Unrestricted         (701,744)         (765,142)         63,398         -8.29%	TABOR	10,483	9,887	596	6.03%
Colo Preschool         801         667         134         20.09%           Other         10,450         10,425         25         0.24%           Unrestricted         (701,744)         (765,142)         63,398         -8.29%	Debt service	54,463	63,244	(8,781)	-13.88%
Other         10,450         10,425         25         0.24%           Unrestricted         (701,744)         (765,142)         63,398         -8.29%	Specific federal contract	3,127	3,177	(50)	n/a
Unrestricted (701,744) (765,142) 63,398 -8.29%	Colo Preschool	801	667	134	20.09%
	Other	10,450	10,425	25	0.24%
Total net position         \$ (564,034)         \$ (654,491)         \$ 90,457         -13.34%				63,398	-8.29%
	Total net position	\$ (564,034)	\$ (654,491)	\$ 90,457	-13.34%

#### **Government-wide Activities**

Governmental activities increased the net position of the District \$90.5 million during the year ended June 30, 2019. While general revenues increased \$19.4 million and program revenues increased \$4.7 million, the District's recognition of its proportionate share of the pension income and OPEB expense under GASB Statement's No. 68 and No. 75 primarily contributed to overall increase in net position. Table 2 provides a summary of the District's change in net position for 2019 compared to 2018.

# Table 2 Comparative Schedule of Changes in Net Position For the Years Ended June 30, 2019 and 2018 (in Thousands)

	(111 1110	Jusa	nusj				
					Tota	al Dollar	Total Percentage
	 Government	al A	ctivities	_	C	hange	Change
	 2019		2018	_	201	<u>8 - 2019</u>	2018 - 2019
Revenues							
Program revenues							
Charges for services	\$ 25,508	\$	24,326		\$	1,182	4.86%
Grants & contributions:							
Operating	32,630		30,979			1,651	5.33%
Capital	3,495		1,601			1,894	118.30%
General revenues							
Property, specific ownership,							
and mill levy override taxes	200,994		194,141			6,853	3.53%
State equalization	147,896		139,727			8,169	5.85%
Other	 15,765		11,369	_		4,396	38.67%
Total revenues	 426,288		402,143	_		24,145	6.00%
Expenses							
Instruction	169,532		397,861		(	228,329)	-57.39%
Supporting services	152,783		169,477			(16,694)	-9.85%
Interest expense	 13,516		24,293	_		(10,777)	-44.36%
Total expenses	 335,831		591,631	_	(	255,800)	-43.24%
Increase (decrease)							
in net position	90,457		(189,488)			279,945	147.74%
Net position - 7/1	(654,491)		(439,713)		(	214,778)	48.85%
Restatement **	 -		(25,290)	_		25,290	-100.00%
Net position, restated	 (654,491)		(465,003)	_	(	189,488)	40.75%
Net position - 6/30	\$ (564,034)	\$	(654,491)	_	\$	90,457	-13.82%

\*\* The restatement above includes the change in accounting principle due to the implementation of GASB Statement No. 75, *Defined Benefit OPEB Plan* during fiscal year 2018.

The governmental activities' total assets increased by \$36.2 million and deferred outflows of resources decreased \$196.4 million attributed to the following elements:

# Table 3 Comparative Schedule of Assets & Deferred Outflows of Resources of Governmental Activities As of June 30, 2019 and 2018

Inoropoo

					Increase
	2019			2018	 (Decrease)
Cash and investments	\$	365,032,697	\$	351,138,027	\$ 13,894,670
Cash with fiscal agent		1,549,938		2,179,159	(629,221)
Accounts receivable		1,063,437		1,018,732	44,705
Due from component units		203,419		28,987	174,432
Grants receivable		3,858,541		3,132,021	726,520
Interest receivable		23,860		40	23,820
Taxes receivable, net		10,587,104		7,077,432	3,509,672
Prepaid items		471,914		435,451	36,463
Deposits		77,420		77,550	(130)
Inventories		1,776,441		1,442,067	334,374
Capital assets					
Non-depreciable		52,953,737		109,407,742	(56,454,005)
Depreciable, net		465,254,869		390,690,623	 74,564,246
Total assets	\$	902,853,377	\$	866,627,831	\$ 36,225,546
		i			 i
Deferred outflows of resources					
Related to debt	\$	10,956,852	\$	17,713,893	\$ (6,757,041)
Related to pension		177,502,358		367,796,197	(190,293,839)
Related to OPEB		1,948,071		1,290,893	657,178
Total deferred outflows	\$	190,407,281	\$	386,800,983	\$ (196,393,702)
	_		_		

The \$13.9 million increase in cash and investments (which includes unrestricted and restricted cash and investments) is primarily due to the cash inflow from the issuance of remaining 2016 voter-approved bonds for capital construction. The \$629 thousand decrease in cash with fiscal agent is due to less money collected by the county treasurers during June.

The \$219 thousand net increase in accounts receivable and due from component units is primarily due to the difference in timing of June-related services not collected until after fiscal year end. The \$727 thousand increase in grant activity is primarily due to the BEST grant reimbursement requests approved after June. The increase in interest receivable is due to the addition of a sweep account during the fiscal year and the timing of its related interest receipts in the General Fund. Taxes receivable, net of an estimated uncollectible taxes, increased \$3.5 million due to increased property tax activity and large current year abatements. The net \$36 thousand increase in prepaid items and deposits is the result of a new prepaid maintenance agreement offset by the current year's portion of expenses incurred. The \$334 thousand increase in inventories is primarily due to the expansion of Operation's and Transportation's inventor ies to meet their maintenance needs. The \$56.5 million decrease in non-depreciable capital assets reflects the net transfers out of completed construction projects in progress during the year. Depreciable capital assets increased \$74.6 million primarily due to the completion of two newly constructed buildings at the beginning of the fiscal year.

Deferred outflows of resources are due to two factors: debt defeasance and the pension and OPEB liabilities. The \$6.8 million decrease is the current year amortization, on an effective interest method, related to debt. The difference between expected and actual experience, changes in assumptions, the net difference between projected and actual earnings on pension and OPEB plan investments, changes in proportion and differences between contributions recognized and proportionate share of contributions, as well as contributions made by the District after the plan's measurement date resulted in the combined decrease of deferred outflows of \$189.6 million.

The governmental activities' total liabilities decreased by \$603.6 million and deferred inflows of resources increased \$352.9 million as follows:

# Table 4 Comparative Schedule of Liabilities & Deferred Inflows of Resources of Governmental Activities As of June 30, 2019 and 2018

	2019		2018	Increase (Decrease)
Accounts payable	\$ 11,714,219	\$	19,488,278	\$ (7,774,059)
Retainage payable	743,149		4,585,997	(3,842,848)
Accrued salaries, benefits, withholdings	23,074,846		21,121,938	1,952,908
Accrued interest payable	1,066,226		1,023,539	42,687
Claims payable	2,379,403		2,553,292	(173,889)
Unearned revenues	1,114,669		419,244	695,425
Noncurrent liabilities				
Due within one year	40,190,292		30,677,880	9,512,412
Due in more than one year	561,014,310		568,635,055	(7,620,745)
Pension liability	563,918,679		1,161,892,447	(597,973,768)
OPEB liability	28,164,275		26,532,775	1,631,500
Total liabilities	\$ 1,233,380,068	\$	1,836,930,445	\$ (603,550,377)
Deferred inflows of resources				
Related to pension	\$ 423,872,126	\$	70,545,233	\$ 353,326,893
Related to OPEB	42,871		443,895	(401,024)
	\$ 423,914,997	\$	70,989,128	\$ 352,925,869
		-		

Accounts payable decreased by \$7.8 million and retainage payable decreased by \$3.8 million, primarily due to the completion of capital construction projects for community-wide improvements as part of the 2016 voter approved bonds. Accrued salaries, benefits and payroll withholdings increased \$1.95 million due to salary increases, benefit increases, and growth in the number of employees. The \$43 thousand increase in accrued interest reflects the decreased bond interest due by the District because of the pay down of debt. The \$174 thousand decrease in claims payable is due to the reduced lag time and resulting decreased medical and dental insurance claims liability within the internal service fund. Refer to Note 8 (Risk Financing). The \$695 thousand increase in unearned revenues is due to a state safety and security grant advance received late in June. The net increase of \$1.9 million in noncurrent liabilities due within one year and due in more than one year are primarily due to issuance of the remaining authorized 2016 bonds during the year. Refer to Note 7 (Long-Term Debt). The decrease in pension and increase OPEB liabilities is due to recognizing the District's net decreased proportionate share of the pension and OPEB liabilities, along with its share of the State's on-behalf payment. Refer to Note 9 (Defined Benefit Pension Plan) and Note 10 (Postemployment Benefits Other Than Pension (OPEB)).

Deferred inflows of resources related to pensions and OPEBs net increase of \$352.9 million primarily due to the changes in assumptions or other inputs under GASB Statements No. 68 and No. 75.

The primary source of operating revenue for school districts comes from the School Finance Act of 1994 (SFA). Under the SFA, after the budget stabilization 'negative' factor was applied, the District received \$7,917 per funded pupil. For the fiscal year ended June 30, 2019, the funded pupil count was 30,188.5, a growth rate of 0.5% over the prior fiscal year. Funding for the SFA comes from real estate property taxes, specific ownership personal property tax and state equalization. For fiscal year 2019, SFA per pupil funding increased by \$425 per student.

The statement of activities shows the cost of program services and the charges for services, grants, and contributions offsetting those services. Table 5 shows the total cost of services and the net cost of services for governmental activities.

# Table 5Comparative Schedule of Governmental ActivitiesFor the Years Ended June 30, 2019 and 2018(in Thousands)

	 Total Cost	of Serv	vices	Net Cost of Services				
	 2019		2018		2019		2018	
Instruction Supporting services Interest expense	\$ 169,532 152,784 13,516	\$	397,861 169,477 24,293	\$	127,776 132,906 13,516	\$	358,048 152,384 24,293	
	\$ 335,832	\$	591,631	\$	274,198	\$	534,725	

Key elements of the governmental activities are as follows:

- The cost of all governmental activities this year was \$335.8 million compared to \$591.6 million last year. Interest expense decreased by \$10.8 million primarily due to the amortization of the bond interest premiums on an effective interest method.
- About \$25.5 million of the cost of services was financed by the users of the District's programs in the form of charges for services, an increase of \$1.2 million from 2018. The increase combines the increased participation in tuition and fee based program activities.
- The federal and state governments subsidized certain programs with grants and contributions in the amount of \$36.1 million, an increase of \$3.5 million from fiscal year 2018. New state funded grants and the District's recognition of its proportionate share of the State's on-behalf payment to the state retirement system contributed to the increase.
- The majority of the District's net cost of services, \$274.2 million, was financed by State and District taxpayers.
- General revenues accounted for \$364.7 million in revenue which was 85.5% of all revenues. Program specific revenues in the form of charges for services and sales, grants, and contributions, accounted for \$61.6 million or 14.5% of total revenues of \$426.3 million. These percentages reflect a shift of 0.3% of total revenue from general to program specific revenues.
- The *Building Fund*'s issuance of bonds offset by the Bond Redemption's increased debt payments primarily contributed to the increase in change in net position for governmental activities.

#### Financial Analysis of the District's Governmental Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

The focus on the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported a combined ending fund balance of \$330.3 million, an increase from the prior year ending balance of \$308.6 million. As noted earlier, the fund balance increase was primarily driven by the issuance of the remaining 2016 authorized bonds.

Among major funds, the *General Fund* is the chief operating fund of the District. The *General Fund* had \$316.6 million in revenues, and \$315.6 million in expenditures. The *General Fund*'s fund balance increased \$3.7 million to \$124.2 million. The increase is primarily the result of increase d revenues including the District's share of the State's on-behalf payment to the retirement plan, conservative budgeting and the financing sources from a new capital lease arrangement. The *General Fund* realized large property tax abatements during the year and received even more revenue than anticipated due to the sale of retired iPad minis and increased e-rate revenues. Several factors resulted in expenditures being lower than budgeted. The District realized savings in payroll salary expenditures due to the amount of time necessary to replace employees leaving the District and delaying the replacement of non-critical employees who left near the end of the school year. Benefits exceeded budget due to the required recognition of the expenditures related to the District's share of the State's on-behalf payment. Due to the outperformance of utilities and operations as well as the timing of technology and textbook purchases, these factors also helped to increase *General Fund* balance.

Significant differences between the *General Fund*'s adopted and amended budgets are due to a \$4.4 million increase in property taxes and mill levy override dollars due to increased assessed property values; \$7.2 million decrease in state equalization due to the increased locally assessed property values, net of a \$4 million one-time additional allocation from the *General Fund* to the *Capital Reserve Capital Projects Fund*; \$1.4 million increase due to higher than projected specific ownership taxes; \$1.1 million increase in charges for service due to the increased participation in preschool and full-day kindergarten tuition-based programs; \$1.1 million increase in miscellaneous revenue due to the expected sale of retired iPad minis and rising erate revenues; \$1.5 million increase in purchased services for additional school resource officers as well as increased insurance premiums and coverage ; \$4.0 million decrease in supplies due to the reallocation of resources to cover debt service payments related to technology leases; \$3.0 million increase in capital outlay due to the inception of another technology lease; \$1.0 million increase in other contingency expenditures related to a new Project Launch literacy program; \$2.2 million decrease in charter school allocations due to actual enrollment being less than initial projections.

The fund balance of the *Bond Redemption Fund* had a decrease of \$9.8 million, resulting in a balance of \$52.8 million as of June 30, 2019. Using some of its fund balance, the District frontloaded the principal payment of its new bond series which ultimately saves taxpayers money. The *Bond Redemption Fund* has adequate resources accumulated to make the December 2019 principal and interest payments. The mill levy to accumulate resources for the June 2020 interest payment will be certified in December 2019. In October 2018, the District issued the remaining \$60.34 million 2016 voter-approved bonds.

The *Building Fund* is used to record the proceeds, interest revenue and corresponding construction expenditures for bonds. The fund balance increased \$24.0 million due to issuance of bonds to continue major capital construction projects. The District completed the construction of a new PK-8 school and Innovation Center at the beginning of the fiscal year. In addition, many elementary schools were renovated to provide a more secure entrance and to add classrooms to increase capacity. Two middle schools and three high schools were renovated to add classrooms to also increase capacity.

#### Capital Assets and Debt Administration

Capital Assets. The District's investment in capital assets for its governmental activities as of June 30, 2019 is \$518.2 million (net of accumulated depreciation). Capital assets include land and improvements, buildings and improvements, water rights, projects in progress, and equipment. The District's investment in capital assets, net of accumulated depreciation, increased for the current fiscal year by \$18.1 million. Major capital events during the year included the completion construction of a second new school and Innovation Center, which opened in the fall of 2018. In addition, many elementary schools were renovated to provide a more secure entrance and to add classrooms to increase capacity. Two middle schools and three high schools were renovated to add classrooms to also increase capacity.

Table 6 shows fiscal year 2019 capital assets compared to 2018.

As of June 30, 2019 and 2018 (Net of Depreciation, in Thousands)											
	Total										
		Govern	mer	ntal		Tot	al Dollar	Percentage			
		Activ	/ities		_	С	hange	Change			
		2019		2018	_	201	8 - 2019	2018 - 2019			
					_						
Land	\$	20,846	\$	20,846		\$	-	0.00%			
Water rights		1,091		1,084			7	0.65%			
Projects in progress		31,016		87,478			(56,462)	-64.54%			
Land improvements		10,435		11,023			(588)	-5.33%			
Buildings		287,007		232,571			54,436	23.41%			
Building improvements		138,164		120,881			17,283	14.30%			
Equipment		29,650		26,217			3,433	13.09%			
Totals	\$	518,209	\$	500,100		\$	18,109	3.62%			

# Table 6Comparative Schedule of Capital AssetsAs of June 30, 2019 and 2018(Net of Depreciation, in Thousands)

Additional information on the District's total capital assets can be found in Note 5 beginning on page 48.

Debt Administration. The District was assigned an underlying rating of AA+ from Standard & Poor's Financial Services and Aa2 from Moody's Investors Service for its general obligation refunding bond issues in October 2018. The custodian and paying agent for all of the District's bond debt is UMB Bank in Denver, Colorado. Total long-term debt outstanding as of June 30, 2019 as compared to June 30, 2018 is shown in Table 7. State statutes limit the amount of general obligation debt that the District may issue. At the end of the current fiscal year, the legal debt limit was \$688 million and the legal debt margin was \$139 million.

# Table 7Comparative Schedule of Outstanding DebtAs of June 30, 2019 and 2018(in Thousands)

			11	liciease	
	 2019	 2018	(Decrease)		
General obligation bonds	\$ 548,690	\$ 531,080	\$	17,610	
Deferred bond premium	41,788	58,010		(16,222)	
Capital leases	5,617	6,835		(1,218)	
Benefits payable	 5,110	3,388		1,722	
Total debt	\$ 601,205	\$ 599,313	\$	1,892	

Increase

Additional information on the District's total bonded debt can be found in Note 7 beginning on page 50 of this report.

#### Factors Bearing on the District's Future

The District continues to receive strong community support. It has strong ties to the municipalities, businesses, and industry. In November 2008, the Board referred ballot questions to District voters for both a mill levy override (MLO) increase of \$16.5 million and a bond issue of \$189 million. The voters approved both measures by a strong margin. The additional MLO funding came at the time of the country's Great Recession. The 2008 bond revenues were efficiently managed to accomplish the stated improvements and additions, as well as provide additional renovations to District facilities.

In November 2012, the Board referred a \$14.8 million mill levy override ballot question to District voters. This override helped the District continue the gains realized from the 2008 MLO and avoid large class size increases and program cuts despite cuts in state per pupil funding since 2010. The voters approved the 2012 MLO measure by a strong margin notwithstanding the fact that the economy was just coming out of a multiyear recession. Additionally, the revenue has supported the enhancement of the District Learning Technology Plan and the expansion of preschool options.

The two mill levy overrides are projected to generate about \$56.8 million in fiscal year 2019-2020. This amounts to more than \$1,700 per student. These mill levy overrides are fixed mills so the revenues grow as assessed valuation increases. In addition, the mill levy overrides do not sunset.

With significant growth occurring within the District, facility capacity once again became a priority. The Board of Education, based on recommendations by the Superintendent and a community task force, approved putting a \$260.34 million capital construction bond question on the November 2016 election ballot. Voters once again showed their support by passing the measure. Approximately 68 percent of these funds will go toward providing additional classroom space with the remaining 32 percent of the funds addressing school safety and security upgrades, repairs and renovations to existing school facilities. In December of 2016, the District issued an initial \$200 million of general obligation debt pursuant to the 2016 authorization, and realized another \$23.6 million in premium. Based on the District's current spend down plan on the 2016 constructions projects, and the need for additional funding, the District sold the remaining \$60.34 million on September 19, 2018. The sale on September 19 was for a 5-year bond maturity, shortened from what was initially planned to be a 14-year schedule. The Series 2018 bonds carried yields of 1.72 percent to 2.21 percent, which combined with the rates locked in at the time of the sale of the initial \$200 million in December 2016, provided a net interest cost of 3.57 percent for the full issue. The final piece of the 2016 bond authorization has been sold, and compared to the ballot numbers that voters approved the total amount of principal and interest to be repaid on these bonds is over \$21 million less than voters approved in 2016.

The District was one of four in the state to apply for and receive approval to provide a P-TECH (Pathways in Technology) program. The initial program allows Skyline High School students the opportunity to take college coursework and achieve an Associate degree in a Computer Information Systems discipline. There is no cost to the student and they can earn up to 62 college credits through the program. The District has subsequently added a new P-TECH program at Frederick High School for students to achieve an Associate degree in Biomedical Sciences. The District is also looking to add a Cybersecurity P-TECH program at Silver Creek High School in the 2020-2021 school year.

In addition, the District also recently added a P-TEACH program. This program is designed to provide postsecondary opportunities to students who are interested in a career in the education field. The coursework is designed to introduce students to the teaching profession both in the classroom and in internships.

During the 2018-2019 school year, the District also implemented "Project Launch", a kindergarten through 2<sup>nd</sup> grade program designed to extend the school year for students who are not reading at grade level proficiency. The goals were to provide targeted instructional during the month of June to increase proficiency, reduce the "summer slide" due to students not being in school, and begin the next school year at a better starting point. Early indications are that the program has been successful, and the District is currently planning to continue the program in the 2019-2020 school year.

The District has experienced strong growth in student enrollment from fiscal years 2010 through 2019, ranging from 0.67% to 4.53%. The October 2018 headcount was 218 more students than the previous year,

a 0.67% increase. Current projections reflect an estimated annual growth rate of between 1.07% and 2.07% over the next five years.

The District has provided increases in employee compensation for each of the 2005 through 2019 budget years. The mill levy overrides passed by the community, along with the operating efficiencies implemented by the District have improved the District's starting and average teacher salaries. The District and its Education Association agreed to a new salary schedule concept for certified personnel for the 2015-2016 fiscal year. The salary schedule increased the base salary, but also stabilized the cost of providing an experience step for teachers. The concept of the new salary schedule is to increase the base salary of a new teacher more quickly than the previous salary schedule. Beginning in the 2015-2016 school year, the starting base salary of \$35,000 has increased annually to \$43,500 for the 2019-2020 school year. In combination with test score improvements, national recognition, and a stable, supportive School Board, the District continues to receive a strong response of qualified applicants for open positions.

Strong administrative leadership, a stable and supportive School Board, the vibrant and growing District population, an emphasis on positive relationships with businesses and stakeholders, and conservative financial management have combined to make St. Vrain Valley Schools one of the top achieving Districts in Colorado. Evidence in support of this claim include John Irwin Schools of Excellence Awards for state's top 8% performing schools as well as numerous Governor's Distinguished Improvement Awards and Colorado Trailblazer 'Schools to Watch' Awards

To enhance learning opportunities for our students, the District started an in-District online school and opened a homeschool program. The initial pupil count for 2014 in these two programs exceeded 700 students. For 2019-2020, that number is estimated to be more than 930 students. In addition, the District has applied for and received numerous grants and continues to actively seek grants and corporate sponsorships. In early August 2010, the U.S. Department of Education notified the District that it had been selected for a \$3.6 million development grant, payable over five years, under the 2010 Investing in Innovation Fund (i3) competition. Out of 1700 applicants, the District received the highest score nationwide on its application and was one of 49 chosen to receive grant funds. The District's grant plan focused on expanding programs for at risk students in seven schools. The i3 grant ended in the 2015-2016 school year, but key personnel and operations remain as the District developed a sustainability plan. In November 2012, the District also received one of the first round of Race to the Top grants from the federal government. This grant provided \$16.5 million dollars over four years. It was developed to create and implement more STEM curricula into the lower socio-economic schools within the District. That grant ended in July of 2017, and the District has developed a sustainability plan for key personnel and operations.

Although Colorado's economic growth is one of the top in the nation, portions of the state statutes are in conflict. These conflicts have the potential to cause issues with the state's budget, including funding to school districts. Because of the "Great Recession", the State of Colorado's ability to increase revenues and provide additional funding to school districts is limited due to Colorado Revised Statute X (the TABOR amendment). In contrast to that, Amendment 23 guarantees per pupil funding for school districts will increase by at least the cost of inflation. Combining those two statutes with the requirement of increased Medicaid coverage and necessary increases to higher education, transportation, and the Department of Correction, causes significant issues with the State of Colorado's budget. The State of Colorado and its school districts were impacted with reduced revenues. It is unknown at this time how these conflicts will be resolved and the impact to school district funding.

Another constitutional amendment that will impact the state's funding, as well as special districts including school districts, is the 1982 Gallagher Amendment. The assessed property value revisions required by the 1982 Gallagher Amendment have continued to limit increases in the residential assessed values used to levy taxes for the District, even though actual property values for most residential properties are higher. This amendment requires that the residential property share of the total assessed value in the state be stabilized at approximately 45% of the total. However, by fixing the residential percentage share of property tax collections, an increasing portion of the taxes levied continues to be shifted to the commercial and nonresidential property owners. This reduction in residential property tax revenues also requires the state to commit other revenues to fulfill the School Finance Act (per pupil funding). The most recent adjustment to the residential rate was to set the rate to 7.15%.

The fiscal year 2019 is Dr. Don Haddad's eleventh year as the Superintendent of Schools. He has been recognized multiple times on the national level, including the 2013 National Superintendent of the Year award from the National Association of School Superintendents. He continues to develop strong relationships with business, industry, and community leaders throughout the District. He is united with his administration, staff, and the Board of Education in the mission and strategic priorities for the District.

The fiscal year 2019 is the District's eleventh year of operating Leadership St. Vrain, a formal training program providing community members an opportunity to obtain a foundation in district operations, finances, and governance and become more effective participants in school district affairs.

#### Contacting the District's Financial Management

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances, and to demonstrate the District's accountability for the money it receives and spends. If you have questions about this report or need additional information, please contact the Financial Services Department, St. Vrain Valley School District, 395 South Pratt Parkway, Longmont, Colorado 80501. Additional information is available at <u>www.svvsd.org</u>.

Additionally, readers may also wish to review separately issued audit reports of each of the component units to gather additional information related to the charter schools. Those requests should be made directly to the charter schools.

**BASIC FINANCIAL STATEMENTS** 

#### St. Vrain Valley School District RE-1J Statement of Net Position June 30, 2019

Ju	ne 30, 2019	
	Primary Government	Component Units
	Governmental	
	Activities	Charter Schools
Assets		
Cash and investments	\$ 309,314,373	\$ 14,371,069
Cash with fiscal agent	1,549,938	-
Accounts receivable	1,063,437	136,655
Due from component units	203,419	-
Grants receivable	3,858,541	-
Interest receivable	23,860	-
Taxes receivable, net	10,587,104	-
Prepaid items	471,914	149,035
•		
Deposits	77,420	13,841
Inventories	1,776,441	-
Restricted cash and investments for		
Bond Redemption Fund	51,934,711	-
Building Corporations	-	5,572,534
Self Insurance Fund	3,783,613	-
Capital assets,		
Non-depreciable	52,953,737	4,382,531
Depreciable, net	465,254,869	44,848,255
Total assets	902,853,377	69,473,920
Deferred outflows of resources		
Related to debt	10,956,852	4,083,495
		, ,
Related to pension	177,502,358	15,613,497
Related to OPEB	1,948,071	221,920
Total deferred outflow of resources	190,407,281	19,918,912
Liabilities		
Accounts payable	11,714,219	405,754
Due to primary government	-	166,654
Retainage payable	743,149	-
Accrued salaries and benefits	13,875,947	1,178,888
Payroll withholdings	9,198,899	
Accrued interest payable	1,066,226	706,514
Claims payable	2,379,403	
Unearned revenues	1,114,669	205.687
		,
Noncurrent liabilities due within one year	40,190,292	1,037,475
Noncurrent liabilities due in more than a year		52,671,802
General obligation bonds	514,915,000	
Deferred bond premium	41,787,573	
Capital leases	1,667,398	
Compenated absences	2,644,339	
Pension liability	563,918,679	47,136,823
OPEB liability	28,164,275	2,354,202
Total liabilities	1,233,380,068	105,863,799
Deferred inflows of resources	, , , ,	
Related to pension	423,872,126	37,426,195
Related to OPEB	42,871	40,876
Total deferred inflow of resources	423,914,997	37,467,071
Net Position		<i></i>
Net investment in capital assets	58,385,613	(1,410,894)
Restricted for		
TABOR	10,482,766	979,894
Debt service	54,463,241	1,015,047
Component units' capital projects	-	891,661
Specific federal contract	3,127,149	-
Colorado Preschool Fund	800,737	-
	10,449,736	-
Extracurricular, community programs		
Extracurricular, community programs Unrestricted	(701,743,649)	(55,413,746)

#### Statement of Activities For the Year Ended June 30, 2019

			Program Revenues							
Functions / Programs PRIMARY GOVERNMENT	V		Charges for Expenses Services		•	Operating Grants and Contributions		pital Grants Contributions		
Governmental activities Instruction Supporting services Interest expense	\$	169,531,944 152,783,575 13,515,669	\$	21,570,165 3,938,154 -	\$	20,186,076 12,444,198 -	\$	- 3,494,645 -		
Total governmental activities	\$	335,831,188	\$	25,508,319	\$	32,630,274	\$	3,494,645		
COMPONENT UNITS Instruction Supporting services Interest expense	\$	16,487,956 12,519,379 2,416,687	\$	2,843,628 - -	\$	964,885 - -	\$	- 2,551,692 -		
Total component units	\$	31,424,022	\$	2,843,628	\$	964,885	\$	2,551,692		

#### **General Revenues**

Property taxes Specific ownership taxes State equalization Per pupil revenue Mill levy override Investment income Other

Total general revenues

Change in net position

Net position, beginning

- Restatement
- Net position, restated

Net position, ending

	Net (Expense) Revenue and Changes in Net Position						
Prim	ary Government	Component Units	_				
	Governmental Activities	Charter Schools					
\$	(127,775,703) (132,906,578) (13,515,669)	\$	- -				
	(274,197,950)		-				
	- - - -	(12,679,443 (9,967,687 (2,416,687 (25,063,817	7) 7)				
	144,616,943 11,830,477 147,896,140 - 44,545,572 7,598,755 8,166,415	22,874,282 4,354,693 187,039 616,862	3 9				
	364,654,302	28,032,876	6				
	90,456,352 (654,490,759) -	2,969,059 (57,069,132 	2)				
\$	(654,490,759) (564,034,407)	(56,907,097) \$ (53,938,038)	<u> </u>				
Ψ	(004,004,407)	ψ (00,000,000	<i>,</i>				

#### Balance Sheet Governmental Funds June 30, 2019

	General	Bond Redemption	Building	Nonmajor Governmental Funds	Total Governmental Funds
Assets	\$ 141,282,732	\$ -	\$ 134,331,982	\$ 29,034,034	\$ 304,648,748
Cash & investments - unrestricted Cash with fiscal agent	۶ 141,202,732 1,202,387	φ - 347,551	ф 134,331,902	φ 29,034,034	\$ 304,040,740 1,549,938
Cash & investments - restricted	1,202,007	51,934,711	-	-	51,934,711
Accounts receivable	705,938	-	5,879	207,073	918,890
Due from other funds	1,676,608	-	-		1,676,608
Due from component units	201,518	-	-	1,901	203,419
Grants receivable	800,907	-	-	3,057,634	3,858,541
Interest receivable on investments	23,820	40	-	-	23,860
Taxes receivable, net	7,339,939	3,247,165	-	-	10,587,104
Prepaids	463,765	-	-	8,149	471,914
Deposits	150	-	77,270	-	77,420
Inventories	1,216,399			560,042	1,776,441
Total assets	\$ 154,914,163	\$ 55,529,467	\$ 134,415,131	\$ 32,868,833	\$ 377,727,594
Liabilities					
Accounts payable	\$ 1,816,616	\$ -	\$ 8,315,788	\$ 1,095,733	\$ 11,228,137
Due to other funds	-	-	-	1,676,608	1,676,608
Retainage payable	2,043	-	701,184	39,922	743,149
Accrued salaries and benefits	12,715,790	-	-	1,160,157	13,875,947
Payroll withholdings	9,198,899	-	-	-	9,198,899
Claims payable	537,878	-	-	-	537,878
Unearned revenues	133,419			981,250	1,114,669
Total liabilities	24,404,645	<u> </u>	9,016,972	4,953,670	38,375,287
Deferred inflows of resources					
Unavailable property tax revenue	6,260,576	2,754,230		<u> </u>	9,014,806
Fund Balances					
Nonspendable:	4 000 04 4		77 070	FC0 404	0.005.775
deposits, inventories, prepaids	1,680,314	-	77,270	568,191	2,325,775
Restricted: TABOR Restricted: Colorado Preschool	10,482,766 800,737	-	-	-	10,482,766 800,737
Restricted: debt service	000,737	52,775,237	_		52,775,237
Restricted: special revenue funds	_		-	10,449,736	10,449,736
Restricted: specific federal contract	3,127,149	-	-	10,110,100	3,127,149
Restricted: voter approved projects	-	-	125,320,889	-	125,320,889
Committed: capital projects	-	-		9,305,415	9,305,415
Committed: contingencies	6,988,511	-	-	-	6,988,511
Committed: Board allocations	11,713,574	-	-	-	11,713,574
Committed: risk management	7,114,340	-	-	-	7,114,340
Committed: special revenue fund	-	-	-	7,591,821	7,591,821
Assigned: Mill Levy Override	43,730,072	-	-	-	43,730,072
Assigned: subsequent year					
expenditures	15,433,572	-	-	-	15,433,572
Unassigned	23,177,907			<u> </u>	23,177,907
Total fund balances	124,248,942	52,775,237	125,398,159	27,915,163	330,337,501
Total liabilities, deferred inflows, and	¢ 154.044.460	¢ 55 500 467	¢ 101 11E 104	¢ 22.000.022	¢ 977 797 604
fund balances	\$ 154,914,163	\$ 55,529,467	\$ 134,415,131	\$ 32,868,833	\$ 377,727,594

#### Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2019

Amounts reported for governmental activities in the statement of net position are different because:		
Governmental funds total fund balances	\$	330,337,501
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		518,208,606
Deferred outflows from refunding debt are not considered current financial resources and, therefore, not reported in the governmental funds	;	10,956,852
Premium on issuance of bonds is recognized as other financing source in the governmental funds but are deferred in the statement of net position.		(41,787,573)
Long-term liabilities, including capital leases (\$5,617,282), compensated absences (\$5,109,747), bonds payable (\$548,690,000), related accrued interest (\$1,066,226) and claims payable (\$228,525) are not due and payable in the current period and, therefore, are not reported in the funds.		(560,711,780)
Pension liability (\$563,918,679), OPEB liability (\$28,164,275) and related deferred inflows (\$423,914,997) and deferred outflows \$179,450,429 are not considered current and, therefore, not reported in the funds.		(836,547,522)
Deferred property tax inflows will be collected but are not available to pay for the current period's expenditures and, therefore, are not recorded as revenue in the funds.		9,014,806
Internal service funds are used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		6,494,703
Net position of governmental activities	\$	(564,034,407)

#### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2019

<b>D</b>		General	F	Bond Redemption		Building		Nonmajor overnmental Funds	6	Total overnmental Funds
Revenues Property taxes	\$	83,154,806	\$	58,052,777	\$		\$		¢	141,207,583
Specific ownership taxes	φ	11,830,477	φ	56,052,777	φ	-	φ	-	φ	11,830,477
Mill levy override		44,545,572		_		_		_		44,545,572
Investment income		2,690,657		1,002,126		3,171,352		603,156		7,467,291
Charges for services		6,776,413						11,202,847		17,979,260
Pupil activities				-		-		7,529,059		7,529,059
Miscellaneous		7,569,315		-		301,944		2,960,877		10,832,136
State intergovernmental		156,564,932		-		-		10,951,744		167,516,676
Federal intergovernmental		3,434,756		-		-		14,666,056		18,100,812
Total revenues		316,566,928		59,054,903		3,473,296		47,913,739		427,008,866
Expenditures										
Current		407 004 005						17 045 400		004.070.444
Instruction		187,664,005		-		-		17,215,409		204,879,414
Supporting services		118,757,121		-		12,488,304		11,179,258		142,424,683
Food service operations Capital outlay		- 		-		30,333,570		10,273,923 5,252,884		10,273,923 40,638,822
Debt service		5,052,368		-		30,333,570		5,252,004		40,030,022
Principal		3,908,743		42,730,000		_		52,206		46,690,949
Interest		244,869		26,106,920				1,741		26,353,530
Bond issuance costs		244,000		20,100,320		449,979		1,741		449,979
Fiscal charges		-		15,594				-		15,594
Total expenditures		315,627,106		68,852,514		43,271,853		43,975,421		471,726,894
Excess (deficiency) of revenues over (under) expenditures before other financing sources (uses)		939,822		(9,797,611)		(39,798,557)		3,938,318		(44,718,028)
Other Financing Sources (Uses)										
Issuance of bonds		-		-		60,340,000		-		60,340,000
Bond premiums		-		-		3,415,401		-		3,415,401
Capital lease		2,743,210		-		-		-		2,743,210
Transfers in		-		-		-		11,020		11,020
Transfers out		-		-		-		(11,020)		(11,020)
Total other financing sources (uses)		2,743,210		-		63,755,401		-		66,498,611
Net change in fund balances		3,683,032		(9,797,611)		23,956,844		3,938,318		21,780,583
Fund balances, beginning		120,565,910		62,572,848		101,441,315		23,976,845		308,556,918
Fund balances, ending	\$	124,248,942	\$	52,775,237	\$	125,398,159	\$	27,915,163	\$	330,337,501

#### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2019

Amounts reported for governmental activities in the statement of activities are different because

Net change in fund balances of governmental funds		\$	21,780,583
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over the estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.			
Depreciation expense Capital outlay - capitalized Net effect of disposed capital assets	(21,792,055) 39,981,035 (78,739)		18,110,241
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.			
Current year amortization of premium on bond issue Current year amortization of deferred outflows Long term portion of claims payable Change in deferred property tax accrual less abatements	19,637,589 (6,757,041) 20,411 3,409,360		16,310,319
In the statement of activities, certain accrued sick leave and vacation benefits are measured by the amounts earned during the year. However, in the governmental funds, expenditures for this item are measured by the amount actually paid. This year, the amount of accrued sick and vacation leave increased as follows:			
Accrued annual leave earned during the year Accrued vacation earned during the year Amount paid during the year	(1,734,692) (500,106) 513,204		(1,721,594)
Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position Repayment of bond and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Following are the net effect of these differences.			
Issuance of bonds Premium received on issuance of bonds Bond principal payments Accrued interest expense on bonds Long-term lease additions Long-term lease payments	(60,340,000) (3,415,401) 42,730,000 (42,687) (2,743,210) 3,960,949		(19,850,349)
Pension and OPEB expenses related to the cost-sharing multiple-employer defined benefit pension fund, net of contributions, are recognized on a government-wide basis and not included in the fund statements.			
Pension income Pension contributions OPEB expense OPEB contributions	53,120,970 1,232,066 (638,989) 65,692		53,779,739
Internal service funds used by management to charge the costs of insurance to individual funds are not reported in the statement of activities. The net revenue (expense) of the liquidated internal service fund is reported with governmental activities.			2,047,413
hange in net position of governmental activities		\$	90,456,352
The accompanying notes are an integral part of this financial statement		<u> </u>	· · · ·

## Statement of Fund Net Position Proprietary Fund June 30, 2019

	Governmental Activities		
	Internal Service Fund		
Assets			
Current assets Cash and cash equivalents Accounts receivable	\$	4,665,625 144,547	
Total current assets		4,810,172	
Noncurrent assets Restricted cash and cash equivalents		3,783,613	
Total assets	8,593,785		
Liabilities Current liabilities		400.000	
Accounts payable Claims payable	486,082 1,613,000		
Total liabilities		2,099,082	
Net Position			
Restricted for contractual obligations Unrestricted		3,783,613 2,711,090	
Total net position	\$ 6,494,703		

## Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Fund For the Year Ended June 30, 2019

	Governmental Activities
	Internal Service Fund
Operating Revenues Charges for services	\$ 21,161,876
Total operating revenues	21,161,876
Operating Expenses	
Salaries and benefits	241,611
Purchased services	2,694,947
Small equipment	706,097
Claims paid	15,603,272
Total operating expenses	19,245,927
Operating income	1,915,949
Nonoperating Revenues	
Investment income	131,464
Total nonoperating revenues	131,464
Change in net position	2,047,413
Net position, beginning	4,447,290
Net position, ending	\$ 6,494,703

### Statement of Cash Flows Proprietary Fund For the Year Ended June 30, 2019

	Governmental Activities Internal Service Fund		
Cash Flows from Operating Activities Cash received from customers Cash paid to providers Cash paid to other vendors Cash paid to employees Net cash provided by operating activities	\$	21,541,985 (15,706,272) (3,042,518) (241,611) 2,551,584	
Cash Flows from Noncapital Financing Activities Change in restricted cash and cash equivalents Net cash used in noncapital financing activities		(90,895) (90,895)	
Cash Flows from Investing Activities Investment income		131,464	
Increase in cash and cash equivalents		2,592,153	
Cash and cash equivalents, beginning of the year		2,073,472	
Cash and cash equivalents, end of the year	\$ 4,665,62		
Reconciliation of Operating Income to Net Cash (Used in) Operating Activities Operating income Adjustments to reconcile operating income to Net cash provided by operating activities Changes in assets and liabilities	\$	1,915,949	
Decrease in accounts receivable Increase in accounts payable Decrease in claims payable		380,109 358,526 (103,000)	
Net cash provided by operating activities	\$ 2,551,584		

## Statement of Fiduciary Net Position Fiduciary Fund June 30, 2019

	Trus Stude	Private Purpose Trust - Student Scholarship	
Assets			
Cash and investments Accounts receivable	\$	-	
Due from governmental funds			
Total assets		-	
Liabilities			
Total liabilities			
Net Position			
Held in trust	\$	-	

## Statement of Changes in Fiduciary Net Position Fiduciary Fund For the Year Ended June 30, 2019

	Private Purpose Trust - Student Scholarship		
Additions			
Investment income Contributions	\$	2,521 34,420	
Total additions		36,941	
<b>Deductions</b> Scholarships Transfer to Education Foundation		31,246 236,945	
Total deductions		268,191	
Change in net position		(231,250)	
Net position, beginning		231,250	
Net position, ending	<u>\$</u>		

# Notes to Financial Statements

June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of St. Vrain Valley School District RE-1J (the District) in the Counties of Boulder, Larimer, and Weld, and the City and County of Broomfield, have been prepared in conformity with accounting principles generally accepted in the United States of America (US GAAP) as applied to governmental units. The more significant of the District's accounting policies are described below.

#### **Reporting Entity**

St. Vrain Valley School District RE-1J, formed in 1961, is a political subdivision and corporate body of the State of Colorado. The District operates under a seven-member publicly elected board of education. Geographically diverse, the 411 square miles served by the District extends from the Continental Divide out into the agriculture plains. Parts of four counties (Boulder, Broomfield, Larimer and Weld) fall within the District's boundaries. The District also serves thirteen different communities: eastern Boulder, Broomfield, Dacono, Erie, Firestone, Frederick, Hygiene, Longmont, Lyons, Mead, Niwot, Peaceful Valley and Raymond. The District, the seventh largest in the state of Colorado, has 1 standalone early childhood learning center, 24 elementary, 2 PK-8, 1 K-8, 8 middle, 1 middle/senior, 7 high, 1 alternative high, 1 online high, 1 P-TECH program, 6 charter schools, and programs including the Innovation Center, Main Street Special Education, Career Development Center, and high-quality homeschool enrichment, and is serving nearly 33,000 students.

The financial reporting entity consists of the District and organizations for which the District is financially accountable. All organizations that are not legally separate are part of the District. In addition, any legally separate organizations for which the District is financially accountable are considered part of the reporting entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits to or impose financial burdens on the District, and fiscal dependency.

#### **Discretely Presented Component Units – Charter Schools**

The Colorado State Legislature enacted the Charter School Act – Colorado Revised Statutes (C.R.S.) Section 22-30.5-101 in 1993. This Act permits the District to contract with individuals and organizations for the operation of schools within the District. The statutes define these contracted schools as "charter schools". Charter schools are financed from a portion of the District's School Finance Act revenues and from revenues generated by the charter schools, within the limits established by the Charter School Act. Each charter school is a legally separate entity and appoints its own governing board; however, the District's Board of Education must approve all charter school applications and budgets.

The charter schools are discretely presented component units because of the significance of their financial accountability to and fiscal dependency on the District. They are all considered nonmajor.

The District's Board of Education has approved six charter school applications, Aspen Ridge Preparatory School, K-8; Carbon Valley Academy, grades PK-8; Flagstaff Academy, grades PK-8; Imagine Charter School at Firestone, grades PK-8; St. Vrain Community Montessori School, PK-8; and Twin Peaks Charter Academy, grades K-12. All six charter schools were operational during the fiscal year. No new charter applications have been received.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Discretely Presented Component Units – Charter Schools** (Continued)

Separately audited financial reports for Aspen Ridge Preparatory School, Carbon Valley Academy, Flagstaff Academy, Imagine Charter School at Firestone, St. Vrain Community Montessori School, and Twin Peaks Charter Academy are available from the individual charter schools.

#### Fund Accounting

The District uses funds to report its financial position and changes in financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into three categories: governmental, proprietary, and fiduciary. Each category, in turn, is divided into separate "fund types".

<u>Governmental funds</u> are used to account for all or most of a government's general activities, including the collection and disbursement of earmarked funds (special revenue funds), the servicing of long-term debt (debt service fund), and the construction of new schools (capital projects funds). The following three funds are the District's major governmental funds:

General Fund – The General Fund is the District's general operating fund and is used to account for all financial transactions except those required to be accounted for in another fund. Major revenue sources include local property taxes, specific ownership (personal property) taxes, and State of Colorado equalization funding, as determined by the School Finance Act of 1994, as amended. The *Colorado Preschool Program (CPP) Fund* and *Risk Management Fund* are reported as sub-funds of the *General Fund*. Moneys allocated to the *CPP Fund* from the *General Fund* are used to pay the costs of providing preschool services directly to qualified at-risk children enrolled in the District's preschool program pursuant to C.R.S. 22-28-102. Moneys allocated to the *Risk Management Fund* from the *General Fund* are used to account for the payment of loss or damage to the property of the District, workers' compensation, property and liability claims, and the payment of related administration expenses.

Expenditures include all costs associated with the daily operation of the schools, except for programs funded by grants from federal and state governments, school construction, certain capital outlay expenditures, debt service, food service operations, and extracurricular athletic and other pupil activities.

Bond Redemption Fund – The District has one debt service fund used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest, and related costs. The fund's primary revenue source is local property taxes levied specifically for debt service.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Fund Accounting (Continued)

Capital Projects Funds – The District has two capital projects funds, the *Building Fund*, a major fund, and the *Capital Reserve Capital Projects Fund*, a nonmajor fund. The *Building Fund* accounts for the proceeds of bond sales and expenditures for capital outlay for land, buildings, improvements of grounds, construction of buildings, additions or remodeling of buildings or initial, additional and replacement equipment.

The remaining nonmajor governmental funds are the *Capital Reserve Capital Projects Fund* and Special Revenue Funds. The *Capital Reserve Capital Projects Fund* is used to account for the District-designated allocation of resources and other revenues for on-going capital outlay needs of the District, such as equipment purchases. Special Revenue Funds account for revenues derived from earmarked revenue sources, charges for supporting educational services, and tuition. Special Revenue Funds consist of *Community Education Fund, Fair Contributions Fund, Government Designated-Purpose Grants Fund, Nutrition Services Fund, and Student Activity Fund*.

<u>Proprietary funds</u> focus on the determination of the changes in fund net position, financial position, and cash flows and are classified as either enterprise or internal service.

Enterprise Funds may be used to account for any activity for which a fee is charged to external users for goods or services. The District has no enterprise funds.

Internal Service Funds account for the financing of services provided by one department or agency to other departments or agencies of the District, or to other governments, on a cost reimbursement basis. The District's only internal service fund is the *Self Insurance Fund*. This fund accounts for the financial transactions related to specific healthcare and dental plans.

<u>Fiduciary fund</u> reporting focuses on net position and changes in net position. Fiduciary funds are used to report fiduciary activities for pension trust funds, investment trust funds, privatepurpose trust funds, and custodial funds. The three types of trust funds are distinguished from agency funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics. The *Student Scholarship Fund* is the District's only trust fund. Custodial funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District has no custodial funds.

#### **Government-wide and Fund Financial Statements**

The District's financial statements (i.e., the statement of net position and the statement of activities) report information on all the non-fiduciary activities of the District and its component units. *Governmental activities* are normally supported by taxes and intergovernmental revenues and are reported as the *primary government*. The legally separate charter schools are reported as *component units* for which the District is financially accountable.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Government -wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of the given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to students or other customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the fiduciary funds are excluded from the District's government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current *financial resources measurement focus* and the *modified accrual basis of accounting*. With this measurement focus, operating statements present increases and decreases in net current assets and unassigned fund balance as a measure of available spendable resources. This means that only current liabilities are generally included on their balance sheets.

Governmental fund revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end.

Property taxes, specific ownership taxes, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# **Measurement Focus, Basis of Accounting, and Financial Statement Presentation** (Continued)

Under Colorado law, all property taxes become due and payable on January 1 in the year following that in which they are levied. Property taxes are levied on December 15 based on the assessed value of the property as certified by the county assessor. Payments are due in full on April 30, or in two installments on February 28 and June 15. When taxes become delinquent, the property is sold at the tax sale on September 30. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

The effect of interfund activity has been eliminated from the government-wide financial statements. However the process of consolidation does not eliminate the interfund services provided and used.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service fund are charges to other funds for insurance premiums. Operating expenses include the cost of services and other administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The District's fiduciary fund applies the economic resources measurement focus and accrual basis of accounting.

When both restricted and unrestricted resources are available for use, it is the District's policy to first use restricted resources designated for such purpose, then unrestricted resources as they are needed.

# Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position/Fund Balance

*Cash and Cash Equivalents* – All cash on hand, demand deposits, and highly liquid investments with a maturity of three months or less when purchased are considered to be cash and cash equivalents.

*Investments* are either measured at amortized cost, net asset value which approximates fair value, or at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, and as amended by GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*.

*Restricted Cash* – Certain assets of the *Bond Redemption* and *Self Insurance Funds*, as well as component units, are classified as restricted because their use is restricted to liabilities related to debt payments or to requirements of self-insurance trust deposits.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position/Fund Balance (Continued)

*Receivables* – All receivables are reported at their gross value since all amounts are considered collectible, except for property taxes receivable which are presented net of an allowance for uncollectable taxes. Transactions between funds that are outstanding at the end of the fiscal year are identified as interfund receivables/payables in the fund financial statements.

*Prepaid Items* – Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

Inventories – Inventories are valued at average cost. The costs of inventories are recorded as expenditures when consumed rather than when purchased. The federal government donates surplus commodities to supplement the National School Lunch Program. Such commodities are recorded as non-operating, non-cash revenues when received.

*Capital Assets* – Capital assets, which include property and equipment, are reported in the governmental activities of the government-wide financial statements. Capital assets are defined by the District as assets with an individual cost of \$5,000 or greater, and an estimated useful life in excess of one year. Such assets are recorded at acquisition cost or estimated acquisition cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Property and equipment is depreciated using the straight-line method over the following estimated useful lives.

Land improvements	20 years
Buildings (including modular buildings)	15-50 years
Building improvements	7-50 years
Equipment	5-20 years

Deferred Outflows of Resources (related to debt) – In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. For refunding of debt resulting in defeasance, deferred outflow of resources is the difference where the net carrying value of the old debt is less than the reacquisition price. The District's refundings have resulted in deferred outflows of resources of \$10,956,852 at June 30, 2019.

*Compensated Absences* – Classified employees earn and may accumulate vacation leave up to 240 hours. All outstanding vacation leave for classified employees is payable upon resignation, termination, retirement or death. Employees will receive pay for unused vacation that was earned, or they are required to pay back used vacation that was unearned. The unpaid liability for earned vacation days is recorded in the government-wide financial statements.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position/Fund Balance (Continued)

Employees may accumulate annual leave. Accumulated annual leave is payable upon leaving the District if certain criteria are met. Classified employees with 10 or more years of continuous service with the District who voluntarily separate or are laid off will receive 50% of the employee's current daily rate for unused annual leave above 20 days, up to a maximum of 150 paid days. Any certified employee who retires with 10 years of continuous service or who terminates with 20 years of service will be paid \$50 per day for all unused sick leave over 30 days, up to a maximum of 125 paid days. The unpaid liability for vested annual leave is recorded in the government-wide financial statements.

*Long-Term Debt* – In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities or proprietary funds. Bond premiums and discounts are amortized over the life of the bonds using the effective interest method that recognizes amortization in proportion to bond interest payments.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources. Premiums and discounts on debt issuances are reported as other financing sources or uses. Issuance costs are reported as debt service expenditures.

Unearned Revenue - consists of unearned tuition, fees, and grant revenues.

*Pensions* – The District participates in the School Division Trust Fund (SCHDTF), a costsharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Postemployment Benefits Other Than Pensions (OPEB) - For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Health Care Trust Fund (HCTF) administered by the Public Employees' Retirement Association of Colorado (PERA) and additions to/deductions from the HCTF's fiduciary net position have been determined on the same basis as they are reported by the HCTF. For this purpose, the HCTF recognizes benefit payments when due and payable in accordance with benefit terms. Investments are reported at fair value.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position/Fund Balance (Continued)

Deferred Outflows of Resources and Deferred Inflows of Resources (related to pensions and OPEBs) – can result from the net difference between expected and actual experience, projected and actual earnings on pension plan investments, changes in the District's proportionate of the net pension liability, changes of assumptions, as well as contributions made by the District to PERA after PERA's measurement date. Generally, deferred inflows are not aggregated with deferred outflows.

*On-Behalf Payments* – GAAP requires that direct on-behalf payments for fringe benefits and salaries made by one entity to a third party recipient for the employees of another, legally separate entity be recognized as revenue and expenditures by the employer government. The State of Colorado makes direct on-behalf payments for retirement benefits to Colorado PERA. Beginning on July 1, 2018, the State of Colorado is required to make a payment to PERA each year equal to \$225 million. PERA allocates the contribution to the trust funds of the State, School, Denver Public Schools, and Judicial Division Trust Funds of PERA, as proportionate to the annual payroll of each division. This annual payment is required on July 1st of each year thereafter until there are no unfunded actuarial accrued liabilities of any division of PERA that receives the direct distribution. The amount of on-behalf payments made for the District by the State of Colorado has been recorded in the fund financial statements.

*Net Position/Fund Equity* – In the government-wide financial statements, net position is restricted when constraints placed on the net position are externally imposed. In the fund financial statements, governmental funds report fund balances as nonspendable, restricted, committed, assigned, and unassigned.

- Nonspendable balances include deposits, inventories, and prepaid items.
- Restricted balances are those imposed by creditors, grantors, contributors, or laws and regulations and include TABOR, the Colorado Preschool Program, debt service, and statute-defined special revenue funds (including student extracurricular/interscholastic feebased programs and community education programs).
- Committed balances are those constrained to specific purposes through formal action by the District Board of Education, the highest level of decision-making authority. They include, but are not limited to, capital projects, contingencies, risk management activities, and special revenue funds with intergovernmental agreements. Commitments cannot be used for any other purpose unless the board takes action (e.g. via resolution) to modify or rescind them.
- Assigned balances are amounts that can be used for a specific purpose, but do not meet the criteria of restricted or committed. They include, but are not limited to, instructional supplies and materials; the Superintendent's 12-month employment contract; encumbrances; appropriated fund balances of the subsequent year; and the Mill Levy Override. Per district policy, intended use may be expressed by the District's Board of Education and assigned by authorized individuals including the Superintendent or Chief Financial Officer.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Assets, Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position/Fund Balance (Continued)

Unassigned balances are those that do not meet the definitions described above. The
District reports positive unassigned fund balance only in the General Fund. Negative
unassigned balances may be reported in all other governmental funds.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance, and, lastly, unassigned fund balance.

#### **Property Taxes**

Under Colorado law, all property taxes become due and payable in the calendar year following that in which they are levied. The District's property tax calendar for 2019 is as follows:

Tax Year
Beginning of fiscal year for taxes
Assessed valuation initially certified by County AssessorsAugust 25
Property tax levy by Board of Education for
ensuing calendar year December 10
Tax levy certified to County Commissioners December 15
County Commissioners certify levy to County Treasurers January 10
Collection Year
Mailing of tax bills (lien date)
First installment due February 28
Taxes due in full (unless installments
elected by taxpayer)April 30
Second installment dueJune 15

Property taxes are recorded initially at the budgeted collection rate as deferred revenue in the year they are levied and measurable. The deferred property tax revenues are recorded as revenue in the year they are available or collected in governmental funds and in the period for which the taxes are levied in the government-wide statements. The District has deferred inflows from property tax collection at June 30, 2019 in the amount of \$9,014,806. Property taxes are remitted to the District by the County Treasurers by the tenth of the month following collections by the respective counties, except for the months of March, May, and June in which the District receives an additional remittance from each county for collections through the twentieth of those months. Uncollectible taxes, estimated to be 0.5% of the amount levied or \$969,836, are netted against taxes receivable.

A fee of 0.25% on General Fund collections is retained by each County on their respective collections as compensation for collecting the taxes and is reflected as an expenditure in the General Fund.

# Notes to Financial Statements (Continued)

June 30, 2019

#### NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with US GAAP rather than the budget basis for all funds. Budget basis is similar to cash basis, in that revenues are recognized when cash is received, and expenditures are recorded when payments are made. However, the primary differences in budgeting on a US GAAP basis include accruals for compensation earned but not paid as of fiscal year end, and recognition of deferred revenues. All annual appropriations lapse at fiscal year-end.

Budgets are required by state law for all funds. Prior to June 1, the Superintendent of Schools submits to the Board of Education a proposed budget for all funds for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them. Public hearings are conducted by the Board of Education to obtain taxpayer comments. Prior to June 30, the budget is adopted by formal resolution.

Total expenditures for each fund and sub-fund may not legally exceed the amount appropriated. Appropriations for a fund may be increased provided they are offset by unanticipated revenues. Authorization to transfer budgeted amounts between departments within any fund and the reallocation of budget line items within any department within any fund rests with the Superintendent of Schools. Revisions that alter the total expenditures of any fund must be approved by the Board of Education.

The Board of Education throughout the fiscal year may amend budgetary amounts within each fund. Individual amendments to the General Fund budget, if material in relation to the original appropriation, are described in the Notes to Required Supplementary Information. All other fund budgets were also amended during the fiscal year. Although not material in relation to the total appropriation, most were significant in relation to the individual fund's original appropriation.

For fiscal year ended June 30, 2019, expenditures in the *Community Education Fund*, *Nutrition Services Fund*, *Student Activity Fund* and *Student Scholarship Fund* exceeded the budgeted spending plans. However, none of these funds exceeded total appropriations authorized by the Board. Therefore, there is no violation of state statute. The supplementary budget-to-actual schedule for each of these four funds only is presented with a contingency reserve to reflect the fund's total appropriations.

The encumbrance system of accounting is used wherein encumbrances outstanding at yearend are not reported as expenditures in the financial statements for US GAAP purposes, but are reported as assignment of fund balance for subsequent years' expenditures based on the encumbered appropriation authority carried over.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

#### Accountability

Although the School Finance Act no longer requires school districts to budget a minimum amount per pupil for instructional supplies and materials, instructional capital outlay, and instructional field trips, the Board of Education approved a policy that requires the District to continue doing so to meet its goals and needs. For fiscal year 2019, the District required a minimum budget of \$6,224,195 for instructional supplies and materials purposes. The District expended \$9,003,437 on instructional supplies and materials during fiscal year ended June 30, 2019.

Direct allocation of funding to the *Capital Reserve* and *Risk Management Funds* was also discontinued by the Legislature. However, the District continues to fund these needs according to prior statute. For fiscal year ended June 30, 2019, the Board of Education authorized a minimum total allocation of \$14,024,252 via the amended budget: \$9,910,361 to *Capital Reserve Fund* and \$4,113,891 to *Risk Management Fund*. Total allocations were \$9,912,533 and \$4,113,891, respectively, during the fiscal year.

#### Notes to Financial Statements (Continued)

June 30, 2019

#### NOTE 3: DEPOSITS AND INVESTMENTS

At June 30, 2019, the District's and component units' deposits and investments were reported in the financial statements as follows:

	 DISTINCT	CON	iponent Units
Governmental activities	\$ 366,582,635	\$	19,943,603

At June 30, 2019, the District and component units had cash and investments with the following carrying balances:

	 District	C	omponent Units
Cash and deposits	\$ 28,005,033	\$	15,788,406
Cash with fiscal agent	1,549,938		-
Investments measured at net asset value	337,027,664		2,409,082
Investments measured at amortized cost	-		2,124,261
Investments measured at fair value	-		4,155,197
	\$ 366,582,635	\$	19,943,603

#### Deposits

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. The State regulatory commissioners regulate the eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The fair value of the collateral must be at least equal to 102% of the deposits. The District does not have a deposit policy.

As of June 30, 2019, the District had bank deposits of \$43,061,888 collateralized with securities held by the financial institutions' agent not in the District's name. The component units had deposits with a bank balance of \$11,408,031 of which \$2,500,095 was covered by FDIC and \$8,907,936 was covered by collateral held by authorized escrow agents in the financial institutions' name (PDPA).

*Custodial Credit Risk* – This is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. State statute requires the District to use eligible public depositories as defined by PDPA. Although the District does not have a formal custodial credit risk policy, its deposits as of June 30, 2019 were held at eligible public depositories.

#### Investments

Colorado statutes specify instruments meeting defined rating and risk criteria in which local governments may invest, which include, but are not limited to, the following:

- Obligations of the United States, certain U.S. Agency securities, and World Bank
- · General obligation and revenue bonds of U.S. local government entities
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Local government investment pools

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 3: DEPOSITS AND INVESTMENTS (Continued)

#### Investments (Continued)

The District's investment policy does not further restrict its investment options.

The District and its component units have investments measured at the following:

- Net Asset Value (NAV) which approximates fair value, including money market funds, and certain investment pools as defined by GASB Statement No. 79, Certain External Investment Pools and Pool Participants;
- Amortized Cost including bank certificates of deposits and certain other investment pools as defined by GASB Statement No. 79; or
- Fair Value including money market mutual funds and U.S. securities, notes or bonds in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*.

Local Government Investment Pools – At June 30, 2019, the District and its component units invested in the Colorado Government Liquid Asset Trust (COLOTRUST) and the Colorado Surplus Asset Fund Trust (CSAFE), which are money market investment pools established for local government entities in Colorado to pool surplus funds. The pools are regulated by the Colorado Securities Commissioner. These pools operate similar to a money market fund and each share is equal in value to \$1.00. Investments of the pools consist of U.S. Treasury bills, notes and note strips, and repurchase agreements collateralized by U.S. Treasury securities. A designated custodial bank provides safekeeping and depository services to the pools in connection with the direct investment and withdrawal functions of the pools. Substantially all securities owned by the pools are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the specific pool. To obtain more information, go to www.colotrust.com\_ and www.csafe.org.

COLOTRUST is valued using the NAV per share (or its equivalent) of the investments. COLOTRUST does not have any unfunded commitments, redemption restrictions or redemption notice periods. At June 30, 2019, the District's investments measured at NAV include \$337,027,664 with COLOTRUST, with a rating of AAAm. The component units' investments are \$2,409,082 with COLOTRUST.

CSAFE and Colorado Statewide Investment Program (CSIP) are valued at amortized cost. The component units' investments measured at amortized cost include \$1,309,205 with CSAFE, with a rating of AAAm, which conforms to C.R.S Section 24-75-601, as well as \$815,056 with CSIP as of June 30, 2019.

The District and its component units categorize fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 3: DEPOSITS AND INVESTMENTS (Continued)

#### **Investments** (Continued)

At June 30, 2019, the component units had money market funds, rated AAAm, of \$4,155,197 – of which \$2,533,148 is measured at Level 1 inputs and \$1,622,049 measured at Level 2 inputs.

Interest Rate Risk – This is the risk that changes in interest rates will adversely affect the fair value of an investment. As a means of limiting its exposure to declines in fair value due to rising interest rates, the Board's investment policy requires that the majority of its investments be in cash and cash equivalents with maturity dates of 90 days or less. Any medium-term investments of between 91 days and three years may be made based on expected use of funds. Funds not needed for the foreseeable future, such as the TABOR reserve, could be invested in long-term securities with maturity dates greater than three years.

*Credit Risk* – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. State statutes limit investments in U.S. Agency Securities to the highest rating issued by nationally recognized statistical rating organizations (NRSROs). The District's investment policy and State statutes limit investments in money market funds to those with the highest rating issued by NRSROs and with a constant share price, or to money market funds that invest only in specified securities.

*Concentration of Credit Risk* – This is the risk of loss attributed to the magnitude of a government's investment in a single issuer. Given the small amount available for investment in securities, and the relative low risk of U.S. agency securities, the District has not established a policy limiting the amount of investment in this type of security and deems it unnecessary at this time.

#### **Restricted Cash and Investments**

The Bond Redemption Fund's deposits and investments totaling \$51,934,711 are restricted for the payment of voter-approved long-term debt principal, interest and related costs. The Self Insurance Fund's deposits and investments of \$3,783,613 are restricted for the purposes of the medical and dental self-insurance trust funds. The component units' deposits and investments totaling \$5,572,534 are restricted for construction and debt payments.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 4: INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Amounts owed to one fund by another which are due within one year are reported as due to other funds or business-type activities. These balances arise during the normal course of business and the District's use of pooled cash. Due to/from other funds as of June 30, 2019 is as follows:

Receivable Fund	Payable Fund		Amount
General Fund General Fund	Student Activities Fund Governmental Designated-Purpose Grants Fund	\$	370,201 1,306,407
		\$	1,676,608

Due to timing differences, amounts receivable from or payable to component units may not agree to the District's reported balances.

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them or (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers during fiscal year 2019 were as follows:

Transfer In	Transfer Out	A	Amount		
Community Education Fund	Student Activities Fund	\$	11,020		
Total governmental funds		\$	11,020		

### Notes to Financial Statements (Continued)

June 30, 2019

### NOTE 5: CAPITAL ASSETS

The following is a summary of changes in the District's capital assets for the year ended June 30, 2019:

			Deletions,		
	Balance		Adjustments &		Balance
	7/1/2018	Additions	Reclassifications	Transfers	6/30/2019
Governmental activities					
Non-depreciable assets					
Land	\$ 20,846,495	\$-	\$-	\$-	\$ 20,846,495
Projects in progress	87,477,669	32,147,965	-	(88,609,470)	31,016,164
Water rights	1,083,578	7,500	-		1,091,078
Total non-depreciable assets	109,407,742	32,155,465		(88,609,470)	52,953,737
Depreciable assets					
Land improvements	28,667,562	-	-	633,209	29,300,771
Buildings	326,780,045	-	-	61,406,096	388,186,141
Building improvements	205,261,080	-	-	26,282,434	231,543,514
Equipment	53,819,973	7,825,570	(772,655)	287,731	61,160,619
Total depreciable assets	614,528,660	7,825,570	(772,655)	88,609,470	710,191,045
Less accumulated depreciation for					
Land improvements	17,644,786	1,221,839	-	-	18,866,625
Buildings	94,209,877	6,969,427	-	-	101,179,304
Building improvements	84,380,456	8,998,489	-	-	93,378,945
Equipment	27,602,918	4,602,300	(693,916)	-	31,511,302
Total accumulated depreciation	223,838,037	21,792,055	(693,916)	-	244,936,176
Total depreciable assets, net	390,690,623	(13,966,485)	(78,739)	88,609,470	465,254,869
Governmental activities			-		
Total capital assets, net	\$ 500,098,365	\$ 18,188,980	\$ (78,739)	<u>\$ -</u>	\$ 518,208,606

Depreciation expense was charged to functions/programs of the District, as follows:

Governmental activities	
Instruction	\$ 18,815,635
Supporting services	 2,976,420
Total	\$ 21,792,055

**Capital Leases**. Capital assets included above that were acquired through capital lease arrangements are as follows:

	Modular Buildings	 Equipment	 Total
Asset	\$ 904,678	\$ 13,291,463	\$ 14,196,141
Less: Accum Deprec	 596,921	 2,132,249	 2,729,170
Total	\$ 307,757	\$ 11,159,214	\$ 11,466,971

## Notes to Financial Statements (Continued)

June 30, 2019

### NOTE 5: CAPITAL ASSETS (Continued)

#### **Component Units' Capital Assets**

The following is a summary of changes in the component units' capital assets for the year ended June 30, 2019:

	Balance 7/1/2018	Additions	Reclassifications & Deletions	Balance 6/30/2019
Component units				
Non-depreciable assets				
Land	\$ 4,355,006	\$-	\$-	\$ 4,355,006
Construction in progress	4,812,477	1,622,031	(6,406,983)	27,525
Total non-depreciable assets	9,167,483	1,622,031	(6,406,983)	4,382,531
Depreciable assets				
Land improvements	280,487	-	-	280,487
Building	42,246,101	5,885,080	-	48,131,181
Leasehold improvements	5,581,775	898,123	(183,511)	6,296,387
Furniture & equipment	1,293,535	81,659	183,511	1,558,705
Software costs	29,432	-	<u> </u>	29,432
Total depreciable assets	49,431,330	6,864,862	-	56,296,192
Less accumulated depreciation	9,718,449	1,729,488		11,447,937
Total depreciable assets, net	39,712,881	5,135,374		44,848,255
Total capital assets, net	\$ 48,880,364	\$ 6,757,405	\$ (6,406,983)	\$ 49,230,786

Depreciation has been charged to the supporting services programs of the component units.

### NOTE 6: ACCRUED SALARIES AND BENEFITS

Salaries and benefits of certain contractually employed personnel are paid over a twelve-month period from August to July, but are earned during a school year of approximately nine to ten months. The salaries and benefits earned, but unpaid at June 30, 2019 are determined to be as follows:

General Fund	\$ 12,715,790
Other funds	 1,160,157
Total governmental funds	\$ 13,875,947
Component units	\$ 1,178,888

## Notes to Financial Statements (Continued)

June 30, 2019

### NOTE 7: LONG-TERM DEBT

The District's long-term debt changed as follows during the year ended June 30, 2019.

Governmental activities	 Balance 7/1/2018	 Additions	Payments/ Amortization	Balance 6/30/2019	 Due within one year
General obligation bonds	\$ 531,080,000	\$ 60,340,000	\$ (42,730,000)	\$ 548,690,000	\$ 33,775,000
Deferred bond premium	58,009,761	3,415,401	(19,637,589)	41,787,573	-
Capital leases	6,835,021	2,743,210	(3,960,949)	5,617,282	3,949,884
Vacation payable	1,654,484	500,106	(222,182)	1,932,408	1,932,408
Annual leave payable	 1,733,669	1,734,692	 (291,022)	 3,177,339	 533,000
Total	\$ 599,312,935	\$ 68,733,409	\$ (66,841,742)	\$ 601,204,602	\$ 40,190,292

### **General Obligation Bonds**

Genera		
Descr	ption, Interest Rates, and Maturity Dates	Balance due at <u>June 30, 2019</u>
varyir Proce bonds being	ding Bonds (Series 2006), original amount of \$43,455,000, due in ig installments through December 15, 2020, interest at 5.25%. eds used to refund certain outstanding general obligation building (Series 1997). Premium of \$2,520,719 received upon issuance is amortized on an effective interest method. Amounts defeased were 75,000 during October 2016 but later called in December 2016.	\$ 15,100,000
varyin 3.625° on an	ng Bonds (Series 2009), original amount of \$104,000,000, due in g installments through December 15, 2021, interest from 3.000% to %. Premium of \$504,199 received upon issuance is being amortized effective interest method. Amounts defeased were \$102,700,000 fiscal year 2016. Premium amortization was adjusted accordingly.	300,000
varyin 5.25%	ng Bonds (Series 2010A), original amount of \$8,590,000, due in g installments on December 15 from 2023 through 2025, interest at . Premium of \$1,191,756 received upon issuance is being amortized effective interest method.	8,590,000
origina	ng Bonds (Series 2010B), taxable (Direct Pay Build America Bonds), al amount of \$76,410,000, due in varying installments on December m 2026 through 2033, interest from 5.34% to 5.79%.	76,410,000
varyir Proce 2003).	ding Bonds (Series 2011), original amount of \$34,355,000, due in ing installments through December 15, 2019, interest at 5.0%. eds used to retire \$34,605,000 of outstanding building bonds (Series Premium of \$4,011,133 received upon issuance is being amortized effective interest method.	7,440,000

### Notes to Financial Statements (Continued)

June 30, 2019

#### NOTE 7: LONG-TERM DEBT (Continued)

#### General Obligation Bonds (Continued)

Refunding Bonds (Series 2011B), original amount of \$31,150,000, due in varying installments through December 15, 2022, interest from 3.0% to 5.0%. Proceeds used to retire \$31,770,000 of outstanding building bonds (Series 2003). Premium of \$4,359,203 received upon issuance is being amortized on an effective interest method.

\$ 25,125,000

26,695,000

47,025,000

97,435,000

14,390,000

187,225,000

42,955,000

Refunding Bonds (Series 2012), original amount of \$34,695,000, due in varying installments through December 15, 2024, interest from 3.0% to 4.0%. Proceeds used to retire \$34,705,000 of outstanding building bonds (Series 2004). Premium of \$4,245,413 received upon issuance is being amortized on an effective interest method.

Refunding Bonds (Series 2014), original amount of \$50,355,000, due in varying installments through December 15, 2026, interest from 3.0% to 5.0%. Proceeds used to retire \$2,120,000, \$5,945,000 and \$47,850,000 of outstanding building bonds (Series 2004, 2005A and 2006B, respectively). Premium of \$10,821,491 received upon issuance is being amortized on an effective interest method.

Refunding Bonds (Series 2016), original amount of \$115,155,000, due in varying installments through December 15, 2033, interest from 2.5% to 5.0%. Proceeds used to retire \$13,035,000 and \$102,700,000 of outstanding building bonds (Series 2005B and 2009, respectively). Premium of \$12,871,395 received upon issuance is being amortized on an effective interest method.

Refunding Bonds (Series 2016B), original amount of \$14,390,000, due in varying installments on December 15 from 2021 through 2022, interest from 1.75% to 5.0%. Proceeds used to retire \$16,675,000 of outstanding refunding bonds (Series 2006). Premium of \$2,430,004 received upon issuance is being amortized on an effective interest method.

Building Bonds (Series 2016C), original amount of \$200,000,000, due in varying installments through December 15, 2036, interest from 3.0% to 5.0%. Premium of \$23,640,238 received upon issuance is being amortized on an effective interest method.

Building Bonds (Series 2018), original amount of \$60,340,000, due in varying installments through December 15, 2022, interest at 5.0%. Premium of \$3,415,401 received upon issuance is being amortized on an effective interest method.

Total general obligation bonds payable \$548,690,000

#### Notes to Financial Statements (Continued)

June 30, 2019

#### NOTE 7: LONG-TERM DEBT (Continued)

Bond and coupon payments to maturity are as follows:

Year ending	GO E		
June 30	Principal	Interest	Total
2020	\$ 33,775,000	\$ 25,208,839	\$ 58,983,839
2021	36,585,000	23,559,439	60,144,439
2022	36,185,000	21,932,820	58,117,820
2023	36,795,000	20,284,189	57,079,189
2024	23,050,000	18,900,695	41,950,695
2025-2029	135,440,000	75,933,698	211,373,698
2030-2034	185,085,000	37,267,903	222,352,903
2035-2037	61,775,000	4,564,150	66,339,150
Total	\$ 548,690,000	\$ 227,651,733	\$ 776,341,733

The amount of defeased debt outstanding as of June 30, 2019 is \$0. The remaining defeased amount as of June 30, 2018, related to the 2009 series (defeased in March 2016) and were called in December of 2018.

For fiscal year ended June 30, 2019, the District's legal debt limit was \$688,010,167 and the legal debt margin was \$139,320,167.

**Capital Lease Obligations**. The future minimum lease obligations for the capital leases and the net present value of the future payments, with an imputed or stated interest rate from 3.14% to 5.41%, at June 30, 2019 are as follows:

Year Ended June 30,	
2020	\$ 4,153,913
2021	838,075
2022	838,067
2023	103,132
Total minimum lease payments	\$ 5,933,187
Less: amount representing interest	315,905
Present value of minimum lease payments	\$ 5,617,282

**Compensated Absences**. Compensated absences include both vacation pay and annual leave. The District allows employees to carryover unused vacation from one fiscal year to the next up to 240 hours.

Unused annual leave is accumulated and carried over from year to year. When an eligible employee voluntarily separates or is laid off, the employee will receive 50% of the employee's current daily rate for unused annual leave above 20 days, up to a maximum of 150 paid days. The amount payable as of June 30, 2019 includes qualified annual leave for all eligible employees as of June 30, 2019.

Unused annual leave greater than 42 hours for certified employees may be paid out upon request at the end of the year in the amount of \$60 per each group of 7 hours up to 35 hours. All remaining annual leave hours will be carried over.

The General Fund pays for the annual leave benefit upon employee retirement. Vacation pay is charged to the fund from which an employee's compensation is paid during the year in which it is used. The majority of payroll is incurred by the general fund.

### Notes to Financial Statements (Continued)

June 30, 2019

#### NOTE 7: LONG-TERM DEBT (Continued)

#### **Component Units' Long-Term Debt**

In June 2015, the Colorado Educational and Cultural Facilities Authority (CECFA) issued \$11,235,000 Charter School Revenue Bonds, Series 2015A and 2015B. Bond proceeds were loaned to the Aspen Ridge Preparatory School's Building Corporation to purchase and construct the School's education facilities. The School is obligated under a lease agreement to make monthly lease payments to the Building Corporation for using the facilities. The Building Corporation is required to make equal loan payments to the Trustee, for payment of the bonds. Interest accrues on the bonds at rates ranging from 4.125% to 5.25% and is payable semi-annually on January 1 and July 1. Principal payments are due annually on July 1, through 2046.

In December 2017, CECFA issued \$4,375,000 in Charter School Refunding Revenue Notes, Series 2017. Proceeds from the notes were loaned to Carbon Valley Academy under a lease agreement to refund the 2006 Revenue Bonds. The Academy is required to make equal lease payments to the Building Corporation for the use of the building. The Building Corporation is required to make equal lease payments to the Trustee, for payment of the bonds. Interest accrues at a rate of 3.50% per year. The bonds mature in December 2024.

In June 2016, CECFA issued \$13,335,000 in Charter School Refunding Revenue Bonds, Series 2016. Proceeds from the bonds were loaned to Flagstaff Academy under a lease agreement to advance refund the 2008 Revenue Bonds. The Academy is required to make equal lease payments to the Building Corporation for the use of the building. The Building Corporation is required to make equal lease payments to the Trustee, for payment of the bonds. Interest accrues at rates ranging from 3.00% to 5.00% per year. The bonds mature in August 2046.

In April 2011, CECFA issued \$4,775,000 of Charter School Revenue Bonds, Series 2011A and 2011B. Proceeds of the bonds were used to construct improvements to the Twin Peaks Charter Academy's building. Interest accrues at a rate of 2.0% to 5.0% per year. The lease matures in March 2043. In August 2014, CECFA issued \$21,990,000 of Charter School Revenue Bonds, Series 2014. Proceeds of the bonds were used to refund outstanding Series 2008 Bonds, purchase land, and construct improvements to the Academy's building and site. Interest accrues at a rate of 6.375% to 7.5% per year. The lease matures in March 2044. The charter school is required to make equal lease payments to the Building Corporation for use of the building. The Building Corporation is required to make lease payments to the Trustee for payment of the bonds.

In August 2016, Imagine Charter School at Firestone entered into a lease purchase agreement with Frontier Business Produce to finance the purchase of 13 Sharp Aquos Boards. Principal and interest payments in the amount of \$1,307 are due monthly from September 1, 2016 through August 1, 2021. On June 27, 2019, the School paid the lease in full.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 7: LONG-TERM DEBT (Continued)

#### Component Units' Long-Term Debt (Continued)

Following is a summary of the component units' long-term debt transactions for the year ended June 30, 2019.

	Balance 7/1/2018	Addi	tions	Payments	Balar 6/30/2		Due v	
Component units							-	
Revenue bonds,								
refunding notes	\$ 53,678,488	\$	-	\$ (1,004,826)	\$ 52,67	3,662	\$ 1,03	7,475
Premium	1,074,719		-	(39,104)	1,03	5,615		-
Capital lease	 42,109		-	 (42,109)		-		-
	\$ 54,795,316	\$	-	\$ (1,086,039)	\$ 53,70	9,277	\$ 1,03	7,475

Following is a schedule of the debt service requirements for the revenue bonds:

Year ending June 30,	Principal	Interest	Total
2020	\$ 1,037,475	\$ 2,108,901	\$ 3,146,376
2021	1,076,041	2,070,560	3,146,601
2022	1,124,324	2,029,664	3,153,988
2023	1,172,727	1,986,861	3,159,588
2024	1,220,878	1,942,531	3,163,409
2025-2029	10,152,217	7,558,852	17,711,069
2030-2034	8,160,000	6,704,647	14,864,647
2035-2039	10,100,000	4,775,024	14,875,024
2040-2044	13,215,000	2,415,599	15,630,599
2045-2047	5,415,000	266,001	5,681,001
Total	\$ 52,673,662	\$ 31,858,640	\$ 84,532,302

#### **Defeasance of Debt**

A portion of the net proceeds of Flagstaff Academy's 2016 bonds were deposited into an irrevocable trust with an escrow agent to provide for future debt service payments on the refunded bonds. As a result, the refundable bonds are considered to be defeased, and the related liability for the bonds has been removed from the Academy's liabilities. During the fiscal year ended June 30, 2019, the outstanding defeased bonds were paid in full.

In August 2014, Twin Peaks Charter Academy defeased Series 2008 Bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. This resulted in a net present value savings of \$996,501. Accordingly the trust account assets and the liability for the defeased bonds are not included in the Academy's financial statements. At June 30, 2019, the outstanding defeased bonds were \$12,760,000.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 8: RISK FINANCING

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; natural disasters; and health and dental claims of its employees. The District plans to provide for or restore the economic damages of those losses through risk retention and risk transfer.

#### Risk Management Fund

The *Risk Management Fund*, a sub-fund of the *General Fund*, is used to account for the payment of loss or damage to the property of the school district, liability claims, workers' compensation claims, and related administrative expenses. The main source of revenue is defined by the School Finance Act and is an allocation from the General Fund. Some of the risk is retained, and insurance is purchased to transfer part of the risk.

**Self Insurance Pools** – The District is a member of two public entity risk sharing pools. The District's share of each pool varies based on exposures, the contribution paid to each pool, the District's claims experience, each pool's claims experience, and each pool's surplus and dividend policy. The District may be assessed to fund any pool funding deficit.

Since July 1, 2002, the District has been a member of the Colorado School Districts Self Insurance Pool for property and liability insurance. During the fiscal year ended June 30, 2019, the District had insurance deductibles of \$50,000 (property), \$50,000 (general liability), and \$1,000 (vehicle liability) per claim. At June 30, 2019, the District's property and liability claims payable was \$4,652.

Prior to July 1, 2002, the District purchased its property insurance from the Northern Colorado School Districts Property Self Insurance Pool, and its liability insurance from the Northern Colorado School Districts Liability Self Insurance Pool, respectively. These two pools have since been dissolved. The property pool funds were distributed to the former members in June 2006. The remaining assets from the liability pool were held in a joint account with the other former members (Park School District and Thompson School District) to meet the run-off obligations as described in the dissolution plan. In February 2010, the three former member districts received a planned distribution. The final distribution was received in January 2018.

Since July 1, 1985, the District has been a member of the Northern Colorado School Districts Workers' Compensation Self Insurance Pool. The other current pool members are Park School District (Estes Park) and Windsor School District. The workers' compensation pool discontinued insurance operations effective July 1, 1998, and resumed insurance operations on July 1, 2003. During the intervening years, insurance coverage was obtained outside the pool. The District's deductible was \$50,000 per claim for the year ended June 30, 2019. At June 30, 2019, the District's workers' compensation claims payable was \$761,751.

Settled claims resulting from these risks have not exceeded commercial or District coverages in any of the past three years.

### Notes to Financial Statements (Continued)

June 30, 2019

#### NOTE 8: RISK FINANCING (Continued)

#### Risk Management Fund (Continued)

**Claims Liability** – The claims liability on a government-wide basis includes losses from currently available funds as well as estimates for claims that have been incurred but not reported. In addition, a pending legal settlement in the prior fiscal year resulted in an unusually high claim liability payable. Of the current total claims payable, \$537,878 is payable from current resources and reported accordingly on the fund statements. Changes in the reported liability on a government-wide basis for the years ended June 30, 2019 and 2018 were as follows:

	 2019	 2018
Beginning fiscal year liability	\$ 837,292	\$ 4,596,723
Legal settlement payment/adjustment	-	(3,862,428)
Current year claims and adjustments	805,572	1,085,338
Claims paid	 (876,461)	 (982,341)
Ending fiscal year liability	\$ 766,403	\$ 837,292

#### Self Insurance Fund

In January 2013, the District established a *Self Insurance Fund* to account for dental and certain medical liability claims. Liabilities and related claims expense as reported in the Fund were estimated based on a financial services consultant's analyses of the dental and medical providers' claims data at June 30, 2019. The following is a summary of the changes in claims liability for the Self Insurance Fund for fiscal years ended June 30, 2019 and 2018 were as follows:

	2019	2018
Beginning fiscal year liability	\$ 1,716,000	\$ 1,534,961
Current year claims and adjustments**	15,603,272	15,325,748
Claims paid**	(15,706,272)	(15,144,709)
Ending fiscal year liability	\$ 1,613,000	\$ 1,716,000

\*\* To align with reporting guidelines, the claims paid (cash flow basis) and current year claims & adjustments were modified in the table for both fiscal years 2019 and 2018; however, there was no impact on the ending liability.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 9: **DEFINED BENEFIT PENSION PLAN**

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: Concerning Modifications to the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years. The bill was signed into law by Governor Hickenlooper on June 4, 2018. A brief description of some of the major changes to plan provisions required by SB 18-200 for the SCHDTF are listed below. A full copy of the bill can be found online at www.leg.colorado.gov .

- Increases employer contribution rates for the SCHDTF by 0.25 percent on July 1, 2019.
- Increases employee contribution rates for the SCHDTF by a total of 2 percent (to be phased in over a period of 3 years starting on July 1, 2019).
- As specified in C.R.S. § 24-51-413, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a nonemployer contribution for financial reporting purposes.
- Modifies the retirement benefits, including temporarily suspending and reducing the annual increase for all current and future retirees, increases the highest average salary for employees with less than five years of service credit on December 31, 2019 and raises the retirement age for new employees.
- Member contributions, employer contributions, the direct distribution from the State, and the annual increases will be adjusted based on certain statutory parameters beginning July 1, 2020, and then each year thereafter, to help keep PERA on path to full funding in 30 vears.

Plan Description – Eligible employees of the District are provided with pensions through the School Division Trust Fund (SCHDTF) - a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24. Article 51 of the Colorado Revised Statutes (C.R.S), administrative rules are set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado state law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report that can be obtained at www.copera.org/investments/pera -financial -reports.

Benefits Provided – PERA provides retirement, disability, and survivor benefits. Retirements are determined by the amount of service credit earned and/or purchases, highest average salary, the benefit structure under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. §24-51-602, 604, 1713, and 1714.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)

#### Benefits Provided (continued)

The lifetime retirement benefit for all eligible retiring employees under the PERA Benefit Structure is the greater of the following:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In either case the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether five years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2018, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments in certain years, referred to as annual increases in the C.R.S. Pursuant to SB 18-200, there are no annual increases (AI) for 2018 and 2019 for all benefit recipients. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 and all benefit recipients of the DPS benefit structure will receive an annual increase, unless PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 1.5 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 will receive the lessor of an annual increase of 1.5 percent or the average CPI-W for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The automatic adjustment provision may raise or lower the aforementioned AI for a given year by up to one-quarter of 1 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the retirement benefit formula shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

#### Notes to Financial Statements (Continued) June 30, 2019

#### **NOTE 9: DEFINED BENEFIT PENSION PLAN** (Continued)

Contributions - Eligible employees of the District are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements are established under C.R.S. § 24-51-401 and § 24-51-413, et sea. Eligible employees are required to contribute 8% of their PERA-includable salary. The employer contribution requirements are summarized in the table below:

	January 1, 2018	January 1, 2019
	Through	Through
	December 31, 2018	June 30, 2019
Employer Contribution Rate <sup>1</sup>	10.15 %	10.15 %
Amount of Employer Contribution Apportioned		
to the health Care Trust Fund as Specified		
in C.R.S. § 24-51-208(1)(f) <sup>1</sup>	(1.02)%	(1.02)%
Amount Apportioned to the SCHDTF <sup>1</sup>	9.13 %	9.13 %
Amortization Equalization Disbursement (AED)		
as Specified in C.R.S. § 24-51-411 <sup>1</sup>	4.50 %	4.50 %
Supplemental Amortization Equalization Disbursement		
(SAED) as Specified in C.R.S. § 24-51-411 <sup>1</sup>	5.50 %	5.50 %
Total Employer Contribution Rate to the SCHDTF <sup>1</sup>	19.13 %	19.13 %

<sup>1</sup>Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

As specified in C.R.S. § 24-51-413, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a nonemployer contribution for financial reporting purposes.

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF for the District for the year ended June 30, 2019 were \$34,721,871.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll forward the total pension liability to December 31, 2018. The District's proportion of the net pension liability was based on its contributions to the SCHDTF for the calendar year 2018 relative to the total contributions of participating employers and the State as a nonemployer contributing entity to the SCHDTF.

At June 30, 2019, the District reported a liability of \$563,918,679 for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District under the direct distribution provision to allocate funds from the State of Colorado budget to PERA on an annual basis beginning in July 2018. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's Proportionate Share of the Net Pension Liability	\$563,918,679
State's Proportionate Share of the Net Pension Liability	
Associated with the District	77,108,048
Total	\$641,026,727

At December 31, 2018, the District's proportion was 3.1847120312 %, which was a decrease of 0.4084238455 % from its proportion measured as of December 31, 2017.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 9: **DEFINED BENEFIT PENSION PLAN** (Continued)

#### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

For the year ended June 30, 2019, the District recognized pension income of \$53,120,970 and revenue of \$396,134 for the support provided by the State as a nonemployer contributing entity. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflows	
	of Resources		of Resources	
Difference between Expected and Actual Experience	\$	19,128,750	\$	-
Changes of Assumptions or other Inputs		105,257,885		350,696,763
Net Difference between Projected and Actual				
Earnings on Pension Plan Investments		30,737,089		-
Changes in Proportion and Differences between				
Contributions Recognized and Proportionate Share				
of Contributions		4,748,601		73,175,363
Contributions Subsequent to the Measurement Date		17,630,033		-
Total	\$	177,502,358	\$	423,872,126

\$17,630,033 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended June 30,</u>	Amount
2020	\$ (46,610,097)
2021	(140,341,004)
2022	(93,862,482)
2023	16,813,782
Total	\$ (263,999,801)

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 9: **DEFINED BENEFIT PENSION PLAN** (Continued)

Actuarial assumptions - The December 31, 2017 actuarial valuation used the following actuarial cost method, actuarial assumptions, and other inputs:

Actuarial Cost Method	Entry Age
Price Inflation	2.40%
Real Wage Growth	1.10%
Wage Inflation	3.50%
Salary Increases, Including Wage Inflation	3.50 - 9.70%
Long-Term Investment Rate of Return, Net of Pension Plan	
Investment Expenses, Including Price Inflation	7.25%
Discount rate	4.78%
Future Post Retirement Benefit Increases:	
PERA Benefit Structure Hired Prior to January 1, 2007;	2.00% Compounded
and DPS Benefit Structure (Automatic)	Annually
PERA Benefit Structure hired after December 31, 2006	Financed by the
(Ad Hoc, Substantively Automatic)	Annual Increase Reserve

The revised assumptions shown below were reflected in the roll-forward calculation of the total pension liability from December 31, 2017 to December 31, 2018:

Discount rate	7.25%
Future Post Retirement Benefit Increases:	
PERA Benefit Structure Hired Prior to January 1, 2007;	0% through 2019
and DPS Benefit Structure (Automatic)	and 1.5% Compounded
	Annually, Thereafter
PERA Benefit Structure hired after December 31, 2006	Financed by the
(Ad Hoc, Substantively Automatic)	Annual Increase Reserve

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions reflect the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a • 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)

#### Actuarial assumptions (continued)

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2017 valuation were based on the results of the 2016 experience analysis for the periods January 1, 2012 through December 31, 2015, as well as, the October 28, 2016 actuarial assumptions workshop and were adopted by PERA's Board during the November 18, 2016 Board meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the SCHDTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	Target	30-Year Expected Geometric
Asset Class	Allocation	Real Rate of Return
U.S. Equity - Large Cap	21.20 %	4.30 %
U.S. Equity - Small Cap	7.42	4.80
Non U.S. Equity - Developed	18.55	5.20
Non U.S. Equity - Emerging	5.83	5.40
Core Fixed Income	19.32	1.20
High Yield	1.38	4.30
Non U.S. Fixed Income - Developed	1.84	0.60
Emerging Market Debt	0.46	3.90
Core Real Estate	8.50	4.90
Opportunity Fund	6.00	3.80
Private Equity	8.50	6.60
Cash	1.00	0.20
Total	100.00	

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)

#### Actuarial assumptions (continued)

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

**Discount rate**. The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the
  active membership present on the valuation date and the covered payroll of future plan
  members assumed to be hired during the year. In subsequent projection years, total
  covered payroll was assumed to increase annually at a rate of 3.50%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point, the AED and SAED will each drop 0.5% every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State of Colorado, as a nonemployer contributing entity, will provide an annual direct distribution of \$225,000,000, commencing July 1, 2018, and is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The Annual Increase Reserve (AIR) balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)

#### **Discount rate** (continued)

Based on the above assumptions and methods, the GASB Statement No. 67 projection test indicates the SCHDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%.

As of the prior measurement date, the long-term expected rate of return on plan investments of 7.25% and the municipal bond index rate of 3.43% were used in the discount rate determination resulting in a discount rate of 4.78%.

Sensitivity of the District's proportionate share of the Net Pension Liability to Changes in the Discount Rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (6.25%) or one percentage-point higher (8.25%) than the current rate:

	1	% Decrease	Current Discount Rate		1% Increase
		(6.25%)	(7.25%)		(8.25%)
Proportionate Share of the Net Pension Liability	\$	716,926,130	 \$ 563.918.679	\$	435.519.625
Net Pension Liability	Ψ	110,320,130	φ 505,510,075	Ψ	433,313,023

**Pension plan fiduciary net position**. Detailed information about the SCHDTF's fiduciary net position is available in PERA's comprehensive annual financial report, which can be obtained at <u>www.copera.org/investments/pera\_-financial-reports</u>.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continued)

#### **Component Units' Defined Benefit Pension Plan**

**Contributions** – Employer contributions recognized by the SCHDTF from the component units were \$2,827,426 for the fiscal year ended June 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2019, the amount recognized by the component units as their proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the component units were as follows:

Component Units' Proportionate Share of the	
Net Pension Liability	\$47,136,823
State's Proportionate Share of the Net Pension Liability	
Associated with the Component Units	6,445,306
Total	\$53,582,129

At December 31, 2018, the component units' proportion was a combined 0.2662036201 %, which was a net decrease of 0.0672089800 % from their proportion measured as of December 31, 2017. For the year ended June 30, 2019, the component units recognized a combined pension expense of \$1,243,028.

At June 30, 2019, the component units reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between Expected and Actual Experience	\$	1,598,934	\$	-
Changes of Assumptions or other Inputs		8,798,292		29,314,030
Net Difference between Projected and Actual				
Earnings on Pension Plan Investments		2,569,250		-
Changes in Proportion and Differences between				
Contributions Recognized and Proportionate Share				
of Contributions		1,278,945		8,112,165
Contributions Subsequent to the Measurement Date		1,368,076		-
Total	\$	15,613,497	\$	37,426,195

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 9: DEFINED BENEFIT PENSION PLAN (Continue d)

#### Component Units' Defined Benefit Pension Plan (Continued)

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

\$1,368,076 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended June 30,</u>	Amount
2020	\$ (3,991,614)
2021	(12,231,410)
2022	(8,461,197)
2023	1,503,447
Total	\$ (23,180,774)

Sensitivity of the component units' proportionate share of the net pension liability to changes in the discount rate – The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage -point lower (6.25%) or 1-percentage -point higher (8.25%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
	(6.25%)	(7.25%)	(8.25%)
Proportionate Share of the Net Pension Liability	\$ 59,926,401	\$ 47,136,823	\$ 36,404,202

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 10: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

**Plan description** – Eligible employees of the District are provided with OPEB through the Health Care Trust Fund (HCTF) - a cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plan administered by the Public Employees' Retirement Association of Colorado (PERA). The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.copera.org/investments/pera\_financial-reports.

**Benefits provided** – The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four divisions (State Division, School Division, Local Government Division and Judicial Division Trust Funds), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Eligibility to enroll in PERACare is voluntary and includes, among others, benefit recipients and their eligible dependents, as well as certain surviving spouses, divorced spouses and guardians. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

**PERA Benefit Structure** – The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

#### Notes to Financial Statements (Continued) June 30, 2019

NOTE 10: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### PERA Benefit Structure (continued)

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

**Contributions** – Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$1,851,349 for the year ended June 30, 2019.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the District reported a liability of \$28,164,275 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll forward the total OPEB liability to December 31, 2018. The District's proportion of the net OPEB liability was based on the its contributions to the HCTF for the calendar year 2018 relative to the total contributions of participating employers to the HCTF.

At December 31, 2018, the District's proportion was 2.0700776137%, which was an increase of 0.0284668160% from its proportion measured as of December 31, 2017.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 10: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (continued)

For the year ended June 30, 2019, the District recognized OPEB expense of \$638,989. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows		Defer	red Inflows
	of Resources		of R	lesources
Difference between Expected and Actual Experience	\$	102,220	\$	42,871
Changes of Assumptions or other Inputs		197,568		-
Net Difference between Projected and Actual				
Earnings on OPEB Plan Investments		161,963		-
Changes in Proportion and Differences between				
Contributions Recognized and Proportionate Share				
Share of Contributions		546,299		-
Contributions Subsequent to the Measurement Date		940,021		-
Total	\$	1,948,071	\$	42,871

\$940,021 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction in the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ended June 30,</u>	Amount	
2020	\$	187,236
2021		187,236
2022		187,278
2023		299,724
2024		100,027
Thereafter		3,678
Total	\$	965,179

## Notes to Financial Statements (Continued)

June 30, 2019

#### NOTE 10: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

Actuarial assumptions - The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs:

Actuarial Cost Method	Entry Age
Price Inflation	2.40%
Real Wage Growth	1.10%
Wage Inflation	3.50%
Salary Increases, Including Wage Inflation	3.50 % in the aggregate
Long-Term Investment Rate of Return, Net of OPEB Plan	
Investment Expenses, Including Price Inflation	7.25%
Discount rate	7.25%
Health Care Cost Trend Rates	
Service-based Premium Subsidy	0.00%
PERACare Medicare Plans	5.00%
Medicare Part A Premiums	3.25% for 2018,
	gradually rising to
	5.00% in 2025

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

The actuarial assumptions used in the December 31, 2017, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012 through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA's actuary, as discussed below.

In determining the additional liability for PERACare enrollees who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following monthly costs/premiums are assumed for 2018 for the PERA Benefit Structure:

Medicare Plan	Withou	or Members It Medicare Part A	Membe	niums for ers Without are Part A
Self-Funded Medicare Supplement Plans	\$	736	\$	367
Kaiser Permanente Medicare Advantage HMO		602		236
Rocky Mountain Health Plans Medicare HMO		611		251
UnitedHealthcare Medicare HMO		686		213

.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 10: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### Actuarial assumptions (continued)

The 2018 Medicare Part A premium is \$422 per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits, age adjusted to age 65 for the year following the valuation date:

	Cost for Me	mbers Without
Medicare Plan	Medica	are Part A
Self-Funded Medicare Supplement Plans	\$	289
Kaiser Permanente Medicare Advantage HMO		300
Rocky Mountain Health Plans Medicare HMO		270
UnitedHealthcare Medicare HMO		400

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and heuristics developed by health plan actuaries and administrators, and projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services. Effective December 31, 2017, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

	PERACare Medicare	Medicare Part A
Year	Plans	Premiums
2018	5.00%	3.25%
2019	5.00%	3.50%
2020	5.00%	3.75%
2021	5.00%	4.00%
2022	5.00%	4.25%
2023	5.00%	4.50%
2024	5.00%	4.75%
2025+	5.00%	5.00%

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 10: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### Actuarial assumptions (continued)

Mortality assumptions for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

Healthy, post-retirement mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumption for disabled retirees was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following economic and demographic assumptions were updated and used in the measurement of the obligations for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2018 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

# Notes to Financial Statements (Continued)

June 30, 2019

#### NOTE 10: POSTEMPLO YMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### Actuarial assumptions (continued)

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four of five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	Target	30-Year Expected Geometric
Asset Class	Allocation	Real Rate of Return
U.S. Equity - Large Cap	21.20 %	4.30 %
U.S. Equity - Small Cap	7.42	4.80
Non U.S. Equity - Developed	18.55	5.20
Non U.S. Equity - Emerging	5.83	5.40
Core Fixed Income	19.32	1.20
High Yield	1.38	4.30
Non U.S. Fixed Income - Developed	1.84	0.60
Emerging Market Debt	0.46	3.90
Core Real Estate	8.50	4.90
Opportunity Fund	6.00	3.80
Private Equity	8.50	6.60
Cash	1.00	0.20
Total	100.00	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

## Notes to Financial Statements (Continued)

June 30, 2019

#### NOTE 10: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates - The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage - point lower or 1-percentage -point higher than the current healthcare cost trend rates:

	1%	Decrease in	С	urrent Trend	1%	6 Increase in
		Frend Rates		Rates	T	rend Rates
PERACare Medicare Trend Rate		4.00%		5.00%		6.00%
Initial Medicare Part A Trend Rate		2.25%		3.25%		4.25%
Ultimate Medicare Part A Trend Rate		4.00%		5.00%		6.00%
Proportionate Share of the						
Net OPEB Liability	\$	27,386,547	\$	28,164,275	\$	29,058,797

**Discount rate** - The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2018, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the
  active membership present on the valuation date and the covered payroll of future plan
  members assumed to be hired during the year. In subsequent projection years, total
  covered payroll was assumed to increase annually at a rate of 3.50%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Transfers of a portion of purchase service agreements intended to cover the costs associated with OPEB benefits were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 10: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### **Discount rate** (continued)

Based on the above assumptions and methods, the HCTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the District's proportionate share of the net OPEB liability, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current discount rate:

	Current Discount						
	19	6 Decrease		Rate	1	% Increase	
	(6.25%)			(7.25%)		(8.25%)	
Proportionate Share of the							
Net OPEB Liability	\$	31,513,371	\$	28,164,275	\$	25,301,110	

Detailed information about the HCTF plan's fiduciary net position is available in the separately issued comprehensive annual financial report issued by PERA. That report can be obtained at <a href="http://www.copera.org/investments/pera">www.copera.org/investments/pera</a> -financial -reports.

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 10: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### Component Units' Postemployment Benefits Other Than Pensions (OPEB)

**Contributions** – Employer contributions recognized by the HCTF from the component units were \$192,268 for the year ended June 30, 2019.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs** – At June 30, 2019, the component units reported a combined liability of \$2,354,202 for their proportionate share of the net OPEB liability. At December 31, 2018, the component units' proportion was a combined 0.1730338002%, which was a net increase of 0.0061456595% from their proportion measured as of December 31, 2017. For the year ended June 30, 2019, the component units recognized a combined OPEB expense of \$203,362.

At June 30, 2019, the component units reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Defer	red Outflows	Defer	red Inflows
	of I	of Resources		Resources
Difference between Expected and Actual Experience	\$	8,543	\$	3,584
Changes of Assumptions or other Inputs		16,514		-
Net Difference between Projected and Actual				
Earnings on OPEB Plan Investments		13,538		-
Changes in Proportion and Differences between				
Contributions Recognized and Proportionate Share				
Share of Contributions		110,550		37,292
Contributions Subsequent to the Measurement Date	_	72,775		-
Total	\$	221,920	\$	40,876

#### Notes to Financial Statements (Continued) June 30, 2019

#### NOTE 10: POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

#### Component Units' (OPEB) (Continued)

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs (continued)

\$72,775 reported as deferred outflows of resources related to OPEBs, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the fiscal year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

Year Ended June 30.	 Amount
2020	\$ 23,563
2021	23,563
2022	23,560
2023	32,965
2024	4,511
Thereafter	 107
Total	\$ 108,269

Sensitivity of the component units' proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates - The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decre	ease in Cu	urrent Trend	1%	Increase in
	Trend F	Rates	Rates	Tr	end Rates
PERACare Medicare Trend Rate	4.00	%	5.00%		6.00%
Initial Medicare Part A Trend Rate	2.25	%	3.25%		4.25%
Ultimate Medicare Part A Trend Rate	4.00	%	5.00%		6.00%
Proportionate Share of the					
Net OPEB Liability	\$ 2,27	6,047 \$	2,354,202	\$	2,415,391

Sensitivity of the component units' proportionate share of the net OPEB liability to changes in the discount rate – The following presents the component units' proportionate share of the net OPEB liability, as well as what the component units' proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.25 percent) or 1-percentage -point higher (8.25 percent) than the current discount rate.

	Current					
	1%	6 Decrease	Di	scount Rate	1	% Increase
		(6.25%)		(7.25%)		(8.25%)
Proportionate Share of the						
Net OPEB Liability	\$	2,634,146	\$	2,354,202	\$	2,114,876

### Notes to Financial Statements (Continued)

June 30, 2019

### NOTE 11: DEFINED CONTRIBUTION PLAN

**Plan Description** – Employees of the District that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S, as amended, assigns the authority to establish the Plan provisions to the PERA

Board of Trustees. PERA issues a publicly available comprehensive annual financial report for the Plan. That report can be obtained at <u>www.copera.org/inves tments/pera -financial -reports</u>.

**Funding Policy** – The Voluntary Investment Program is funded by voluntary member contributions of up to a maximum limit set by the Internal Revenue Service as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. There is no employer match. Historical voluntary program member contribution totals are listed in the following table:

Year ended June 30,	
2019	\$1,944,847
2018	\$1,848,757
2017	\$1,649,608
2016	\$1,594,025
2015	\$1,641,725

### NOTE 12: TAX INCREMENT REVENUES

The District has entered into Intergovernmental Agreements with several, local urban renewal authorities (URA) and one downtown development authority (DDA). These governmental entities may enter into tax abatement agreements with individuals or other entities located with their boundaries. The District requested disclosure of any tax abatement agreements made by the URAs and DDA that may reduce the District's tax revenue. As of June 30, 2019, the District was not notified of any such third-party agreements.

#### NOTE 13: JOINTLY GOVERNED ORGANIZATION

#### Centennial Board of Cooperative Educational Services

The District, in conjunction with other surrounding districts, created the Centennial Board of Cooperative Educational Services (BOCES). The BOCES is an organization that provides member districts educational and computer services at a shared lower cost per district. The BOCES Board is comprised of one member from each participating district. The District paid the BOCES \$451,605 which includes \$136,285 for contractual services and \$315,320 for tuition during the year ended June 30, 2019. The BOCES financial statements can be obtained at their administrative office located at 2020 Clubhouse Drive, Greeley, Colorado 80634.

#### Notes to Financial Statements (Continued) June 30, 2019

### NOTE 14: COMMITMENTS AND CONTINGENCIES

#### **Claims and Judgments**

The District participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the District may be required to reimburse the grantor government. As of June 30, 2019, significant amounts of grant expenditures have not been audited by granting agencies, but the District believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the District.

The District is involved in pending litigation. The District anticipates no potential claims resulting from these cases which would further materially affect the financial statements.

#### **Construction Contracts**

The District has entered into a number of separate construction projects as of June 30, 2019. Contract commitments at June 30, 2019, as a result of these projects, totaled \$38,662,000.

#### TABOR Amendment

In November 1992, Colorado voters passed Article X, Section 20 (TABOR Amendment) to the State Constitution which limits state and local government tax powers and imposes spending limitations. The District is subject to the TABOR Amendment. Fiscal year 1993 provides the basis for limits in future years to which may be applied allowable increases for inflation and student enrollment. In November 1998, electors within the District authorized the District to collect, retain and/or expend all revenues lawfully received by the District from any source during fiscal year 1999 and each year thereafter without regard to the limitations and conditions under the TABOR Amendment of the Colorado Constitution or any other law. The Amendment is complex and subject to judicial interpretation. The TABOR Amendment requires the District to establish a reserve for emergencies. At June 30, 2019, the District has complied with the requirements to include emergency reserves in its net position and fund balance.

### **Contingency Reserve**

As allowed by state statute, the District Board of Education may provide for an operating reserve in the General Fund. District policy requires that the budget adopted by the Board include an additional appropriated reserve equal to 2% of operating fund expenditures. The District has met the 2% contingency requirement, which is reported in the committed fund balance, as of June 30, 2019.

The contingency reserve may only be used if the following conditions are met:

- There is a rare and extraordinary event (for example, a natural disaster or a large, unanticipated reduction or the elimination of state revenue); or a one-time funding of a significant capital project; or an operating initiative that will result in material, recurring reductions in future operating expenditures or material, recurring increases in operating revenues; and
- The District's administration has made a complete, written analysis with justifying evidence including a plan for the replenishment of the contingency reserve; and the District's Board of Education has passed a specific resolution authorizing the expenditure. The replenishment plan shall not exceed two years from the date of the expenditure.

# Notes to Financial Statements (Continued)

June 30, 2019

### NOTE 15: CAPITAL CONTRIBUTIONS TO COMPONENT UNITS

During fiscal year ended June 30, 2017, the District and each of its component units entered into individual agreements for the funding of capital construction projects. With the successful passage of voter-authorized 2016 building bonds, the District agreed to allocate a portion of the proceeds to pay for various capital improvements and upgrades. As of June 30, 2019, the component units reported capital contributions from the District of \$1,689,617. The District records the construction activity as a service provided to the charter schools. Depending on the scope of work and organization of the charter school, the component unit may report the construction expenditures as Construction in Progress in its Building Corporation or as Repair and Maintenance in its Statement of Revenues, Expenditures and Changes in Fund Balances.

### NOTE 16: RESTATEMENT OF NET POSITION

The component units' beginning net position of their governmental activities were increased by \$162,035 as a charter school ceased to have an Agency Fund at June 30, 2018. Remaining funds were added to the charter school's general fund.

### NOTE 17: DEFICIT NET POSITION

The net position of the District's governmental activities is a deficit of \$564,034,407 as a result of implementing GASB Statements No. 68 and 75. Also the component units' net position is a deficit of \$53,938,038 primarily as a result of implementing the new reporting standards.



# REQUIRED SUPPLEMENTARY INFORMATION

<u>General Fund</u> – The General Fund is the District's general operating fund and is used to account for all financial transactions except those required to be accounted for in another fund. The Colorado Preschool Program Fund is reported as a sub-fund of the General Fund. Moneys allocated to this fund from the General Fund are used to pay the costs of providing preschool services directly to qualified at-risk children enrolled in the District's preschool program. The Risk Management Fund, also a sub-fund of the General Fund, is used to account for the payment of loss or damage to the property of the District, workers' compensation, property and liability claims, and the payment of related administration expenses.

Budget to actual information for the General Fund is presented on the following pages.

<u>Pension and OPEB.</u> During fiscal year 2015, the District adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions, and Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68. During fiscal year 2018, the District adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB).

The primary objectives of these Statements is to improve the accounting and financial reporting by state and local governments for pensions and OPEBs. Required supplementary schedules, *District's Proportionate Share of the Net Pension Liability, Schedule of District Contributions* for the Employee Pension Plan, *District's Proportionate Share of the Net OPEB Liability*, and *Schedule of District Contributions* for the Health Care Trust Fund are presented in this section.

#### St. Vrain Valley School District RE-1J Schedule of Required Supplementary Information Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual General, Colorado Preschool Program, and Risk Management Funds For the Year Ended June 30, 2019

		Gene	eral Fund				school Program the General Fund	)
	Original Budget	Amended Budget	Actual	Variance to Budget Positive (Negative)	Original Budget	Amended Budget	Actual	Variance to Budget Positive (Negative)
Revenues								
Local Property taxes	\$ 85,586,220	\$ 87,995,288	\$ 83,154,806	\$ (4,840,482)	\$-	\$-	\$-	\$-
Specific ownership taxes	10,134,650	11,500,000	11,830,477	330,477	-	-	-	-
Mill levy override	44,101,486	46,049,037	44,545,572	(1,503,465)	-	-	-	-
Investment income Charges for services	1,400,000 5,588,705	2,000,000 6,657,935	2,537,414 6,776,213	537,414 118,278	3,300	10,000	17,665	7,665
Miscellaneous	4,064,918	5,203,959	7,455,824	2,251,865	-		_	-
Total local revenues	150,875,979	159,406,219	156,300,306	(3,105,913)	3,300	10,000	17,665	7,665
State								
Equalization, net	139,654,441	132,106,310	132,169,902	63,592	1,631,869	1,653,862	1,699,814	45,952
Special Education	6,176,641	6,446,548	6,544,865	98,317	-	-	-	-
Vocational Education	1,056,873	1,303,749	1,303,750	1	-	-	-	-
Transportation Gifted and Talented	1,875,500 298,730	2,047,297 304,458	2,135,790 304,458	88,493	-			-
English Language Proficiency Act	1,605,224	1,650,202	1,650,202	-	-	-	-	-
BEST grant	-	250,000	907,513	657,513	-	-	-	-
PERA: State on Behalf Payment	-	-	4,579,695	4,579,695	-	-	-	-
Other state sources	1,212,068	1,342,402	1,155,052	(187,350)	-	-		-
Total state revenues	151,879,477	145,450,966	150,751,227	5,300,261	1,631,869	1,653,862	1,699,814	45,952
Federal				(1)				
Build America Bond rebates Migrant passed through BOCES	1,421,930 40,927	1,428,020 25,000	1,428,019 5,553	(1) (19,447)	-	-	-	-
Other federal sources	1.242.142	1.442.989	2.001.184	558.195	-	-	-	-
Total federal revenues	2,704,999	2,896,009	3,434,756	538,747	-	-	-	-
Total revenues	305,460,455	307,753,194	310,486,289	2,733,095	1,635,169	1,663,862	1,717,479	53,617
Expenditures								
Current								
Salaries	179,150,408	178,852,737	175,050,972	3,801,765	195,370	197,040	198,475	(1,435)
Benefits	60,302,022	59,888,442	63,144,810	(3,256,368)	62,864	57,611	61,320	(3,709)
Purchased services Supplies and materials	13,429,670 30,075,732	14,568,670 26,062,803	16,559,155 18,438,810	(1,990,485) 7,623,993	1,180,050 73,765	1,180,050 73,765	1,194,515 102,386	(14,465)
Claims paid		20,002,803	10,430,010	7,023,993	- 13,705		- 102,300	(28,621)
Other	1,402,264	2,424,764	967,303	1,457,461	26,405	26,405	26,750	(345)
Charter schools	29,650,472	27,453,462	27,461,393	(7,931)	-	-	-	-
Capital outlay	333,700	3,326,910	5,052,368	(1,725,458)	250,000	250,000	-	250,000
Debt service Principal	_	3,908,743	3,908,743	_	_			
Interest	-	245,145	244,869	276	-	-	-	-
Total expenditures, US GAAP basis	314,344,268	316,731,676	310,828,423	5,903,253	1,788,454	1,784,871	1,583,446	201,425
Excess (deficiency) of revenues over (under) expenditures before transfers	(8,883,813)	(8,978,482)	(342,134)	8,636,348	(153,285)	(121,009)	134,033	255,042
Other Financing Sources Proceeds on capital lease		2,743,210	2,743,210					
Total other financing sources	-	2,743,210	2,743,210	-	-	-	-	-
Excess (deficiency) of revenues over								
(under) expenditures and other financing sources uses	\$ (8,883,813)	\$ (6,235,272)	2,401,076	\$ 8,636,348	\$ (153,285)	\$ (121,009)	134,033	\$ 255,042
-								
Fund balance, beginning			113,932,789				666,704	
Fund balance, ending			\$ 116,333,865				\$ 800,737	

	(A sub-fund of the	e General Fund)			To	tal	
			Variance to Budget				Variance to Budget
Original	Amended		Positive	Original	Amended		Positive
Budget	Budget	Actual	(Negative)	Budget	Budget	Actual	(Negative)
-	\$-	\$ -	\$-	\$ 85,586,220	\$ 87,995,288	\$ 83,154,806	\$ (4,840,482)
-	-	-	-	10,134,650	11,500,000	11,830,477	330,477
-	-	-	-	44,101,486	46,049,037	44,545,572	(1,503,465)
60,000	80,000	135,578	55,578	1,463,300	2,090,000	2,690,657	600,657
-	-	200	200	5,588,705	6,657,935	6,776,413	118,478
25,000		113,491	88,491 144,269	4,089,918 150,964,279	5,228,959	7,569,315	2,340,356 (2,953,979)
85,000	105,000	249,269	144,269	150,964,279	159,521,219	156,567,240	(2,953,979)
3,768,720	4,113,891	4,113,891	-	145,055,030	137,874,063	137,983,607	109,544
	-	-	-	6,176,641	6,446,548	6,544,865	98,317
-	-	-	-	1,056,873	1,303,749	1,303,750	1
-	-	-	-	1,875,500	2,047,297	2,135,790	88,493
-	-	-	-	298,730	304,458	304,458	
-	-	-	-	1,605,224	1,650,202	1,650,202	-
-	-	-	-	-	250,000	907,513	657,513
-	-	-	-	-	-	4,579,695	4,579,695
-	<u> </u>			1,212,068	1,342,402	1,155,052	(187,350)
3,768,720	4,113,891	4,113,891		157,280,066	151,218,719	156,564,932	5,346,213
				1,421,930	1,428,020	1,428,019	(1)
-	-	-	-	40,927	25,000	5,553	(1) (19,447)
-	-	-	-	1,242,142	1,442,989	2,001,184	558,195
-				2,704,999	2,896,009	3,434,756	538,747
3,853,720	4,218,891	4,363,160	144,269	310,949,344	313,635,947	316,566,928	2,930,981
235,962	272,870	278,216	(5,346)	179,581,740	179,322,647	175,527,663	3,794,984
73,933	86,196	86,784	(588)	60,438,819	60,032,249	63,292,914	(3,260,665)
1,746,370	2,062,370	1,900,584	161,786	16,356,090	17,811,090	19,654,254	(1,843,164)
113,835	113,835	68,341	45,494	30,263,332	26,250,403	18,609,537	7,640,866
1,632,000	1,632,000	876,461	755,539	1,632,000	1,632,000	876,461	755,539
50,620	50,620	4,851	45,769	1,479,289	2,501,789	998,904	1,502,885
-		-		29,650,472	27,453,462	27,461,393	(7,931)
1,000	1,000	-	1,000	584,700	3,577,910	5,052,368	(1,474,458)
-	-	-	-	-	3,908,743	3,908,743	-
-		-			245,145	244,869	276
3,853,720	4,218,891	3,215,237	1,003,654	319,986,442	322,735,438	315,627,106	7,108,332
-		1,147,923	1,147,923	(9,037,098)	(9,099,491)	939,822	10,039,313
	<u> </u>	<u> </u>	<u> </u>		2,743,210	2,743,210	<u> </u>
					2,743,210	2,743,210	
					<b>A</b> ( <b>F A A A A A A A A A A</b>		•
	<u>\$</u> -	1,147,923	\$ 1,147,923	\$ (9,037,098)	\$ (6,356,281)	3,683,032	\$ 10,039,313
-							
-		5,966,417				120,565,910	

#### St. Vrain Valley School District RE-1J Schedule of Required Supplementary Information Schedule of District's Proportionate Share of the Net Pension Liability Year Ended December 31, (Plan Meaurement Date) Employee Pension Plan Year Five \*\*

		2014		2015		2016		2017		2018
District's proportion of the net pension liability (asset)		3.4574%		3.4942%		3.5445%		3.5931%		3.1847%
District's proportionate share of the net pension liability (asset)	\$	468,595,684	\$	534,414,453	\$	1,055,346,922	\$	1,161,892,447	\$	563,918,679
State's Proportionate Share of the Net Pension Liability associated with the District ## 77,108,048								77,108,048		
Total	\$	468,595,684	\$	534,414,453	\$	1,055,346,922	\$	1,161,892,447	\$	641,026,727
District's covered payroll	\$	144,605,343	\$	152,401,888	\$	159,046,911	\$	165,688,597	\$	175,080,505
District's proportionate share of the net pension liability (asset) as a percent of its covered payroll	age	324.05%		350.66%		663.54%		701.25%		322.09%
Plan fiduciary net position as a percentage of the total pension liability		62.84%		59.20%		43.10%		43.96%		57.01%

## A direct distribution provision to allocate funds from the State of Colorado budget to Colorado PERA on an annual basis began in July 2018 based on Senate Bill 18-200.

\*\* GASB Statement No. 68 was implemented during fiscal year 2015. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

#### St. Vrain Valley School District RE-1J Schedule of Required Supplementary Information Schedule of District Pension Contributions Year Ended June 30, (Fiscal Year End Date)

Employee Pension Plan Year Five \*\*

	2015	2016	2017	2018	2019
Contractually required contribution (excluding HTCF)	\$ 25,104,314	\$ 27,643,539	\$ 29,805,956	\$ 32,072,868	\$ 34,721,871
Contributions in relation to the contractually required contribution	(25,104,314)	(27,643,539)	(29,805,956)	(32,072,868)	(34,721,871)
Contribution deficiency (excess)	\$-	\$-	\$-	\$-	\$-
District's covered payroll	\$ 148,684,016	\$ 155,886,834	\$ 162,112,201	\$ 169,798,038	\$ 181,504,815
Contributions as a percentage of covered payroll (excluding HTCF)	16.88%	17.73%	18.39%	18.89%	19.13%

\*\* GASB Statement No. 68 was implemented during fiscal year 2015. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

#### St. Vrain Valley School District RE-1J Schedule of Required Supplementary Information Schedule of District's Proportionate Share of the Net OPEB Liability Year Ended December 31, (Plan Meaurement Date) Health Care Trust Fund Year Two \*\*

2017 2018 District's proportion of the net OPEB liability (asset) 2.0416% 2.0701% District's proportionate share of the net OPEB liability (asset) 26,532,775 28,164,275 \$ \$ District's covered payroll \$ 165,688,597 \$ 175,080,505 District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll 16.01% 16.09% Plan fiduciary net position as a percentage of the total OPEB liability 17.53% 17.03%

\*\* GASB Statement No. 75 was implemented during fiscal year 2018. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

#### St. Vrain Valley School District RE-1J Schedule of Required Supplementary Information Schedule of District OPEB Contributions Year Ended June 30, (Fiscal Year End Date) Health Care Trust Fund Year Two \*\*

	2018		 2019
Contractually required contribution	\$	1,732,540	\$ 1,851,349
Contributions in relation to the contractually required contribution		(1,732,540)	(1,851,349)
Contribution deficiency (excess)	\$	-	\$ -
District's covered payroll	\$	169,798,038	\$ 181,504,815
Contributions as a percentage of covered payroll		1.02%	1.02%

\*\* GASB Statement No. 75 was implemented during fiscal year 2018. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

#### Notes to Required Supplementary Information

June 30, 2019

#### NOTE 1: GENERAL FUND BUDGETARY INFORMATION

Prior to July 1, 2015, the *General Fund* annual budget was adopted on a basis consistent with US GAAP. While a budget basis is similar to a cash basis – in that revenues are recognized when cash is received, and expenditures are recorded when payments are made – a US GAAP basis budget, on the other hand, includes, for example, accruals for compensation earned but not paid as of fiscal year end, and recognition of deferred revenues. The District's other funds are also budgeted on a US GAAP basis.

The significant differences between the *General Fund*'s adopted and amended budgets are as follows:

- \$4.4 million increase in property taxes and mill levy override dollars due to increased assessed property values;
- \$7.2 million decrease in state equalization due to the increased locally assessed property values, net of a \$4 million one-time additional allocation from the *General Fund* to the *Capital Reserve Capital Projects Fund;*
- \$1.4 million increase due to higher than projected specific ownership taxes;
- \$1.1 million increase in charges for service due to the increased participation in preschool and fullday kindergarten tuition-based programs;
- \$1.1 million increase in miscellaneous revenue due to the sale of retired iPad minis and increased e-rate revenues;
- \$1.5 million increase in purchased services for additional school resource officers as well as increased insurance premiums and coverage;
- \$4.0 million decrease in supplies due to the reallocation of resources to cover debt service payments related to technology leases;
- \$3.0 million increase in capital outlay due to the inception of another technology lease;
- \$1.0 million increase in other contingency expenditures related to a new Project Launch literacy program;
- \$2.2 million decrease in charter school allocations due to actual enrollment being less than initial projections.

During the current fiscal year, the District received federal interest income of \$1.4 million as a subsidy from issuing Direct Pay Build America Bonds, Series 2010B.

### NOTE 2: NET PENSION LIABILITY AND DISTRICT CONTRIBUTIONS

The schedules presented will illustrate a 10-year trend. However, since the District did not implement GASB Statement No. 68 until fiscal year 2015, only five years are presented in these prior schedules. As information is available, each subsequent year will be added until the full 10-year trend is compiled. *The Schedule of the District's Proportionate Share of the Net Pension Liability* presents amounts as determined at December 31st of each fiscal year. *The Schedule of District Contributions* presents amounts based on the District's fiscal year of June 30th.

#### NOTE 3: NET OPEB LIABILITY AND DISTRICT CONTRIBUTIONS

The schedules presented will illustrate a 10-year trend. However, since the District did not implement GASB Statement No. 75 until fiscal year 2018, only two years are presented in these prior schedules. As information is available, each subsequent year will be added until the full 10-year trend is compiled. *The Schedule of the District's Proportionate Share of the Net OPEB Liability* presents amounts as determined at December 31st of each fiscal year. *The Schedule of District Contributions* presents amounts based on the District's fiscal year of June 30th.

# SUPPLEMENTARY SCHEDULES - GOVERNMENTAL FUNDS

### Major Governmental Funds

<u>Bond Redemption Fund</u> – The Bond Redemption Fund is a debt service fund used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest, and related costs.

<u>Building Fund</u> – The Building Fund is a capital projects fund that accounts for the proceeds of bond sales and expenditures for capital outlay for land, buildings, improvements of grounds, construction of buildings, additions or remodeling of buildings or initial, additional and replacement equipment.

#### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Bond Redemption Fund For the Year Ended June 30, 2019

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
Revenues Property taxes	\$ 56,953,000	\$ 59,467,000	\$ 58,052,777	\$ (1,414,223)
Investment income Total revenues	<u>475,000</u> 57,428,000	500,000	1,002,126	<u>502,126</u> (912,097)
Expenditures			00,00,000_	(012,001)
Debt principal Debt interest	25,345,000 24,421,264	42,730,000 26,106,920	42,730,000 26,106,920	-
Fiscal charges	15,000	20,000	15,594	4,406
Total expenditures	49,781,264	68,856,920	68,852,514	4,406
Net change in fund balances	\$ 7,646,736	(8,889,920)	(9,797,611)	\$ (907,691)
Fund balance, beginning		62,572,848	62,572,848	
Fund balance, ending		\$ 53,682,928	\$ 52,775,237	

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Building Fund For the Year Ended June 30, 2019

	 Original Budget	 Amended Budget	 Actual	 Variance Positive (Negative)
<b>Revenues</b> Investment income Miscellaneous	\$ 2,400,000	\$ 2,400,000 5,000	\$ 3,171,352 301,944	\$ 771,352 296,944
Total revenues	 2,400,000	 2,405,000	 3,473,296	 1,068,296
Expenditures Salaries Benefits Purchased services Supplies and materials	610,000 185,000 8,000,000	550,000 175,000 12,450,518	461,074 138,907 12,086,424 247,764	88,926 36,093 364,094 (247,764)
Capital outlay Other	70,490,247 5,000	125,000,000 6,000	30,333,570 4,114	94,666,430 1,886
Total expenditures	 79,290,247	 138,181,518	 43,271,853	 94,909,665
Excess (deficiency) of revenues over (under) expenditures	(76,890,247)	(135,776,518)	(39,798,557)	95,977,961
Other Financing Sources Issuance of bonds Premium received on issuance of bonds	 -	 60,340,000 3,415,401	 60,340,000 3,415,401	 -
Total other financing sources	 -	 63,755,401	 63,755,401	 -
Net change in fund balances	\$ (76,890,247)	(72,021,117)	23,956,844	\$ 95,977,961
Fund balance, beginning		 101,441,315	 101,441,315	
Fund balance, ending		\$ 29,420,198	\$ 125,398,159	

# SUPPLEMENTARY SCHEDULES – GOVERNMENTAL FUNDS

# Nonmajor Capital Projects Fund

<u>Capital Reserve Capital Projects Fund</u> – This fund is used to account for financial resources that are restricted, committed, or assigned to expenditures for the ongoing capital outlay needs of the District, such as equipment purchases.

# Nonmajor Special Revenue Funds

<u>Special Revenue Funds</u> are used to account for the proceeds of specific revenue sources including those requiring separate accounting because of legal or regulatory provisions that legally restrict expenditures to specified purposes.

- Community Education Fund This fund is used to record the tuition-based activities including driver's education, summer school, K-5 child care, PreK child care, and enrichment as well as community-based grants and awards.
- Fair Contributions Fund In accordance with intergovernmental agreements, this fund is
  used to collect money for the acquisition, development, or expansion of public school sites
  based on impacts created by residential subdivisions.
- Governmental Designated -Purpose Grants Fund This fund is used to account for restricted state or federal grants that are obtained primarily to provide for specific instructional programs.
- *Nutrition Services Fund* The *Nutrition Services Fund* accounts for the financial transaction related to the food service operations of the District.
- Student Activity Fund This fund is used to record financial transactions related to schoolsponsored pupil intrascholastic and interscholastic athletic and other related activities. Revenues of this fund are primarily from student fees, fund raising, gate receipts, and gifts.

### Combining Balance Sheet Nonmajor Governmental Funds June 30, 2019

	pital Reserve pital Projects Fund
Assets Cash and investments Accounts receivable Grants receivable Due from component units Prepaids Inventories	\$ 10,168,095 6,325 - - - -
Total assets	\$ 10,174,420
Liabilities Accounts payable Due to other funds Accrued salaries and benefits Construction retainage payable Unearned revenues	\$ 829,083 - - 39,922 -
Total liabilities	 869,005
Fund Balances Nonspendable: deposits, inventories, prepaids Restricted: special revenue funds Committed: capital projects Committed: special revenue fund	 - - 9,305,415 -
Total fund balances	 9,305,415
Total liabilities and fund balances	\$ 10,174,420

	S	Special Revenue Fund	ds		
Community Education	Fair Contributions	Governmental Designated- Purpose Grants	Nutrition Services	Student Activity	Total Nonmajor Governmental Funds
\$ 3,903,983 44,406 - - 975 -	\$ 7,591,821 - - - - - -	\$ - - 2,880,162 - - -	\$ 1,525,943 19,870 177,472 1,901 - 560,042	\$ 5,844,192 136,472 - - 7,174 -	\$ 29,034,034 207,073 3,057,634 1,901 8,149 560,042
\$ 3,949,364	\$ 7,591,821	\$ 2,880,162	\$ 2,285,228	\$ 5,987,838	\$ 32,868,833
\$ 59,387 - 399,607 - 44,700 503,694	\$ - - - - -	\$ 59,773 1,306,407 578,277 - 935,705 2,880,162	\$ 49,130 - 177,114 - - 226,244	\$ 98,360 370,201 5,159 - 845 474,565	\$ 1,095,733 1,676,608 1,160,157 39,922 981,250 4,953,670
975 3,444,695 - - - 3,445,670	- - - 7,591,821 7,591,821		560,042 1,498,942 - - 2,058,984	7,174 5,506,099 - - 5,513,273	568,191 10,449,736 9,305,415 7,591,821 27,915,163
		\$ 2,880,162	<u>.</u>		
\$ 3,949,364	\$ 7,591,821	\$ 2,880,162	\$ 2,285,228	\$ 5,987,838	\$ 32,868,833

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2019

	Capital Reserve Capital Projects Fund
Revenues	
Intergovernmental Investment income Charges for services	\$ 9,912,533 202,522 -
Pupil activities Miscellaneous State intergovernmental Federal intergovernmental	- 310,461 -
Total revenues	10,425,516
Expenditures	
Instruction	10,530
Supporting services Food service operations	3,969,017
Capital outlay	4,854,743
Debt service	
Principal Interest	-
Total expenditures	8,834,290
Excess (deficiency) of revenues over (under) expenditures	
before other financing sources (uses)	1,591,226
<b>Other Financing Sources (Uses)</b> Transfers in Transfers out	
Total other financing sources (uses)	
Net changes in fund balances	1,591,226
Fund balances, beginning	7,714,189
Fund balances, ending	\$ 9,305,415

		S	Special Revenue Fund	ls		
Community Education		Fair Contributions	Governmental Designated- Purpose Grants	Nutrition Services	Student Activity	Total Nonmajor Governmental Funds
\$	- 89,639 7,264,693 - - -	\$ - 153,364 - - 2,587,132 - -	\$	\$ - 25,467 3,938,154 - 63,284 195,319 5,809,873	\$ - 132,164 - 7,529,059 - - -	\$ 9,912,533 603,156 11,202,847 7,529,059 2,960,877 1,039,211 14,666,056
	7,354,332	2,740,496	9,700,075	10,032,097	7,661,223	47,913,739
	5,070,242 2,070,931 - 52,931	- 360,261 - 167,130	5,365,848 4,249,111 - 85,116	- - 10,273,923 20,691	6,768,789 529,938 - 72,273	17,215,409 11,179,258 10,273,923 5,252,884
	52,206	-	-	-	-	52,206
	1,741 7,248,051	527,391	9,700,075	10,294,614	7,371,000	1,741 43,975,421
	106,281	2,213,105		(262,517)	290,223	3,938,318
	11,020	-	-	-	- (11,020)	11,020 (11,020)
	11,020				(11,020)	
	117,301	2,213,105	-	(262,517)	279,203	3,938,318
	3,328,369	5,378,716		2,321,501	5,234,070	23,976,845
\$	3,445,670	\$ 7,591,821	\$	\$ 2,058,984	\$ 5,513,273	\$ 27,915,163

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Capital Reserve Capital Projects Fund For the Year Ended June 30, 2019

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
<b>Revenues</b> Allocation from General Fund Investment income Miscellaneous	\$ 6,008,177 100,000 75,000	\$ 9,910,361 165,000 75,000	\$ 9,912,533 202,522 310,461	\$       2,172
Total revenues	6,183,177	10,150,361	10,425,516	275,155
Expenditures				
Capital expenditures	9,500,000	9,960,000	8,834,290	1,125,710
Total expenditures	9,500,000	9,960,000	8,834,290	1,125,710
Net change in fund balances	\$ (3,316,823)	190,361	1,591,226	\$ 1,400,865
Fund balance, beginning		7,714,189	7,714,189	
Fund balance, ending		\$ 7,904,550	\$ 9,305,415	

#### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Community Education Fund For the Year Ended June 30, 2019

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)	
Revenues	\$ 41.000	\$ 80.000	\$ 89.639	¢ 0.000	
Investment income Charges for services	\$	\$ 80,000 7,214,000	\$	\$	
Total revenues	7,085,000	7,294,000	7,354,332	60,332	
Expenditures					
Instruction	5,350,000	5,150,000	5,124,189	25,811	
Support services	1,343,000	1,850,000	2,070,931	(220,931)	
Capital outlay	100,000	100,000	52,931	47,069	
Contingency reserve	3,280,813	3,522,369	-	3,522,369	
Total expenditures	10,073,813	10,622,369	7,248,051	3,374,318	
Excess (deficiency) of revenues over (under) expenditures before other financing sources (uses)	(2,988,813)	(3,328,369)	106,281	3,434,650	
Other Financing Sources Transfers in		<u> </u>	11,020	11,020	
Net change in fund balances	(2,988,813)	(3,328,369)	117,301	3,445,670	
Fund balance, beginning	2,988,813	3,328,369	3,328,369	<u> </u>	
Fund balance, ending	\$-	<u>\$-</u>	\$ 3,445,670	\$ 3,445,670	

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Fair Contributions Fund For the Year Ended June 30, 2019

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
Revenues	\$ 95,000	\$ 75.000	\$ 153,364	\$ 78,364
Cash in lieu	<u> </u>	2,100,000	2,587,132	487,132
Total revenues	1,695,000	2,175,000	2,740,496	565,496
Expenditures				
Purchased services	500,000	500,000	360,261	139,739
Capital outlay	7,608,737	2,000,000	167,130	1,832,870
Total expenditures	8,108,737	2,500,000	527,391	1,972,609
Net change in fund balances	\$ (6,413,737)	(325,000)	2,213,105	\$ 2,538,105
Fund balance, beginning		5,378,716	5,378,716	
Fund balance, ending		\$ 5,053,716	\$ 7,591,821	

#### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Governmental Designated-Purpose Grants For the Year Ended June 30, 2019

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)	
<b>Revenues</b> State grants Federal grants	\$  465,332 11,020,182	\$     807,477 11,489,962	\$     843,892 <u>      8,856,183</u>	\$	
Total revenues	11,485,514	12,297,439	9,700,075	(2,597,364)	
Expenditures Salaries Benefits Purchased services Supplies and materials Other Capital outlay Total expenditures	6,255,517 2,130,429 296,755 1,851,164 924,830 <u>26,819</u> 11,485,514	6,317,231 2,162,686 701,218 2,253,946 824,799 <u>37,559</u> 12,297,439	5,865,031 1,922,409 595,333 562,515 669,671 <u>85,116</u> 9,700,075	452,200 240,277 105,885 1,691,431 155,128 (47,557) 2,597,364	
Net change in fund balances	\$ -			\$ -	
Fund balance, beginning					
Fund balance, ending		<u>\$</u> -	\$-		

#### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Nutrition Services Fund For the Year Ended June 30, 2019

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)	
Revenues					
Investment income	\$ 12,000	\$ 23,000	\$ 25,467	\$ 2,467	
Charges for services	3,878,593	3,967,438	3,938,154	(29,284)	
Other food service charges	60,000	60,000	63,284	3,284	
State match	170,000	198,594	195,319	(3,275)	
Commodities entitlement	651,949	666,806	725,715	58,909	
National School Lunch/Breakfast Program	5,286,412	5,091,558	5,084,158	(7,400)	
Total revenues	10,058,954	10,007,396	10,032,097	24,701	
Expenditures					
Salaries	3,498,305	3,623,672	3,687,020	(63,348)	
Benefits	1,364,339	1,446,006	1,511,071	(65,065)	
Purchased services	140,000	135,000	121,104	13,896	
Supplies and materials	4,876,949	4,882,806	4,854,728	28,078	
Capital outlay	85,000	35,000	20,691	14,309	
Other	100,000	100,000	100,000	-	
Contingency reserve	2,241,835	2,106,413		2,106,413	
Total expenditures	12,306,428	12,328,897	10,294,614	2,034,283	
Net change in fund balances	(2,247,474)	(2,321,501)	(262,517)	2,058,984	
Fund balance, beginning	2,247,474	2,321,501	2,321,501	<u> </u>	
Fund balance, ending	<u>\$ -</u>	<u>\$-</u>	\$ 2,058,984	\$ 2,058,984	

### Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Student Activity Fund For the Year Ended June 30, 2019

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)
Revenues Investment income Athletic activities Pupil activities PTO/Gift activities	\$57,000 2,638,000 3,846,000 797,000	\$ 100,000 2,800,000 4,000,000 640,000	\$ 132,164 2,869,002 3,726,435 933,622	\$ 32,164 69,002 (273,565) 293,622
Total revenues	7,338,000	7,540,000	7,661,223	121,223
Expenditures Athletic activities Pupil activities PTO/Gift activities Contingency reserve Total expenditures Excess (deficiency) of revenues over (under) expenditures before other financing sources (uses)	4,542,275 6,603,189 1,475,651 - 12,621,115 (5,283,115)	2,600,000 3,800,000 5,574,070 12,774,070 (5,234,070)	3,075,732 3,557,603 737,665 - 7,371,000 290,223	(475,732) 242,397 62,335 5,574,070 5,403,070 5,524,293
Other Financing Uses Transfers out			(11,020)	(11,020)
Net change in fund balances	(5,283,115)	(5,234,070)	279,203	5,513,273
Fund balance, beginning	5,283,115	5,234,070	5,234,070	
Fund balance, ending	<u>\$ -</u>	<u>\$-</u>	\$ 5,513,273	\$ 5,513,273

# SUPPLEMENTA RY SCHEDULES – PROPRIETARY FUND

# Internal Service Fund

Internal Service Funds may be used to accumulate and allocate costs internally among governmental functions. The District's only internal service fund is the *Self Insurance Fund* which accounts for the specific medical and dental health plans of the District.

### Schedule of Revenues, Expenses and Changes in Fund Net Position - Budget and Actual Self Insurance Fund For the Year Ended June 30, 2019

	Original Budget	Amended Budget	Actual	Variance Positive (Negative)	
Revenues					
Investment income	\$ 85,000	\$ 100,000	\$ 131,464	\$ 31,464	
Charges for services	19,728,000	21,075,000	21,161,876	86,876	
Miscellaneous	1,500	50,000	-	(50,000)	
Total revenues	19,814,500	21,225,000	21,293,340	68,340	
Expenditures					
Salaries	186,000	190,000	185,883	4,117	
Benefits	53,000	55,000	55,728	(728)	
Purchased services	2,644,000	2,669,000	2,694,947	(25,947)	
Supplies and materials	5,000	5,000	-	5,000	
Other	739,000	875,000	706,097	168,903	
Claims paid	16,632,000	16,632,000	15,603,272	1,028,728	
Total expenditures	20,259,000	20,426,000	19,245,927	1,180,073	
Change in net position	\$ (444,500)	799,000	2,047,413	\$ 1,248,413	
Net position, beginning		4,447,290	4,447,290		
Net position, ending		\$ 5,246,290	\$ 6,494,703		

# SUPPLEMENTARY SCHEDULES – FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net position and changes in net position. Of the four fiduciary funds categories (pension trust funds, investment trust funds, private-purpose trust funds, and custodial funds), the District has the following:

• <u>Private purpose trust funds</u> account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is the *Student Scholarship Fund*.

The District has no custodial funds.

### Schedule of Additions, Deductions and Changes in Fiduciary Net Position - Budget and Actual Student Scholarship Fund For the Year Ended June 30, 2019

	Original Budget		Amended Budget		Actual		Variance Positive (Negative)	
Additions								
Investment income Contributions	\$	2,000 37,000	\$	2,750 40,000	\$	2,521 34,420	\$	(229) (5,580)
Total additions		39,000		42,750		36,941		(5,809)
Deductions								
Scholarships		39,000		42,750		31,246		11,504
Transfer to Education Foundation		-		-		236,945		(236,945)
Contingency reserve		225,512		231,250				231,250
Total deductions		264,512		274,000		268,191		5,809
Change in net position		(225,512)		(231,250)		(231,250)		-
Net position, beginning		225,512		231,250		231,250		-
Net position, ending	\$		\$		\$		\$	-

# SUPPLEMENTARY SCHEDULES – COMPONENT UNITS

### **Charter Schools**

Aspen Ridge Preparatory School began operations in the fall of fiscal year 2012 to serve students in grades K through 5. In October 2014, the charter was renewed to serve grades K through 8. The school is located in Erie (Weld County).

Carbon Valley Academy, located in Frederick (Weld County), began operations in the fall of fiscal year 2006 to serve students in grades pre-K through 8. In 2009 the school opened a secondary academy with grade 9 and planned to add a grade each year until 12<sup>th</sup> grade. However, the secondary academy was closed in December 2010.

Flagstaff Academy also began operations in the fall of fiscal year 2006 serving students in grades pre-K through 8. The school is located in Longmont (Boulder County).

Imagine Charter School at Firestone (Weld County) began operations in the fall of fiscal year 2009 to serve students grades pre-K through 8.

St. Vrain Community Montessori School began operations in the fall of fiscal year 2009 serving students in grades K through 2. The school, currently located in Longmont (Boulder County), added a grade each year until 6<sup>th</sup> grade. In October 2013, the charter was renewed to serve grades pre-K through 8, adding grade 7 in fiscal year 2015 and grade 8 in fiscal year 2016.

Twin Peaks Charter Academy, located in Longmont (Boulder County), began operations in the fall of fiscal year 1998 to serve students in grades K through 8. In 2012, the school opened a secondary academy with grades 9 and 10 and added a grade each year until 12<sup>th</sup> grade.

### Combining Statement of Net Position Component Units June 30, 2019

		spen Ridge Preparatory School	Carbon Valley Academy			Flagstaff Academy	
Assets							
Cash and investments	\$	1,984,750	\$	1,048,458	\$	4,394,777	
Accounts receivable		15,594		51,026		5,392	
Prepaids		96,965		4,696		6,337	
Deposits		-		-		-	
Restricted cash and investments		1,346,686		371,896		1,340,656	
Capital assets,							
Non-depreciable		682,150		1,158,251		-	
Depreciable, net		12,415,364		2,920,821		9,668,738	
Total assets		16,541,509		5,555,148		15,415,900	
Deferred outflows of resources							
Related to debt		-		-		1,346,661	
Related to pension		2,488,887		1,132,744		4,836,365	
Related to OPEB		65,926		9,105		64,701	
Total deferred outflows of resources		2,554,813		1,141,849		6,247,727	
Liabilities							
Accounts payable		60,697		46,867		181,069	
Due to primary government		-		-		12,894	
Accrued salaries and benefits		146,453		114,066		379,464	
Accrued interest payable		270,700		12,218		223,245	
Unearned revenue		900		-		49,340	
Noncurrent liabilities							
Due within one year		195,000		87,475		250,000	
Due in more than one year		10,670,000		4,161,187		13,300,342	
Pension liability		6,057,190		3,703,874		13,837,483	
OPEB liability		302,520		184,986		691,103	
Total liabilities		17,703,460		8,310,673		28,924,940	
Deferred inflows of resources							
Related to pension		4,171,313		3,358,523		10,546,622	
Related to OPEB		461		8,505		1,052	
Total deferred inflows of resources		4,171,774		3,367,028		10,547,674	
Net Position		.,,		-,,		,	
Net investment in capital assets		2,232,514		(955,945)		(2,540,948)	
Restricted for		, - ,-		()		( )	
Emergencies		120,485		74,362		284,477	
Debt service		1,015,047					
Capital projects		60,939		-		-	
Unrestricted		(6,207,897)		(4,099,121)		(15,552,516)	
	¢		<u>۴</u>		<b></b>		
Total net position	\$	(2,778,912)	\$	(4,980,704)	\$	(17,808,987)	

					Component Units
Imo	igine Charter	c	St Vrain Community		
	School at		Vontessori	Twin Peaks	Total Charter
	Firestone	'	School	arter Academy	Schools
\$	2,462,683	\$	997,635	\$ 3,482,766	\$ 14,371,069
	43,178		1,157	20,308	136,655
	2,000		39,037	-	149,035
	-		13,841	-	13,841
	-		-	2,513,296	5,572,534
	-		-	2,542,130	4,382,531
	-		121,896	 19,721,436	44,848,255
	2,507,861		1,173,566	 28,279,936	69,473,920
	-		-	2,736,834	4,083,495
	2,274,843		1,316,490	3,564,168	15,613,497
	24,715		33,024	24,449	221,920
	2,299,558		1,349,514	 6,325,451	19,918,912
	14,841		32,910	69,370	405,754
	16,833		405	136,522	166,654
	174,277		11,094	353,534	1,178,888
	-		-	200,351	706,514
	40,585		114,862	-	205,687
	-		-	505,000	1,037,475
	-		-	24,540,273	52,671,802
	7,448,238		4,189,303	11,900,735	47,136,823
	371,994		209,230	594,369	2,354,202
	8,066,768		4,557,804	38,300,154	105,863,799
	6,199,107		2,605,296	10,545,334	37,426,195
	566		318	29,974	40,876
	6,199,673		2,605,614	10,575,308	37,467,071
	-		121,896	 (268,411)	(1,410,894)
	184,570		76,000	240,000	979,894
	-		-	-	1,015,047
	-		-	830,722	891,661
	(9,643,592)		(4,838,234)	 (15,072,386)	(55,413,746)
\$	(9,459,022)	\$	(4,640,338)	\$ (14,270,075)	\$ (53,938,038)

Combining Statement of Activities Component Units For the Year Ended June 30, 2019

<b>F</b>	Aspen Ridge Preparatory School		Carbon Valley Academy			Flagstaff Academy
Expenses Instruction	\$	2,089,699	\$	1,040,664	\$	5,195,446
Supporting services	Ψ	1,736,262	Ψ	822,607	Ψ	3,327,993
Interest expense		541,400		152,414		532,188
Total expenses		4,367,361		2,015,685		9,055,627
Program Revenues						
Charges for Services		386,392		110,600		1,173,312
Operating Grants and Contributions		42,768		118,385		244,656
Capital Grants and Contributions		1,685,217		58,462		250,034
Total program revenues		2,114,377		287,447		1,668,002
General Revenues						
Per pupil revenue		3,026,249		1,497,212		6,602,394
Mill levy override		150,984		635,123		1,112,926
Interest income		23,658		1,136		55,623
Other		100,022		28,801		9,216
Total general revenues		3,300,913		2,162,272		7,780,159
Change in net position		1,047,929		434,034		392,534
Net position, beginning Restatement		(3,826,841)		(5,414,738)		(18,201,521)
Net position, restated		(3,826,841)		(5,414,738)		(18,201,521)
		(=,===,= : 1)		(2,,		(13,201,021)
Net position, ending	\$	(2,778,912)	\$	(4,980,704)	\$	(17,808,987)

					(	Component Units
		St Vrain				
agine Charter		Community	-	De elve	-	
School at Firestone	N	Nontessori School		Twin Peaks arter Academy	I	otal Charter Schools
 FILESIONE		301001		anel Academy		3010015
\$ 2,826,593	\$	1,699,299	\$	3,636,255	\$	16,487,956
2,682,986		1,028,950	-	2,920,581	-	12,519,379
 -		-		1,190,685		2,416,687
 5,509,579		2,728,249		7,747,521		31,424,022
511,308		450,156		211,860		2,843,628
133,532		250,080		175,464		964,885
 159,210		125,541		273,228		2,551,692
 804,050		825,777		660,552		6,360,205
4,204,575		1,685,947		5,857,905		22,874,282
911,579		183,390		1,360,691		4,354,693
-		13,901		92,721		187,039
 394,210		4,807		79,806		616,862
 5,510,364		1,888,045		7,391,123		28,032,876
804,835		(14,427)		304,154		2,969,059
(10,263,857)		(4,625,911)		(14,736,264)		(57,069,132)
 		-		162,035		162,035
 (10,263,857)		(4,625,911)		(14,574,229)		(56,907,097)
\$ (9,459,022)	\$	(4,640,338)	\$	(14,270,075)	\$	(53,938,038)

See the accompanying Independent Auditors' Report.



# STATISTICAL SECTION (UNAUDITED)

This section of the District's comprehensive annual financial report presents detailed information to provide readers of the financial statements, note disclosures, and required supplementary schedules an additional understanding with regard to the District's overall financial health.

Contents	Pages
Financial Trends The schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.	120 – 131
Revenue Capacity The schedules contain information to help the reader assess the District's most significant local and state revenue sources	132 – 136
Debt Capacity The schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future	137 – 141
Demographic and Economic Information	
The schedules offer demographic and economic indicators to help the reader understand the environment with which the District's financial activities take place.	142 – 147
Operating Information	
The schedules contain information to help the reader understand the staffing of the District, student population it serves, and capital asset data	148 - 155

**Sources:** Unless otherwise noted, the information in the schedules is derived from the comprehensive annual financial reports for the relevant year.

# St. Vrain Valley School District RE-1J Financial Trends Net Position by Component Accrual Basis of Accounting Last Ten Fiscal Years (Unaudited)

	2010	2011	2012	2013
Governmental activities				
Net investment in capital assets	\$ 5,837,277	\$ 1,650,384	\$ (4,553,120)	\$ 5,975,997
Restricted	48,873,296	41,903,392	42,346,312	43,513,161
Unrestricted	41,983,603	49,879,868	52,817,264	74,351,302
Total governmental net position	96,694,176	93,433,644	90,610,456	123,840,460
Business-type activities (1)				
Net investment in capital assets	1,042,353	908,812	1,201,873	1,137,800
Restricted	-	-	-	-
Unrestricted	967,637	1,534,339	1,957,064	2,065,046
Total business-type net position	2,009,990	2,443,151	3,158,937	3,202,846
Primary government				
Net investment in capital assets	6,879,630	2,559,196	(3,351,247)	7,113,797
Restricted	48,873,296	41,903,392	42,346,312	43,513,161
Unrestricted	42,951,240	51,414,207	54,774,328	76,416,348
Total primary government net position	\$ 98,704,166	\$ 95,876,795	\$ 93,769,393	\$ 127,043,306

Note 1: Due to change in accounting effective July 1, 2014, Nutrition Services was no longer

reported as a business-type activity but, rather, included in governmental activities.

Note 2: Due to the implementation of GASB Statements No. 68 and 71 in FY15, the District

recognized its share of the net pension liability, resulting in a deficit net position.

Note 3: Due to the implementation of GASB Statement No. 75 in FY18, the District also recognized its share of the net OPEB liability, further adding to the deficit net position.

2014	2015 (2)	2016	2017	2018 (3)	2019
\$ 4,819,681	\$ 4,340,004	\$ 6,071,204	\$ 11,775,724	\$ 23,251,521	\$ 58,385,613
47,616,074	50,736,515	62,443,429	281,601,451	88,422,987	79,323,629
75,262,484	(355,968,501)	(365,795,314)	(733,090,324)	(766,165,267)	(701,743,649)
127,698,239	(300,891,982)	(297,280,681)	(439,713,149)	(654,490,759)	(564,034,407)
1,046,337 	- - - -	- - - -	- - - -	- - - -	- - - -
5,866,018	4,340,004	6,071,204	11,775,724	23,251,521	58,385,613
47,616,074	50,736,515	62,443,429	281,601,451	88,422,987	79,323,629
77,489,227	(355,968,501)	(365,795,314)	(733,090,324)	(766,165,267)	(701,743,649)
\$ 130,971,319	\$ (300,891,982)	\$ (297,280,681)	\$ (439,713,149)	\$ (654,490,759)	\$ (564,034,407)

## St. Vrain Valley School District RE-1J Financial Trends Changes in Net Position Accrual Basis of Accounting Last Ten Fiscal Years (Unaudited)

		2010		2011		2012		2013
Expenses								
Governmental activities:								
Instruction	\$	136,783,787	\$	154,559,432	\$	156,466,950	\$	162,259,184
Supporting services	•	106,835,640	•	92,466,787	•	87,621,269	•	82,910,079
Interest		19,182,556		20,837,721		20,839,718		20,383,627
Total governmental activities expenses		262,801,983		267,863,940		264,927,937		265,552,890
Business-type activities:								
Food services		7,795,085		8,155,509		8,338,941		8,550,602
Total primary government expenses	\$	270,597,068	\$	276,019,449	\$	273,266,878	\$	274,103,492
Program Revenues								
Governmental activities:								
Charges for services								
Tuition and fees	\$	11,324,592	\$	10,924,440	\$	12,478,933	\$	14,190,837
Internal charges		2,033,494		1,594,055		1,731,141		1,557,178
Operating grants and contributions		19,607,144		26,905,761		19,577,033		19,285,254
Capital grants and contributions		452,712		<u>334,803</u> 39.759.059		514,826		742,088
Total governmental activities program revenues		33,417,942		39,759,059		34,301,933		35,775,357
Business-type activities: (1) Charges for services		3,911,304		3,709,186		3,804,775		3,448,430
Operating grants and contributions		4,206,325		4,878,818		4,884,351		5,035,106
Capital grants and contributions		135,146		-,070,010		364,451		109,033
Total business-type activities program revenues		8,252,775		8,588,004		9,053,577		8,592,569
Total primary government program revenues	\$	41,670,717	\$	48,347,063	\$	43,355,510	\$	44,367,926
Net (expense) / revenue	•	(000 004 044)	•	(000 404 004)	•	(000 000 00 1)	•	(000 777 500)
Governmental activities	\$	(229,384,041)	\$	(228,104,881)	\$	(230,626,004)	\$	(229,777,533)
Business-type activities	_	457,690	_	432,495	_	714,636	_	41,967
Total primary government net expense	\$	(228,926,351)	\$	(227,672,386)	\$	(229,911,368)	\$	(229,735,566)
General Revenues and Other Changes								
in Net Position Governmental activities:								
Property taxes	\$	91,637,477	\$	91,600,278	\$	94,238,488	\$	99,933,752
Specific ownership taxes	Ψ	6,023,739	Ψ	5,805,254	Ψ	5,920,333	Ψ	7,090,842
Mill levy override		17,385,887		17,180,635		17,108,522		31,646,447
State equalization		110,042,029		101,290,756		103,622,720		108,346,576
Investment income		1,361,173		2,014,620		952,516		770,928
Other		3,902,508		6,952,806		5,960,237		15,218,992
Total governmental activities		230,352,813		224,844,349		227,802,816		263,007,537
Business-type activities: Investment income		570		666		1,150		1,942
Total primary government	\$	230,353,383	\$	224,845,015	\$	227,803,966	\$	263,009,479
rotal pliniary government	Ψ	200,000,000	φ	224,040,010	φ	221,000,000	φ	200,000,410
Change in Net Position								
Governmental activities	\$	968,772	\$	(3,260,532)	\$	(2,823,188)	\$	33,230,004
Business-type activities		458,260		433,161		715,786		43,909
Total primary government	\$	1,427,032	\$	(2,827,371)	\$	(2,107,402)	\$	33,273,913

Note 1: Due to change in accounting effective July 1, 2014, Nutrition Services was no longer

reported as a business-type activity but, rather, included in governmental activities.

	2014		2015		2016		2017		2018		2019
\$	178,639,344 102,775,349 19,739,295	\$	201,741,825 122,353,964 13,866,228	\$	218,636,924 122,197,878 14,561,966	\$	347,824,746 158,628,561 20,528,709	\$	397,860,921 169,476,857 24,293,242	\$	169,531,944 152,783,575 13,515,669
	301,153,988	_	337,962,017		355,396,768		526,982,016		591,631,020		335,831,188
	8,878,049		-		_		-		-		-
\$	310,032,037	\$	337,962,017	\$	355,396,768	\$	526,982,016	\$	591,631,020	\$	335,831,188
\$	15,704,630	\$	19,348,384	\$	20,154,234	\$	21,956,420	\$	22,860,452	\$	23,944,204
	1,517,636 25,359,439		1,469,687 34,241,186		1,438,908		1,520,960 34,163,283		1,465,093 30,979,447		1,564,115 32,630,274
	1,022,765		1,078,391		33,671,661 1,302,197		1,157,140		1,600,684		3,494,645
	43,604,470		56,137,648		56,567,000		58,797,803		56,905,676		61,633,238
	3,879,122		-		-		-		-		-
	5,052,608 15,396		-		-		-		-		-
	8,947,126		-		-		-		-		-
\$	52,551,596	\$	56,137,648	\$	56,567,000	\$	58,797,803	\$	56,905,676	\$	61,633,238
							· · ·		<u> </u>		· ·
\$	(257,549,518) 69,077	\$	(281,824,369) -	\$	(298,829,768) -	\$	(468,184,213) -	\$	(534,725,344) -	\$	(274,197,950) -
\$	(257,480,441)	\$	(281,824,369)	\$	(298,829,768)	\$	(468,184,213)	\$	(534,725,344)	\$	(274,197,950)
\$	96,794,464	\$	97,352,334	\$	117,616,184	\$	130,381,255	\$	139,219,380	\$	144,616,943
	8,241,096 32,675,735		8,253,685 31,932,829		7,938,746 38,998,710		9,904,649 40,087,329		11,588,740 43,332,885		11,830,477 44,545,572
	119,131,699		133,584,264		132,980,049		137,977,278		139,726,941		147,896,140
	447,054		370,277		537,862		2,192,308		4,866,216		7,598,755
	6,677,328		4,889,519		4,369,518		5,208,926		6,503,076		8,166,415
	263,967,376		276,382,908		302,441,069		325,751,745		345,237,238		364,654,302
	1,157		_		_		-		-		-
\$	263,968,533	\$	276,382,908	\$	302,441,069	\$	325,751,745	\$	345,237,238	\$	364,654,302
<b>—</b>		Ť		<u> </u>	,,	<b>—</b>		<u> </u>	,,,	<u> </u>	
\$	6,417,858 70,234	\$	(5,441,461) -	\$	3,611,301 	\$	(142,432,468) 	\$	(189,488,106) 	\$	90,456,352
\$	6,488,092	\$	(5,441,461)	\$	3,611,301	\$	(142,432,468)	\$	(189,488,106)	\$	90,456,352

# St. Vrain Valley School District RE-1J Financial Trends Governmental Activities Colorado Public School Finance Act Revenues by Source Accrual Basis of Accounting Last Ten Fiscal Years (Unaudited)

	2010	2011	2012	2013
Governmental activities: Property taxes Specific ownership taxes State equalization	\$ 91,637,477 6,023,739 110,042,029	\$ 91,600,278 5,805,254 101,290,756	\$ 94,238,488 5,920,333 103,622,720	\$ 99,933,752 7,090,842 108,346,576
Total finance act revenues	\$ 207,703,245	\$ 198,696,288	\$ 203,781,541	\$ 215,371,170
Total governmental activities revenues (1)	\$ 263,770,755	\$ 264,603,408	\$ 262,104,749	\$ 298,782,894
Public School Finance Act revenues as percentage of total governmental activities revenues	78.7%	75.1%	77.7%	72.1%

Note 1: Governmental activities revenues are a combination of program revenues and general revenues as shown on page 122-123

 2014	 2015	 2016	 2017	 2018	 2019
\$ 96,794,464 8,241,096 119,131,699	\$ 97,352,334 8,253,685 133,584,264	\$ 117,616,184 7,938,746 132,980,049	\$ 130,381,255 9,904,649 137,977,278	\$ 139,219,380 11,588,740 139,726,941	\$ 144,616,943 11,830,477 147,896,140
\$ 224,167,259	\$ 239,190,283	\$ 258,534,979	\$ 278,263,182	\$ 290,535,061	\$ 304,343,560
\$ 307,571,846	\$ 332,520,556	\$ 359,008,069	\$ 384,549,548	\$ 402,142,914	\$ 426,287,540
72.9%	71.9%	72.0%	72.4%	72.2%	71.4%

# St. Vrain Valley School District RE-1J Financial Trends Fund Balances of Governmental Funds Modified Accrual Basis of Accounting Last Ten Fiscal Years (1) (Unaudited)

	 2010	 2011 (2)	 2012	 2013
General Fund				
Nonspendable	\$ 368,341	\$ 412,819	\$ 436,926	\$ 1,093,153
Restricted	7,012,090	7,152,152	7,058,536	7,253,916
Committed	6,448,562	6,797,608	12,435,243	14,714,696
Assigned	22,768,212	23,713,563	24,551,891	37,334,057
Unassigned	 5,750,977	 8,526,501	 5,409,629	 4,126,286
Total General Fund	\$ 42,348,182	\$ 46,602,643	\$ 49,892,225	\$ 64,522,108
All Other Governmental Funds				
Nonspendable	\$ 42,257	\$ 42,257	\$ 14,537	\$ 14,537
Restricted	41,861,206	34,751,240	35,287,776	36,259,245
Committed	162,632,220	104,057,163	78,979,099	46,545,871
Assigned	-	1,712,983	-	-
Unassigned	-	 	 -	 -
Total all other governmental funds	\$ 204,535,683	\$ 140,563,643	\$ 114,281,412	\$ 82,819,653

Note 1: The District implemented GASB 54, *Fund Balance Reporting and Governmental Fund Type Definitions* during FY11. However, the classifications of fund balance per GASB 54 are presented retroactively.

Note 2: The District transferred the Capital Reserve Fund from a special revenue fund type to a capital projects fund type during FY11 which impacted the reporting of some fund balance classifications within that fund.

	2014		2015		2016		2017		2018		2019
\$	550,152	\$	564,695	\$	602.083	\$	635,580	\$	1,418,518	\$	1,680,314
Ψ	8,255,777	Ψ	8,581,421	Ψ	9,102,103	Ψ	12,208,279	Ψ	13,730,473	Ψ	14,410,652
	16,712,437		17,356,755		19,457,385		18,671,797		23,135,360		25,816,425
	29,144,534		30,313,348		38,441,989		48,397,718		54,751,578		59,163,644
	11,494,113		22,041,660		28,127,324		30,688,810		27,529,981		23,177,907
\$	66,157,013	\$	78,857,879	\$	95,730,884	\$	110,602,184	\$	120,565,910	\$	124,248,942
\$	606,233	\$	886,069	\$	500,271	\$	533,832	\$	536,550	\$	645,461
	39,360,297		42,155,094		51,997,880		267,784,641		174,361,833		188,545,862
	38,120,748		26,529,450		21,133,257		13,903,920		13,092,625		16,897,236
	-		-		-		-		-		-
	-		-		-		-		-		-
\$	78,087,278	\$	69,570,613	\$	73,631,408	\$	282,222,393	\$	187,991,008	\$	206,088,559

## St. Vrain Valley School District RE-1J Financial Trends Changes in Fund Balances of Governmental Funds Modified Accrual Basis of Accounting Last Ten Fiscal Years (Unaudited)

	2010	2011	2012	2013
Revenues Property taxes Specific ownership taxes Mill levy override Investment income Charges for service Student activities Miscellaneous Local intergovernmental State intergovernmental Federal intergovernmental	\$ 92,597,766 6,023,739 17,385,887 1,361,173 7,492,878 5,865,208 4,210,074 10,000 116,754,564 12,894,609	<ul> <li>\$ 92,576,990</li> <li>5,805,254</li> <li>17,180,635</li> <li>2,014,620</li> <li>7,572,312</li> <li>5,273,683</li> <li>6,398,209</li> <li>889,400</li> <li>108,561,877</li> <li>19,634,640</li> </ul>	\$ 94,084,083 5,920,333 17,108,522 952,516 8,823,864 5,386,210 5,962,833 147,779 111,631,898 11,567,855	\$ 97,617,286 7,090,842 31,646,447 768,369 9,657,975 6,090,040 5,870,507 149,260 115,745,102 11,886,728
Total revenues	\$ 264,595,898	\$ 265,907,620	\$ 261,585,893	\$ 286,522,556
Expenditures Instruction Supporting services Student activities Food service operations (1) Capital outlay Debt service Principal Interest, bond issuance costs, fiscal charges Toal expenditures	<pre>\$ 136,127,577 106,358,121 5,588,472 11,933,633 11,695,000 19,906,806 \$ 291,609,609</pre>	<pre>\$ 137,948,105 82,318,652 5,351,321 63,702,969 12,560,000 23,023,214 \$ 324,904,261</pre>	<pre>\$ 135,709,381 80,315,183 4,544,634 28,764,568 13,060,000 22,209,181 \$ 284,602,947</pre>	<pre>\$ 139,805,061 80,357,118 5,047,925 39,198,675 13,870,000 21,597,766 \$ 299,876,545</pre>
Excess of revenues over (under) expenditures	(27,013,711)	(58,996,641)	(23,017,054)	(13,353,989)
Other financing sources (uses) Issuance of bonds, coupons Premium on issuance of bonds Paid to bond agent Capital lease Transfers in (2) Transfers out (2) Total other financing sources (uses) Net change in fund balances	\$ 85,000,000 1,191,756 - 675,521 (675,521) \$ 86,191,756 \$ 59,178,045	<pre>\$ 65,505,000 8,370,336 (74,596,274) - 5,034,643 (5,034,643) \$ (720,938) \$ (59,717,579)</pre>	\$ 35,395,000 4,224,186 (39,594,781) - 217,592 (217,592) \$ 24,405 \$ (22,992,649)	\$ - 3,972 (3,481,859) \$ (3,477,887) \$ (16,831,876)
Debt service as percentage of noncapital expenditures	11.7%_	13.5%	13.1%	13.2%

Note 1: Due to change in accounting effective July 1, 2014, Nutrition Services was no longer reported as a business-type activity but, rather, included in governmental activities.

Note 2: Transfers in may not equal transfers out due to transfers between governmental funds and other fund types.

 2014	2015	2016	2017	2018	2019
\$ 97,868,432 8,241,096 32,675,735 441,771 11,233,462 5,988,804 7,684,697 - 129,412,975 15,078,163	\$ 95,556,636 8,253,685 31,932,829 364,441 13,976,867 6,841,204 5,815,650 152,260 145,784,457 22,040,993	\$ 117,473,228 7,938,746 38,998,710 518,599 15,193,163 6,399,979 5,671,715 - 144,672,380 21,979,330	\$ 130,020,812 9,904,649 40,087,329 2,146,529 16,250,156 7,227,224 6,137,826 150,399,060 21,741,501	\$ 138,986,222 11,588,740 43,332,885 4,784,368 16,844,541 7,481,004 7,997,715 - 152,620,247 18,086,141	\$ 141,207,583 11,830,477 44,545,572 7,467,291 17,979,260 7,529,059 10,832,136 - 167,516,676 18,100,812
\$ 308,625,135	\$ 330,719,022	\$ 358,845,850	\$ 383,915,086	\$ 401,721,863	\$ 427,008,866
\$ 155,545,205 100,099,062 5,737,781 - 16,466,640	\$ 160,954,003 103,793,219 6,416,414 8,960,303 14,786,624	\$ 175,857,230 105,198,115 5,969,981 9,184,944 8,167,677	\$ 179,215,964 119,633,203 6,694,866 9,447,360 28,619,854	\$ 185,265,606 128,750,175 7,015,509 9,774,731 111,786,879	\$ 198,038,352 141,894,744 7,371,001 10,273,923 40,638,822
13,360,000	14,205,000	15,225,000	18,145,000	28,238,714	46,690,949
 20,513,917	19,139,633	17,946,933	22,124,449	25,506,559	26,819,103
\$ 311,722,605	\$ 328,255,196	\$ 337,549,880	\$ 383,880,696	\$ 496,338,173	\$ 471,726,894
 (3,097,470)	2,463,826	21,295,970	34,390	(94,616,310)	(44,718,028)
\$ 50,123 (50,123)	\$ 50,355,000 10,821,491 (61,682,860) - 6,669 (6,669) \$ (506,369)	\$ 115,155,000 12,871,395 (128,498,887) 110,322 7,620 (7,620) \$ (362,170)	\$ 214,390,000 26,070,242 (17,032,347) 2,340 (2,340) \$ 223,427,895	\$ - - 10,348,651 63,365 (63,365) \$ 10,348,651	\$ 60,340,000 3,415,401 2,743,210 11,020 (11,020) \$ 66,498,611
\$ (3,097,470)	\$ 1,957,457	\$ 20,933,800	\$ 223,462,285	\$ (84,267,659)	\$ 21,780,583
 11.2%	10.3%	9.8%	11.3%	13.9%	16.9%

# St. Vrain Valley School District RE-1J Financial Trends Governmental Activities Colorado Public School Finance Act Revenues by Source Modified Accrual Basis of Accounting Last Ten Fiscal Years (Unaudited)

	 2010	 2011	 2012	 2013
Governmental activities: Property taxes Specific ownership taxes State equalization Total finance act revenues	\$ 92,597,766 6,023,739 110,042,029 208,663,534	\$ 92,576,990 5,805,254 101,290,756 199,673,000	\$ 94,084,083 5,920,333 103,622,720 203,627,136	\$ 97,617,286 7,090,842 108,346,576 213,054,704
Total revenues (1)	\$ 264,595,898	\$ 265,907,620	\$ 261,585,893	\$ 286,522,556
Public School Finance Act revenues as percentage of total governmental funds revenues	78.9%	75.1%	77.8%	74.4%

Note 1: As shown on the Changes in Fund Balances of Governmental Funds schedule, pages 128-129

 2014	2015	 2016	 2017	 2018	 2019
\$ 97,868,432 8,241,096 119,131,699	\$    95,556,636 8,253,685 133,584,264_	\$ 117,473,228 7,938,746 132,980,049	\$ 130,020,812 9,904,649 137,977,278	\$ 138,986,222 11,588,740 139,726,941	\$ 141,207,583 11,830,477 147,896,140
\$ 225,241,227	\$ 237,394,585	\$ 258,392,023	\$ 277,902,739	\$ 290,301,903	\$ 300,934,200
\$ 308,625,135	\$ 330,719,022	\$ 358,845,850	\$ 383,915,086	\$ 401,721,863	\$ 427,008,866
73.0%	71.8%	72.0%	72.4%	72.3%	70.5%

# St. Vrain Valley School District RE-1J Revenue Capacity Assessed Value and Estimated Actual Value of Taxable Property (in thousands) Last Ten Fiscal Years (Unaudited)

Levy Year	Collection Year	Residential Property	 ommercial Property	ndustrial Property	F	Vacant Property	 oil & Gas	Public Utilities
2009	2010	\$ 1,177,329	\$ 498,179	\$ 291,190	\$	102,235	\$ 266,758	\$ 42,434
2010	2011	1,187,067	570,059	220,668		98,862	217,263	44,690
2011	2012	1,143,172	550,254	205,539		76,411	312,960	48,052
2012	2013	1,007,602	573,511	178,137		53,144	484,467	141,099
2013	2014	1,158,066	557,650	209,886		69,100	359,581	54,164
2014	2015	957,810	537,785	174,325		48,086	547,850	122,912
2015	2016	1,411,528	619,463	209,403		100,063	481,547	81,294
2016	2017	1,209,020	594,681	297,679		58,793	683,730	163,107
2017	2018	1,322,718	690,343	336,823		64,555	690,836	167,430
2018	2019	1,372,835	701,637	345,853		63,293	867,218	161,003

Note 1: Includes the override mill levy approved by voters at the 2008 Election

Note 2: Includes the override mill levy approved by voters at the 2008 and 2012 Elections

Source: Assessors' Offices of Boulder, Larimer, and Weld Counties, and City and County of Broomfield

Agriculture	 atural sources	 tal Taxable Assessed Value	Total Direct ax Rate		 Estimated Actual Taxable Value (1)	Assessed Value as a Percentage of Actual Value
<ul> <li>\$ 17,168</li> <li>16,517</li> <li>18,526</li> <li>20,548</li> <li>21,464</li> <li>18,342</li> <li>29,086</li> <li>30,392</li> <li>30,686</li> <li>32,294</li> </ul>	\$ 6,995 5,174 4,894 2,204 5,035 8,272 5,112 4,676 4,959 6,095	\$ 2,402,288 2,360,300 2,359,808 2,460,712 2,434,946 2,415,382 2,937,496 3,042,078 3,308,350 3,550,228	\$ 46.268 46.837 47.614 53.500 53.679 53.673 53.887 56.945 56.394 56.385	(2)	\$ 18,423,291 18,488,567 17,863,544 18,121,027 18,177,477 18,333,472 21,989,300 22,561,109 27,512,870 28,521,756	13.04% 12.77% 13.21% 13.58% 13.40% 13.17% 13.36% 13.36% 13.48% 12.02% 12.45%

-

# St. Vrain Valley School District RE-1J Revenue Capacity Property Tax Rates Direct and Overlapping Governments Last Ten Fiscal Years (Unaudited)

Levy Year	Collection Year	General Operating Millage	Debt Service Millage	Total School District Millage	Boulder County Millage	Weld County Millage	Larimer County Millage	Broomfield County Millage	Total County Millage	City of Longmont Millage
2009	2010	32.398	13.870	46.268	23.667	16.804	22.435	28.968	91.874	13.420
2010	2011	32.537	14.300	46.837	24.645	16.804	22.524	28.968	92.941	13.420
2011	2012	32.474	15.140	47.614	24.645	16.804	22.472	28.968	92.889	13.420
2012	2013	38.700	14.800	53.500	24.645	16.804	22.520	28.968	92.937	13.420
2013	2014	38.879	14.800	53.679	25.120	16.804	22.424	28.968	93.316	13.420
2014	2015	38.873	14.800	53.673	24.794	15.800	22.459	28.968	92.021	13.420
2015	2016	39.087	14.800	53.887	22.624	15.800	21.882	28.968	89.274	13.420
2016	2017	39.395	17.550	56.945	24.064	15.800	22.521	28.968	91.353	13.420
2017	2018	38.844	17.550	56.394	22.726	15.800	22.092	28.968	89.586	13.420
2018	2019	38.835	17.550	56.385	24.026	15.038	22.403	28.968	90.435	13.420

Source: Assessors' Offices of Boulder, Larimer, and Weld Counties, and Central Records Office of the City and County of Broomfield

#### St. Vrain Valley School District RE-1J Revenue Capacity Principal Taxpayers of the Boulder/Longmont Area Current Year and Nine Years Ago (Unaudited)

		2010		2019			
Taxpayer	2009 Taxable Assessed Valuation	Rank	Percent of Total District Taxable Assessed Value (2)		2018 Taxable Assessed Valuation	Rank	Percent of Total District Taxable Assessed Value (2)
Crestone Peak Resources				\$	256,036,630	1	7.44%
Kerr-McGee Rocky Mtn. Corp.	\$ 106,129,250	1	4.45%		224,062,400	2	6.51%
Encana Oil & Gas (USA) Inc.	98,583,060	2	4.13%				
Extraction Oil & Gas LLC					72,863,280	3	2.12%
Noble Energy, Inc.	33,815,440	3	1.42%				
Amgen Inc.	33,621,480	4	1.41%				
Cub Creek Energy LLC					33,065,140	4	0.96%
GCC Longmont Holdings LP					21,562,260	5	0.63%
Public Service Co. nka Xcel Energy	10,372,530	10	0.44%		20,665,470	6	0.60%
Ramco-Gershenson Properties LP					18,031,507	7	0.52%
Seagate Technology LLC	26,213,560	5	1.10%		15,586,299	8	0.45%
Great Western Oil & Gas					15,343,950	9	0.45%
AstraZeneca Pharmaceuticals LP					14,400,925	10	0.42%
Qwest Corporation	11,567,800	6	0.49%				
Longmont Woodhaven LLC	10,783,580	7	0.45%				
Longmont Sandstone LLC	10,783,580	8	0.45%				
Hub Properties Trust	 10,592,630	9	0.44%				
Subtotal of largest taxpayers	352,462,910		14.78%		691,617,861		20.10%
Assessed value of other taxpayers	 2,031,989,327		85.22%		2,748,432,974		79.90%
Total Assessed Value	\$ 2,384,452,237		100.00%	\$	3,440,050,835		100.00%

Note 1: Based on a 2009 certified assessed valuation of \$2,384,452,237 Note 2: Based on a 2018 certified assessed valuation of \$3,440,050,835

Source: Assessors' Offices of Boulder, Larimer, and Weld Counties, and Central Records Office of the City and County of Broomfield

#### St. Vrain Valley School District RE-1J Revenue Capacity Property Tax Levied and Collected - All Funds Last Ten Fiscal Years (Unaudited)

Levy Year	Collection Year	Total Tax Levy	Current Tax Collections	Percent of Levy Collected	Delinquent Tax Collections	Total Tax Collections	Percent of Total Tax Collection to Levy	Outstanding Delinquent Taxes (1), (2)
2009	2010	\$ 110,323,836	\$ 106,309,890	96.36%	\$ 3,305,101	\$ 109,614,992	99.36%	\$ 4,013,945
2010	2011	109,541,888	106,266,524	97.01%	3,185,425	109,451,949	99.92%	3,275,364
2011	2012	111,346,454	107,891,736	96.90%	2,892,256	110,783,992	99.49%	3,454,718
2012	2013	130,357,471	124,794,137	95.73%	2,314,277	127,108,414	97.51%	5,563,334
2013	2014	129,922,153	125,627,203	96.69%	2,459,347	128,086,550	98.59%	4,294,950
2014	2015	128,222,707	123,353,818	96.20%	1,600,853	124,954,671	97.45%	4,868,889
2015	2016	156,721,715	151,709,870	96.80%	1,889,241	153,599,111	98.01%	5,011,845
2016	2017	170,078,874	164,706,586	96.84%	1,720,288	166,426,874	97.85%	5,372,288
2017	2018	182,150,457	176,545,011	96.92%	1,727,654	178,272,665	97.87%	5,605,446
2018	2019	193,967,267	183,982,625	94.85%	1,419,585	185,402,210	95.58%	9,984,642

Note 1: Outstanding delinquent taxes are considered relatively minor and are not obtainable from the country treasurers. Note 2: These outstanding delinquent taxes are included in property taxes receivable.

Source: Assessors' Offices of Boulder, Weld and Larimer Counties, Central Records Office of the City and County of Broomfield, and St. Vrain Valley School District RE-1J

## St. Vrain Valley School District RE-1J Debt Capacity Ratios of Outstanding Debt by Type Last Ten Fiscal Years (Unaudited)

		Gov	ernmental Activiti	es			
			Registered			Percentage	
	General	Deferred	Coupons &			of Average	
Fiscal	Obligation	Bond	Related	Capital		Personal	Per
Year	Bonds	Premium	Discount	Lease	Total	Income (2)	Capita (2)
2010	\$ 465,295,000	\$ 16,669,299	\$-	\$ 755,927	\$ 482,720,226	5.4%	\$ 3,135
2011	451,865,000	21,730,908	-	-	473,595,908	5.0%	3,016
2012	438,795,000	24,459,386	678,773	-	463,933,159	4.6%	2,918
2013	424,925,000	23,517,074	280,437	924,117	449,646,628	4.2%	2,766
2014	411,565,000	22,771,053	280,437	736,161	435,352,651	3.6%	2,664
2015	391,800,000	28,337,919	280,437	548,205	420,966,561	3.3%	2,564
2016	375,995,000	37,988,881	280,437	463,558	414,727,876	3.1%	2,481
2017	555,565,000	60,893,703	-	240,084	616,698,787	4.3%	3,638
2018	531,080,000	58,009,761	-	6,835,021	595,924,782	(1)	3,452
2019	548,690,000	41,787,573	-	5,617,288	596,094,861	(1)	3,399

Note 1: Personal income data for 2018 and 2019 not available

Note 2: Personal Income and Per Capita data from the Demographic and Economic Information on pages 142-143

Source: District's financial records

#### St. Vrain Valley School District RE-1J Debt Capacity Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years (Unaudited)

							Percentage of	
							Estimated	
				Registered			Actual	
		General	Deferred	Coupons &			Taxable	
Levy	Collection	Obligation	Bond	Related	Less Debt	Net	Value (1) of	Per
Year	Year	Bonds	Premium	Discount	Service Funds	Bonded Debt	Property	Capita (2)
2009	2010	\$ 465,295,000	\$ 16,669,299	\$-	\$ 32,890,953	\$ 449,073,346	2.44%	2,917
2010	2011	451,865,000	21,730,908	-	30,081,745	443,514,163	2.40%	2,824
2011	2012	438,795,000	24,459,386	678,773	30,163,653	433,769,506	2.43%	2,728
2012	2013	424,925,000	23,517,074	280,437	30,558,380	418,164,131	2.31%	2,572
2013	2014	411,565,000	22,771,053	280,437	32,700,504	401,915,986	2.21%	2,460
2014	2015	391,800,000	28,337,919	280,437	34,035,743	386,382,613	2.11%	2,353
2015	2016	375,995,000	37,988,881	280,437	43,375,929	370,888,389	1.69%	2,218
2016	2017	555,565,000	60,893,703	-	55,195,386	561,263,317	2.49%	3,311
2017	2018	531,080,000	58,009,761	-	62,572,848	526,516,913	1.91%	3,050
2018	2019	548,690,000	41,787,573	-	52,775,237	537,702,336	1.89%	3,066

Note 1: Refer to Assessed and Estimated Actual Values of Taxable Property schedule on page 132-133

Note 2: Population data is in the Demographic and Economic Information on page 142-143

Source: District's financial records

#### St. Vrain Valley School District RE-1J Debt Capacity Direct and Overlapping Governmental Activities Debt As of June 30, 2019 (Unaudited)

Name of	2018 Assessed Valuation	Outstanding General Obligation Debt	Outstanding General Obligation Debt Attributable to the District Percent Amount			
Overlapping Entity	Valuation	Debi	reiceni			
Berthoud Fire Protection District	372,636,840	\$ 150,000	19.56%	\$ 29,	,340	
City of Boulder	3,659,652,896	14,087,000	1.29%	181,	,	
Brennan Metropolitan District	2,970,788	1,701,000	100.00%	1,701,	000	
Carbon Valley Park & Recreation District	688,234,850	2,975,000	78.83%	2,345,	193	
Carriage Hills Metropolitan District	5,926,980	4,960,000	100.00%	4,960,	000	
Central Colorado Water Conservancy	3,317,863,120	26,856,787	0.03%	8,	,057	
Central Colorado Water Conservancy-		48,700,000	0.05%	24	.350	
Groundwater Mgnt Subdistrict	2,639,289,370	40,700,000		2٦,	550	
Colliers Hill Metro District No. 1	18,370,720	32,092,359	100.00%	32,092,	359	
Colliers Hill Metro District No. 2	2,071,270	24,126,000	100.00%	24,126,	000	
City of Dacono	77,539,810	1,382,316	76.01%	1,050,	698	
Town of Erie	409,785,769	14,960,000	78.91%	11,804,	936	
Erie Commons Metro District No. 1	10	22,130,000	100.00%	22,130,	000	
Erie Highlands Metro District No. 1	9,410,490	9,156,000	100.00%	9,156,	000	
Fort Lupton Fire Protection District	1,082,195,560	1,865,000	3.78%	70,	,497	
Frederick-Firestone Fire Protection Dist.	555,972,760	1,175,000	91.43%	1,074,	303	
Front Range Fire Rescue Fire Prot. Dist.	452,674,200	695,000	0.23%		,599	
Godding Hollow Metropolitan District	853,540	2,845,000	100.00%	2,845,		
Greens Metropolitan District	1,785,860	2,460,000	100.00%	2,460,		
Harvest Junction Metropolitan District	33,453,504	8,100,000	100.00%	8,100,		
Highlands Metropolitan District No. 2	1,948,370	17,144,000	100.00%	17,144,		
Left Hand Water & Sanitation District	1,855,024,221	12,477	100.00%	,	,477	
Liberty Ranch Metropolitan District	10,881,630	11,007,000	100.00%	11,007,		
Lost Creek Farms Metropolitan Dist.	2,519,902	1,492,000	100.00%	1,492,		
Lyons Fire Protection District	55,674,617	400,000	99.53%	398,		
Mead Western Meadows Metro District	4,720,610	1,925,000	100.00%	1,925,		
Mountain Shadows Metropolitan Dist.	3,920,490	2,815,000	100.00%	2,815,		
North Metro Fire Rescue Authority	1,808,512,157	15,685,000	0.12%	,	,822	
Northern Colorado Water Cons. District	19,123,083,589	17,135,238	16.04%	2,748,		
NP125 Metropolitan District	4,485,040	3,465,000	100.00%	3,465,		
Palisade Metropolitan District No. 2	209,070	26,240,000	100.00%	26,240,		
Palisade Park North Metro. Dist. No. 1	37,908	5,205,000	100.00%	5,205,		
Palisade Park North Metro. Dist. No. 2	36	4,290,000	100.00%	4,290,		
St. Vrain Lakes Metro. District No. 2	3,966,070	48,207,000	100.00%	48,207,		
Stoneridge Metropolitan District	8,821,810	3,600,000	99.33%	3,575,		
Sweetgrass Metropolitan District No. 2	9,441,360	9,970,000	0.05%	·	,985	
Vista Ridge Metropolitan District	71,924,910	41,110,420	100.00%	41,110,		
Wildflower Metropolitan District No. 1	174,550	4,100	100.00%	,	,100	
Wyndham Hill Metropolitan District No. 2	24,195,650	21,845,898	100.00%	21,845,		
Total overlapping debt				315,670,		
Direct debt of the District				596,094,		
Total direct and overlapping debt				\$ 911,765,	109	

This chart includes a summary of the estimated overlapping general obligation debt, as of December 31, 2018, of those entities with the authority to levy property taxes which are located wholly or partially within the District. Also, shown is the percentage and amount of the total estimated outstanding general obligation debt of these entities, inclusive and exclusive of estimated general obligation under debt, which is chargeable to property located within the District's boundaries. Because no single parcel of property located within the District's boundaries is located within every entity shown on the chart, the chart is not indicative of the actual or potential tax burden upon any single parcel of property located within the District's boundaries. The District is not financially or legally obligated with regard to any of the indebtedness shown on the chart.

Source: Individual governmental entities

## St. Vrain Valley School District RE-1J Debt Capacity Legal Debt Margin Last Ten Fiscal Years (Unaudited)

		2010	 2011	 2012		2013
Debt Limit	\$	480,457,607	\$ 472,060,055	\$ 471,961,545	\$	492,142,370
Total net debt applicable to limit		465,295,000	451,865,000	438,795,000		424,925,000
Legal debt margin	\$	15,162,607	\$ 20,195,055	\$ 33,166,545	\$	67,217,370
Total net debt applicable to the li as a percentage of debt limit	mit	96.8%	95.7%	93.0%		86.3%

#### Fiscal Year 2019 Calculation

Under the Colorado Public School Finance Act of 1994, per Colorado Revised Statute 22-42-104, the limitation on bonded indebtedness is the greater of 20 percent\*\* of assessed value or 6 percent of actual value.

	Assessed Value	Actual Value
Assessed or Estimated Actual Value	\$ 3,440,050,835 (1)	\$ 28,521,756,046
Debt Limit Percentage **	 20.00% (2)	 6.00%
Legal debt limit	688,010,167	1,711,305,363
Amount of debt applicable to debt limit: Total bonded debt as of June 30, 2019	 548,690,000	 548,690,000
Legal debt margin	\$ 139,320,167	\$ 1,162,615,363

\*\* Per section 1.3, in years of high growth as defined in the statute, the debt limit can be raised to 25%

Note 1: The assessed valuation shown here includes \$110,172,265 of assessed valuation attributable to tax increment financing districts (including, but not limited to, Longmont Downtown Development Authority, Broomfield URA, Erie URA, Firestone URA and Mead URA) located within the District. An additional slight difference is due to adjustment to the various County Assessors' compilations of the above information.

Note 2: Although the District has qualified for the legal debt margin based on 6% of the actual value, it has taken a conservative posture by limiting its debt based on 20% (or 25% as applicable) of the assessed value.

Source: Assessors' Offices of Boulder, Larimer, and Weld Counties, City and County of Broomfield, and St. Vrain Valley School District RE-1J

 2014	 2015	 2016	 2017	 2018	 2019
\$ 484,070,694	\$ 477,792,210	\$ 727,084,991	\$ 597,344,359	\$ 645,992,330	\$ 688,010,167
411,565,000	391,800,000	375,995,000	555,565,000	531,080,000	548,690,000
\$ 72,505,694	\$ 85,992,210	\$ 351,089,991	\$ 41,779,359	\$ 114,912,330	\$ 139,320,167
85.0%	82.0%	51.7%	93.0%	82.2%	79.8%

# St. Vrain Valley School District RE-1J Demographic and Economic Information Last Ten Years (as available) (Unaudited)

Population Dis	trict-wide				
	2010	2011	2012	2013	
	153,967	157,047	159,000	162,579	

**Source:** Estimates compiled by District Planning Office using data from the Colorado Department of Local Affairs, Denver Regional Council of Governments, US Census Bureau, and various local governments.

#### Personal Income (expressed in thousands) by County

	2010	2011	2012	2013	
Boulder	\$ 14,786,545	\$ 15,535,659	\$ 16,417,561	\$ 17,043,764	
Broomfield	2,115,979	2,345,227	2,701,856	2,906,192	
Larimer	11,585,090	12,149,896	12,826,581	13,545,018	
Weld	7,326,422	7,755,562	8,347,637	9,008,919	
Average	\$ 8,953,509	\$ 9,446,586	\$ 10,073,409	\$ 10,625,973	

**Source:** United States Department of Commerce, Bureau of Economic Analysis Data subject to revision; not available for 2018 and beyond.

## Annual Per Capita Personal Income by County

	 2010	 2011		2012		2013	
Boulder	\$ 50,095	\$ 51,893	\$	53,772	\$	54,968	
Broomfield	37,709	40,892		46,346		48,867	
Larimer	38,546	39,767		41,311		42,866	
Weld	 28,817	 29,986		31,657		33,393	
Average	\$ 38,792	\$ \$ 40,635		43,272	\$	45,024	

**Source:** United States Department of Commerce, Bureau of Economic Analysis Data subject to revision; not available for 2018 and beyond.

**Note:** Prior years' income has been modified by the Bureau based on updated information and can substantially change from one year to the next. However, data above is shown as it was reported in previous CAFRs.

2014	2015	2016	2017	2018	2019
163,400	164,205	167,182	169,500	172,614	175,366

2014	2015	2016	2017
\$ 18,369,741	\$ 19,232,516	\$ 20,528,122	\$ 21,939,604
4,786,503	4,756,725	4,865,203	4,346,242
14,126,667	15,116,879	16,019,414	17,384,075
10,735,917	12,201,617	12,593,779	13,428,252
\$ 12,004,707	\$ 12,826,934	\$ 13,501,630	\$ 14,274,543

 2014		2015		2016		2017	
\$ 58,627	\$	60,220	\$	63,707	\$	68,027	
77,030		73,107		73,129		63,596	
43,584		45,318		47,117		50,539	
38,664		42,787		42,701		44,080	
\$ 54,476	\$	55,358	\$	56,664	\$	56,561	

# St. Vrain Valley School District RE-1J Demographic and Economic Information (continued) Last Ten Years (Unaudited)

## Median Age by County

	2010	2011	2012	2013	2014
Boulder	37.0	37.3	36.5	36.6	37.2
Broomfield	35.8	36.1	36.9	37.0	37.3
Larimer	36.3	36.7	35.8	35.9	36.4
Weld	32.4	32.6	33.6	33.8	33.9

Source: Colorado Department of Local Affairs, Division of Local Government

# Annual Unemployment Rate by County (1)

		2010	2011	2012	2013	2014
Boulder	(2)	7.1%	6.6%	6.1%	6.1%	4.1%
Broomfield	(3)	7.9%	7.7%	7.1%	7.1%	4.3%
Larimer	(4)	7.4%	6.9%	6.4%	6.2%	4.3%
Weld	(5)	10.2%	9.7%	8.7%	8.3%	4.5%

Note 1: Figures for the Counties are not seasonally adjusted

Note 2: Boulder County includes Boulder-Longmont Metropolitan Statistical Area (MSA)

Note 3: Broomfield County, which was formed in November 2001, includes City of Broomfield

Note 4: Larimer County includes the Ft Collins/Loveland MSA

Note 5: Weld County includes the Greeley MSA

Note 6: Information is based on mid-calendar year calculation, not annual averages

Source: U.S. or Colorado Department of Labor & Employment, Labor Force Averages

2015	2016	2017	2018	2019	
37.5	37.7	38.0	38.3	38.5	
37.5	37.6	37.4	37.4	37.5	
36.8	36.8	36.9	37.1	37.2	
34.0	33.8	33.9	33.9	33.9	

2015	2016 (6)	2017 (6)	2018 (6)	2019 (6)	
3.2%	3.4%	2.3%	2.7%	2.8%	
3.3%	3.6%	2.4%	2.7%	2.9%	
3.3%	3.4%	2.1%	2.5%	2.8%	
3.8%	4.2%	2.5%	2.8%	3.0%	

#### St. Vrain Valley School District RE-1J Demographic and Economic Information Major Private and Public Employers (1) Northern Colorado Current Year and Nine Years Ago (Unaudited)

			2010			2019	
		Estimated		Percentage	Estimated		Percentage
Employer	Product of Service	Number of	Denk	of Total	Number of	Deels	of Total
Employer	Product of Service	Employees (2)	Rank	Employment (3)	Employees (2)	Rank	Employment (3)
St. Vrain Valley School District	Public education	3,959	1	2.1%	3,696	1	1.7%
Medtronic PLC	Medical devices and products				2,470	2	1.1%
Boulder Community Hospital	Healthcare	1,813	7	1.0%	2,440	3	1.1%
CenturyLink	Communication and Internet Systems				2,220	4	1.0%
University of Colorado, Boulder	Public university	2,111	5	1.1%			
Level 3 Communications Inc.	Communication/fiber optic network	2,000	6	1.1%			
Vestas	Wind turbine manufacturing				1,980	5	0.9%
Oracle Corp.	Network computer systems/software	3,200	2	1.7%	1,800	6	0.8%
Broadcom Ltd.	Surgical solution products				1,690	7	0.8%
Ball Aerospace & Technologies Corp.	Aerospace instruments and data systems	2,673	4	1.4%	1,680	8	0.8%
IBM Corp.	Computer systems and services	2,800	3	1.5%	1,670	9	0.8%
City of Longmont	City Government				1,625	10	0.7%
Exempla Good Samaritan Medical	Healthcare	1,364	8	0.7%			
City of Boulder	Local government	1,289	9	0.7%			
Centura Health: Longmont United and Avist Adventist	Healthcare	1,048	10	0.6%			
		22,257		11.9%	21,271		9.7%

Note 1: Data in prior year represents how it was presented at that time.

Note 2: Figures reflect early or mid-year calendar year employment data and are not restricted to full-time employees only.

Note 3: Percentage of the employment is based on 187,248 and 219,440 employers in 2010 and 2019, respectively.

Source: 2019 data from Development Research Partners & Longmont Economic Development Partnership 2010 data from The Boulder County Business Report, "Book of Lists," January 2010

# St. Vrain Valley School District RE-1J Operating Information Full-Time Equivalent (FTE) District Employees by Function (1) Last Ten Fiscal Years (Unaudited)

Function (2)	Description	2010	2011	2012	
Direct Instruction	Instruction Classroom teachers, special education and English as a Second Language teachers, teachers' aides, librarians, counselors		1,589	1,535	
Classroom Support	Librarians, counselors, school principals and assistant principals, support staff including speech services, attendance, and extra-curricular activities	366	388	406	
Building Support	Student transportation, utilities, maintenance, custodial services, printing, purchasing, technology services, etc.	336	338	354	
Central Support/ Administration	Human resources, finance, payroll, budgeting, legal, clerical support, supervision of instruction, public information, superintendent's office, etc.	32	34	36	
Total FTE		2,346	2,349	2,331	
Note 1: Numbers above are from the Employee Management System for the General Fund as of June 30 and do not take into account staffing fluctuations during the year					

- or vacancies at year-end. However, beginning with fiscal year 2014, a mid-year approach was deemed more accurate and stable than a year end calculation.
- Note 2: Although the above table represents FTE for the General Fund only, additional FTE were supported by federally funded grants as follows: 62, 49, 56 and 56 FTE for direct instruction; 36, 44, 34 and 41 FTE for classroom support; and 2 for building support for fiscal years 2010, 2011, 2012, and 2013, respectively. In addition to grants funds, all other funds supported additional FTE of 364, 399, 427, 401, 378 and 385 for fiscal years 2014, 2015, 2016, 2017, 2018 and 2019, respectively.

Source: District's Human Resouces Department

<u>2013</u> 1,549	<u>2014</u> 1,813	<u>2015</u> 1,844	2016 1,892	<u>2017</u> 1,927	<u>2018</u> 1,993	<u>2019</u> 2,083	
382	401	430	444	474	500	522	
374	386	398	416	432	442	478	
37	36	38	38	38	41	46	
2,342	2,636	2,710	2,790	2,871	2,976	3,129	

# St. Vrain Valley School District RE-1J Operating Information Student Count Last Ten Fiscal Years (Unaudited)

Fiscal Year	Student Membership/ Enrollment (1)	Student Funded Pupil Count (FPC) As of October 1 (2)
2010	26,724.0	24,905.9
2011	27,379.0	25,493.3
2012	28,109.0	26,120.2
2013	29,382.0	27,207.8
2014	30,195.0	28,011.8
2015	31,076.0	28,740.5
2016	31,777.0	29,373.5
2017	32,171.0	29,821.6
2018	32,421.0	30,032.3
2019	32,639.0	30,188.5

- Note 1: Student membership/enrollment represents the actual number of students attending St. Vrain Valley School District RE-1J.
- Note 2: Student Funded Pupil Count (FPC) represents the eligibility of funding based on students' individual academic schedules. For example, students considered part time are 0.5 FPC, full time are 1.0 FPC, and Kindergarten are 0.58 FPC.

Source: District's Records Management

## St. Vrain Valley School District RE-1J Operating Information Other Student Statistics Last Ten Fiscal Years (Unaudited)

Fiscal Year	Expenses (1)	Enrollment (2)	Cost per Pupil	Pupil Teacher Ratio (3,5)	Number of Free and Reduced Students (4)	Percent of Free and Reduced Students in Lunch Program
2010	\$ 262,801,983	26,724.0	\$ 9,834	24.0:1	9,083	34.0%
2011	267,863,940	27,379.0	9,784	24.0:1	9,358	34.2%
2012	264,927,937	28,109.0	9,425	25.0:1	9,586	34.1%
2013	265,552,890	29,382.0	9,038	25.4:1	9,433	32.1%
2014	301,153,988	30,195.0	9,974	25.4:1	10,879	36.0%
2015	337,962,017	31,076.0	10,875	25.4:1	8,937	28.8%
2016	355,396,768	31,777.0	11,184	25.4:1	9,701	30.5%
2017	526,982,016	32,171.0	16,381	25.4:1	9,651	30.0%
2018	591,631,020	32,421.0	18,248	25.4:1	9,484	29.3%
2019	335,831,188	32,639.0	10,289	25.4:1	8,429	25.8%

Note 1: Expenses for governmental activities from Changes in Net Position schedule

Note 2: Enrollment (total membership) from the Student Count schedule

Note 3: Provided by the Human Resources Department

Note 4: Provided by Nutrition Services / Student Count schedule

Note 5: Ratio based on an average standard which can be further impacted by other variables including the number of free & reduced students, literacy programs, focus programs, academic assistance, and Title schools

**Source:** District's financial records

## St. Vrain Valley School District RE-1J Operating Information District Buildings Last Ten Fiscal Years (Unaudited)

	2010	2011	2012	2013	2014
Elementary schools (2,4)	25	26	26	26	23
Total square feet	1,232,741	1,305,337	1,305,337	1,305,337	1,227,732
Total program capacity	11,641	12,291	12,336	12,065	11,068
Enrollment	11,776	11,996	12,045	12,256	11,335
Percent capacity	101%	98%	98%	102%	102%
(P)K-8 schools (3,4) Total square feet Total program capacity Enrollment Percent capacity					2 284,649 2,150 1,760 82%
Middle schools	9	9	9	9	8
Total square feet	908,105	908,105	908,105	922,105	828,025
Total program capacity	6,331	6,392	5,740	6,200	5,558
Enrollment	5,065	5,081	5,122	5,365	5,075
Percent capacity	80%	79%	89%	87%	91%
High schools	8	8	9	8	8
Total square feet	1,246,227	1,301,849	1,492,200	1,372,591	1,379,891
Total program capacity	7,721	8,413	8,738	8,834	8,834
Enrollment	7,175	7,288	7,463	7,719	7,929
Percent capacity	93%	87%	85%	87%	90%
Alternative schools (1)	2	2	2	2	1
Total square feet	152,516	152,516	152,516	152,516	81,600
Enrollment	306	281	328	667	678
Charter schools	5	5	6	6	6
Enrollment	2,402	2,733	3,151	3,375	3,418
Other District Facilities (4) Total square feet	169,672	169,672	185,720	305,329	271,318

Note 1: Includes alternative programs in addition to alternative schools. In 2013, the District reassessed which programs to include. In 2014, one program closed. In 2015, the District included the online academy and homeschool.

Note 2 : Elementary school square feet include a standalone preschool which opened during fiscal year 2014.

Note 3 : A PreK-8 school and a K-8 school were operational as of July 1, 2013 and converted from existing elementary and middle schools.

Note 4 : Construction of an elementary school was completed by June 30, 2018, and included in the total number and square footage in FY18. A PK-8 and Innovation Center were completed after June 30, 2018, and were added in FY19. Capacity and enrollment numbers for the new schools are included in FY19.

Source: District's Planning, Operations & Maintenance, and Records Management Departments

2015	2016	2017	2018	2019
23	23	23	24	24
1,240,032	1,238,072	1,238,072	1,320,197	1,323,521
11,068	11,068	11,277	11,577	12,501
11,507	11,693	11,662	11,489	10,963
104%	106%	103%	99%	88%
2	2	2	2	3
284,649	284,649	284,649	284,649	417,649
2,150	2,150	2,150	2,150	3,250
1,810	1,844	1,829	1,859	2,897
84%	86%	85%	86%	89%
8	8	8	8	8
828,025	831,766	830,846	835,166	836,606
5,640	5,640	5,640	5,640	5,850
5,241	5,453	5,514	5,746	5,322
93%	97%	98%	102%	91%
8	8	8	8	8
1,379,891	1,381,331	1,382,771	1,477,331	1,474,451
8,890	8,890	8,890	8,890	11,306
8,169	8,381	8,790	8,895	9,318
92%	94%	99%	100%	82%
3	3	3	3	3
81,600	81,600	81,600	81,600	81,600
864	1,009	1,011	1,029	945
6	6	6	6	6
3,485	3,397	3,365	3,403	3,194
272,482	272,482	271,042	271,042	322,248

## St. Vrain Valley School District RE-1J Operating Information Capital Assets by Type

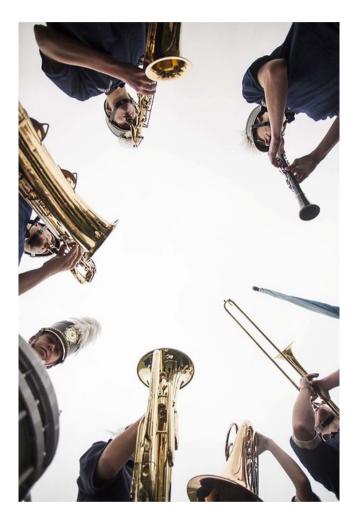
#### Last Ten Fiscal Years (Unaudited)

	2010	2011	2012	2013
General Capital Assets Group / Gover	nmental Activities			
Land/Sites Projects in progress Water rights	\$ 19,792,539 25,144,438 4,943,227	\$ 20,073,379 70,274,929 1,095,578	\$ 20,073,379 23,008,224 1,095,578	\$ 20,073,379 46,882,404 1,095,578
Capital assets not depreciated	49,880,204	91,443,886	44,177,181	68,051,361
Land Improvements Buildings Building Improvements Equipment	20,178,134 246,727,350 100,398,102 29,210,118	23,402,497 249,187,029 112,542,642 30,357,183	23,402,497 300,679,143 130,861,657 24,868,107	24,051,471 301,587,741 135,461,032 25,752,447
Capital assets depreciated	396,513,704	415,489,351	479,811,404	486,852,691
Less: accumulated depreciation Land Improvements Buildings Building Improvements Equipment Total accumulated depreciation	9,298,853 51,412,991 35,740,474 20,548,985 117,001,303	10,271,324 56,207,902 39,379,006 22,192,475 128,050,707	11,308,292 61,282,240 43,833,351 18,069,528 134,493,411	12,366,859 66,768,318 48,617,140 17,801,645 145,553,962
Capital assets depreciated, net	279,512,401	287,438,644	345,317,993	341,298,729
Total capital assets, General Capital Assets Group / Governmental Activities	\$ 329,392,605	\$ 378,882,530	\$ 389,495,174	\$ 409,350,090
Enterprise Fund / Business-type Activi	ties			
Equipment Less: accumulated depreciation	\$ 2,756,630 1,714,277	\$ 2,823,299 1,914,487	\$ 3,291,862 2,089,989	\$ 3,377,603 2,239,803
Total	\$ 1,042,353	\$ 908,812	\$ 1,201,873	\$ 1,137,800

Note 1: Due to change in accounting effective July 1, 2014, Nutrition Services was no longer reported as a business-type activity but, rather, included in governmental activities.

Source: District's financial records

2014	2015 (1)	2016	2017	2018	2019
\$ 20,053,379	\$ 20,053,379	\$ 20,846,495	\$ 20,846,495	\$ 20,846,495	\$ 20,846,495
6,542,968	12,080,092	554,037	24,831,369	87,477,669	31,016,164
1,083,578	1,083,578	1,083,578	1,083,578	1,083,578	1,091,078
27,679,925	33,217,049	22,484,110	46,761,442	109,407,742	52,953,737
24,106,959	24,106,959	24,106,959	24,217,045	28,667,562	29,300,771
301,936,554	302,473,799	303,749,153	304,012,383	326,780,045	388,186,141
183,639,236	185,061,854	198,300,747	198,300,747	205,261,080	231,543,514
27,311,492	32,364,256	34,863,265	40,602,430	53,819,973	61,160,619
536,994,241	544,006,868	561,020,124	567,132,605	614,528,660	710,191,045
13,412,046	14,460,119	15,501,629	16,544,368	17,644,786	18,866,625
71,843,136	77,325,154	83,118,454	88,610,850	94,209,877	101,179,304
54,690,125	61,727,094	68,838,373	76,468,106	84,380,456	93,378,945
19,292,822	22,781,556	24,558,788	26,272,425	27,602,918	31,511,302
159,238,129	176,293,923	192,017,244	207,895,749	223,838,037	244,936,176
377,756,112	367,712,945	369,002,880	359,236,856	390,690,623	465,254,869
\$ 405,436,037	\$ 400,929,994	\$ 391,486,990	\$ 405,998,298	\$ 500,098,365	\$ 518,208,606
\$ 3,402,259	\$ -	\$ -	\$ -	\$-	\$ -
2,355,922	-	-	-	-	<u> </u>
\$ 1,046,337	\$	\$	\$	\$	\$



# **COMPLIANCE SECTION**

THIS PAGE LEFT INTENTIONALLY BLANK



CliftonLarsonAllen LLP CLAconnect.com

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education St. Vrain Valley School District RE-1J Longmont, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the St. Vrain Valley School District RE-1J. as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise St. Vrain Valley School District RE-1J's basic financial statements, and have issued our report thereon dated October 29, 2019. Our report includes a reference to other auditors who audited the financial statements of Aspen Ridge Preparatory School, Carbon Valley Academy, Flagstaff Academy, Imagine Charter School at Firestone. St. Vrain Community Montessori School and Twin Peaks Charter Academy, as described in our report on St. Vrain Valley School District RE-1J's financial statements. This report does not include the results of Aspen Ridge Preparatory School, Carbon Valley Academy, Flagstaff Academy, Imagine Charter School at Firestone, St. Vrain Community Montessori School and Twin Peaks Charter Academy auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The financial statements of Aspen Ridge Preparatory School, Carbon Valley Academy, Flagstaff Academy, Imagine Charter School at Firestone, St. Vrain Community Montessori School and Twin Peaks Charter Academy were not audited in accordance with Government Auditing Standards.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered St. Vrain Valley School District RE-1J's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of St. Vrain Valley School District RE-1J's internal control. Accordingly, we do not express an opinion on the effectiveness of St. Vrain Valley School District RE-1J's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.



Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether St. Vrain Valley School District RE-1J's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Greenwood Village, Colorado October 29, 2019



CliftonLarsonAllen LLP CLAconnect.com

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Education St. Vrain Valley School District RE-1J Longmont, Colorado

## Report on Compliance for Each Major Federal Program

We have audited St. Vrain Valley School District RE-1J's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on St. Vrain Valley School District RE-1J's major federal program for the year ended June 30, 2019. St. Vrain Valley School District RE-1J's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditors' Responsibility

Our responsibility is to express an opinion on compliance over St. Vrain Valley School District RE-1J's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about St. Vrain Valley School District RE-1J's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of St. Vrain Valley School District RE-1J's compliance.

## **Opinion on Each Major Federal Program**

In our opinion, St. Vrain Valley School District RE-1J complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2019.



## **Report on Internal Control Over Compliance**

Management of St. Vrain Valley School District RE-1J are responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered St. Vrain Valley School District RE-1J's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of St. Vrain Valley School District RE-1J's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal corrected, or a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of material weakness in internal control over compliance is a deficiency, or a combination of the prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Greenwood, Colorado October 29, 2019 THIS PAGE LEFT INTENTIONALLY BLANK

#### St. Vrain Valley School District RE-1J

#### Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2019

Pass-Through Federal Entity Expenditures Federal Grantor/Pass-through Grantor CFDA Identifying Cluster Federal to Expenditures Program Title Number Number Subtotal Subrecipients U.S. Department of Education Passed through State Department of Education Title I Grants to Local Educational Agencies 84.010 4010, 92xx 3,273,335 \$ \$ (Title I, Part A of ESEA) Special Education - Grants to States (IDEA, Part B) 84.027 4027 \$4.151.070 Special Education - Preschool Grants (IDEA Preschool) 84.173 4173 67,731 Total of Special Education Cluster 4,218,801 Education for Homeless Children and Youth 84.196 5196 39,009 English Language Acquisition State Grants 84.365 4365 271,674 (Title III, Part A of ESEA) Improving Teacher Quality State Grants 84.367 4367 654,719 (Title II, Part A of ESEA) Student Support and Academic Enrichment Grants 84.424 4424 164,796 Passed through Colorado Community Colleges & Occupational Education System Career and Technical Education - Basic Grants 84.048 4048 158,330 to States (Perkins IV) Total U.S. Department of Education 8,780,664 Department of Defense - National Security Agency Direct award from the Federal government GenCyber Grants Program 12.903 7903 75,519 75,519 Total Dept. of Defense - National Security Agency **U.S. Department of Agriculture** Passed through State Department of Public Health & Environment Child and Adult Care Food Program 10.558 4558 37,419 Passed through State Department of Human Services National School Lunch Program 10.555 4555 725,716 (non-cash commodities entitlement) Passed through State Department of Education School Breakfast Program 10.553 4553 1,267,932 National School Lunch Program 10.555 4555 3,589,202 Summer Food Service Program for Children 10.559 4559 189,604 Total of Child Nutrition Cluster 5,772,454 Total U.S. Department of Agriculture 5,809,873 **Total Expenditures of Federal Awards** \$ 14,666,056

See the accompanying notes to the schedulre of expenditures of federal awards.

#### St. Vrain Valley School District RE-1J

#### Notes to the Schedule of Expenditures of Federal Awards June 30, 2019

#### NOTE 1: BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) presents the activity of all federal award programs of the St. Vrain Valley School District RE-1J (the District) for the fiscal year ended June 30, 2019. The accompanying Schedule is presented on a modified accrual basis of accounting for governmental funds as defined in Note 1 of the District's basis financial statements. The federal financial reports that are submitted to the grantors are prepared on a cash basis and may not agree with this Schedule.

## NOTE 2: NONCASH

Commodities donated to the District by the U.S. Department of Agriculture (USDA) of \$725,716 are valued based on the USDA's Donated Commodity Price List. These are shown as part of the National School Lunch program (CFDA #10.555).

## NOTE 3: INDIRECT COSTS

The District has not elected to use the 10% *de minimis* indirect cost rate as allowed under the Uniform Guidance, Section 414.

## ST. VRAIN VALLEY SCHOOL DISTRICT RE-1J SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2019

# Section I – Summary of Auditors' Results

## Financial Statements

1.	Type of auditors' report issued:	Unmodified			
2.	Internal control over financial reporting:				
	Material weakness(es) identified?		yes	X	no
	Significant deficiency(ies) identified?		yes	x	none reported
3.	Noncompliance material to financial statements noted?		yes	X	no
Feder	al Awards				
1.	Internal control over major federal programs:				
	Material weakness(es) identified?		yes	X	_ no
	• Significant deficiency(ies) identified?		yes	X	_ none reported
2.	Type of auditors' report issued on compliance for major federal programs:	Unmodified			
3.	Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?		yes	X	no
Identi	fication of Major Federal Programs				
	CFDA Number(s)	Name of Fe	deral Pro	ogram or Clu	ıster
	84.027, 84.173	Special Educ Preschool	cation Clu	ıster – IDEA	Part B &
	threshold used to distinguish between A and Type B programs:	\$	750,00	0	
Audite	e qualified as low-risk auditee?	X	yes		_ no

## ST. VRAIN VALLEY SCHOOL DISTRICT RE-1J SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2019

# Section II – Financial Statement Findings

Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

## Section III – Findings and Questioned Costs – Major Federal Programs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).

## ST. VRAIN VALLEY SCHOOL DISTRICT RE-1J SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED JUNE 30, 2019

Colorado Department of Education

St. Vrain Valley School District RE-1J respectfully submits the following summary schedule of prior audit findings for the year ended June 30, 2019.

Audit period: June 30, 2019

The findings from the prior audit's schedule of findings and questioned costs are discussed below. The findings are numbered consistently with the numbers assigned in the prior year.

## FINDINGS—FINANCIAL STATEMENT AUDIT

There were no financial statement findings in the prior year.

## FINDINGS— FEDERAL AWARD PROGRAMS AUDITS

## 2018 – 001 Significant Deficiency in Internal Controls Over Compliance and Compliance for Procurement

**Condition:** For a single purchase amounting to \$49,713, the District did not have evidence of price or rate quotes in advance from a reasonable number of qualified sources and document the significant history of the purchase consistent with the Uniform Guidance. The District's internal controls over procurement failed to prevent or detect and correct, the error on a timely basis.

**Status**: Corrected. The District's internal controls have been aligned in order to ensure purchases are consistent with the Uniform Guidance.

If the Colorado Department of Education has questions regarding this schedule, please call Greg Fieth, Chief Financial Officer at 303-682-7203.



#### **Colorado Department of Education**

Auditors Integrity Report

District: 0470 - St Vrain Valley RE1J Fiscal Year 2018-19 Colorado School District/BOCES

#### Revenues, Expenditures, & Fund Balance by Fund

Type &Number	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
		+	-	=
				116,333,863
5				7,114,339
0				800,737
				124,248,939
				10,684,553
9 Special Revenue Fund	9,369,751	10,930,895	8,604,272	11,696,374
Supplemental Cap Const, Tech, Main. Fund	0	0	0	C
Food Service Spec Revenue Fund	2,321,501	10,032,096	10,294,614	2,058,983
Govt Designated-Purpose Grants Fund	0	10,187,774	10,187,774	C
Pupil Activity Special Revenue Fund	6,608,971	8,668,941	8,362,457	6,915,455
Full Day Kindergarten Mill Levy Override	0	0	0	C
Transportation Fund	0	0	0	C
Bond Redemption Fund	62,572,847	59,054,903	68,852,514	52,775,236
Certificate of Participation (COP) Debt Service Fund	0	0	0	C
Building Fund	101,441,315	67,228,697	43,271,853	125,398,159
Special Building Fund	0	0	0	C
Capital Reserve Capital Projects Fund	7,714,190	10,425,516	8,834,291	9,305,415
Supplemental Cap Const, Tech, Main Fund	0	0	0	C
als	321,017,543	502,087,536	480,021,966	343,083,114
Proprietary				
Other Enterprise Funds	0	0	0	C
Risk-Related Activity Fund	0	0	0	C
9 Other Internal Service Funds	5,167,234	1,669,290	-1,344,790	8,181,314
als	5,167,234	1,669,290	-1,344,790	8,181,314
Fiduciary				
Other Trust and Agency Funds	0	0	0	C
Private Purpose Trust Fund	231,251	36,941	268,191	C
Agency Fund	0	0	0	C
Pupil Activity Agency Fund	0	0	0	C
GASB 34:Permanent Fund	0	0	0	C
Foundations	0	0	0	C
	231,251	36,941	268,191	C
	Governmental         General Fund       Risk Mgmt Sub-Fund of General Fund         Colorado Preschool Program Fund       Colorado Preschool Program Fund         Sub- Total         Charter School Fund       Colorado Preschool Program Fund         Sub- Total       Charter School Fund         Supplemental Cap Const, Tech, Main. Fund       Food Service Spec Revenue Fund         Govt Designated-Purpose Grants Fund       Pupil Activity Special Revenue Fund         Gut Day Kindergarten Mill Levy Override       Transportation Fund         Bond Redemption Fund       Certificate of Participation (COP) Debt Service Fund         Building Fund       Special Building Fund         Capital Reserve Capital Projects Fund       Supplemental Cap Const, Tech, Main Fund         Supplemental Cap Const, Tech, Main Fund       Supplemental Cap Const, Tech, Main Fund         Supplemental Cap Const, Tech, Main Fund       Supplemental Cap Const, Tech, Main Fund         Supplemental Cap Const, Tech, Main Fund       Supplemental Cap Const, Tech, Main Fund         Mathematic Reserve Capital Projects Fund       Supplemental Cap Const, Tech, Main Fund         Supplemental Cap Const, Tech, Main Fund       Supplemental Cap Const, Tech, Main Fund         Supplemental Cap Const, Tech, Main Fund       Supplemental Cap Const, Tech, Main Fund         Other Enterprise Funds       Stetttivi	Governmental         Prior Per Adj (6880°)           General Fund         113,932,789           Risk Mgmt Sub-Fund of General Fund         666,703           Colorado Preschool Program Fund         120,555,908           Sub- Total         120,555,908           Charter School Fund         10,423,060           29 Special Revenue Fund         9,369,751           Supplemental Cap Const, Tech, Main. Fund         0           Food Service Spec Revenue Fund         2,321,501           Govt Designated-Purpose Grants Fund         0           Pupil Activity Special Revenue Fund         662,572,847           Full Day Kindergarten Mill Levy Override         0           Bond Redemption Fund         602,572,847           Certificate of Participation (COP) Debt Service Fund         0           Building Fund         0           Capital Reserve Capital Projects Fund         0           Capital Reserve Capital Projects Fund         0           Supplemental Cap Const, Tech, Main Fund         0           Gother Internal Service Funds         0           Supplemental Cap Const, Tech, Main Fund         0           Gother Internal Service Funds         0           Gother Internal Service Funds         0           Gother Internal Service Funds	Beg Fund Balance & Prior Per Adj (6880*)         Total Revenues & Other Sources           General Fund         113,332,789         288,791,100           Risk Mgmt Sub-Fund of General Fund         5,966,416         4,362,960           Colorado Preschool Program Fund         10,2565,908         294,871,538           Sub- Total         10,423,060         30,687,176           Sub- Total         0,939,751         10,930,885           Supplemental Cap Const, Tech, Main. Fund         0         0           Food Service Spec Revenue Fund         2,321,501         10,032,096           Govt Designated-Purpose Grants Fund         0         0           Full Day Kindergarten Mill Levy Override         0         0           Full Day Kindergarten Mill Levy Override         0         0           Gentia Fund         101,441,151         67,228,697           Special Building Fund         0         0           Cother Enterprise Funds         0         0           Guther Internal Service Fund         0         0           Special Building Fund         0         0           Cother Enterprise Funds         0         0           Sub- Drojettary         0         0         0           Other Internal Service Funds         5,167,2	Beg pund Balance & Nrior Per Adj (6880°)         Total Revenues & Other Juses         Total Expenditures & Other Juses           Covernmental         +         -           General Fund         113,332,789         288,791,100         286,300,025           Risk Mgnt Sub-Fund of General Fund         666,703         1,11,71,749         1,638,445           Colorado Preschool Program Fund         666,703         1,11,71,749         1,638,445           Sub- Total         120,565,908         294,871,538         291,188,507           Charter School Fund         0.00         30,687,176         30,425,683           Sub- Total         9,390;61         80,042,723         30,042,683         8,604,272           Supplemental Cap Const, Tech, Main. Fund         0.00         0         0         0           Govt Designated-Purpose Grants Fund         6,600,971         1,866,941         1,83,62,457           Fuil Activity Special Revenue Fund         6,600,971         1,866,941         1,83,62,457           Fuil Activity Special Revenue Fund         6,600,971         8,862,942         3,62,6457           Fuil Activity Special Revenue Fund         6,600,971         8,862,942         3,62,6457           Fuil Activity Special Revenue Fund         6,600,971         8,862,942         3,82,645

\*If you have a prior period adjustment in any fund (Balance Sheet 6880), the amount of your prior period adjustment is added into both your ending and beginning fund balances on this report. 10/29/19

4:24 PM

